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# **GLOSSARY OF TERMS**

AIDS ASGIS	Acquired Immune Deficiency Syndrome A Accelerated and Shared Growth Initiative	GVA GAR	Gross Value Added Gravel Access Road
۸۰	for South Africa	HDI IDC	Human Development Index
AG CBO	Auditor General Community Based Organization	IDP	Independent Development Corporation Integrated Development Plan
CPF	Community Policing Forum	IDT	Independent Development Trust
CSIR	Council for Scientific and Industrial	IT	Information Technology
••••	Research	ITP	Integrated Transportation Plan
DBSA	Development Bank of South Africa	IWMP	Integrated Waste Management Plan
DEAT	Department of Tourism, Environment and	LDO	Land Development Objectives
	Economic Affairs	LED	Local Economic Development
DFA	Development Facilitation Act No 67 of	MEC	Member of the Executive Committee
	1995	MDG	Millennium Development Goals
DRDLA	A Department of Rural Development & Land	MIG	Municipal Infrastructure Grant
5110	Affairs	MFMA	Municipal Finance Management Act
DHS	Department of Human Settlements	MM	Municipal Manager
DME	Department of Mineral and Energy	MSIG MSA	Municipal Systems Act. 2000
DoE DoH	Department of Education Department of Health	MSA	Municipal Systems Act, 2000 Municipal Structures Act, 1998
DoSD	Department of Negatin	NDC	National Development Corporation
Dot	Department of Coolar Development  Department of Transport	NEMA	National Environmental Management Act
	A Department of Cooperative Government &	NER	National Electrification Regulator
Traditional Affairs		NGO	Non-Governmental Organizations
DPWR	T Department of Public Works, Roads and	NSS	National Sanitation Strategy
	Transport	ORTDN	A OR Tambo District Municipality
DSRAC	Department of Sport, Recreation, Arts &	PAJA	Promotion of Administrative Justice Act
	Culture	PMS	Performance Management System
DWA	Department of Water Affairs	PPP	Public Private Partnership
ECA	Environmental Conservation Act	RDP	Reconstruction and Development
EIA	Environmental Impact Assessment	DED.	Programme
ES	Equitable Share (grant)	REDs	Regional Electricity Distributors
FBS	Free Basic Services	RTP	Responsible Tourism Planning
	Eastern Cape Development Corporation OS Eastern Cape Provincial Growth &	SOE	Small Medium and Micron Enterprises State Owned Enterprises
ECPGL	Development Strategy		Southern African Development Community
EXCO	Executive Committee		South African Local Government
GP	Gross Geographic Product	0, (20)	Association
GIS	Geographical Information System	SANDF	South African National Defense Force
VIP	Ventilated Improved Pit		South African Police Service
	Water Services Development Plan	SGB	School Governing Body
VAT	Value Added Tax	SMME	Small, Medium and Micro Enterprl



#### FOREWORD BY THE MAYOR

It is my privilege and pleasure to introduce our five-year Integrated Development Plan. I want to take this opportunity

to firstly thank our residents and stakeholders for their continued support and contribution as we passionately work towards our vision of uplifting the people out of poverty through economic emancipation

In the past term Port St. Johns Municipality has worked tirelessly to maintain a credible IDP, that serving as a positive baseline in the development of the new IDP 2022/27.

Integrated Development Planning is a process that has become central to local government in driving delivery of basic services for Port St Johns communities. The IDP sets out core principles, mechanisms and processes that give meaning to developmental local government. It sets in motion our progressive move towards social and economic upliftment of Port St Johns.

Chapter 3 [section 40 (1)] of the constitution of South Africa, stipulates that the three spheres of government (national, provincial and local spheres) are distinct, interdependent and interrelated. As a local municipality, we are distinct yet interdependent and inter related to the two spheres of government. The IDP thus ensures that our municipal programs are well coordinated, aligned and integrated across the three spheres of government.

Now that the Municipality has produced a full five-year IDP, the focus of this IDP is within a context of a seamless integrated strategic planning process. The Municipality has developed a set of long term goals and five-year development objectives and priorities that will form the basis of its annual strategic planning and budgeting, implemented by the Municipality on an ongoing basis. Going forward, our annual review must respond to our community dynamics, needs and aspirations through active engagement, accountability and reporting.

The 2022/23- 2026/27 IDP marks the beginning of the fifth Generation IDP. This IDP is underpinned by the pillars agreed to nationally and provincially in respect of the following:

- Spatial rational
- Basic service delivery
- Financial viability and management
- Local Economic Development
- Good governance and Public Participation
- Municipal transformation and institutional development

In focusing on the service delivery priorities of the national governments i.e. reducing poverty, creation of decent work and sustainable livelihood; sustainable use and development of natural resources, education; health; fighting crime and corruption; and rural development, we have ensured that our IDP aligns with these national priorities, with special emphasis on the priorities that directly affect Port St Johns Municipality. As in our previous IDPs, we are again proud to announce that our IDP remains the strategic driver of both our budget and our performance management system. In this way, our strategy drives real development and civil society can measure us against targets that are based on strategic programmes for service delivery and infrastructure development as set out in this IDP.

Having laid a solid platform for deepening community participation in our IDP, we are hopeful that, henceforth, our ward based planning process becomes the vehicle for entrenching participation in the IDP, in order to maximize co-ordination and synergy between priorities and Municipal programs. In addition, we wish to continue and extend our sectoral engagement with various departments such as health, education, and agriculture in the next five years.

I encourage each and every resident of Port St Johns Municipality, every business, community and non-governmental organization to take this opportunity to engage with us and provide feedback to us on our IDP and its implementation. For it is only with your commitment to working together with us that we can achieve our Municipal vision and bring about a Municipality that is efficient and meets all your expectations.

Cllr. N. Mlombile-Cing

Mayor



## FOREWORD BY MUNICIPAL MANAGER

H.T. Hlazo: Municipal Manager

The 2021/22 Integrated Development Plan marked the last review of the 4<sup>rd</sup> generation Integrated Development Plan (IDP) and the last review of the term of Council. Being the fifth generation, IDP 2022/27 lays a solid foundation aimed at improving the internal controls, systems and procedures that will deliver the municipality to a clean administration. The municipality continues making strides in terms of building a capable and capacitated municipality, seen from the improved audit opinion, from a qualification in 2019/20 to an unqualified audit opinion in 2020/21. A better outcome is anticipated for 2021/22 as a result of these strides by both the Council and administration.

We wish congratulate the previous administration for the sterling work echoed through the outcomes of our IDP, which remained credible throughout the term. We now have a positive baseline, as we are once again faced with a task of developing our 5-year IDP for the current administration.

This IDP has been developed in compliance with the provisions of the Local Government Municipal Systems Act, which compels all municipalities to prepare IDPs as their primary and overriding management tool.

The 2022/2027 IDP is a culmination of the activities as contained in the IDP/ Budget/PMS Process Plan that was approved by the Council in August 2021 and later revised in January 2022. These activities include, amongst others, public participation in the planning process of the Municipality. The public participation process, as mandated by Chapter 4 of the Municipal Systems Act, is an integral part of the IDP development. Accordingly, a series of consultative sessions in a form of IGR Forums, IDP/Budget/PMS Representative Forums were held in which all stakeholders were invited to contribute to the development of the IDP.

We wish to acknowledge the support we have received from ECSECC in the development of this IDP and other institutions that have provided us with trainings and reliable information to ensure that we maintain a credible IDP. It is also important to note the strides that have been done by the municipality to ensure the credibility of information.

The development of this IDP has been aligned with National and Provincial policies. Chapter 2 of this document demonstrates how the Municipality aligns to the various policy initiatives. Also, this IDP follows very closely the prescribed COGTA template and the chapters are set as required by the COGTA IDP guidelines. The Municipality has also ensured that the Back to Basics policy is incorporated into the IDP. The war rooms continue to find expression in our IDPs with a clear detail on the formation of the structures and the responsibilities and a clear plan to revive these structures.

The 2022/27 IDP is anchored on six Key Performance Areas which give direction to the plans and programmes we will put in place to realize our transformational priorities, which include:

- Spatial planning
- Basic Service Delivery
- Financial Viability and Management
- Local Economic Development
- Good Governance and Public Participation
- Municipal Transformation and Institutional Development

Having followed a very rigorous programme of consultation, both internally and externally, the 2022/2027 IDP is one which the community, politicians and staff of the Municipality can take ownership of and work together in ensuring that the vision, objectives, strategies and plans are implemented to the best of our ability as we move forward to ensure that indeed Port St. Johns Municipality is the destination of Choice.

I have no doubt that we will be guided towards greater service delivery excellence during this current term, and that we will be making even more progress possible, together

H.T. Hlazo

**Municipal Manager** 

Draft IDP REVIEW 2022/23 – 2026/27

# CHAPTER 1 EXECUTIVE SUMMARY

#### 1. CHAPTER ONE - EXECUTIVE SUMMARY

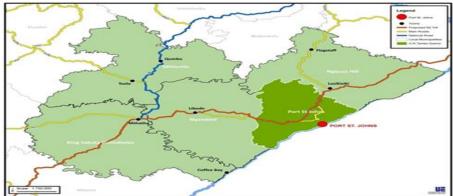
#### 1.1 INTRODUCTION

The Port St Johns Local Municipality (Area: 1291km²) is a Category B municipality situated within the O.R. Tambo District on the coast of the Indian Ocean in the largely rural province of the Eastern Cape. It is bounded by Ingquza Local Municipality in the North-West and Nyandeni Local Municipality South-West. It is the smallest of the five municipalities in the district, making up 11% of its geographical area. It comprises coastal and inland areas that fall under the jurisdiction of the former Transkei.

The seat of the municipality is in the main town of Port St Johns, which is known for its beautiful beaches and mountainous terrain, with hills, cliffs and sandy dunes. The municipality's beautiful scenery, its natural vegetation and the pristine beaches referred to above are the main attractions for tourism. It has land for commercial use and an environmentally-friendly residential area. There are 1 053 types of plants and 164 plant families found around Port St Johns. This unique vegetation harbours rare bird species, providing evidence of the rich biodiversity in Port St Johns. The main City or Town in Port St Johns Local Municipality is Port St Johns and the main economic sectors are Tourism and agriculture. The Port St Johns Local Municipality is well known nationally for its beautiful scenary, natural vegetation and pristine beaches which are the main attraction for tourism.

The figure below shows the locality of Port St Johns Local Municipality within the O.R. Tambo District municipality.

Figure 1.1: Port St Johns Geographic Location within the O.R Tambo District Municipality.



Source: Urban Econ Development Economists, 2016

This document represents a 2022–2027 Integrated Development Plan for Port St Johns Municipality. It has been produced in fulfilment of the requirements of the Local Government Municipal Systems Act, 2000 (Act 32 of 2000). This IDP document covers a range of issues and programmes under the following titles:

- 1. The Executive Summary
- 2. Planning and development principles and Government policies and imperatives
- 3. Situation Analysis
  - a. Demographic Profile
  - b. Spatial Planning
  - c. Basic Service Delivery
  - d. Financial Viability and Management
  - e. Local Economic Development
  - f. Good Governance and Public Participation
  - g. Municipal Transformation and Institutional Development
- 4. Planning for the Future
  - a. Vision, Mission, Values
  - b. Strategies and Objectives
  - c. Project Priorities
- 5. Municipal Budget
- 6. Integration and Alignment
  - a. Sector Plans
  - b. Institutional Arrangements
  - c. Performance Management Framework
  - d. Service Delivery Budget and Implementation Plan (SDBIP) Framework
- 7. Approval

## 1.2 THE MUNICIPALITY AT GLANCE

Documenting key statistical information pertaining to the Port St. Johns municipality, enables the municipality to observe various developments in key areas that influence the social and economic life of every citizen within the Port St. Johns. These key statistics drawn from Census (2001 & 2011), community survey (2016) and IHS Markit Regional eXplorer version 2175 include demographic profile, education level, age profile, employment profile and household income profile of people residing in the municipality. Knowledge of these key areas in turn enhances the municipality's ability to make service

delivery decisions that aid in achieving greater social and economic development of the municipality. The overview of the demographic profile of the municipality indicates that the population of Port St. Johns has been on an incline, having risen from 168 000 people in 2017 to 175 000 people in 2021. This rise puts greater pressure on the service delivery priorities of the municipality.

The following table summarizes key municipal statistics, and a further detail is given on the situation analysis chapter under the demographic profile.

**Table 1.1: Municipal Key Statistics** 

CATEGORY	STATISTIC
Total population	175 000
Number of households	35 500
Population growth rate	1.01
Household size (average)	0.75%
Male Population	11.6%
Female Population	12.5%
Unemployment	58.2%
Flush toilets connected to sewerage	24.49%
Weekly refuse removal (once a week)	3.57%
Piped water inside dwelling	5.67%
Energy for lighting (Electricity)	33.95%

Source: IHS Markit Regional eXplorer version 2175

#### 1.2.1 Spatial Planning

According to its environmental profile, Port St Johns municipality has a strong tourism industry, which is well-supported by a variety of Hills, Dunes, Rivers, and the mountainous terrain that meet its picturesque beaches as highlighted above. In terms of settlement pattern, the municipal area is characterized by a predominantly scattered rural settlement pattern with approximately 135 communities /villages distributed over the municipal area of 1 301 km<sup>2</sup> at an average density of 126 persons/ km<sup>2</sup>. Nearly 90% of all the dwellings in the municipality are located in traditional tribal settlements. The municipality is by and large a rural municipality with 20 wards spreading all over approximately 135 rural villages which are supported by a Small Urban Centre of Port St Johns located in ward 6.

#### 1.2.2 The Environment

Port St Johns Local Municipality (PSJLM) is located in the north-eastern portion of the Eastern Cape Province, in the former homeland of Transkei. The western and northwestern boundary is formed partly by the Mzintlava River and Ingguza Hill Municipality, whilst Indian Ocean is to the south and South-Eastern. The Mntentu River and Nyandeni Municipality area make up the western boundary. It has one town on the mouth of Umzimvubu River, Port St Johns, which is approximately 90km from Mthatha.

Port St. Johns is known for its rich cultural resource base and its green natural environment. This requires the leadership to come up with innovative strategies to sustain this natural wealth of this region taking into consideration the social and environmental health of the residents. Another emerging factor that has caught the attention of the leadership is the climate change. With this emergence, there is a consensus to focus strategies on climate change, paying particular attention to mitigation factors as well as looking at adaptation strategies. This will reduce communities' susceptibility to climate change.

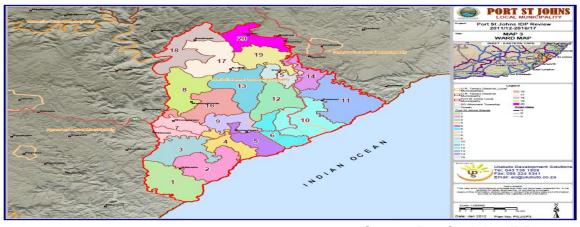


Figure 1.2: The figure below shows wards within our boundaries:

Source, Port St. Johns IDP 2011-17

## 1.2.3 Population

When compared to other regions, the Port St Johns Local Municipality accounts for a total population of 175,000, or 11.4% of the total population in the O.R. Tambo District Municipality, with the King Sabata Dalindyebo being the most populous region in the O.R. Tambo District Municipality for 2020. The ranking in terms of the size of Port St Johns compared to the other regions remained the same between 2010 and 2020. In terms of its share the Port St Johns Local Municipality was very similar in 2020 (11.4%) compared to what it was in 2010 (11. 4%). When looking at the average annual growth rate, it is noted that Port St Johns ranked fourth (relative to its peers in terms of growth) with an average annual growth rate of 1.0% between 2010 and 2020.

The population projection of Port St Johns Local Municipality shows an estimated average annual growth rate of 0.9% between 2020 and 2025. The average annual growth rate in the population over the projection period for O.R. Tambo District Municipality, Eastern Cape Province and South Africa is 1.0%, 1.0% and 1.3% respectively. The Eastern Cape Province is estimated to have an average growth rate of 1.0% which is very similar than that of the Port St Johns Local Municipality. The South Africa as a whole is estimated to have an average annual growth rate of 1.3% which is very similar than that of Port St Johns's projected growth rate.

Table 1.2: Population projections - Port St Johns, O.R. Tambo, Eastern Cape and National Total, 2020-2025 [Numbers percentage]

	Port St Johns	O.R.Tambo	Eastern Cape	National Total	Port St Johns as % of district municipality	Port St Johns as % of province	Port St Johns as % of national
2020	175,000	1,540,000	7,330,000	59,600,000	11.4%	2.4%	0.29%
2021	177,000	1,550,000	7,400,000	60,300,000	11.4%	2.4%	0.29%
2022	179,000	1,570,000	7,470,000	61,100,000	11.4%	2.4%	0.29%
2023	180,000	1,580,000	7,550,000	61,900,000	11.4%	2.4%	0.29%
2024	182,000	1,600,000	7,630,000	62,700,000	11.4%	2.4%	0.29%
2025	184,000	1,620,000	7,710,000	63,500,000	11.4%	2.4%	0.29%
Average Annual growth						<u>I</u>	
2020-2025	<b>0.94</b> %	<b>0.98</b> %	<b>0.99</b> %	1.27%			

Source: IHS Markit Regional eXplorer version 2175

#### 1.3 BASIS FOR THE IDP DEVELOPMENT

Following the local government elections held in November 2021, the municipality was compeled in terms of section 25 requirements of the Municipal Systems Act 32 of 2000 to develop a new Intergrated Development Plan for the new term. This was also necessitated by a number of circumstances that warrant the changes and inclusion in the IDP.

#### 1.3.1 IDP Assessment

The assessment is done by the department of Cooperative givernance & traditional affiars in terms of section 31 of the Municipal Systems Act 32 of 2000. In compliance to this provision, after the adoption of IDP 2021/22, a copy was submitted to the Department of COGTA for assessment. Due to Covid 19 regulations the IDP assessment was conducted virtually by MEC's panel, assessing each Key Performance Area. The municipality obtained an overall high rating, which indicates the credibility of the Integrated Development Plan submitted. However, we are committed to correct the areas raised by COGTA, which include the following:

Key Perfomance	MECs Comments	Corrective Measure
Area		
Spatial Planning,	<ul> <li>Themunicipality must</li> </ul>	The municipality has gazeted bylaws
Land, Human	develop the land audit	to regulated the development of
Settlement and	report and land invasion	buildings within the municipal area.
Enviromental	policy to better manage	
Management	land development in the	
	municipal area.	
	<ul> <li>The municipality must</li> </ul>	The Municipality has prioritised the
	establish an operational	budget for installation of a GIS System
	Integrated Geo -	for the municipality in the financial yer
	Spatial land information	2022/23.
	system.	
	<ul> <li>The municipality must</li> </ul>	We aill approach DEDEAT and DEFF
	develop Air Quality	for assistance in the development of
	Management Plan that	this plan.
	is in line with the plan	
	for the District, Province	
	and the National	

		Framework; and source	
		assistance from	
		DEDEAT and DEFF for	
		the development of the	
		plan.	
	•	The municipality must	SDF was reviewed and approved by
		review Spatial	Council in 2021 to align with SPLUMA
		Development	2017 SDF guidelines.
		Framework (SDF) to	
		align with SPLUMA	
		2017 SDF guidelines.	
	•	The municipality must	DFFE has made a commitment to
		develop climate	assist the municipality to develop the
		change strategy	Climate change strategy in the
			2022/23 financial year.
	•	The municipality must	There is a settlement agreement
		delop an	between the Municipality and Caguba
		implementation plan to	tribal authority which is the document
		unlock land for future	guiding the process currently. The
		land uses	Municipality is in the process of
			reviving the development committee to
			among other things assist in unlocking
			the land for future developments.
Basic Service	•	The municipality must	The municipality has developed its
Delivery and		develop, adopt and	disaster management plan but is still at
Infrastructure		reflect Disaster	draft stage, it will be reflected as such.
Planning		Management Plan in	
		the IDP.	
	•	The municipality must	The Municipality is in process of
		that Disaster	developing its disaster management
		Management By-laws	by-laws flowing from the disaster
		are adopted. These by	management plan
		- laws become integral	

for the functioning of the	
•	
municipality during	
declared disaster.	
<ul> <li>The municipality must</li> </ul>	The Municipality is considering and is
make alternative	consulting the District Municipality as
arrangements with the	the custodians of the function on how it
assistance of the	can be cascaded down to the local
District Municipality in	municipality for ownership.
dealing with the	
operations of fire	
services.	
■ The municipality must	This will be considered after the
draft and adopt tarifs	adoption of the plan and the by-laws,
for fire services. These	for now the function entirely is with the
tariffs can assist to	District Municipality.
fund the fuction.	
■ The municipality 3 Year	The municipality does have a three
Capital Plan must	year capital plan in place and is
reflect in the IDP, be	reflected as such in the IDP.
inclusive of 3 year's	
electricity planning and	
road planning; and	
must reflect provision	
for infrastructure	
reticulation or bulk	
infrastructure for	
electricity.	
The municipality must	The Department of Minerals and
investigate alternative	Energy has appointed a Contractor to
sources of renewable	install Solar Systems for PSJLM
energy and reflect in the	community. It will be reflected in the
IDP.	IDP 2022/2023

<ul> <li>The municipality must reflect budget for road maintenance in the IDP.</li> <li>The municipality must consider establishing Coastal Committee and developing Coastal Zone Management .</li> </ul>	Budget for maintenance is made available by the Council each year and will be reflected in the IDP 2022/23.  For now, the Municipality is participating in the District Coastal Committee as the committee has not yet been established at a local level. Considerations are being made for future.
<ul> <li>The municipality must develop and integrated community safety plan with the assistance of sectors.</li> </ul>	Processes of developing a safety and Security Plan are underway with the assistance of Department of Safety and liaising.
<ul> <li>The municipality must develop storm water management plan and reflect in the IDP.</li> </ul>	The municipality applied for funding assistance The Municipality has received funding from COGTA and would be used for development of the Storm water Management Plan.
<ul> <li>The municipality must develop a plan and budget for non – motorized facilities.</li> </ul>	Budget for non –motorized is not made available separately however it is project based, where we construct workways within the urban settlement area.
■ The municipality must develop waste management by – laws that comply with the National Environmental Management: Waste 59 of 2008.	The Draft by-laws are in place and will be undergoing consultation towards approval.

	•	The municipality must	A plan to establish a forum is in place	
		consider establishing	and is being pursued for the current	
		coordinated for waste	financial year, 2021/22.	
		management.	manoidi yodi, 202 i/22i	
Financial Planning	•	The municipality must	Service provider has been appointed	
	_			
and Budget		develop and implement	and the development of the Revenue	
		Reveue Enhancement	enhancement strategy has been	
		Strategy to maximize	started in 2021/22 financial year.	
		existing revenue		
		streams and increase		
		revenue collection.		
	•	The municipality must	MIG and INEP have been spent 100%,	
		spend 100% of its	the other grants expenditures not	
		Capital Budget and	reached 100% and as a result the	
		grants.	application for rollover of funds was	
			requested.	
	•	The municipality must	Councillor remuneration and	
		reflect on Councillor	employees has been reflected in the	
		remuneration and	IDP 2022-2027.	
			IDF 2022-2027.	
		employee costs in the		
		IDP and must fall within		
		the budgetary limits as		
		in accordance with the		
		norms and standards.		
	•	The municipality must	Currently collection rate is at 32% and	
		collect its revenue more	through implementation of revenue	
		than 50% from	enhancement strategy will improve.	
		consumers in terms of		
		financial norms and		
		standards.		
	•	The municipality must	MPRA has been gazetteD and made	
		publicise and gazette	public for 2021/22 financial year	
		MPRA for awareness	·	

	and public	
	understanding.	
	<ul> <li>The municipality must</li> </ul>	Property Valuation Roll is published on
	publish Property	municipal website.
	Valuation Roll on the	
	website for public	
	awareness and	
	information.	
	■ The Municipality must	The working relations between O.R.
	design integration plan	Tambo District Municipality and Port St
	with the District	Johns Local Municipality need to be
	Municipality that will	revived to ensure that there is
	serve as a framework to	integration plan developed.
	track progress against	
	milestones and KPIs on	
	Free Basic Services.	
	■ The municipality must	General Valuation Roll has been
	consider budget to	developed and is effective as from 01
	appoint service	July 2020.
	provider to conduct a	
	General Valuation Roll	
	and reflect in the IDP.	
Local Economic	■ The municipality must	We are partnering with the Department
Development	reflect mechanisms for	of Small Business Development
	attracting investments	(DSBD) and its agencies to capacitate
	into township	rural entrepreneurs to participate in
	economies.	township economies through the
		township and Rural Economies
		Programme (TREP.
Cond. Con	The months of the	,
Good Governance	The municipality must  The must be a second must  The must be a second must be a second must  The must be a second must be a seco	The Municipality does not have the
and Public	reflect on the stragegy	strategy for HIV/AIDS mainstreaming.
Participation	for HIV and AIDS	SALGA is currently assisting to
	aminstreaming.	develop gender mainstreaming and

		will be requested to include this one as
		well. The municipality will then reflect
		on the status of the strategy in the
		2022-2027 IDP.
	<ul> <li>The municipality must</li> </ul>	The municipality process was assisted
	reflect on the district	by COGTA in developed of ward
	contribution towards	based plans.
	the development of	
	ward based plans	
	The municipality must	Only two Ward based plans that were
	reflect whether the	developed due to Covid-19 restrictions
	Ward Based Plans are	and others will be finalized before the
	developed throughout	end of this financial year
	the municipality.	
Municipali	<ul> <li>The municipality reflect</li> </ul>	Municipality has wellness program
Transformation and	on strategies on	which includes wellness day, Sport
Institutional	employee wellness.	activities designed to help individual
Development		employees and Councillors to improve
		their physical health.
		The Municipality has EAP policy in
		place dealing with issues related to
		personal problems, its aim of
		improving the quality of life to all
		municipal employees.
		The Municipality is in the processes of
		reviewing policy.

**Table 1.3: MEC's Ratings** 

KPA 1	KPA 2 BSD	KPA 3	KPA 4	KPA 5	KPA6	OVERAL
SP		FVM	LED	GG&PP	MTID	RATING
HIGH	MEDIUM	HIGH	HIGH	HIGH	HIGH	HIGH

Source, MEC Report, EC COGTA (2021)

Below is the performance and the assessment results of the Municipality for the current Council term: -

Rating	2018/19	2019/20	2020/21	2021/22
OVERALL	HIGH	HIGH	HIGH	HIGH
RATING				

#### 1.3.2 The Process Plan

Port St. Johns Municipality prepared and adopted a Process Plan for the development of Integrated Development Plan 2022/23 on 30 August 2021 in terms of Section 28 (1) of the Municipal Systems Act (2000) which aligns the IDP, Performance Management System (PMS), and the budget preparation process. The process plan ensures alignment between the preparation processes for the Budget, the IDP, and the Performance Management System (PMS). The process plan aims to guide the planning process and the entire development of the IDP and includes the following: -

- A programme specifying timeframes for the different planning phases;
- Appropriate mechanisms, processes and procedures for consultation with local communities, organs of state, traditional authorities, and other stakeholders in the IDP process; and
- The identification of all plans and planning requirements binding on the Municipality in terms of provincial and national legislation

#### 1.3.3 IDP Institutional Arrangements

The table below shows the IDP structural arrangements: -

Table 1.4: IDP Structures

Structure	Members of the structure	Terms of Reference
IDP/PMS and	Chair: Municipal Manager	Provide ToR for the various planning
Budget	Secretariat: Secretaries to	activities
technical	the MM and the Chief	Commission research studies
Steering	Financial Officer	Considers and comments on inputs
Committee	Composition: Top	from sub-committees, study teams and
	Management and Strategic	service providers/advisors
	Manager	Inputs from provincial sector
		departments and support providers

	Adhoc representation:	Processes, summaries and documents
	Executive Committee	output
	members	Makes content change
		recommendations
		Prepares, facilitates and documents
		meetings
IDP/PMS and	Chair: Mayor	Considers and comments on inputs
<b>Budget Political</b>	Secretariat: Secretary to the	from the technical committee
Steering	Mayor or Council	Makes recommendations to the
Committee	Composition: Troika,	Council
	Executive Committee, Top	
	Management	
Finance Sub-	Chair: Chief Financial Officer	Prepares an action plan linked to the
committee	Secretariat: Chief	IDP process plan for the development
	Accountant	of the annual budget
	Composition: Top	Reviews the previous and current year
	Management	budget and sets basis for the next
	Adhoc representation-	budget
	Members of the Financial	Ensures that the budget is aligned to
	Services Standing	the IDP
	Committee	Reviews the revenues sources of the
		municipality and proposes options for
		financing of the budget
		Responsible for allocating self-
		generated revenues to the municipal
		departments based on a
		predetermined formula.

IDP and Budget	Chair: Mayor	Represent the interests of their
Representative	Secretariat: Secretaries to	constituents in the IDP processes
Forum	the Mayor and Council	Provide an organizational mechanism
	Composition:	for discussion, negotiation and
	Government:	decision making between the
	Executive Committee	stakeholders including the municipal
	All councilors	government
	Ward Committees and	Ensure communication between all
	CDWs	stakeholder representatives including
	Top Management	the municipal government
	Regional / District Managers	Monitor the performance of the
	provincial	planning and implementation
	Public:	processes.
	Stakeholder Representatives	Participate in the process of setting up
	of organized groups	and monitoring "key performance
	Community Representatives	indicators" in line with the Performance
	(based on advert)	Management Manual.
	Advocates for unorganized	
	groups	
Manager		Responsible for the preparation of the
IDP/Strategic		Process Plan in line with the District
Manager		Framework Plan.
		Responsible for the day to day
		management of the planning process
		under consideration of time, resources
		and people, ensuring:
		<ul> <li>Involvement of all different role</li> </ul>
		players, especially officials,
		<ul> <li>That the timeframes are being</li> </ul>
		adhered to
		<ul> <li>That the planning process is</li> </ul>
		horizontally and vertically
		aligned and complies with

	national and provincial requirements,  That outcome is being documented.  Secretariat to Steering Committee and Representative Forum and  Management of service providers
Chief Financial Officer	<ul> <li>Convenes the finance sub committee</li> <li>Responsible for the day to day management of the budgeting process</li> <li>Responsible for researching for grants/donations earmarked for the Port St. Johns Municipality to sensitize HODs to develop business plans</li> <li>Ensure that timeframes relating to the budgeting process are being met</li> </ul>

# 1.3.3 Roles And Responsibilities of Stakeholders

The IDP planning process includes a wide range of role-players. The following table drawn from our adopted process plan identifies key role players and their envisaged responsibilities.

Table 1.5: IDP Roles and responsibilities

Actors	Roles and Responsibilities
Executive	Recommend the Process Plan to Council
Committee	Overall management, coordination and monitoring of
	process and drafting of IDP
	Approve nominated persons to be in charge of the different
	roles, activities and responsibilities
	Overall management and coordination of planning process
	Public participation
	Ensure the annual business plan, budget and land use
	management decision are linked to and based on the IDP
Municipal	Political decision making body
Council	Consider, adopt and approve process plan and IDP
	<ul> <li>Ensure the annual business plans, budget and use</li> </ul>
	management decision are linked to and based on the IDP.
	Adjust in accordance with the comments of the MEC for
	Local Government.
O.R. Tambo DM	Prepare a framework plan
Ward Councilors,	Major link between municipality, government and residents
Ward	Link the planning process to their wards or constituencies
Committees,	Organizing public consultation and participation
Traditional	Participation of the ward committees in the IDP
Leaders and	Representative Forum
CDWs	
Municipal	Prepare the Process Plan
Manager/ IDP	Undertake the overall management and co-ordination of the
Manager	planning process
	Ensure that all relevant actors are appropriately involved
	Nominate persons in charge of different roles
	Be responsible for the day-to-day management of the
	drafting process

	<ul> <li>Ensure that the planning process is participatory, strategic and implementation orientated and is aligned with and satisfies sector planning requirements</li> <li>Respond to comments on the draft IDP from the public, horizontal alignment and other spheres of government to the satisfaction of the municipal council.</li> <li>Ensure proper documentation of the results of the planning of the IDP document, and</li> <li>Adjust the IDP in accordance with the MEC for local Government's proposals</li> <li>The Municipal Manager may delegate some of these functions to an IDP Manager</li> </ul>
Municipal and Government Officials	<ul> <li>Provide relevant technical, sector and financial information for analysis for determining priority issues</li> <li>Contribute technical expertise in the consideration and finalization of strategies and identification of projects</li> <li>Provide departmental operational and capital budgetary information</li> <li>Be responsible for the preparation of project proposals, the integration of projects and sector programmes, and</li> <li>Be responsible for preparing amendments to the draft IDP for submission to the municipal council for approval and the MEC for Local Government for alignment</li> <li>Charged with the responsibility of preparing business plan for different programmes and projects</li> </ul>
Community at Large	<ul> <li>Represent interests, contribute knowledge and ideas         (Representative forum)</li> <li>Inform interests groups, communities and organizations.</li> <li>Analyze issues, determine priorities, negotiate and reach consensus</li> <li>Participate in designing project proposals</li> <li>Discuss and comment on the draft IDP</li> <li>Monitor performance in implementation</li> </ul>

 Conduct meetings with groups, communities etc. to prepare for the follow-up on relevant planning activities.

#### 1.3.4 Public Participation

Various forms of public engagements have been held in this financial year to ensure public involvement in the development of the Integrated Development Plan. This process has further been bolstered by the District Municipality, sector departments as well as the NGOs and private sectors. In terms of the Municipal Systems Act the Plan is further advertised for public comment before the final submission in May this year.

Below are some of public participation mechanisms that have been used by Port St. Johns Municipality in adhering to the provisions of the Municipal System Act:

- Use of IDP Representative Forum to verify data & add additional data
- Use of Councilors and Traditional leaders to call meetings to keep communities informed on the IDP progress (including CDWs and Ward Committees)
- Published annual reports on municipal progress
- Notices to inform communities of the progress
- Making the IDP document available for public comments
- Outreaches by Port St. Johns Municipality to communities and stakeholders

#### 1.4 THE IDP STRATEGIC APPROACH

This IDP development sees a fundamental shift from the previous information- laden and cumbersomely formatted IDPs, to a more user-friendly and strategic document.

The IDP strategies have been aligned to the following National, Provincial, and District Level initiatives:

- a) Sustainable Development Goals
- b) National Development Plan (Vision 2030)
- c) Government Outcomes
- d) National Priorities (State of the Nation Address 2020)
- e) Back to Basics
- f) Provincial Priorities (State of the Province Address 2020)
- g) Provincial Growth and Development Strategy
- h) Provincial Growth and Development Plan
- i) District Development Plan

## 1.4.1 IDP Key Issues

The following highlights the main KPAs:

- Spatial planning
- Basic Service Delivery
- Financial Viability and Management
- Local Economic Development
- Good Governance and Public Participation
- Municipal Transformation and Institutional Development

#### 1.5 PORT ST. JOHNS STRATEGIC AGENDA

## 1.5.1 Background Introduction

The PSJ municipality in the development of the IDP 2022/27 evolved a multi-prong approach that lays foundation for launching a multi-year strategy that asserts Port St. Johns to become the New Eastern Cape's Tourism Epicenter. The same approach has been used during the of IDP 2022/23. Methodically this approach is premised on identifying strategy leader projects that gears PSJ to being a "Destination of Choice". These Strategy Leader Projects are in either new productive investment, addressing basic needs, being remedial replacement investments and or crisis responsive. The success of these Strategy Leader Projects is based on them being supported by Strategy Supporter Projects, meeting operational requirements, and rigorously addressing community needs. The PSJ development agenda is heightened and given momentum by the entire national and provincial government mega investments projects within the OR Tambo District namely:

- N2 Wild Coast
- Umzimvubu
- Wild Coast SEZ
- Agri-Parks & Hubs
- Oceans Economy
  - Aquaculture
  - Marine / Coastal Tourism
  - Maritime economy
- ICT Broadband

Further, the PSJ Strategic Agenda will be conducted within the context of development of long term vision for the entire region of OR Tambo, PSJ and the Integrated Wild Coast Development work, in which PSJ seeks to be a key anchor of a couple of development

niches that stupa tourism in the eastern part of the Eastern Cape. The long term vision and plan for both PSJ and OR Tambo District shall seek to integrate the national, provincial and all sector programmes and projects within its space including allowing its Spatial Development Framework to be influenced by these mega investment projects.

## 1.5.2 Catalytic Projects

A catalyst is described as something that 'precipitates an event' or something that causes change. Catalytic projects speed-up realization of the municipal strategies leading to community needs being met, and facilitates speedier realization of the Vision. The Municipality has identified a number of projects that seek to stimulate change and development in the Municipality. It must, however, be noted that these projects are being implemented in partnership with the delivery agents. In this regard, the Municipality will be playing more of the facilitation and enabling roles. The following catalytic projects are aimed at revitalizing the economy and growth trajectory for the Port St. Johns Municipality:

Table 1.6: Catalytic Projects

Project	Description	Partners	Progress
PSJ Sewer	Medium term	Port St. Johns	A council resolution was taken
Project	development aimed	Municipality	and a series of consultation
	at improving	O.R. Tambo District	has been held on the matter.
	sanitation in the	Municipality	Environmental authorization
	Municipal area		has been issued, which
			specifies a site. On design
			stage
N2 Wild Coast	Medium to long term	Port St. Johns	SANRAL appointed ECPTA to
	development aimed	Municipality	implement biodiversity offset
	at upgrading the	SANRAL	project. Four outreach
	roads infrastructure		facilitators from 4 towns
	for major anticipated		(Bizana, Flagstaff, Lusikisiki
	economic spin offs		and Port St Johns) currently
			work in consultation with the
			municipalities affected by the
			project.

Shopping Mall	Medium term development aimed at developing the town		Construction of Tombo to Qaka at the completion stage with the greenfields of Ndwalane to Ntafufu to go to tender stage.  Consultation stage to source a funder. Public engagements have been initiated to negotiate for the closure of the public facility.
Office Precinct	This is a medium term development which will see the development of offices to cater for the government institutions in Port St. Johns	Port St. Johns Public Works	
Waterfront	This is a medium	Department of	Feasibility study completed
Development	term development which will see the development of the first beach as one of tourist attractions	Environmental Affairs Port St. Johns Municipality	submitted for NDT support and a service provider (COEGA) was appointed to do technical work.  Currently COEGA is doing community survey.COGTA, DPSA and National Treasury committed to support the municipality in the implementation of the project.
Airstrip upgrade	This is a medium-	Port St. Johns	The proposal was submitted to
	term project that will	Municipality	the municipality and was
	see the upgrade of	Department of	welcomed.
	the existing	Transport	

	Runway and terminal	Caguba Community	Engagements are underway;	
	aviation facilities.	DBSA	this includes a visit of the	
	This will allow for	COGTA	Airstrip for proper planning.  More engagements are still to unfold	
	airplanes to make	National Treasury		
	use of the airstrip,			
	when diverting from		Draft MOU in place, Budget	
	Mthatha		consultations are underway.	
Oceans	Maritime resource	DOT	Engagements are being	
Economy	centre		undertaken between	
Development:	Medium to Long term		Department of Transport and	
	development		Public Works for release of	
Maritime	responding to the		sites for development of the	
Resource	oceans economy		centre.	
centre	agenda		The municipality is intending to	
• Harbour			request O.R. Tambo DM for	
Aquaculture			assistance for business plan	
development			development.	
			Small Habour and Coastal	
			Properties Mini Lab was	
			undertaken and report being	
			prepared to cabinet.	
	Fish Factory	DPW, DAFF, Troyan	A private partner has been	
	Medium to Long term	Foods, CPA	identified, engagements are	
	development		underway	
	responding to the		Fishing licence issued by	
	oceans economy		DAFF to some our	
	agenda		communities. 07 Fishing	
			Coops were given fishing	
			rights for 15 years.	
	Harbour	Port St. Johns	Feasibility study is completed.	
	Long term	Municipality	, , ,	
	development	, ,		
	responding to the			
	- 5F 0			

	oceans economy	Public Works,		
	agenda	PUBLIC WORKS,		
	agonaa	DOT, SAMSA		
		BOT, OF WING!		
	Aquaculture	DAFF,	Feasibility study is underway	
	development	DEDEAT,NMMU,		
	Medium to Long term	ECDC		
	development			
	responding to the			
	oceans economy			
	agenda			
ICT Broadband	This is a medium	Port St. Johns	The contract for the service	
	term development for	Municipality	provider (USASSA) that was	
	improving the	O.R. Tambo District	initially appointed was	
	connection and	Municipality	terminated and ECSECC is in	
	network systems in	Department of	a process of appointing new	
	the entire Port St.	Telecommunications	service provider to finalise the	
	Johns region	ECSECC	project.	
Street and High	This is a medium	Port St. Johns	DEDEAT has committed in	
mast Project	term development	Municipality	funding the project.	
	aimed at improving	DEDEAT		
	the face of the town			
	whilst contributing			
	towards crime			
	reduction			
Small Town	Short to a long term	Port St. Johns	Aggate Terrace	
Revitalization	development aimed	Municipality	Marine Drive	
	at infrastructure	Office of the Premier	<ul> <li>stormwater</li> </ul>	
	economic			
	transformation			
Agri Parks	Agri-Parks are aimed	DRDAR	Port St. Johns identified as	
	at creating an	DRDLR	a Farmer Production	
	enabling environment	PSJLM	Support Unit (FPSU) Site	
	2	· •••		

for economic	ORTDM / Ntinga DA	•	Business Plan has not
development and job			yetbeen adopted by
creation, with a focus			ORTambo DM Council
on value chains for			because the project has
dominant products in			migrated to Ntinga DA for
a short to medium			implementation.
term		•	DRDAR has appointed
			servce provider to do
			feasibility study for pack
			house development for
			Dumasi FPSU.

Source: PSJ Municipality IDP 2017-22

#### 1.5.3 Service Delivery and Budget Implementation Plan (SDBIP)

The SDBIP has been operational for several years. Previously through its implementation, the Auditor General noted the following concerns:

- The alignment between budget, the IDP, and the SDBIP needs improvement;
- The reported actual performance does not always match the targets set; and
- Inadequate evidence submitted by officials to justify reported performance.
- Need to strengthen internal controls
- Lack of POE's to support work done

Taking cognizance of the above, the Office of the Municipal Manager has embarked upon a project to ensure that the content of the SDBIP is 'SMART', and that better alignment exists between the IDP, Budget, and SDBIP. Major strides are being made towards improvement in this regard. With the approval of the Performance Management System (PMS) in 2014, the municipality has embarked upon a process of cascading performance managements from the Municipal Manager and Senior Managers to all employees. With the signing of performance agreements, it becomes mandatory to keep a Portfolio of Evidence, so as to enhance performance reporting at all levels. The plan is to cascade Performance Management to the lowest level by 2022. Policy workshop has been conducted to address some of the issues raised on PMS challenges and the accountability agreements for other employees have been developed.

#### 1.5.4. Monitoring of the IDP through the Performance Management System

Port St. Johns Municipality has an approved Performance Management policy on August 2014, which serve as the guideline document for the implementation of the Performance

Management System (PMS) within the Municipality. The implementation of performance management is guided by various legislative prescripts and requirements. The PMS Policy is inclusive of the following interrelated processes:

- (i) Planning;
- (ii) Implementation;
- (iii) Monitoring;
- (iv) Evaluation

The Municipality's PMS facilitates increased accountability, learning, improvement, as well as providing early warning signals to facilitate decision-making. The PMS monitors actual performance against set targets and contractual obligations. Effective service delivery relies upon the IDP, efficient utilization of all resources and the PMS being closely integrated across all functions at an organizational and individual level. The most valuable reason for measuring performance is that what gets measured gets done. Once performance planning and the IDP have been completed and departmental SDBIP's are in place, they need to be implemented by executing the work in accordance with these plans. As the work is executed, it needs to be continuously monitored and periodically measured and reported on.

#### 1.6 SUMMARY OF BUDGET ALLOCATIONS FOR 2021/22 - 2022/23

Table 1.7: 2021/22 - 2022/23 Medium Term Revenue & Expenditure Framework Revenue Summary

Description	DRAFT ANNUAL BUDGET 2021/22	DRAFT ANNUAL BUDGET 2022/23	DRAFT ANNUAL BUDGET 2023/24
Equitable Share	168 140 000,00	175 438 000,00	170 354 000,00
EPWP	1 593 000,00	0	0
MIG	36 146 000,00	38 862 000,00	40 484 000,00
INEP	8 034 000,00	6 500 000,00	7 000 000,00
LGSETA	100 000,00	0,00	0,00
FMG	2 650 000,00	2 650 000,00	2 650 000,00
DSRAC	550 000,00	0,00	0,00
Eradication of allien plants	5 582 000,00	0,00	0,00
Small Town	49 600 000,00	0,00	0,00
Revitalisation			
Total Grants	272 395 000,00	223 450 000,00	220 488 000,00
Assessment Rates	15 074 354,58	15 707 477,47	16 398 606,48

TOTAL REVENUE	318 717 500,38	271 718 045,40	270 879 839,39
	46 322 500,38	48 268 045,40	50 391 839,39
Claims received	1 420 138,70	1 479 784,53	1 544 895,04
Assets			
Profit on Sale of Fixed	259 762,72	270 672,75	282 582,36
Commission received	25 856,32	26 942,29	28 127,75
Vat Refunds	16 326 303,00	17 012 007,73	17 760 536,07
Trade Lisences	99 579,20	103 761,53	108 327,03
Tender Documents	387 848,16	404 137,78	421 919,85
Sundry Income	64823,36	67545,94112	70 517,96
Hall Rental	11 004,00	11 466,17	11 970,68
Building Plan Fees	68 001,92	70 858,00	73 975,75
Lease Rental Income	64 640,80	67 355,71	70 319,36
Investment			
Interest from	5 171 314,40	5 388 509,60	5 625 604,03
Interest from Debtors	4 118 495,40	4 291 472,21	4 480 296,98
Traffic revenue	1 228 925,60	1 280 540,48	1 336 884,26
Traffic fines	54 862,00	57 166,20	59 681,52
Grave site	68 001,92	70 858,00	73 975,75
Refuse	1878588,3	1957489,009	2 043 618,52

### **Expenditure Summary**

Committee Allowances 13,378,168.98 6,000,000.00	2,532,200.00 3,298,213.44 283,175.96 2,408,039.16	Maintanance		104,800.00 318,156.03	70,000.00	15,910,368.98 6,361,487.44	+-
13,378,168.98	3,298,213.44 283,175.96			,	,		+
6,000,000.00	3,298,213.44 283,175.96			,	,		+-
6,000,000.00	283,175.96			318,156.03	,	6,361,487.44	٥
' '					700 000 00		2
' '	2,408,039.16				700,000.00	1,166,082.07	
ĺ				287,481.07	1,200,000.00	13,437,711.05	5
	16,828,982.95			229,983.60	494,200.00	21,323,544.58	8
	17,003,337.31	1,000,000.00	10,599,426.94	1,646,868.07	492,268.00	27,895,919.31	10
	11,849,232.65				3,200,000.00	42,205,114.65	16
	10,367,554.70	739,968.70	809,989.77	950,234.18	1,904,800.00	24,546,855.39	9
	7,945,646.85			445,418.86	925,000.00	14,716,281.85	5
	9,435,073.77					9,435,073.77	3
	7,842,536.00	7,651,397.90		47,700,318.41	62,394,271.00	94,417,060.90	35
10 378 168 08	89,793,992.79	9,391,366.60	11,409,416.70	51,683,260.22	71,380,539.00	271,415,500.00	100
	19,378,168.98	9,435,073.77 7,842,536.00	9,435,073.77 7,842,536.00 7,651,397.90	9,435,073.77 7,842,536.00 7,651,397.90	9,435,073.77       47,700,318.41         7,842,536.00       7,651,397.90       47,700,318.41	9,435,073.77       7,842,536.00     7,651,397.90       47,700,318.41     62,394,271.00	9,435,073.77       9,435,073.77         7,842,536.00       7,651,397.90       47,700,318.41       62,394,271.00       94,417,060.90

#### 1.7 KEY MUNICIPAL REPORTS

#### 1.7.1 Annual Report

Annual report is the key reporting instrument for departments to give report against the performance targets and budgets outlined in their strategic plans and Municipal Budget allocations. Annual report is therefore required to contain information on service delivery as contained in the SDBIP of the year under review, in addition to financial statements and the audit report. It is meant to be a backward-looking document, focusing on performance in the financial year that has just ended. It also reports on how the budget for that financial year was implemented as well as the challenges encountered throughout.

In terms of section 121(1) of the Municipal Finance Management Act (MFMA) 32 OF 2000, every municipality and municipal entity must prepare an Annual Report for each financial year. The purpose of the Annual Report is to provide a record of activities, report on performance against the budget and promote accountability to the local community for the decisions made throughout the year. The Mayor must in terms of section 127(2) submit the Annual Report within seven months after the end of the financial year. Thereafter, Council is required to consider the Annual Report and the oversight report on the Annual Report within 9 months after the end of the financial year, i.e. before the end of March.

The 2020/21 Annual Report, was compiled in terms of the MFMA and the Municipal Systems Act, 32 of 2000 (MSA), MFMA National Treasury Circular 63 read in conjunction with MFMA National Treasury Circular 11, and National Treasury Revised Annual Reporting template requirements. It reflects the financial and non-financial performance of the Municipality and its entity for the period 1 July 2020 to 30 June 2021 against the approved 2020/2021 Service Delivery and Budget Implementation Plan (SDBIP).

#### 1.7.2 Auditor General's Report

The report of the Auditor-General on the Audit of the Annual Financial Statements of the Municipality for the financial year ended 30 June 2020, has been received. The Auditor-General performed an audit and issued a report on the opinion with the following matters of emphasis:

- Department of Trade & Industry (DTI) was not notified of the successful bidder and the value of the contract so was not provided with copies of the contracts and the bidder's MBD 6.2.
- The municipality may have experienced loss as a results of debt write-off.

The Auditor-General has expressed an unqualified opinion on the Annual Financial Statement and perfromance information for year ending 30 June 2021. The basis for the qualified opinion has been attributed to Irregular Expenditure, and material impairment of receiveables. An Action plan has been drawn and will be monitored on a monthly basis by the structures of Council to deal with the matters. It must however, be mentioned that there are still weaknesses as highlighted in the management report issued by Auditor General which are being worked on tirelessly in order to improve unqualified audit opinion. Matters of emphasis were well received and we will work in collaboration with Auditor General to ensure improvement.

Table 1.8: Audit Outcome

Financial year	2017/18	2018/19	2019/20	2020/21
OUTCOME	Qualified	Qualified	Qualified	Unqualified

D=={4   DD DE\/ E\M 2022/22 2026/27
Draft IDP REVIEW 2022/23 – 2026/27

# CHAPTER 2 PLANNING AND DEVELOPMENT PRINCIPLES, GOVERNMENT POLICIES AND IMPERATIVES

#### **CHAPTER 2**

#### 2. PLANNING, DEVELOPMENT PRINCIPLES & POLICIES

#### 2.1 INTRODUCTION

This section identifies key planning and development principles that guide the IDP and planning decision-making in the Municipality. Also included in this section is a summary of the applicable government priorities and policies guiding organs of state and Port St. Johns Municipality.

#### 2.2 POLICY FRAMEWORK

#### 2.2.1 The Municipal Systems Act (32 of 2000)

The Municipal Systems Act (MSA) is the key piece of legislation guiding the preparation of IDPs. Section 26 of the act compels all municipalities to prepare IDPs as their primary and overriding management tool. Section 26 also lists key components that an IDP must reflect which are summarized as follows:

- The Council's Vision for the long-term development of the Municipality;
- An assessment of the existing level of development within the Municipality, including the identification of communities without access to basic municipal services;
- Council's development priorities and objectives, inclusive of its local economic development aims, as well as the internal transformation needs;
- Council's development strategies, which must be aligned with any national or provincial plans and planning requirements binding on the Municipality in terms of legislation;
- A municipal Spatial Development Framework (SDF), which must include the provision of basic guidelines for the Land Use Management System (LUMS) of the Municipality; and
- Key Performance Indicators and targets determined through an organizational performance system, based on the priorities identified in the IDP

The development of this IDP document has been prepared in accordance with the requirements of the Municipal Systems Act (MSA) 32 of 2000 as well as with the Municipal Planning and Performance Management Regulations (R796 of 2001).

#### 2.2.2 Sustanaible Development Goals

At the United Nations Sustainable Development Summit on 25th September 2015, world leaders adopted the 2030 Agenda for Sustainable Development, which includes a set of 17 Sustainable Development Goals (SDGs) to end poverty, fight inequality and injustice, and tackle climate change by 2030.

The Sustainable Development Goals therefore, build on the Millennium Development Goals (MDGs); eight anti-poverty targets that the world committed to achieving by 2015. The MDGs, adopted in 2000, aimed at an array of issues that included slashing poverty, hunger, disease, gender inequality, and access to Water and Sanitation. Enormous progress has been made on the MDGs, showing the value of a unifying agenda underpinned by goals and targets. Despite this success, the indignity of poverty has not been ended for all. The new SDGs, and the broader sustainability agenda, go much further than the MDGs, addressing the root causes of poverty and the universal need for development that works for all people.

The Sustainable Development Goals are summarized as follows:

- Goal 1: End poverty in all its forms everywhere.
- Goal 2: End hunger, achieve food security and improved nutrition and promote sustainable agriculture.
- Goal 3: Ensure healthy lives and promote well-being for all at all ages.
- Goal 4: Ensure inclusive and equitable quality education and promote lifelong learning opportunities for all.
- Goal 5: Achieve gender equality and empower all women and girls.
- Goal 6: Ensure availability and sustainable management of water and sanitation for all.
- Goal 7: Ensure access to affordable, reliable, sustainable and modern energy for all.
- Goal 8: Promote sustained, inclusive and sustainable economic growth, full and productive employment and decent work for all.
- Goal 9: Build resilient infrastructure, promote inclusive and sustainable industrialization and foster innovation.
- Goal 10: Reduce inequality within and among countries.
- Goal 11: Make cities and human settlements inclusive, safe, resilient and sustainable.
- Goal 12: Ensure sustainable consumption and production patterns.
- Goal 13: Take urgent action to combat climate change and its impacts.

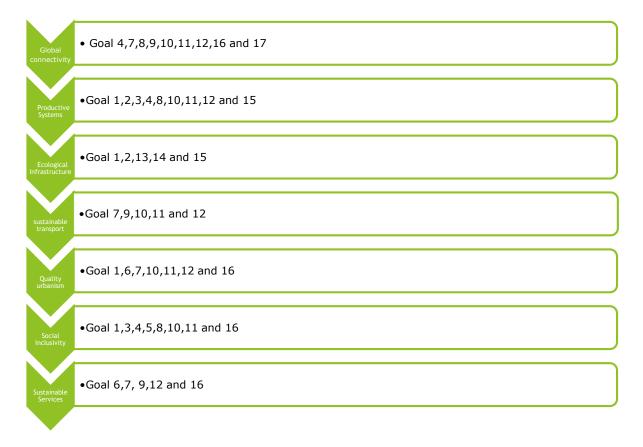
Goal 14: Conserve and sustainably use the oceans, seas and marine resources for sustainable development.

Goal 15: Protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage forests, combat desertification, and halt and reverse land degradation and halt biodiversity loss.

Goal 16: Promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels.

Goal 17: Strengthen the means of implementation and revitalize the global partnership for sustainable development.

Figure 2.1: Alignment between SDF Principles and SDG's



#### 2.2.3 The National Development Plan (VISION 2030)

The National Development Plan (NDP) was prepared by the National Planning Commission (NPC), a structure that was appointed by President Jacob Zuma in May 2010. The NDP aims to eliminate poverty and reduce inequality by 2030. It indicates that South Africa can realize these goals by drawing on the energies of its people, growing an

inclusive economy, building capabilities, enhancing the capacity of the state, and promoting leadership and partnerships throughout society. In addressing the concerns that underlay the development of NDP, the document sets out six interlinked priorities, namely:

- Uniting all South Africans around a common programme to achieve prosperity and equity;
- Promoting active citizenry to strengthen development, democracy, and accountability;
- Bringing about faster economic growth, higher investment, and greater labour absorption;
- Focusing on key capabilities of people and the state;
- Building a capable and developmental state; and
- Encouraging strong leadership throughout society to work together to solve problems.

The NDP is a plan for all South Africans, which provides a framework to guide key choices and actions of both civil society and the state. Amongst other things, the NDP depends on municipal IDPs to unpack and operationalize these priorities, something which this IDP strives to do through its objectives and strategies.

#### 2.2.4 Government Outcomes 1 – 14

The Government's outcome-based approach arose out of a realization by government that change was not happening as rapidly and effectively as required. It noted that progress was being made in many areas, and that greater access to services was being provided to many communities. However, government was not achieving the outcomes to ensure a "better life for all" and many communities were rightly impatient with the quality, relevance, and adequacy of government service delivery. Out of this backdrop the outcomes approach was developed ensuring that government is focused on achieving the expected real improvements in the lives of South Africans. The approach clarifies what is expected to be achieved, how it will be done, and where it will take place. It insists that the different spheres of government improve the lives of citizens rather than just carrying out their functions.

The fourteen outcomes are summarized below:

- 1. Improved quality of basic education;
- 2. A long and healthy life for all South Africans;
- 3. All people in South Africa are and feel safe;

- 4. Decent employment through inclusive economic growth;
- 5. A skilled and capable workforce to support an inclusive growth path;
- 6. An efficient, competitive, and responsive economic infrastructure network;
- 7. Vibrant, equitable, and sustainable rural communities, with food security for all;
- 8. Sustainable human settlements and improved quality of household life;
- 9. A responsive, accountable, effective, and efficient local government system;
- 10. Environmental assets and natural resources that are well protected and continually enhanced;
- 11. Creation of a better South Africa, and contributing to a better and safer Africa and World:
- 12. An efficient, effective, and development oriented public service and an empowered, fair, and inclusive citizenship
- 13. A comprehensive, responsive and sustainable social protection system.
- 14. A diverse, socially cohesive society with a common national identity

These outcomes provide strategic focus and do not cover the whole of government's work and activities. This IDP document seeks to address each of these outcomes and our objectives and strategies have been designed and aligned accordingly.

#### 2.2.5 The National Infrastructure Plan

The National Infrastructure Plan is based on a spatial analysis of the country and identifies 18 Strategic Integrated Projects (SIPs) therein. The SIPs cover a range of projects earmarked to expand the economic and social infrastructure platform of the country throughout its nine provinces.

The Presidential Infrastructure Coordination Commission (PICC) was established to:

- Coordinate, integrate, and accelerate implementation;
- Develop a single common National Infrastructure Plan that will be monitored and centrally driven;
- Identify who is responsible and hold them to account;
- Develop a 20 year planning framework beyond one administration to avoid a stopstart pattern to infrastructure roll out.

Under this guidance, the PICC has identified Strategic Integrated Projects (SIPs). Some of the SIPs talk indirectly to Port St Johns Municipality, but the following four have direct bearing on the Municipality, hence the IDP has been aligned to them:

Table 2.1: National Infrastructure Plan' relevance to PSJ

SIP No.	DESCRIPTION/PR	RELEVANCE TO PSJ
	OJECT	
SIP 3	South-Eastern node	This development includes the N2-Wild Coast Highway
	& corridor	which is aimed at improving access into KwaZulu-Natal
	development	and national supply chains
SIP 6	Integrated	Develop national capacity to assist the 23 least resourced
	municipal	districts (19 million people) to address all the maintenance
	infrastructure	backlogs and upgrades required in water, electricity and
	project	sanitation bulk infrastructure.
		The road maintenance programme will enhance service
		delivery capacity thereby impacting positively on the
		population.
SIP 10	Electricity	Expand the transmission and distribution network to
	transmission and	address historical imbalances, provide access to
	distribution for all	electricity for all and support economic development.
		Align the 10-year transmission plan, the services backlog,
		the national broadband roll-out and the freight rail line
		development to leverage off regulatory approvals, supply
		chain and project development capacity.
SIP 11	Agri-logistics and	Improve investment in agricultural and rural infrastructure
	rural infrastructure	that supports expansion of production and employment,
		small-scale farming and rural development, including
		facilities for storage (silos, fresh-produce facilities,
		packing houses); transport links to main networks (rural
		roads, branch train-line, ports), fencing of farms, irrigation
		schemes to poor areas, improved R&D on rural issues
		(including expansion of agricultural colleges), processing
		facilities (abattoirs, dairy infrastructure), aquaculture
		incubation schemes and rural tourism infrastructure.
SIP 15	Expanding access	Intends to provide 100% broadband coverage to all
	to communication	households by 2020 through establishing core Points of
	technology	Presence (POPs) in district municipalities, extend new
SIP 15	to communication	incubation schemes and rural tourism infrastructure.  Intends to provide 100% broadband coverage to all households by 2020 through establishing core Points of

			Infraco fibre networks across provinces linking districts, establish POP's and fibre connectivity at local level, and further penetrate the network into deep rural areas. The project has been launched at the district and is being rolled out to the locals including PSJ.
SIP 18	Water Sanitation	and	This SIP focuses on developing a 10-year plan to address the estimated backlog of adequate water supply to 1.4 million households and basic sanitation to 2.1 million households whilst also layering favourable conditions for economic growth through the provision of water and sanitation infrastructure. Projects will include a focus on a new infrastructure, rehabilitation, upgrading and the improvement of water infrastructure management.

#### 2.2.6 National Spatial Development Framework

The National Spatial Development Plan (NSDP) is a spatial development perspective that aims to provide a clearer picture of the current spatial patterns in the country and provides guidelines (perspectives) on spatial planning. The following are the key principles outlined in the NSDP that have been taken into account in the formulation of this review.

- Principle 1: Rapid, sustainable and inclusive economic growth is the foremost priority for the country. It is a pre-requisite for the achievement of other policy objectives;
- Principle 2: Government must meet constitutional obligations to provide basic services to all citizens everywhere in the country. But beyond this, spending on fixed investment should be focused mainly on areas of existing strong economic growth or future potential;
- Principle 3: In areas that do not demonstrate future economic potential, efforts to address development challenges must 'focus on people, not place'. This means investing in social support, human resource development and labour market intelligence, instead of unsustainable infrastructure. These social investments will empower people with knowledge and choice so that they can move to areas with greater opportunities if they wish to; and

▶ Principle 4: To address the spatial distortions of apartheid, settlement development should be steered into a configuration of nodes linked to main growth centers through creative exploitation of activity corridors and movement patterns.

It is important therefore that the municipality builds internal planning capacity that will enable it to respond to these emerging NSDP concepts. Accordingly, Port St. Johns SDF has been developed in accordance with this National framework and Spatial Planning is one of the priorities of the term. This on the main includes the review of the Spatial Development Framework and the development of a Localized Spatial Development Framework.

#### 2.2.7 Regional industrial Development Strategy

The RIDS Strategic Intent is outlined as follows:

- To enable all areas in the SA economy to attain their optimal economic potential by facilitating local development embedded in a regional/district through linkages within existing and latent industrial and economic base.
- To stimulate investments that will promote sustained high growth in a local community
- To focus on a region's potential and identify what local stakeholders can and need to do to ensure their local community reaches its potential
- To assess a community's comparative advantage, identify new or existing market opportunities for businesses, and reduce obstacles to business expansion and creation
- To have an impact on the economic viability districts
- To create new jobs, help communities retain existing jobs, help businesses access capital.
- To contribute to a broader national framework with a spatial dimension, in order to increase each region's global competitiveness.

We subscribe to this strategic intent and have systematically designed a programme that will enable us to respond effectively to the challenges of our own economy. As such, we have improved integration of the LED programme with ruling IDP and SDF in order to achieve better spatial economic integration and sustainability in our interventions. In undertaking this, the strategy takes into account our contributions to regional economy.

#### 2.2.8 National Priorities (State of the Nation Address 2020)

Over the past year, government implemented measures to ignite economic activity, restore investor confidence, support employment and address the urgent challenges that affect vulnerable society members. Massive new investments are needed to make significant gains in job creation. Government thus aims to raise even more investment by again hosting the Investment Conference which last year resulted in concrete agreements between organised labour, business, the community and government. These agreements aim to create 275 000 additional direct jobs every year. The Competition Amendment Bill will take effect soon and will open up new opportunities for South Africans to enter various sectors of the economy and compete on an equal footing.

More special economic zones will be established and the small business incubation programme will be expanded. This will see township digital hubs established to provide entrepreneurial services to businesses and youth who want to start their own businesses. The President said that government has also extended the Employment Tax Incentive for another 10 years and has called on the private sector to support the Youth Employment Service, which places unemployed youth in paid internships. In addition, the requirement for work experience at entry-level in state institutions has been done away with. A move towards the fourth industrial revolution got emphasized.

#### 2.2.9 The Back To Basics Approach

Port St. Johns municipality is one of the Municipalities that adopted the Back to Basics Program and is reporting on the programme on a monthly basis. The Council adopted a Back to Basics Action Plan and appointed a Back to Basics Champion to ensure successful implementation of the Action Plan.

The municipality has aligned some of its programmes and projects to the five pillars of Back to Basics and continues to ensure its adherence to the B2B framework

Below are the five pillars as stated on the back to basics policy and how the municipality is responding to each:

Table 2.2: Back to Basics (B2B)

No. **PILLAR ACTION** 

1	Putting people	Monthly monitoring and hosting of ward committee				
	first	meetings and community meetings, outreach programmes				
		and IDP roadshows				
2	Delivering basic	The implementation and facilitation of operational and				
	services	maintenance plans of different service department: roads,				
		electricity, water, sanitation and community services				
3	Good	Council structures are in place and monthly and quarterly				
	governance	meetings are held to play the oversight role.				
4	Sound financial	The municipality is working towards improving its				
	management	internal controls				
		Generating expenditure reports on a monthly basis,				
		<ul> <li>Is reviewing its finance policies according to</li> </ul>				
		legislation.				
		<ul> <li>Is in a process of developing a revenue</li> </ul>				
		enhancement strategy				
		Undertook a comprehensive General valuation roll				
		and will conduct suplemnentary on annual basis.				
5	Building	The municipality has a Workplace Skills Plan in place and it				
	capabilities	is implemented accordingly. Skills audit will be undertaken				
		in the year under review				

The municipality has further integrated these into the municipal strategic framework and into the SDBIP. The scorecards of the relevant senior managers will reflect indicators and targets that respond to the Back to Basic approach.

#### 2.2.10 Integrated Service Delivery Model

#### 2.2.10.1 Purpose

The province is embarking on a coordinated approach, the Integrated Service Delivery Model (ISDM), dubbed Operation Masiphathisane, to provide comprehensive, integrated and transversal services to communities through effective and efficient multi-sectoral partnerships. This calls for:

- A shared understanding of the model;
- The reconfiguration of structures to support the roll-out of the Operation Masiphathisane; and

The establishment of War Rooms

#### 2.2.10.2 Objectives

Create a shared understanding of the model

Present a reconfiguration of structures to support the roll-out of the ISDM

Present an update on progress in the rollout.

Share some challenges experienced in the rollout

#### 2.2.10.3 Integrated Service Delivery Model (ISDM) Rationale

- Mis-alignment between IGR structures and other policy implementation platforms resulting into their under utilization
- No vertical and horizontal linkages
- Often very low participation of sector departments at local level
- IGR will seat separately independent of IDP meetings
- Co-operation on sector departments is anticipated to improve
- · Lack of community ownership of services rendered hence persistent social unrest
- Lack of proper monitoring and evaluation to track impact of service delivery on the citizens of the Province

#### 2.2.10.4 What is Operation Masiphathisane?

- A coordinated and integrated service delivery model of action to address the empowerment of Youth and Women, Social Ills of the communities
- Communities participating in governance, bringing Government to the people
- A Ward-based initiative targeting disease management in the wards with special emphasis on HIV, TB and poverty a developmental approach to disease prevention, child and maternal health, infancy mortality rate, orphan and vulnerable childcare
- A model where an aggressive behavior change will be vigorously implemented using the existing cadres to focus their efforts on: crime, adolescent health, sexual behaviour, substance abuse, road accidents, abuse (gender-based and children), etc.

#### 2.2.10.5 Institutionalization and Governance Structure (Roles & responsibilities)

**District Task Team** 

Chairperson: Executive Mayor Secretariat: Municipal Manager

Selected Roles & Responsibilities:

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- Household profiles and socio---economic data
- Review local level reports to monitor interventions
- A point where bottom-up community needs and technical analytical top-down possibilities meet
- A point of decision making for issues that need Provincial intervention
- The aggregated District needs are met by Provincial Departments and other stakeholders resource allocations
- Produce an aggregated District Task Team report

#### **Local War Room**

Chairperson: Local Mayor

Secretariat: Municipal Manager

#### Selected Roles & Responsibilities:

- Ensure the establishment of Ward War Rooms
- Facilitate training, coaching and mentoring support to the War Room in terms of interventions and referrals
- Provide support to War Rooms in terms of interventions and referrals
- Technical analysis of the needs from the people relative to the profiles
- Collate and categorize the needs and allocate to appropriate sector and level
- Prepare and carry out implementation through War Rooms and report back
- Provide feedback to District and Ward War Rooms
- Produce an integrated Local War Room Report

#### **Ward War Room**

Chairperson: Ward Councillor

**Secretariat**: Community Development Worker (CDW)

**Members**: Ward Committee, All Heads of Community Structures in the Ward, Civil Society Organizations, Faith-Based Organizations, Private Sector, Local Business, Traditional Leaders, Key sectors (health, Safety and security, education, social development, municipal services etc.)

#### Roles & Responsibilities:

Ward level coordination and planning

- Conduct household and ward profiles
- Mobilize communities and hold community dialogues
- Collate and categorize the needs and refer to appropriate sector and level
- Use the multitude of field workers available in different sectors including non--government sector to identify household and community needs
- Provide feedback to respective communities

#### 2.2.10.6 Difference between Ward Committees and War Rooms

Table 2.3: Ward Committees and War Rooms

WARD COMMITTEE	WAR ROOM
Is a Legal entity (as per section 73 of	Is a Model to improve access to service
the Municipal Structures Act, 117 of	delivery by households and communities, it
1998) established to link	links all spheres of government with the people
communities with their Local Council	at ward level and the model is championed by
for service delivery	Presidency
Participation is restricted to 10	Participation is open to all community based
community members representing	organizations, private sector and
specific portfolios	Provincial/National sector departments
Plays an advisory role in all matters	Coordinates identification and provision of
of the ward	services to identified households /community
	and ensures cooperative governance for better
	& more fast tracked service delivery
Term of ward committees linked to	Permanent structure- only changes
council, in terms of section 24 of the	Chairperson if he/she is a Councillor as per the
Municipal structures Act	Municipality term of office
Focuses more on identification of	Needs identification process covers household
community needs rather than	And community. Household walk-ins also
household needs	submit their needs at War Room

#### 2.2.10.7 Municipality's Response to the Operation

In O.R. Tambo District Municipality, all Councilors in the district and six Troikas from the District and Local municipalities have not been trained on the model as we have been joined by the new Council. The War Rooms were launched in 2012 at a municipal level

along with the District Municipality wherein the Councillors, the Ward Committees and CDW's were in attendance.

The municipality has successfully cascaded the war rooms to all wards out of 20 Wards in its jurisdiction.

#### 2.2.11 The Spatial Planning and Land Use Management Act

The Spatial Planning and Land Use Management Act (SPLUMA), 2013 was assented to by the President of the Republic of South Africa on 5 August 2013. It came into operation on the 1st of July 2015. It is a framework act for all spatial planning and land use management legislation in South Africa. It seeks to promote consistency and uniformity in procedures and decision-making in this field. The other objects include addressing historical spatial imbalances and the integration of the principles of sustainable development into land use and planning regulatory tools and legislative instruments. SPLUMA has become the official overarching legislation for development planning in the country and has repealed the following legislations previously used for various development planning purposes:

- Removal of Restrictions Act, 1967 (Act No. 84 of 1967)
- Physical Planning Act, 1967 (Act No. 88 of 1967)
- Less Formal Township Establishment Act, 1991 (Act No. 133 of 1991)
- Physical Planning Act, 1991 (Act No. 125 of 1991)
- Development Facilitation Act, 1995 (Act No. 67 of 1995)
- More detail on the implementation of this Act is dealt with in the next chapter, which is the Situation Analysis, under Spatial Planning.

#### 2.2.12 Provincial Priorities (State of the Province Address 2022)

The Eastern Cape government has noted the performance of Argirculture sector during the Covid-19 with increase on the imports and exports declining. In support of that the provincial government has invested million in various value chain which includes production in grain, red meat, citrus fruit, macademia, poultry and cannabis. This is the area that we need to improved so as to be able to participate in these economic activities. The speech has affirmed that the notion of the SMART city that is gaining momentum with investors who have already shown interest. This be a game changer and catalyst for further development and investment attraction throughout the Wild Coast.

#### 2.2.13 Provincial Development Plan (PDP) (Vision 2030)

Based on the National Development Plan (NDP), the Provincial Development Plan (PDP) seeks to outline a development path for the province. Vision 2030 sets the development agenda and priorities for the next 15 years (2015-2030), building on the Provincial Growth and Development Plan (PGDP) of 2004-2014. The plan proposes key programmes and projects for implementation up to 2030 and suggests arrangements for implementation of the plan, tracking and accountability.

The provincial plan starts from the premise that key structural features hobble the provincial economy and social progress. The plan therefore strives for social and economic justice. It places particular emphasis on transforming the apartheid spatial geography. The plan promotes cultural development, inclusion and respect for diversity. It further encourages citizen participation and co-responsibility for development. It promotes ethical, integrated multi-agent action predicated on relative strengths of institutional partners. This is not a plan for government alone, but for the entire province. The Eastern Cape PDP has 5 goals, which are:

#### Goal 1: A growing, inclusive and equitable economy

The Provincial Development Plan aims to develop a growing, inclusive and equitable economy. This includes a larger and more efficient provincial economy that optimally exploits the competitive advantages of the Eastern Cape, increased employment and reduced inequalities of income and wealth.

#### Goal 2: An educated, empowered and innovative citizenry

The PDP seeks to ensure that people define their identity, sustain their livelihoods, live healthy lives and raise healthy families, develop a just society and economy, and play an effective role in the development of their communities, as well as the politics and governance of the state at all levels.

#### Goal 3: A healthy population

The Provinvial Development Plan seeks to ensure that all citizens of the Eastern Cape live longer and healthy lives. This will mainly be achieved by providing quality healthcare to people in need. The health system must value patients, care for communities, provide reliable service and value partnerships. In addition, the system should rest on a good

primary healthcare platform and be integrated across primary, secondary and tertiary levels of healthcare.

#### Goal 4: Vibrant, equitably enabled communities

The Provincial Development Plan seeks to ensure that by 2030, the Eastern Cape is characterized by vibrant communities in which people can responsibly exercise their growing freedoms. The plan aims to address spatial disparities across the province, and seeks to guide the development and use of instruments to achieve this. These instruments include legislation and policy, spatial targeting of infrastructure and other investments, and planning itself. Where and how people live and work is the most visible manifestation of spatial equity.

#### Goal 5: Capable, conscientious and accountable institutions

The Provinvial Development Plan seeks to build capable, conscientious and accountable institutions that engender and sustain development partnerships across the public, civic and private sectors. It aims to construct and mobilize multi-agency partnerships for development, encouraging the emergence of a strong, capable, independent and responsible civil society committed to the province's development.

The province will build the necessary capabilities to anchor these multi-agency partnerships and empower people to meaningfully participate in their own development. Given that over 70% of the population is rural, the fortunes of the province are inherently bound up with the future of its rural areas.

While urbanisation is an undeniable trend, we estimate that the majority of the population will still be outside of the metropolitan areas in 2030. The Eastern Cape is set to remain a rural province for the foreseeable future and this situation demands appropriate development and support measures. Therefore, rural development is a key priority and has been integrated into all the goal areas. In its development of strategic goals, objectives and strategies for its new five-year term, Port St. Johns Municipality has aligned itself to these Provincial Goals as contained in the Provincial Development Plan.

#### 2.2.14 Eastern Cape Provincial Economic Development Strategy

The Eastern Cape Provincial Economic Development Strategy (PEDS) is one critical document for consideration during planning. The diagram below synthesises neatly the

framework for the strategy. The Economic Goal and Objectives of the PEDS is built upon the growth pillars of six 'high-potential sectors' and eight 'economic enablers'. All of these hinge critically upon institutional capacity, this is elaborated on below in "making the strategy work.

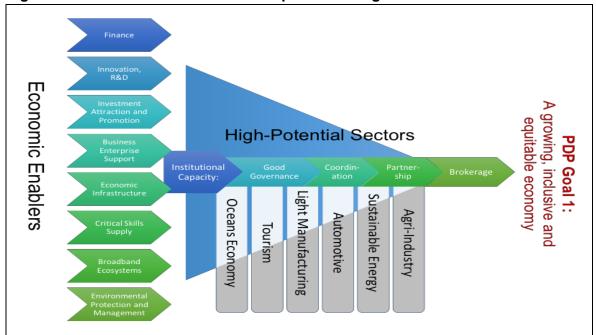


Figure 2.2: Provincial Economic Development Strategic Framework

The Provincial Economic Development Strategy (PEDS) has been taken into consideration when formulating this review. As a municipality located within OR Tambo District Municipality and Eastern Cape Province we are bound by the commitments made in the above mentioned economic development framework.

#### 2.2.15 District Municipal IDP Framework

The DM provides a framework for managing and facilitating uniform and coherent planning in the region. This is coordinated through its IDP framework which is developed in terms of the requirements of the Municipal Systems Act 2000. Such a framework also informs this IDP review. Port St. Johns Municipality is part of district IDP representative forum and therefore are informed and able to influence its development.

# CHAPTER 3 SITUATIONAL ANALYSIS

#### **CHAPTER 3**

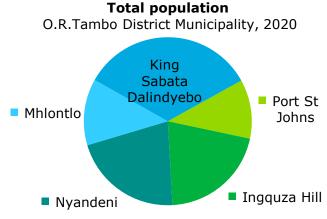
#### 3. SITUATIONAL ANALYSIS

#### 3.1 DEMOGRAPHIC PROFILE

#### 3.1.1 Population Distribution

In this section, an overview is provided of the demography of the Port St Johns Local Municipality and all its neighboring regions, and South Africa as a whole. In an attempt to improve and update statistical planning information various sources have been used and referenced to inform the analysis in this section. The chart below shows the Population of the O.R. Tambo District Municipality:

CHART 3.1 TOTAL POPULATION - PORT ST JOHNS AND THE REST OF O.R. TAMBO, 2020 [PERCENTAGE]



Source: IHS Markit Regional eXplorer version

When compared to other regions, the Port St Johns Local Municipality accounts for a total population of 175,000, or 11.4% of the total population in the O.R. Tambo District Municipality, with the King Sabata Dalindyebo being the most populous region in the O.R. Tambo District Municipality for 2020. The ranking in terms of the size of Port St Johns compared to the other regions remained the same between 2010 and 2020. In terms of its share the Port St Johns Local Municipality was very similar in 2020 (11.4%) compared to what it was in 2010 (11.4%). When looking at the average annual growth rate, it is noted that Port St Johns ranked fourth (relative to its peers in terms of growth) with an average annual growth rate of 1.0% between 2010 and 2020.

5,000

15,000

10,000

Chart: 3.2: Population pyramid - Port St Johns Local Municipality, 2020 vs. 2025

Source: IHS Markit Regional eXplorer version 2175

10,000

15,000

The population pyramid reflects a projected change in the structure of the population from 2020 and 2025. The differences can be explained as follows:

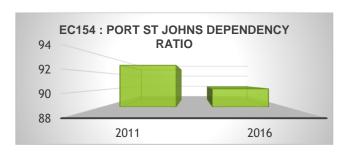
5,000

- In 2020, there is a significantly larger share of young working age people between 20 and 34 (24.1%), compared to what is estimated in 2025 (22.2%). This age category of young working age population will decrease over time.
- The fertility rate in 2025 is estimated to be slightly higher compared to that experienced in 2020.
- The share of children between the ages of 0 to 14 years is projected to be significant smaller (38.0%) in 2025 when compared to 2020 (40.2%).

In 2020, the female population for the 20 to 34 years' age group amounts to 12.5% of the total female population while the male population group for the same age amounts to 11.6% of the total male population. In 2025, the male working age population at 10.7% does not exceed that of the female population working age population at 11.5%, although both are at a lower level compared to 2020.

#### 3.1.2 Dependency Ratio

**Chart 3.3 Dependency Ratio** 



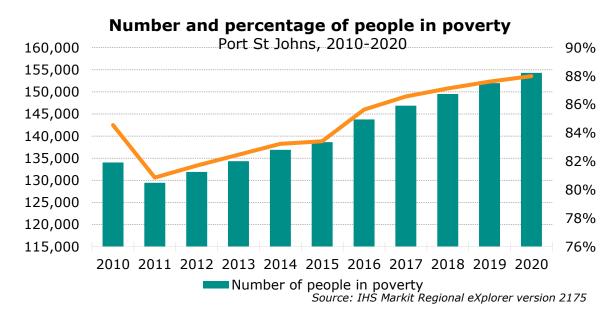
**Table 3.1: Depedemcy Ratio** 

	2011	2016		
	%			
EC154 : Port St Johns	92.9	90.1		

Source: Statistics South Africa (2011 Census and 2016 Community Survey)

#### **People living in Poverty**

Chart 3.4 Number and percentage of people living in poverty - Port St Johns Local Municipality, 2010-2020 [NUMBER PERCENTAGE]



In 2020, there were 154 000 people living in poverty, using the upper poverty line definition, across Port St Johns Local Municipality - this is 15.11% higher than the 134 000 in 2010. The percentage of people living in poverty has increased from 84.56% in 2010 to 87.99% in 2020, which indicates an increase of -3.44 percentage points.

Table 3.2 PERCENTAGE OF PEOPLE LIVING IN POVERTY BY POPULATION GROUP - PORT ST JOHNS, 2010-2020 [PERCENTAGE]

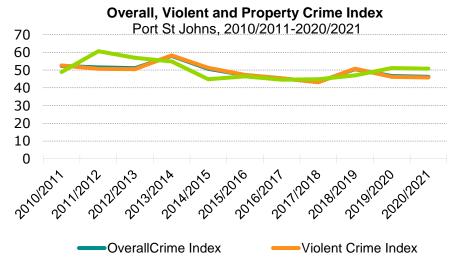
	African
2010	84.9%
2011	81.2%
2012	82.0%
2013	82.8%
2014	83.6%
2015	83.8%
2016	86.0%
2017	86.9%
2018	87.5%
2019	88.0%
2020	88.4%

Source: IHS Markit Regional eXplorer version 2175

In 2020, the population group with the highest percentage of people living in poverty was the African population group with a total of 88.4% people living in poverty, using the upper poverty line definition. The proportion of the African population group, living in poverty, decreased by -3.48 percentage points, as can be seen by the change from 84.88% in 2010 to 88.36% in 2020.

#### 3.1.4 Violent and Property Crime Index

IHS Crime Index - calender years (weighted avg / 100,000 people) - Port St Johns Local Municipality, 2010/2011-2020/2021 [Index value]



Source: IHS Markit Regional eXplorer version 2175

For the period 2010/2011 to 2020/2021 overall crime has decrease at an average annual rate of 1.24% within the Port St Johns Local Municipality. Violent crime decreased by 1.38% since 2010/2011, while property crimes increased by 0.37% between the 2010/2011 and 2020/2021 financial years.

#### 3.1.5 HIV and AIDs Estimates

HIV and AIDS can have a substantial impact on the growth of a particular population. However, there are many factors affecting the impact of the HIV virus on population progression: adult HIV prevalence rates; the speed at which the virus progresses; age distribution of the virus; the mother-to-child transmission; child treatment; adult treatment; and the percentage by which the virus decreases total fertility. ARV treatment can also prolong the lifespan of people that are HIV+. In the absence of any treatment, people diagnosed with HIV live for approximately 10 years before reaching the final stage of the disease (called AIDS). When patients reach this stage, recovery is highly unlikely

HIV+ and AIDS estimates are defined as follows:

The HIV+ estimates are calculated by using the prevalence rates from the HIV/AIDS model built by the Actuarial Society of Southern Africa (ASSA-2008). These rates are used as base rates on a provincial level. IHS slightly adjusted the provincial ASSA-2008 data to more accurately reflect the national HIV Prevalence rate per population group as used in the national demographic models. The ASSA model in turn uses the prevalence rates from various primary data sets, in particular the HIV/AIDS surveys conducted by the Department of Health and the Antenatal clinic surveys. Their rates are further adjusted for over-reporting and then smoothed.

TABLE 1. NUMBER OF HIV+ PEOPLE - PORT ST JOHNS, O.R. TAMBO, EASTERN CAPE AND NATIONAL TOTAL, 2010-2020 [NUMBER AND PERCENTAGE]

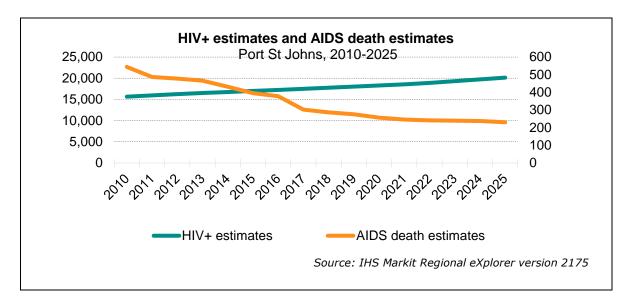
TABLE 2.	Port St Johns	O.R.Tambo	Eastern Cape	National Total	Port St Johns as % of district municipality	Port St Johns as % of province	Port St Johns as % of national
2010	15,600	149,000	717,000	6,310,000	10.5%	2.2%	0.25%
2011	16,000	152,000	732,000	6,480,000	10.5%	2.2%	0.25%
2012	16,200	155,000	746,000	6,630,000	10.5%	2.2%	0.24%
2013	16,500	158,000	759,000	6,770,000	10.5%	2.2%	0.24%
2014	16,700	160,000	772,000	6,910,000	10.5%	2.2%	0.24%
2015	17,000	163,000	786,000	7,050,000	10.4%	2.2%	0.24%
2016	17,200	165,000	799,000	7,200,000	10.4%	2.2%	0.24%
2017	17,500	168,000	815,000	7,360,000	10.4%	2.1%	0.24%
2018	17,800	171,000	830,000	7,530,000	10.4%	2.1%	0.24%
2019	18,000	174,000	847,000	7,710,000	10.4%	2.1%	0.23%
2020	18,300	177,000	863,000	7,900,000	10.4%	2.1%	0.23%
Average An	nual grow	th					
2010-2020	1.58%	<b>1.73</b> %	<b>1.88</b> %	<b>2.28</b> %		<b>"5</b>	

Source: IHS Markit Regional eXplorer version 2175

In 2020, 18 300 people in the Port St Johns Local Municipality were infected with HIV. This reflects an increase at an average annual rate of 1.58% since 2010, and in 2020 represented 10.43% of the local municipality's total population. The O.R. Tambo District Municipality had an average annual growth rate of 1.73% from 2010 to 2020 in the number of people infected with HIV, which is higher than that of the Port St Johns Local Municipality. The number of infections in the Eastern Cape Province increased from 716,000 in 2010 to 863,000 in 2020. When looking at the South Africa as a whole it can be seen that the number of people that are infected increased from 2010 to 2020 with an average annual growth rate of 2.28%.

The lifespan of people that are HIV+ could be prolonged with modern ARV treatments. In the absence of any treatment, people diagnosed with HIV can live for 10 years and longer before they reach the final AIDS stage of the disease.

CHART 1. AIDS PROFILE AND FORECAST - PORT ST JOHNS LOCAL MUNICIPALITY, 2010-2025 [NUMBERS]



Presenting the number of HIV+ people against the number of people living with AIDS, the people with AIDS added up to 544 in 2010 and 257 for 2020. This number denotes a decrease from 2010 to 2020 with a high average annual rate of -7.23% (or -287 people). For the year 2020, they represented 0.15% of the total population of the entire local municipality.

# **KEY PERFOMANCE AREA #1 SPATIAL PLANNING (SP)**



## 3.2 SPATIAL PLANNING 3.2.1 Background

In terms of Section 26(e) of the Local Government: Municipal Systems Act, No. 32 of 2000 (the "MSA") requires all municipalities to compile Spatial Development Frameworks (the "SDF") as a core component of Integrated Development Plans (the "IDP"). SDFs enable Council, communities, industries, service providers, and government agencies to plan, budget, and develop with confidence and certainty.

#### 3.2.2Status Quo

Port St Johns Spatial Development Framework (SDF) was adopted by council in 2010 but has since been reviewed in 2021 taking into consideration the advent of the Spatial Planning and Land Use Management Act that came into effect in 1<sup>st</sup> July 2015. This review was commissioned in line with Port St. Johns development agenda, which talks to a number of developments earmarked for the area from different spheres of government. Apart from government plans, the municipality is persuing private partnership for the development of its nodes which are reflected on the SDF.

The main aim of the Spatial Development Framework is to formulate spatially based policy guidelines whereby changes, needs and growth in the region can be managed to the benefit of the whole community. The Spatial Development Framework further guides and informs all decisions of the Municipality relating to use, development and planning of land. This will have to be balanced with the need to provide adequately for the social and economic needs of the growing population. In particular, it will identify opportunities for future development and conservation and make recommendations as to where and how development or conservation should take place. In doing so, the framework will not make detailed proposals for specific land portions, but will rather provide broad spatial guidelines to assist decision making with regard to land use/spatial planning. The Spatial Development Framework (2010 review) for the Port St Johns indicates and informs the following:

- Status quo analysis of the Port St John's area
- Vision and objectives for desired spatial form
- Policies and guidelines with respect to land use management
- Desired spatial form

The need for the preparation of a Spatial Development Framework for the Port St Johns was identified as a result of a number of imperatives, which also necessited its review: -

### The Spatial Development Framework forms a legally binding component of the Port St Johns Integrated Development Plan

This Spatial Development Framework is a refinement of the broad spatial framework guidelines as contained in the Port St Johns IDP.

#### The need to formulate and implement spatial planning guidelines and policies

Proper land use planning guidelines and policies in the Port St Johns are lacking and in some cases outdated. The absence of proper planning guidelines therefore necessitated the preparation of a detailed Spatial Development Framework for the area to manage future land use.

#### • Legislative requirements

The Local Government: Municipal Systems Act, 2000 (Act 32 of 2000) and its Regulations require all Local Authorities to prepare Spatial Development Frameworks.

#### Increasing pressure for development

Demand for development in the Port St John's and rural areas is putting pressure on existing scarce resources and sustainability of the region and the environment. Specific reference is made to the valuable agricultural land of the area as well as the unique unspoiled coastal region.

#### The imperative to implement and maintain sustainability

Sustainability of the natural and man-made environment is of critical importance for long term land use management and effective development.

#### 3.2.3 Spatial Planning And Land Use Management Act (SPLUMA)

#### 3.2.3.1 Background

- Pre-1994 Planning was designed to serve a different political idea segregation, differentiation, and privilege;
- Multiple laws, multiple institutions and parallel processes instituted by the pre-1994 pieces of legislation;
- Planning laws were fragmented across the old boundaries of the then four (4) provincial administrations, homelands, and Self-Governing Territories (SGT);
- In 1994, South Africa inherited complex and disjointed planning systems which manifest in unequal, incoherent and inefficient settlement patterns;
- The Development Facilitation Act, 1995 (Act No. 67 of 1995) ("the DFA") was promulgated as an interim measure to deal with this legacy.

SPLUMA emerged through the Green Paper (1999) and White Paper (2001) processes to replace the DFA as the legislative instrument to regulate spatial planning and land use management in the country.

The Spatial Planning and Land Use Management Act 16 of 2013 (SPLUMA) is a national law that was passed by Parliament in 2013. The final version of these Regulations (Regulations in terms of SPLUMA *GG* 38594 GN R239) was published on 23 March 2015. The law came into effect on 1 July 2015, while a commencement date for the Regulations are yet to be published.

#### **3.2.3.2 Purpose**

SPLUMA aims to develop a new framework to govern planning permissions and approvals, sets parameters for new developments and provides for different lawful land uses in South Africa. SPLUMA is a framework law, which means that the law provides broad principles for a set of provincial laws that will regulate planning. SPLUMA also provides clarity on how planning law interacts with other laws and policies. The law is important because the repeal of many apartheid era laws has left our planning laws fragmented, complicated and inconsistent. For this reason, section 3 of SPLUMA says that the law tries to develop a 'uniform, effective and comprehensive system' of planning that 'promotes social and economic inclusion'.

#### 3.2.3.3 SPLUMA Regulations

The powers of traditional councils in relation to planning and land use are governed by regulation 19(1) and (2) of the SPLUMA Regulations, which read:

- 19 (1) "A traditional council may conclude a service level agreement with the municipality in whose municipal area that traditional council is located, subject to the provisions of relevant national or provincial legislation, in terms of which the traditional council may perform such functions as agreed to in the service level agreement, provided that the traditional council may not make a land development or land use decision.
- (2) If a traditional council does not conclude a service level agreement with the municipality that traditional council is responsible for providing proof of allocation of land in terms of the customary law applicable in the traditional area to the applicant of a land development and land use application in order for the applicant to submit it in accordance with the provisions of the Regulations."These provisions provide that a municipality can conclude

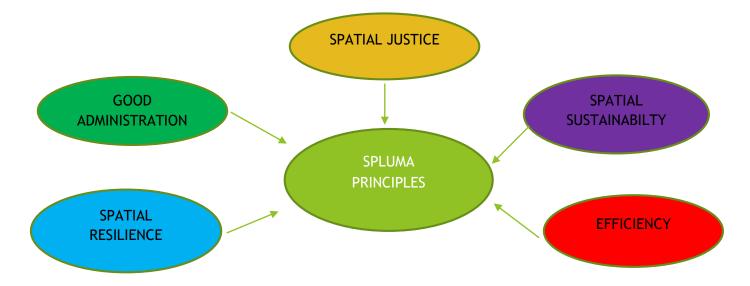
an agreement with a traditional council which would allow a traditional council to take over some of the land planning and land use powers and functions that are vested in the municipality (as long as the traditional council is not empowered to make a decision in relation to land planning and land use).

In cases where the municipality does not conclude this type of agreement with a traditional council, the traditional council would be required to provide proof of land allocation in terms of customary law.

#### 3.2.3.4 SPLUMA Principles

The graphic below illustrates the principles of Spatial Planning and Land Use Management Act.

Figure 3.1: SPLUMA Principles



#### 3.2.3.5 SPLUMA Implementation

Port St. Johns Council adopted delegations to give effect to the SPLUMA and also the categories of development applications into category 1 & 2. The Municipality resolved for a Joint Municipal Planning Tribunal with Ingquza Hill Local Municipality. Subsequently, a call for nomination was issued in terms of section 35 of SPLUMA.

- The shortlisting for tribunal members was undertaken and subsequently their appointment by the Ordinary Council Meeting of 15 December 2016
- Terms and conditions of service for MPT members was formulated
- By-laws adopted and gazette published (assisted by CoGTA-EC)

- Council resolved to be the Appeal authority
- Seating allowance for tribunal members was adopted by council
- Training and induction of tribunal members was done and more training continue to unfold
- Tariffs have been adopted
- The municipality also appointed officials, which includes Senior Manager responsible for Planning and Enginnering service, the Legal advisor and a qualified Town Planner who is also responsible for amongst other things the implementation of SPLUMA.

#### 3.2.4 Human Settlements

Our role in housing is only limited to facilitation and administration of beneficiary registrations and monitoring. We depend on the department of human settlements for funding of housing programmes. However, the municipality plays a crucial role in the management of land including ensuring rightfull occupation of land. This is done through the implementation of by-laws in partnership with relevant stakeholders. A recent invasion of human settlement was done close to one of Port St. Johns tourist attractions, the 2<sup>nd</sup> Beach, but has been stopped.

In 2022/23 the Municipality will be undertaking the development of its GIS assisted by the O.R. Tambo District Municipality. This will allow the municipality to better understand its geo-spatial land information through capturing, storing, analyzing, and displaying geographically referenced information of the municipal area.

The role of the Department of Human Settlements is to develop sustainable human settlements for needy South African Citizens through the delivery of the following key programs.

- Upgrading of Informal Settlements
- Rural settlement development
- Affordable Rental Housing (project at Feasibility stage)
- Access to basic services (informal Settlement upgrading project)
- Rectification of defective houses
- Release of state land for human settlements development
- Housing Assistance for Destitute and Vulnerable People (Homeless women, elderly persons, people with disabilities, Child-headed households for the whole of O. R. TAMBO)

Housing Assistance for Military Veterans

# 3.2.4.1 Housing Statistics

If the number of households is growing at a faster rate than that of the population it means that the average household size is decreasing, and vice versa. In 2020, the Port St Johns Local Municipality comprised of 35 500 households. This equates to an average annual growth rate of 0.75% in the number of households from 2010 to 2020. With an average annual growth rate of 1.01% in the total population, the average household size in the Port St Johns Local Municipality is by implication increasing. This is confirmed by the data where the average household size in 2010 increased from approximately 4.8 individuals per household to 4.9 persons per household in 2020.

TABLE 3. NUMBER OF HOUSEHOLDS - PORT ST JOHNS, O.R. TAMBO, EASTERN CAPE AND NATIONAL TOTAL, 2010-2020 [NUMBER PERCENTAGE]

	Port St Johns	O.R.Tambo	Eastern Cape	National Total	Port St Johns as % of district municipality	Port St Johns as % of province	Port St Johns as % of national
2010	33,000	307,000	1,690,000	14,000,000	10.7%	1.95%	0.23%
2011	33,200	311,000	1,710,000	14,300,000	10.7%	1.94%	0.23%
2012	33,600	315,000	1,730,000	14,600,000	10.7%	1.94%	0.23%
2013	33,800	318,000	1,750,000	14,900,000	10.6%	1.93%	0.23%
2014	33,900	320,000	1,760,000	15,200,000	10.6%	1.93%	0.22%
2015	34,500	326,000	1,790,000	15,600,000	10.6%	1.93%	0.22%
2016	35,200	334,000	1,830,000	16,000,000	10.5%	1.92%	0.22%
2017	36,100	343,000	1,880,000	16,300,000	10.5%	1.92%	0.22%
2018	36,700	350,000	1,910,000	16,500,000	10.5%	1.92%	0.22%
2019	36,300	346,000	1,900,000	16,700,000	10.5%	1.91%	0.22%
2020	35,500	339,000	1,860,000	16,800,000	10.5%	1.91%	0.21%
Average An	nual grow	th					
2010-2020	<i>0.75</i> %	<i>0.99</i> %	<i>0.95</i> %	<b>1.82</b> %			

Source: IHS Markit Regional eXplorer version 2175

Relative to the district municipality, the Port St Johns Local Municipality had a lower average annual growth rate of 0.75% from 2010 to 2020. In contrast, the province had an average annual growth rate of 0.95% from 2010. The South Africa as a whole had a total of 16.8 million households, with a growth rate of 1.82%, thus growing at a higher rate than the Port St Johns. The composition of the households by population group consists of 99.0% which is ascribed to the African population group with the largest amount of households by population group. The Coloured population group had a total composition of 0.5% (ranking second). The White population group had a total composition of 0.3% of the total households. The smallest population group by households is the Asian population group with only 0.2% in 2020.

Households by dwelling unit type Port St Johns, O.R. Tambo, Eastern Cape and National Total, 2019 100% Other dwelling 90% type 80% Traditional 70% 60% Informal 50% 40% Formal 30% 20% Very Formal 10% 0% O.R.Tambo Port St Johns Eastern Cape National Total Source: IHS Markit Regional eXplorer version 2175

**Chart 3.6:** HOUSEHOLDS BY DWELLING UNIT TYPE - PORT ST JOHNS, O.R. TAMBO, EASTERN CAPE AND NATIONAL TOTAL, 2019 [PERCENTAGE]

Port St Johns Local Municipality had a total number of 427 (1.17% of total households) very formal dwelling units, a total of 9 750 (26.84% of total households) formal dwelling units and a total number of 5 380 (14.82% of total households) informal dwelling units.

**Table 3.5** HOUSEHOLDS BY DWELLING UNIT TYPE - PORT ST JOHNS AND THE REST OF O.R. TAMBO, 2019 [NUMBER]

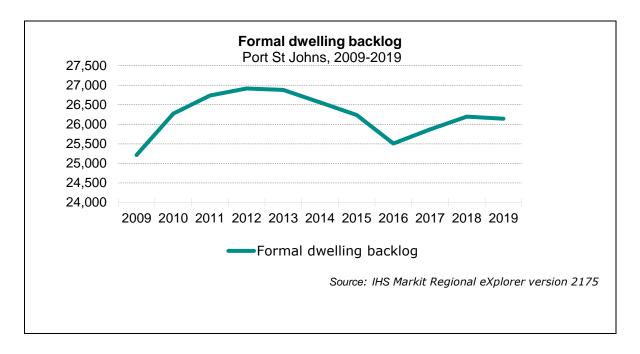
	Very Formal	Formal	Informal	Traditional	Other dwelling type	Total
Port St Johns	427	9,747	5,383	20,720	41	36,317
Ingquza Hill	588	25,395	9,306	30,372	383	66,043
Nyandeni	357	23,741	10,427	37,477	373	72,376
Mhlontlo	592	15,694	6,129	24,579	136	47,131
King Sabata Dalindyebo	15,209	53,813	15,975	38,710	838	124,544
Total O.R.Tambo	17,172	128,389	47,220	151,859	1,771	346,411

Source: IHS Markit Regional eXplorer version 2175

The region within the O.R. Tambo District Municipality with the highest number of very formal dwelling units is King Sabata Dalindyebo Local Municipality with 15 200 or a share of 88.57% of the total very formal dwelling units within O.R. Tambo. The region with the lowest number of very formal dwelling units is Nyandeni Local Municipality with a total of 357 or a share of 2.08% of the total very formal dwelling units within O. R. Tambo.

# 3.2.4.2 Challenges to Housing Delivery

Chart 3.7: FORMAL DWELLING BACKLOG - NUMBER OF HOUSEHOLDS NOT LIVING IN A FORMAL DWELLING - PORT ST JOHNS LOCAL MUNICIPALITY, 2009-2019 [NUMBER OF HOUSEHOLDS]



When looking at the formal dwelling unit backlog (number of households not living in a formal dwelling) over time, it can be seen that in 2009 the number of households not living in a formal dwelling were 25 200 within Port St Johns Local Municipality. From 2009 this number increased annually at 0.36% to 26 100 in 2019. The total number of households within Port St Johns Local Municipality increased at an average annual rate of 1.06% from 2009 to 2019, which is higher than the annual increase of 1.89% in the number of households in South Africa.

**Table 3.6: Challenges and Interventions** 

Challenges	Interventions
Inadequate project management	Enhance capacity through Accreditation Grant
	for municipalities and improve contract and
	programme management.
Poor contractor performance	Strict construction management including
	enforcement of contract terms

	Enhanced performance management and
	streamlined responsibilities between the
	Province, municipalities and contractors
Supply chain management delays	Enhance institutional capacity and monitor
	developer procurement processes
Bulk infrastructure inadequacy	Lobby for additional fund and restructure grant
	funding

South African cities and towns have experienced rapid urbanization over the past few years. Migration has made it difficult to address housing backlog. As a result, a huge demand exists for diverse forms housing. When decent housing is provided, it creates an opportunity for sustainable economic growth and social development. This rapid migration has resulted in four informal settlements being formed in Port St Johns (Greens Farm, Zwelitsha, Mpantu and Nonyevu). A complex land identification process, inadequate infrastructure and spatial anomalies have also contributed to the slow progress on housing delivery. Port St Johns Municipality is also hindered by an uneven terrain and distorted settlement patterns. Over the past few years, there has been a significant shift in the legislative and policy environment that have a huge bearing on spatial planning and also on the socio-economic environment.

The Municipality is planning to develop its housing sector plan for 2022/23 financial year; which at its core will be aimed at enhancing existing housing delivery mechanisms and move towards effective delivery taking into consideration both infrastructure and economic development. Among other things, focus must be given to accelerating housing provision whilst improving skills levels, SMME's and providing social amenities. Key among other strategies that should be taken into consideration is bridging-finance to ensure that all income levels have access to housing. The municipality is not accredited by the Department of Human Settlements; therefore, it does not enjoy a developer status. There are capacity constraints that are being experienced in the public sector in general, especially around the issues of project management. Consideration should be made by both the municipality and the provincial department to make a provision out of the capital budget for operational expenses for planning, engineering, project management and social facilitation to ensure efficient delivery in the short term.

# 3.2.4.3 Current Housing Projects

**Table 3.7 Current Project Implemented by Human Settlements** 

#	Project	Number of Houses
1.	Ntafufu	350
2.	PSJ 256	(OR TAMBO 730)
3.	PSJ 362	(OR TAMBO 2016)
4.	PSJ	50
5.	PSJ	321
6.	PSJ	259
7.	Bolani	97
8.	Tombo	97
9.	Tombo	26
9.	Lutshaya	300
10.	PSJ	806

# 3.2.5 Natural Environmental Analysis

As alluded above the municipality is situated along the Indian Ocean and is well resourced with natural assets such as forests, rivers, sea, beautiful cliffs and mountains.

**Table: 3.8 Natural Assets** 

NATURAL	THREATS	PLAN
RESOUCES		
Forest	Deforestation occasioned by	Conduct awaress progams
	land invasion (housing) and veld fires	
Rivers	Persistant drought, effluent discharged	Legal sand mining or sand
	to our streams, rivers filled by sand and	dradging. Apart from this we have
	illegal sand mining	strict law enforcement measures
Oceans	Illegal fishing	Law enforcement measures and
		awareness

The Municipality has a dedicated person for environmental management (Environmental Officer) supported by the official seconded by Department of Environment Forestry and Fisheries.

# KEY PERFORMANCE AREA #2 BASIC SERVICE DELIVERY



#### 3.3 BASIC SERVICE DELIVERY

#### 3.3.1 Infrastructure Service Profile

Understanding the extent to which households as well as businesses are provided and have access to infrastructure services is central to delivering the mandate of a developmental local government.

#### 3.3.2 Infrastructure status quo

Our analysis of service delivery gaps and challenges points to the following high level summary of issues which have been dealt with in detail in the sections that follows:

- Backlogs for basic services (water, sanitation, refuse collection) remain unacceptably high in most of our areas
- Visual road index shows a poor and decaying infrastructure network characterised by potholes and unmaintained gravel roads
- Some villages still do not have access to electricity
- Poor Public transport infrastructure
- Community amenities and social facilities are insufficient to service our growing demand from especially young people
- Despite our proven popularity for tourism, our investment resources are severely limited and fail to make sufficient dent to our infrastructure backlogs resulting in potential loss of investment revenue.
- The purchasing of more machinery has assisted the municipality in dealing with service delivery backlogs in both capital projects and maintenance programme.

#### 3.3.3 Infrastructure Asset & Investment Plan

Port St Johns has developed a three-year capital and infrastructure asset investment plan based on its medium term expenditure framework. This plan is largely influenced by our approved Municipal Infastructure Grant programme and is currently being updated with additional capital infrastructure projects budgeted for implementation by our partners including sector departments.

However, the fact that the plan is not derived from a longitudinal master plan makes it difficult to forecast and quantify the required levels of capital investments in order to strategically reverse our backlogs and ensure sustainable provision for the required maintenance programs. It is our intention to set up such a plan and build it within our long

term strategic plan so that we can begin to lobby for the relevant resources and lead our organizations development trajectory towards the desired future as envisaged in our IDP vision. The Municipality has also improved in its grant expenditure reaching 100% over the past two years.

In planning for the provision of housing, the Municipality has identified priority areas for implementation of human settlement projects. Housing demand in the municipality has increased from 11 000 beneficiaries in 2002 to an estimated 22 000 beneficiaries to date. Demand for low cost housing in the urban area is estimated to be 1600 units. Data collection has been done for most of the wards. Middle to high income demand is estimated to be in the order of 800 units for middle income and 500 units for high income, the municipality is busy developing housing needs register.

#### 3.3.4 Access To Water

# 3.3.4.1 Service Level Agreement with OR Tambo DM

OR Tambo District Municipality is the Water Services Authority & provider for all areas under the jurisdiction of PSJ Municipality. As such an authority, the DM is responsible for planning and governance functions, which include:

- Development of Water services policies and by-laws;
- Local Regulatory function;
- Water Services Planning;
- Tariff Determination;
- Water Quality Monitoring and Environmental Safety;
- Revenue Management;
- Communication and Customer Relation;
- Free Basic Services; and
- Drought relief.

The following functions are included under water services planning:

- Water Conservation and Water Demand Management;
- Water Services Master Plans;
- Water Services Development Plan (WSDP);
- Asset Management Plan; and
- Water Safety Plans.

The current status of the Water Services Policies and By-Laws is as follows:

- Water Services By-Law: Approved by Council;
- Indigent Policy: Approved by Council;
- Tariff Policy: Approved by Council;
- Free Basic Policy: Approved by Council;
- Credit Control/Debt Collection Policy: Approved by Council;
- Occupational Health and Safety Specification: Approved by Council; and
- Procurement Policy: Approved by Council.

#### 3.3.4.2 Water sources

The two primary sources for water supply in PSJ are Bulolo dam with 90% reliability and yield of 1 Ml/day and Mngazi river system with 100% reliability and yield of >2Ml/day. Port St Johns receives its raw water from the Bulolo River via the upper Bulolo dam which has a catchment area of 3, 2 km² and an estimated capacity of 30000 m³, the Bulolo main dam with a catchment area of 6, 8 km² and a capacity of 255000 m³. The supply is supplemented by raw water pumped from an off-channel storage dam of 600000 m³ capacity located adjacent to the Mngazi River and accessible from the access road to the Mngazi River Bungalows. Sadly, both these sources are experiencing very low levels.

# 3.3.4.3 Water quality

The Bulolo stream provides a source of high quality water (acidic) to Port St Johns. The water quality from the Mngazi River was good at the time of construction.

#### 3.3.4.4 Water infrastructure

Transfer from the Upper Bulolo Dam to the Main Dam is effected during spilling and via. A low level outlet in the concrete weir. Raw water is gravitated from the main dam to a 2ml/day treatment works situated below the dam. Raw water from the Mngazi Off-Channel dam is pumped to a raw water storage balancing dam situated above the treatment works. Following treatment, the clear water is gravitated via. a 250 mm dia. GMS pipeline to a 1.5 Ml reservoir situated adjacent to the off-take to Mt. The signer and from there distributed via a continuation of the 250 mm pipeline to the various suburbs in Port St Johns via the bulk supply and reticulation network. The existing reticulation in the town consists of:

- 2,1 km x 160 mm dia. mPVC gravity pipeline to the town centre
- 3,6 km x 110 mm dia. mPVC gravity pipeline to Tiger Flats
- 0,5 km x 140 mm dia. mPVC rising main to the 120 m³ reservoir supplying Mtumbane
- 0,7 km x 160 mm dia. mPVC gravity main to Mtumbane

1,4 km x 75 mm dia. AC pipeline to the 465 m³ Second Beach reservoir.

# 3.3.4.5 Water Source sufficiency and alternatives

The MAR at the Bulolo dam site is 1,26m³/ and the assured yield (1:50 year return period) of the dam has been assessed as 0,35M m³/a or approximately 960m³ /day. This source is to be augmented by off-channel storage of "surplus" river flows in the Mngazi River. An application for a water use license has been issued by the Dept. of Water Affairs and Forestry for abstraction of C365000 m³/p.a from the Bulolo system and 700000m³/p. a from the Mngazi River respectively.

#### 3.3.4.6 Infrastructure for Urban Areas

# a) CBD/First Beach Areas

These areas are presently served with water however some of the pipelines are old and require upgrading. The bulk supply to the area is adequate.

### b) Mtumbane

This area is inadequately served with water.

#### c) Naval Base

The water supply will have to be upgraded to this area to ensure that the required demand flows can be met. It may be necessary to increase storage capacity.

#### d) Mpantu

The present water supply to this area is from rain water harvesting. When this area is developed a supply main will have to be brought in along the river bank from the CBD area. The costs of this will be high due to the length of the main and having to meet the minimum flow demands for firefighting purposes.

# e) Agate Terrace/Ferry Point

This area gets its water from rain harvesting and springs against the mountain. This system should be retained as it would be too costly to service with a conventional reticulated supply.

#### f) Military Base

The present supply to the area will require upgrading to meet the future demands. Additional storage will be required at a suitable elevation to ensure that the minimum pressures are maintained.

According to O.R. Tambo district IDP the Port St John's Local Municipality Regional Water Supply under the Port St Johns Local Municipality, which supplies rural village will be

integrated into the proposed regional scheme. Thus far, approximately R90million has been allocated for the development of this particular scheme since its inception. Phase 2 of the bulk services is under construction and Phase 2b is on tender, with implementation scheduled for mid -2012. A business plan with an approximate amount of R25million has been submitted to the DWA for Dam construction.

# 3.3.4.7 Household Access to water Supply

The O.R. Tambo District Municipality was declared a Water Services Authority (WSA) in terms of Local Government Municipal Structures Act 117 of 1998. This gave the district powers and functions for the planning and provision of Water services in its area of jurisdiction including Port St Johns Local Municipality. Water provision has therefore not been devolved to the municipality and this has a negative effect on the local municipality as there is limited control and involvement in the provision of water. There is no proper channel of communication between the Local Municipality and the District Municipality and there is no service level agreement in place to regulate Water provision.

The four most rural municipalities in the O. R. Tambo District (Ingquza Hill Local Municipality, Port St Jjohns Local Municipality, Mhlontlo Local Municipality and Nyandeni) have a backlog that is over 90% in terms of access to safe and clean drinking Water. Water cleaning is a challenge in Port St Johns because of the lack of Water treatment works and challenges of water demand management. This problem is exacerbated by our scared rural settlement and terrain which make it very expensive to provide basic services.

The chart below shows the extent of access to water supply in PSJ and other municipalities in the District.

Households by level of access to Water Port St Johns, 2009-2019 100% No formal piped 90% water 80% 70% 60% Communal 50% piped water: more than 200m 40% from dwelling 30% (Below RDP) 20% Communal piped water: 10% less than 200m 0% from dwelling (At Port St Johns O.R.Tambo Eastern Cape National Total RDP-level) Source: IHS Markit Regional eXplorer version 2175

**Chart 3.8:** HOUSEHOLDS BY TYPE OF WATER ACCESS - PORT ST JOHNS, O.R. TAMBO, EASTERN CAPE AND NATIONAL TOTAL, 2019 [PERCENTAGE]

Port St Johns Local Municipality had a total number of 2 060 (or 5.67%) households with piped water inside the dwelling, a total of 1 730 (4.77%) households had piped water inside the yard and a total number of 28 100 (77.45%) households had no formal piped water.

**Table 3.9:** HOUSEHOLDS BY TYPE OF WATER ACCESS - PORT ST JOHNS AND THE REST OF O.R. TAMBO, 2019 [NUMBER]

	Piped water inside dwelling	Piped water in yard	Communal piped water: less than 200m from dwelling (At RDP-level)	Communal piped water: more than 200m from dwelling (Below RDP)	No formal piped water	Total
Port St Johns	2,059	1,732	3,755	643	28,128	36,317
Ingquza Hill	2,263	2,860	4,072	1,916	54,933	66,043
Nyandeni	6,318	3,141	12,194	3,461	47,261	72,376
Mhlontlo	2,646	4,794	9,880	3,967	25,843	47,131
King Sabata Dalindyebo	23,903	31,430	10,478	4,745	53,988	124,544
Total O.R.Tambo	37,189	43,959	40,378	14,732	210,153	346,411

Source: IHS Markit Regional eXplorer version 2175

The region within the O.R. Tambo District Municipality with the highest number of households that have piped water inside the dwelling is the King Sabata Dalindyebo Local Municipality with 23 900 or 64.28% of the households. The region with the lowest number of households that have piped water inside the dwelling is the Port St Johns Local Municipality with a total of 2 060 or 5.54% of the households.

Water backlog - number of households below RDP-level

Source: IHS Markit Regional eXplorer version 2175

Chart 3.9 WATER BACKLOG - PORT ST JOHNS LOCAL MUNICIPALITY, 2009-2019 [NUMBER OF HOUSEHOLDS BELOW RDP-LEVEL]

When looking at the water backlog (number of households below RDP-level) over time, it can be seen that in 2009 the number of households below the RDP-level were 26 500 within Port St Johns Local Municipality, this increased annually at 0.82% per annum to 28 800 in 2019.

The total number of households within Port St Johns Local Municipality increased at an average annual rate of 1.06% from 2009 to 2019, which is higher than the annual increase of 1.89% in the number of households in South Africa.

#### 3.3.5 Access To Sanitation

The Central Business District (CBD) has been reticulated for water borne sanitation system but this is not connected up to the individual erven. The CBD area is thus presently served by conservancy and septic tanks. This infrastructure is old and much of it is dysfunctional. The conservancy tanks are not always emptied at the required frequency. The majority of the septic tanks are filled or nearly filled with sludge so the retention time within the tanks is limited. The soak-away drains are blocked which leads to the creation of wet marshy conditions in the immediate area. This also leads to an environment conducive to the breeding of mosquitoes and deseases.

There is a proposed WWTW for the area with an estimated capacity of 3.5Ml/day. An Ecological Impact Assessment was done in October 2017 recommending preferred sites for the WWTW from a least environmental impact perspective.

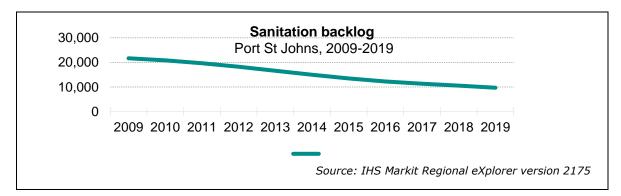
**Table 3.10:** HOUSEHOLDS BY TYPE OF SANITATION - PORT ST JOHNS LOCAL MUNICIPALITY AND THE REST OF O.R. TAMBO, 2019 [NUMBER]

	Flush toilet	Ventilation Improved Pit (VIP)	Pit toilet	Bucket system	No toilet	Total
Port St Johns	8,894	17,734	4,940	338	4,412	36,317
Ingquza Hill	7,470	45,619	9,643	640	2,671	66,043
Nyandeni	6,744	55,216	6,320	168	3,928	72,376
Mhlontlo	4,924	29,801	9,138	137	3,132	47,131
King Sabata Dalindyebo	35,716	69,640	13,171	406	5,612	124,544
Total O.R.Tambo	63,747	218,010	43,211	1,689	19,754	346,411

Source: IHS Markit Regional eXplorer version 2175

The region within O.R. Tambo with the highest number of flush toilets is King Sabata Dalindyebo Local Municipality with 35 700 or a share of 56.03% of the flush toilets within O.R. Tambo. The region with the lowest number of flush toilets is Mhlontlo Local Municipality with a total of 4 920 or a share of 7.72% of the total flush toilets within O.R. Tambo District Municipality.

CHART 3.10 SANITATION BACKLOG - PORT ST JOHNS LOCAL MUNICIPALITY, 2009-2019 [NUMBER OF HOUSEHOLDS WITHOUT HYGIENIC TOILETS]



When looking at the sanitation backlog (number of households without hygienic toilets) over time, it can be seen that in 2009 the number of Households without any hygienic toilets in Port St Johns Local Municipality was 21 700, this decreased annually at a rate of -7.75% to 9 690 in 2019.

Table 3.11: MIG Water and Sanitation (Ongoing)

WATER/SANITATION	PROJECT NAME	Ward	TOTAL BUDGET FOR THE 2020/21
Waterborne sanitation	Port St. Johns town sewer	Ward 6	R 10 150 000
Water and Sanitation	Port St. Johns Sanitation	Ward 5	R 1 850 000
Water and Sanitation	Port St Johns sanitation	Ward 10	R 100 000
Water and Sanitation	Port St Johns sanitation	Ward 13	R 400 000
Water and Sanitation	Port St Johns sanitation	Ward 15	R 453 572
Water and Sanitation	Port St Johns sanitation	Ward 18	R 7 200 000
Water and Sanitation	KwaNyathi Regional Bulk Water Supply - Feasibility Study	Ward 13,17,18,19, 20 PSJ LM) & (1,3,21 Ngquza LM)	
Water and Sanitation	Port St Johns Regional Water Supply Scheme Phase 5	Ward 12	R 1 403 248

# 3.3.6 Access To Electricity And Energy Supply Sources

Households are distributed into 3 electricity usage categories: Households using electricity for cooking, Households using electricity for heating, households using electricity for lighting. Household using solar power are included as part of households with an electrical connection. This time series categorises households in a region according to their access to electricity (electrical connection).

# 3.3.6.1 Electricity Statistics

Eskom is a sole provider of bulk electricity services in our jurisdictional areas while the municipality only purchases and resells to households few other users.

Households by electricity usage Port St Johns, 2009-2019 100% Not using 90% electricity 80% 70% 60% 50% Electricity for 40% lighting and 30% other purposes 20% 10% 0% Electricity for Port St Johns O.R.Tambo Eastern Cape National Total lighting only Source: IHS Markit Regional eXplorer version 2175

Chart 3.11: HOUSEHOLDS BY TYPE OF ELECTRICAL CONNECTION - PORT ST JOHNS, O.R. TAMBO, EASTERN CAPE AND NATIONAL TOTAL, 2019 [PERCENTAGE]

Port St Johns Local Municipality had a total number of 12 300 (33.95%) households with electricity for lighting only, a total of 20 000 (55.15%) households had electricity for lighting and other purposes and a total number of 3 960 (10.90%) households did not use electricity.

**Table 3.13:** HOUSEHOLDS BY TYPE OF ELECTRICAL CONNECTION - PORT ST JOHNS AND THE REST OF O.R. TAMBO, 2019 [NUMBER]

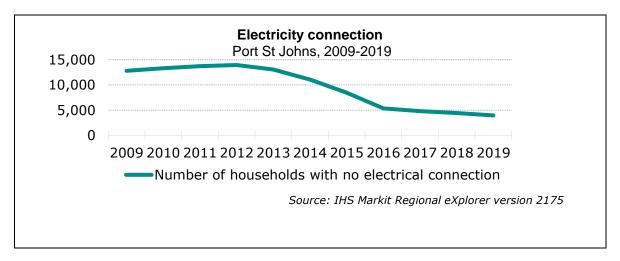
	Electricity for lighting only	Electricity for lighting and other purposes	Not using electricity	Total
Port St Johns	12,331	20,028	3,959	36,317
Ingquza Hill	17,740	40,481	7,822	66,043
Nyandeni	14,499	49,831	8,046	72,376
Mhlontlo	7,785	34,311	5,035	47,131
King Sabata Dalindyebo	9,772	100,867	13,905	124,544
Total O.R.Tambo	62,127	245,517	38,767	346,411

Source: IHS Markit Regional eXplorer version 2175

The region within O.R. Tambo with the highest number of households with electricity for lighting and other purposes is King Sabata Dalindyebo Local Municipality with 101 000 or a share of 41.08% of the households with electricity for lighting and other purposes within O.R. Tambo District Municipality. The region with the lowest number of households with electricity for lighting and other purposes is Port St Johns Local Municipality with a total of

20 000 or a share of 8.16% of the total households with electricity for lighting and other purposes within O.R. Tambo District Municipality.

CHART 3.12 ELECTRICITY CONNECTION - PORT ST JOHNS LOCAL MUNICIPALITY, 2009-2019 [NUMBER OF HOUSEHOLDS WITH NO ELECTRICAL CONNECTION]



When looking at the number of households with no electrical connection over time, it can be seen that in 2009 the households without an electrical connection in Port St Johns Local Municipality was 12 800, this decreased annually at -11.09% per annum to 3 960 in 2019.

# 3.3.6.2 Department of Mineral and Energy (DME) Intervention

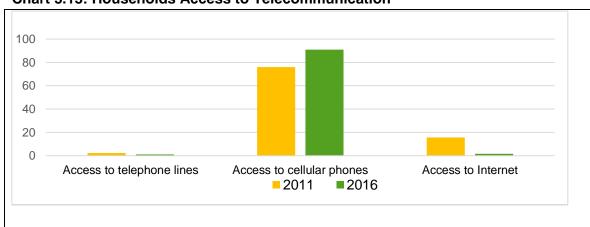
Other forms of energy provision have been explored by the Municipality and accordingly, the municipality has received an Intervention from the Department of energy with an amount of 9.2 million for 2021/2022 Financial Year, through that funding the following areas were electrified: -

Table 3.14 Electrification projects for 2020/21

- and of the Library projects for 2020/21						
PROJECT	WARD	BUDGET				
Bakaleni 38	17	R450,568.00				
Dangwana 126	07	R1,326,869.00				
Madakeni 141	02	R561,247.00				
Makhumbathini 38	02	R678,344.46				
Rhebu	01	R1,108,681.95				
Mkhanzini 53	09	R1,192,500.00				
Genvale 70	11	R1,570,000.00				
Mngezu 38	17	R643,500.00				

#### 3.3.7 Access To Telecommunication

Telkom has established telecommunication infrastructure in Port St Johns. In outlying rural areas, Digital enhanced Cordless Telephone System (DECT) provides infrastructure for communication. Cellular telephones also provide coverage for up to 70% of the municipality. Despite this there remain significant backlogs especially in rural areas. Expansion of telecommunication technology and installation of conventional land lines is hampered by theft and vandalism of infrastructure. The major constraint in PSJ is the topography of the area. The mountainous terrain makes it very expensive to provide telecommunication infrastructure resulting in some areas not being provided for and certain instances having no cellular telephone coverage. Another factor is the rejection of high-masts by Environmental Affairs as they are not regarded as environmentally friendly in terms of Environmental Impact Assessments (EIA).



**Chart 3.13: Households Access to Telecommunication** 

Table 3.15: Households Access to Telecommunication

	2	011	2016		
	Number Percent		Number	Percent	
Access to telephone lines	793	2.3	357	1.0	
Access to cellular phones	25911	76	30337	91	
Access to Internet	5342	16	543	1.6	

Source: Stats SA (census 2011 and Community Survey 2016

Approximately 91% of households depend on cellular phones for telecommunication according to the table above. Technological development of the area is very slow and the situtation has not changed from previous IDP reports. This situation has a negative impact on the efficiency of local businesses, emergency institutions, SAPS as well as general

communication by communities and tourists. In the midst of the stagnant technological development, in 2016 we welcomed the national intervention of the Broadband Project as it was tabled in the State of the Nation address in 2015 to be delivered by the Department of Telecommunication and Postal Services. O. R. Tambo is one of the areas that have been prioritised to benefit in this project with its locals. Business case for Phase 1 has been developed and approved to connect 5803 sites. During SONA 2016, the President confirmed that funding to the tune of R740m over a three-year period has been allocated. Furthermore, the Minister of Finance announced an increase in the allocation for broadband to R1.6 billion over the MTERF. EC Provincial Broadband coordinating structures have been established.

#### 3.3.8 Roads & Storm Water

#### **3.3.8.1 Overview**

The municipality is responsible for the construction, maintenance and upgrading of local access roads and storm water infrastructure done throught the implementation of Rural Roads Asset Management system. Other roads are a responsibility of the District, Province and National department of Transport. The road backlog is estimated at over 1400km of access roads and the municipality is not able to adequately address this backlog due to resources at its disposal. There are generally low levels of investments in road and related infrastructures and this has resulted in compounding backlogs. Participants at the representative forum workshops raised numerous concerns over lack of service delivery and infrastructure maintenance in many of our areas and also decried the wastage in terms of incomplete or poor workmanship experienced in certain projects. However, the municipality had now prioritised investments in roads, bridges and storm water infrastructure. The municipality has budgeted to spend R121.6 million on roads, pavements, bridges and storm water infrastructure development over the next 3 years. The budget will assist the municipality to develop Storm Water Management Plan.

To ensure that services are delivered, coordinated according to the set development priorities and also have an integrated Municipal approach to issues, the Municipality has established a full Project Management Unit which include technicians, project accountant, data capturer and ISD officer. The Municipality has also adopted an EPWP policy to mainstream and better manage the work opportunities created through municipal projects and initiatives. A road and Transport Forum has been established. The forum is represented by stakeholders ranging from taxi and bus operators to frequent users of

public transport and sits on quarterly basis. Sector departments that offer community services are also part of the forum.

Table 3.16: Access Roads Constructed

PROJECT	WARD	BUDGET (R)
Mjojeli Access Road	20	R2,176,367.48
Luphaphasi Access Road	16	R1,814,022.00
Bele Access Road	18	R1,600,600.01
Tontshini to Gangata	15	R2,332,951.41
Ziphunzana to Njela access road	02	R5,480,511.30
Mbenengeni to Nqutyana acces road	03	R4,443,786.88
Luqoqweni access road	15	R4,611,993.93
Xhaka access road	11	R4,191,870.75
Magoba access road	10	R5,104,980.13
Sandlulube Access Road	11	R4,302,051.10
Nyakeni Access Road	10	R7,038,925.75

Table 3.17: Access Roads Maintained 2021

PROJECT	BUDGET	WARD
Mfadaleni 7km	7	3
Chaguba 8.6km	7	5
Ngqikiza 12km	7	18
Bhukuqeni 7.5km		17

#### 3.3.9 Transportation

#### 3.3.9.1 Status Quo

The O.R. Tambo District Municipality has developed an Integrated Transport Plan (ITP), Rural Road Asset Management System (RRAMS) and has committed in assisting the Port St Johns Local Municipality in developing its own Integrated Transport Plan. The Municipality is currently using the District ITP for transport planning and management. The proposed N2 toll road holds significant potential for the nodal development in three specific areas –Tombo, Ntafufu and the Port St John's urban node. Based on desktop research these are the three main areas that will be affected mainly due to increased traffic volumes

as a result of transportation routes and tourism options. This in itself opens up a number of direct and indirect investment opportunities and a number of direct and indirect opportunities for entrepreneurial activity, including possible development in areas along the coastal node to the north and south of the Port St John's urban area.

A need for a by-pass through Port St John's town, as a safety measure has been a big concern, particularly in view of floods and traffic congestion during holiday months. With regard to other areas, the impact of the N2 toll road will be minimal based on their geographic location and distance from the road itself. The only significant benefit for areas that are distant from the R61 would be easier access to Mthatha and Port St John's via the toll road, on the contrary, it is anticipated that taxi fares in this area will increase as a result of the tolling of this stretch of road and this could have a negative economic effect on the communities of Bambisana, Isilimela and other areas who need to access services in Mthatha and Port St Johns.

Through upgrades to the existing R61 road, the municipality has benefited through the construction of alternative roads and sidewalks (pedestrian and bicycle paths). The municipality has also managed to maintain and upgrade the taxi rank in town and in the process of engaging SANRAL for the formal establishment of the second Taxi Rank in Tombo. The two taxi ranks are operated by one taxi association. In a bid to improve revenue collection, the Municipality has commissioned and completed a traffic licensing and testing centre. The municipality has received a license on Grade E capacity from the Department of Transport and the Driver's License Testing Centre (DLTC) is operating.

We have both the transport and road forum which seats twice a year.

#### 3.3.10 Community Services

#### 3.3.10.1 Mandate

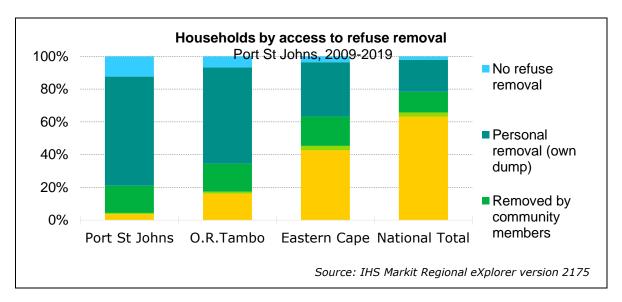
The Sector seeks to be responsive to the needs of the communities utilizing available resources effectively to improve community livelihoods

#### 3.3.10.2 Waste Management & Refuse Removal

Port St Johns municipality is responsible for providing refuse removal service to its areas of jurisdiction. In the rural areas there is no formal refuse disposal system. This function is still restricted in town and its surrounding areas, mostly tourism nodes, due to limited

resources. In expanding this service, Tombo Business area is identified and refuse collection is undertaken once a week. In 2024/25 the municipality will be piloting a rural waste project which is aimed at addressing the backlog indicated below of low waste collection rates. The collected refused is transported to the landfill site which is licensed. The function for waste management is currently in existence and the position is filled in the organogram and is reflected by post designation Superintendent Waste Management which is equivalent to waste management officer and executes the same duties. The municipality is currently assisted by SALGA and COGTA in reviewing Waste Management by-laws. The trade effluent policy has been developed and is awaiting submission to Council for approval. Due to budgetary and financial constraints of the municipality, the institution has approached the department of Environment, Forest and Fisheries to assit with regards to operations and maintenance of trade effluent. Waste management forums seat at the district level and are attended by our staff on behalf of the municipality.

**CHART 3.14:** HOUSEHOLDS BY REFUSE DISPOSAL - PORT ST JOHNS, O.R. TAMBO, EASTERN CAPE AND NATIONAL TOTAL, 2019 [PERCENTAGE]



Port St Johns Local Municipality had a total number of 1 300 (3.57%) households which had their refuse removed weekly by the authority, a total of 304 (0.84%) households had their refuse removed less often than weekly by the authority and a total number of 24 200 (66.67%) households which had to remove their refuse personally (own dump).

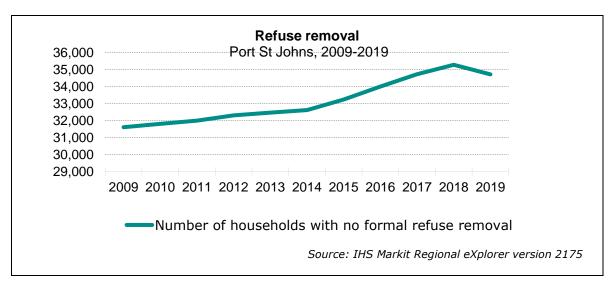
**Table 3.18** HOUSEHOLDS BY REFUSE DISPOSAL - PORT ST JOHNS AND THE REST OF O.R. TAMBO, 2019 [NUMBER]

	Removed weekly by authority	Removed less often than weekly by authority	Removed by community members	Personal removal (own dump)	No refuse removal	Total
Port St Johns	1,296	304	6,021	24,214	4,483	36,317
Ingquza Hill	5,143	820	11,469	44,209	4,402	66,043
Nyandeni	2,845	565	9,056	53,446	6,463	72,376
Mhlontlo	2,903	635	12,746	26,527	4,320	47,131
King Sabata Dalindyebo	43,423	2,093	19,988	55,555	3,485	124,544
Total O.R.Tambo	55,610	4,417	59,279	203,950	23,154	346,411

Source: IHS Markit Regional eXplorer version 2175

The region within O.R. Tambo with the highest number of households where the refuse is removed weekly by the authority is King Sabata Dalindyebo Local Municipality with 43 400 or a share of 78.08% of the households where the refuse is removed weekly by the authority within O.R. Tambo. The region with the lowest number of households where the refuse is removed weekly by the authority is Port St Johns Local Municipality with a total of 1 300 or a share of 2.33% of the total households where the refuse is removed weekly by the authority within the district municipality.

Chart 3.15 REFUSE REMOVAL - PORT ST JOHNS LOCAL MUNICIPALITY, 2009-2019 [NUMBER OF HOUSEHOLDS WITH NO FORMAL REFUSE REMOVAL]



When looking at the number of households with no formal refuse removal, it can be seen that in 2009 the households with no formal refuse removal in Port St Johns Local Municipality was 31 600, this increased annually at 0.94% per annum to 34 700 in 2019.

The total number of households within Port St Johns Local Municipality increased at an average annual rate of 1.06% from 2009 to 2019, which is higher than the annual increase of 1.89% in the number of households in South Africa.

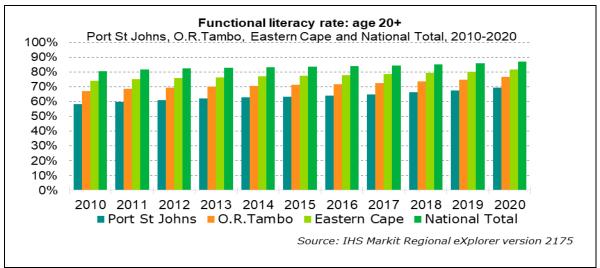
Annually, Port St Johns embarks on annual awareness cleaning campaign as means of educating people about Waste management and its impact on the environment. The Integrated Waste Management Plan (IWMP) was completed and was adopted by the council on February 2015 and MEC endorsed it on 7 March 2016 and is currently under review. The municipality has a community recycling project (Vukayibambe recyclers) taking place in the landfill site. The project was funded by the O. R Tambo District municipality. They make sorting of material and sell for their own profit. The illegal dumping is prohibited through the enforcement of municipal by-laws which were gazzeted in 2007.

# 3.3.10.3 Solid Waste Disposal

Port St. Johns municipality landfill site is a licensed facility that is managed by the Municipality. The site gets rehabilitated on a quarterly basis with the assistance of the Engineering department. The department of Community Services has signed a Memorandum of Understanding with the department of Engineering to give effect to this rehabilitation.

#### 3.3.11 Education Trends

**Chart 3.16:** FUNCTIONAL LITERACY: AGE 20+, COMPLETED GRADE 7 OR HIGHER - PORT ST JOHNS, O.R. TAMBO, EASTERN CAPE AND NATIONAL TOTAL, 2010-2020 [PERCENTAGE]



Port St Johns Local Municipality's functional literacy rate of 69.55% in 2020 is lower than that of O.R. Tambo at 76.60%, and is lower than the province rate of 81.62%. When

comparing to National Total as whole, which has a functional literacy rate of 87.14%, it can be seen that the functional literacy rate is higher than that of the Port St Johns Local Municipality.

A higher literacy rate is often associated with higher levels of urbanization, for instance where access to schools is less of a problem, and where there are economies of scale. From a spatial breakdown of the literacy rates in South Africa, it is perceived that the districts with larger cities normally have higher literacy rates.

The municipality also has direct interest in the monitoring of education and functional literacy levels among its economically active population so as to ensure adequate supply of critical skills needed for growing the local economy. A number of schools are reportedly to be overpopulated with a shortage of classrooms and space while others are under populated and are undergoing a process of rationalization. Some schools do not have fencing thereby posing a threat to the safety of pupils and educators respectively. In addition to this, the maintenance of schools and equipment is still a problem.

In summary, the conditions and challenges that need to be addressed to improve the standard of education is summarized as follows: -

- Some schools are still mud structures and more new schools need to be built.
- Limited classrooms result in overcrowding of children in schools as such there is a need for additional classrooms.
- On the contrary, the small numbers of children in some schools have led to the need to rationalize existing schools.
- Some schools do not have access to clean water and sanitation putting children at risk of diseases such as cholera, diarrhoea etc.
- A number of schools need fencing to ensure the safety of children.
- Bad roads to some schools make it difficult to access such schools.
- Some schools have access to scholar transport programme whilst others do not have.
- Schools infrastructure needs to be improved, particularly access to libraries and science laboratories.
- Pit toilets are a challenge especially for early childhood development centres and lower primary schools

There is also a shortage of high schools, which results in many children having to travel long distances to get to school. This problem is compounded by a lack of scholar

transport. There are few ABET centres. There are shortages of teachers, books, computers and lack of maintenance programmes.

The Department of Education has started initiative of reducing mud schools. Newly constructed schools are suitable even for the physically challenged.

Generally, Port St Johns has low levels of literacy than any other municipality in the district. According to the figure below it currently records a functional literacy rate (being the average number of adult population with 20 years and above who have the ability to read, write and spell equivalent to a grade 07 learners). This situation is hoped to reduce steadily over the next few years owing to improved enrolment levels among our primary schools. According to statistics StatsSA 2011, PSJ has recorded some improvements in terms of school enrolments among peoples aged 6 - 13 years of age. The same report further claims that approximately 16% of the population has no schooling while another 15.7% managed to attain a matriculation level by 2016. Only 2.9% of the adult population aged 20 years and above managed to attain education qualifications beyond matriculation, which is a decline from the 3.7% of 2011. This situation is viewed as a concern because it further compounds our development challenge. Our economy needs a skilled local labour force to be able to deal with required infrastructure development and improve chances of absorption of the unemployed into our active labour market. Port St Johns has no higher education centres such as colleges / FETs or SETAs. This has resulted in a number of school-leaving populations migrating out of Port St Johns to search for tertiary institutions in other regions. This has an impact in level of skills the municipality is able to retain.

#### 3.3.12 Health

Primary health is a competence of the Provincial Department of Health. OR Tambo DM is responsible for municipal health. There are mainly four parties that provide health facilities in the study area namely, Department of health, OR Tambo District Municipality, PSJ municipality and Private institutions.

#### 3.3.12.1 Health facilities and services

Port St John's municipality is composed of the following health facilities:

- Two Hospitals, that is, Isilimela and Bambisana
- Two Health Centres, that is, PSJ and Tombo
- One Community Based Service, in Bambisana

#### Nineteen Clinics

The Municipality and the Department of Health are committed to ensuring that local communities have access to efficient health facilities. There are a number of challenges that hinder the effective provision of this service. These include limited staff and equipment as well as lack of sufficient staff accommodation in these areas.

There are no mobile points in the municipality, which are supposed to circulate once or twice a month depending on the demand of a particular area. Health visits are ideally supposed to be done every week in each mobile point but this is not done due to inadequacy of staff. Clinic services are generally not available at night or over weekends. The hospital in Isilimela sometimes has problems with its sewerage system while Ntafufu experiences problems with its telecommunication system. In addition to this, bad and poorly maintained roads result in the limited access to these facilities. HIV/AIDS is a serious threat to Port St Johns Municipality and has a negative impact on developmental aspects. It seems that the number of people infected constantly increases. Awareness campaigns and treatment centres are crucial. In assessing the general health related challenges of the area, it would be more responsive to convert the existing Port St Johns health centre into a fully fledged Community health Centre because the services provided currently by the available facilities are not sufficient to directly respond to health issues.

#### 3.3.13 Safety and Security

#### 3.3.13.1 Traffic Services

The Unit helps to ensure a safe environment, and improves quality of life through effective traffic policing combined with efficient use of security officers. Traffic services include:

- Control and regulate all forms of traffic, promote education and training in road and traffic safety;
- Attend scenes of motor vehicle collisions and assist with traffic control, removal of injured persons, and removal of vehicles so that traffic may flow freely again; and
- Eliminate points of congestion, obstruction, hindrance, interference, or danger to vehicles and pedestrians.
- Other areas of service provision currently requiring attention include by-law enforcement and crime prevention.

#### **INTEGRATED DEVELOPMENT PLAN 2022-2027**

The Municipality is currently having six Traffic Officers and is also recruiting five Traffic Officers so as to balance the work that needs to be executed. It also planning to introduce Traffic Temps that will be used to enforce law.

#### 3.3.13.2 Security Services

Security services are a fully fledged department but intends to introduce Peace Officers and train VIP protection unit.

- The internal Security Services Section's responsibilities include:
- Protection of municipal assets;
- Access control to municipal buildings;
- Provides protection services to the political leadership
- The district is in a process of assisting the municipality to develop integrated community safety plan.

In its commitment to fight against crime, Port St. Johns works closely with partners such as SAPS, Department of Justice and other safety and security agencies in a bid to prevent and reduce the negative effect of crime to our communities. Port St Johns as a municipality has a shortage of staff whose service is to fight crime or law enforcement officers. The Municipality has established an Integrated Comminity Safety Forum which endorsed by Council in 22 June 2017. With the structure having been established and endorsed, the Municipality is busy developing a community safety plan that will coordinate and integrate the duties of the structure.

The SAPS has a number of members whose function is to fight crime in our area. These include members who are part of crime prevention, community service centre (CSC), crime investigation, court, and support service members. An area of approximately 1 300 square kilometres in PSJ is currently policed. The ratio of functional police officials per community is reported to be 1:2377 whereas the recommended ratio is 1:500. That implies that there is still a shortage of workforce in the field of SAPS. The most common incidents are the following: -

- · Attacks on tourists
- Faction fights
- Theft
- Robbery
- Domestic related crime

Disasters (road accidents and drowning) etc.

The station, among its priority, is focussed on addressing rape, murders, armed robbery, house breaking and assault with grievous bodily harm. Their main objective, however, is to make the community safe and secure for all its members. These crimes are commonly believed to be result of a lack of or limited street lights in certain areas, liquor abuse, deserted informal houses, shebeens as well as incautious movements of tourists. Community awareness programmes are constantly held by the police and the relevant stakeholders such as municipal law enforcement officers. This is most likely to reduce the crime rate in Port St John's Local municipality.

# 3.3.14 Disaster Management

# a) Introduction

The Disaster Management Act (57 of 2002) clearly outlines initiatives that must be undertaken to make sure that organs of state comply with the Act and policy framework on disaster management.

Port St. Johns Municipality is prone to different types of disasters, both natural and human made. It is therefore important to understand that natural disasters cannot be prevented, but that the least the Municipality can do is to develop strategies to mitigate the effectiveness of such natural disasters. In addition, it is important to note that human disasters can be prevented by making sure that continuous sharing of information takes place with the community at all times.

Disaster management is a direct responsibility of the District Municipality but the PSJ municipality works closely with the District Municipality to ensure functional systems and processes for responding to local disasters such as fire and other emergencies. In 2019\20 financial year the municipality undertook the development of a localised Disaster Management Plan which was presented to a Policy workshop for comments. In 202021 the municipality will facilitate the approval of the plan along with Disaster Management bylaws taking cue from those developed by the District. The municipality does not have a localised response plan which provides for setting up of policy and institutional arrangements for dealing with disasters and liaising with the District. Port St. Johns has a satellite disaster management centre managed by the O.R Tambo District Municipality. The centre is not well resourced to cope with disasters that occur in Port St Johns.

The well-equipped centre is located in Mthatha. Port St Johns municipality has made a budget allocation to be utilized as an immediate relief in the event of a disaster in Port St Johns communities.

The following are the common types of disaster risks:

- Shark Attacks slaughtering of animals for ritual sacrifices could be the contributing factor to the increase of sharks on the coastline.
- Accidents linked to boat crossing in Umzimvubu, Mngazi and Noqhekwana Rivers.
- Veld fires
- communicable waterborne diseases
- Seasonal overcrowding at Second Beach as a result of lack of access to other beaches.
- Drowning in certain areas like Second Beach, Noqhekwana, Umzimvubu River and others.

# b) Risk Assessment

The following classification of hazards has been identified for the Municipality:

**Table 3.19: Risk Assessment** 

DISASTER RISK PRIORITY	RISK TYPE
1	Flooding
2	Drownings
3	Shark Attacks
4	Fires
5	Severe Weather conditions
6	Lighting incidents
7	Building collapse
8	Transportation incidents
9	Hazardous material
10	Airstrip caterstrophies

# c) Risk Reduction and Prevention

Prevention and mitigation strategies identified in the District Disaster Management Plan include:

- The development of an early warning system for natural disasters such as floods, hailstorms, and droughts;
- Prevent forest fires by having fire breaks;

- Upgrade and maintenance of infrastructure;
- Develop protocols for specific risks;
- Public awareness campaigns;
- Replacement of old vehicles and machinery;
- Establish rehabilitation centres and implementation of regular patrols.
- Reduce and manage access control to airstrip area

# 3.3.16 Community Facilities (Public Amenities)

PSJ owns and manages a number of community facilities. In the last few years the municipality has developed and operated a number of community multipurpose halls. Due to lack of resources there is generally very little maintenance happening in most amenities especially sports fields, cemeteries, public parks and coastal or beach related facilities. Port St Johnshas two cemetery sites, one is at Mthumbane Township and the other is in town. Of these two only one operational – the one in town has exceeded its design capacity is exhausted. That one at Mthumbane is operational but it will be closed soon because of the space limit. The identification of a new cemetery is vital, as the lack of burial space in the existing cemeteries will seriously impact on service delivery in the near future. The municipality after doing land audit is currently negotiating with Caguba Tribal Authority for the land for cemetery. Community Halls are all vandalized except Matane and Woods.

Sports Grounds are not in a good condition and they need maintainance.

#### 3.3.16 Environmental Management Profile

#### 3.3.16.1 State of Environment Overview

Port St Johns is charged with the responsibility to take care of the environment such as beaches, sand dunes, air quality, noise pollution, health and hygiene. Department of Environmental Affairs support the municipality by implementing programs and projects that are currently running like Working for the coast, Tuma Mina Program. The municipality also gets support from O.R. Tambo District Municipality by construction of Ablution Facilities at Mpande, Cwebeni and Manteku Beaches in previous years. Port St Johns is an important and strategic national and regional environmental space. It falls within the Wild Coast SDI gently undulating coastline, rocky outcrops and sandy beaches inhabit unique ecosystem that needs protection. One of the urgent priorities of the Council is the

development of an Environmental Policy and other relevant and crucial strategic plan that will guide the environment management.

# 3.3.16.2 Physical Environment

# a) Geography & Topography, Vegetation & Biodiversity, Nature & Conservation, Rivers & Drainage

Port St Johns has a unique geography, topography and vegetation. It is mainly characterized by mountainous terrain with hills, cliffs, beaches and sandy dunes. The area is so steep such that it makes development very expensive.

The areas in close proximity to the ocean and rivers have a lesser gradient and are susceptible to flooding. Natural vegetation plays a vital role in the economic performance of the area as it is one of the main attractions for tourists. Unlike most regions in the country, much of the natural vegetation in Port St Johns has not been touched. It is therefore imperative that communities are encouraged to conserve it and use it in a sustainable manner. Following are the types of vegetation that are found in the region:

- Coastal Forest Thornveld found along coastal area.
- Coastal Bushveld Savannah mostly found in central part of the region.
- Eastern Valley Bushveld on the north western side.
- Afromontane Forest in the small pockets, mostly concentrated in the central eastern side of the region.
- Scarp Forest along the coast.
- Ngongoni Veld on the western parts of the municipality.
- Lantana found almost in all the wards

Most of the natural vegetation within the municipality (73.5%) is undisturbed (Biodiversity GIS, 2007).

The only formal land-based protected area in PSJM is the Silaka Wildlife Reserve. This is a provincial nature reserve that covers 262.6 ha (0.2%) of the Municipality. The only Marine Protected Area in the PSJM is the Pondoland offshore Controlled Zone. The biomes of the PSJM include Savanna (52.41% of the Municipality), the Indian Ocean Coastal Belt (47.14% of the Municipality) and Grassland (0.13% of the Municipality). There are twelve different vegetation types that cover 128 712.9 ha of the 129 120 ha of the Municipality (Biodiversity GIS, 2007). These vegetation types include Ngongoni Veld (26.77% of the Municipality), Eastern Valley Bushveld (23.96% of the Municipality), and Scarp Forest (9.58% of the Municipality) (Biodiversity GIS, 2007).

The endangered terrestrial ecosystems include the Mount Thesiger forest complex (3.9% of the Municipality) and the mangrove forest (0.1% of the Municipality), while the vulnerable ecosystems include the Ngongoni Veld (15.49% of the Municipality), Transkei coastal forest (6.49% of the Municipality) and Midlands Mistbelt Grassland (0.01% of the Municipality). This means that 26% of the terrestrial ecosystems within the PSJM are threatened. The Ngongoni Veld is clearly very important, since it is a prominent vegetation type and threatened ecosystem within the PSJM. The Ngongoni Veld is so named since it is dominated by the Ngongoni grass (*Aristida junciformis*).

There are five rivers within the Municipality, the largest of which being the Umzimvubu River. There are also 88 wetlands and 13 estuaries (Biodiversity GIS, 2007). Three main rivers flow from the north to the Indian Ocean in the south and separate PSJM into three catchments. The largest of these rivers is the Umzimvubu River. Some ward boundaries are delineated by these rivers. There is inadequate infrastructure (boats and bridges) to cross the rivers, which impacts on both the mobility and safety of the community.

Many communities have cited frequent drownings as a result. Drainage depends on river levels, storm conditions and tides, and is generally poor. Ecotourism plays an important role in the economy of the PSJM. It is therefore important to continue to protect the natural resources of the PSJM. Poor waste management practices can negatively affect and/or destroy such resources, giving further impetus for the practicing of sound waste management practices within the Municipality.

There are 1 053 types of plants and 164 plant families found around Port St Johns. This unique vegetation harbours rare bird species, providing evidence of the rich biodiversity in Port St Johns.

#### b) Geology and Soils

Port St Johns is dominated by sandstones of the Beaufort Group (Karoo Supergroup). Sediments of the Ecca Group are deposited around the Horst of the Table Mountain Group in the northern coastal region of Port St Johns. These sedimentary rocks are relatively resistant. Although the soils are suitable for intensive cultivation and vegetable gardening, they are generally highly erodible. The riparian areas and veld are poorly managed, which could result in the formation of erosion dongas and gullies.

# c) Climate

Port St Johns is a subtropical coastal area with a moderate, humid climate. Summer temperatures range between an average of 20°C and 25°C.

Winters are mild with temperatures that range between an average of 8°C and 21°C. Annual rainfalls are between 1 100 and 1 400 mm, and falls predominantly between October and March. While climatic extremes and local variations do occur, Port St Johns enjoys relatively good weather.

# d) Open Space (Parks and Recreation)

The need for public recreational parks in Port St Johns cannot be overemphasized. A small park at the entrance of the town has been developed by the Port St Johns Development Agency and the new park on the way to Mpantu. Recreational facilities are limited to sports fields which are located in different wards. These facilities are currently maintained by municipality in terms of grass cutting using the tractor. Those sports fields are very few to meet the requirements and the needs of the Port St Johns clubs.

# 3.3.16.3 Climate Change

One of the priorities of the current term is to address the issues of climate change. The municipality is in a process of developing of Climate Change Policy. One key objective of the Policy will be to ensure that all Municipal Business Units are compelled to take environmental impacts of their activities / plans into consideration and ensure that there are suitable strategies in place which enable cooperative and coordinated environmental management throughout Municipal structures and activities.

Secondly the Policy will ensure that Port St. Johns is able to adapt to climate change related impacts and ensure that there are options available when decisions need to be made regarding adaptation and mitigation. The relevance, effectiveness and implementation of this policy will be managed through on-going monitoring, evaluation and review to ensure it reflects the most recent developments in climate change science and technology, and delivers on the Municipality's statutory responsibilities. Lastly the climate change strategy is in the pocess of ebing developed with the assistance of DFFE and will follow due processes.

# KEY PERFOMANCE AREA #3 FINANCIAL VIABILITY & MANAGEMENT

#### 3.4 FINANCIAL VIABILITY AND MANAGEMENT

# 3.4.1 Overview Of Municipal Financial Viability

All finances are managed under the Budget and Treasury Office. This is headed by the Chief Financial Officer. The department has two managers at the moment which is SCM and Budget & Reporting managers and has a limited capacity.

Port St Johns remains financially viable despite known challenges of:

- Lack of skills capacity in certain critical areas
- Low levels of revenue base coupled with poor rate of payment
- Consistent reliance on grant funding as the main source of our budget
- Limited systems and shortfalls in some aspects of our internal controls
- Limited revenue resources to cater for all our infrastructure needs
- Skewed budget with higher rate of operational expenditure compared to operational capital expenditure

# 3.4.2 Capability To Execute Capital Projects

This section summarizes key elements from the municipal budget. The municipality has capacity to spend its capital budget with the reflection of the previous financial years.

#### **INTEGRATED DEVELOPMENT PLAN 2022-2027**

Table 3.20 Capital Expenditure by vote, functional classification and funding

#### EC154 Port St Johns - Table A5 Budgeted Capital Expenditure by vote, functional classification and funding

Vote Description	Ref	2016/17	2017/18	2018/19		Current Y	ear 2019/20		2020/21 Mediur	n Term Revenue Framework	& Expenditure
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2020/21	Budget Year +1 2021/22	Budget Year +2 2022/23
Capital expenditure - Vote											
Multi-year expenditure to be appropriated	2					9					
Vote 8 - Executive AND Council (20: CS)		-	-	-	-	-	-	-	_	-	-
Vote 9 - LED (21: CS)		_	_	_	_	_	_	_	_	_	-
Vote 10 - Community Services (24: CS)  Vote 11 - Infrastructural Engineering (28: CS)		_	_	_	_	_	_	_	_	_	_
Vote 11 - Initiast deat at Engineering (20. CS)  Vote 12 - Executive AND Council (30: CS)		_	_	_	_	_	_	_	_	_	_
Vote 13 - LED (31: CS)		-	_	_	_	-	_	_	_	_	_
Vote 14 - Municipal Manager (32: CS)		- 1	-	-	_	-	-	-	-	-	-
Vote 15 - Corporate Services (33: CS)		-	-	-	-	-	-	-	-	-	-
Vote 16 - Community Services (34: CS)		-	-	-	_	-	-	-	-	-	-
Vote 17 - Financial Services (36: CS)		-	-	-	-	-	-	-	-	-	-
Vote 18 - Infrastructural Engineering (38: CS)	7	-	_	_		<u> </u>	ļ <u>-</u>		_	_	_
Capital multi-year expenditure sub-total		-	-	-	-	-	-	_	_	_	-
Single-year expenditure to be appropriated	2										
Vote 8 - Executive AND Council (20: CS)		-	-	-	-	-	-	-	170	178	187
Vote 9 - LED (21: CS)		-	-	-	_	-	-	_	-	_	-
Vote 10 - Community Services (24: CS)  Vote 11 - Infrastructural Engineering (28: CS)		_	_	_	_		_	_	_	_	_
Vote 11 - Initiastructural Engineering (26. CS)  Vote 12 - Executive AND Council (30: CS)		_	_	_	_	_	_	_	_	_	_
Vote 13 - LED (31: CS)		_	_	_	_	_	_	_	53	55	58
Vote 14 - Municipal Manager (32: CS)		_	_	-	_	-	_	_	-	_	_
Vote 15 - Corporate Services (33: CS)		-	_	_	_	-	_	_	2 000	1 000	500
Vote 16 - Community Services (34: CS)		-	-	-	_	-	-	-	5 070	3 741	3 921
Vote 17 - Financial Services (36: CS)		- 1	-	-	-	-	-	-	-	-	-
Vote 18 - Infrastructural Engineering (38: CS)		-	_	_	_		_	_	49 191	56	58
Capital single-year expenditure sub-total	4	-				<b></b> _			56 483	5 030	4 724
Total Capital Expenditure - Vote	+	-	_	_	_	_		-	56 483	5 030	4 724
Capital Expenditure - Functional											
Governance and administration		1 469	2 705	1 660	18 100	20 208	-	-	5 965	1 906	1 449
Executive and council		1 010	1 459	959	17 600	19 630	-	-	340	356	373
Finance and administration		460	1 246	702	500	578	_	-	5 625	1 550 _	1 076
Internal audit  Community and public safety		1 546	664	159	2 471	2 171	_	_	5 923	4 635	4 857
Community and public safety  Community and social services		1 546	664	159	2 471	2 171	_	_	5 923	4 635	4 857
Sport and recreation		-	_	_			_	_	-	_	-
Public safety		-	_	-	-	-	-	-	-	-	-
Housing		-	-	-	-	-	-	-	-	-	-
Health		-	-	-	-	-	-	-	-	-	-
Economic and environmental services		48 915	44 749	86 015	81 889	103 003	-	-	89 097	45 165	45 644
Planning and development		59	570	5	50	50	-	-	53	55	58
Road transport		48 856	44 179	86 010	81 839	102 953	-	-	89 045	45 110	45 586
Environmental protection  Trading services		_	_	_	_	_	_	_	-	_	_
Energy sources		_	_	_	_	_	_	_	_	_	_
Water management		_	_	_	_	-	-	_	_	_	_
Waste water management		-	_	_	_	-	_	_	_	-	-
Waste management		-	-	_	-	-	-	-	_	_	_
Other	4			_	_				_	_	_
Total Capital Expenditure - Functional	3	51 931	48 118	87 834	102 460	125 382	-	_	100 984	51 706	51 951
Funded by:						www.					
National Government		45 081	37 407	48 531	43 547	48 476	-	-	38 040	44 897	45 363
Provincial Government		-	5 181	31 691	33 780	47 545	-	-	45 000	-	-
District Municipality		-	-	-	-	_	_	-	-	-	-
Transfers and subsidies - capital (monetary											
allocations) (National / Provincial Departmental											
Agencies, Households, Non-profit Institutions, Private Enterprises, Public Corporatons, Higher											
Educational Institutions)		_	_	_	_	_	_	_	_	_	_
Transfers recognised - capital	4	45 081	42 588	80 222	77 327	96 021	-	_	83 040	44 897	45 363
Borrowing	6	_	_		_	_	_	_	_	_	_
Internally generated funds	"	6 850	5 530	7 612	25 133	29 361	_	_	17 944	6 809	6 588
Total Capital Funding	7	51 931	48 118	87 834	102 460		_	_	100 984	51 706	51 951

#### 3.4.3 Free Basic Services Cost To The Municipality

The municipality has an indigent register and on annual basis people are invited to register as per the adopted policy. The indigent policy is also reviewed annually as required by the Legislation. The Council Adopted the Indigent policy on the 28 June 2021 for implementation in 2021/22 financial year. The purpose of the policy is to make provision for basic services to the community in a sustainable manner within the financial and administrative capacity of the Council. Whilst indigents refer to people who are lacking the necessities of life such as sufficient water, basic sanitation, refuse removal, environmental health, and basic energy. Council receives Equitable Share to subsidize those who cannot afford to pay for the minimum needs.

The objective in calculating the amount to be subsidized, must be to prevent an increasing balance on the account of an indigent as it will be difficult to recover the debt in a humanly way. All the finance related policies after adoption of the budget are uploaded in the municipal website. The municipality has allocated 6.2 million from the equitable share for Free Basic Services in 2021/22 targeting 13 000 households for electricity and 1000 households for alternative energy. The municipality has Free Basic Services unit which is headed by Manager Budget and Reporting and one Officer. An indigent steering Committee was in November 2016 and has since been functional. There is no integration plans between Port St. Johns municipality and O.R. Tambo District Municipality. According to the Municipal Systems Act 2000, Section 74(3) and 75(2) stipulates, "A tariff policy may differentiate between different categories of users/debtors."

#### Criteria for Approval:

- 1. That the gross household income for qualification as a registered Indigent be determined each year by Council in terms of the tariff register.
- 2. That the prescribed application forms be completed annually

Table 3.21 Basic service delivery measurement

#### EC154 Port St Johns - Table A10 Basic service delivery measurement

EC154 Port St Johns - Table A10 Consolidated basic service delivery measurer 2017/18 Description Full Year Original Budget Adjusted Budget Outcome Forecast 2021/22 2022/23 2023/24 Household service targets Water: Piped water inside dwel Piped water inside yard (but not in dwelling) Using public tap (at least min.service level) Other water supply (at least min.service level) 38 728 671 740 364 882 38 728 671 740 364 882 38 728 671 740 364 882 58 507 514 860 58 507 514 860 58 507 514 860 Minimum Service Level and Above sub-total 58 507 514 860 50 644 621 047 112 629 048 207 353 997 369 625 517 271 038 879 575 778 553 739 740 364 882 10 392 842 400 14 644 254 582 473 116 171 199 498 153 268 181 498 893 633 063 Using public tap (< min.service level) 10 392 842 400 14 644 254 582 473 116 171 199 498 153 268 181 498 893 633 063 50 644 621 047 50 644 621 047 10 392 842 400 112 629 048 207 353 997 369 625 517 271 038 879 Other water supply (< min.service level)
No water supply Below Minimum Service Level sub-total 498 153 268 181 498 893 633 063 517 271 038 879 575 778 553 739 Total number of households Sanitation/sewerage: Flush toilet (connected to sew erage) Flush toilet (with septic tank) Chemical toilet Other toilet provisions (> min.service level) Other toilet provisions (< min.service level) No toilet provisions Below Minimum Service Level sub-total Total number of households Energy: tricity (at least min.service level) 4 891 948 260 6 514 409 100 6 604 409 101 6 604 409 10 6 980 635 978 7 399 474 136 7 843 442 585 Electricity - prepaid (min.service level) 4 647 350 847 9 539 299 107 7 451 270 455 15 294 713 040 \*\*\*\*\*\*\*\*\*\* 6 188 688 645 6 278 783 999 6 278 783 999 631 604 179 7 029 500 430 12 703 097 745 12 883 193 100 12 883 193 100 13 612 240 157 14 428 974 566 Electricity - prepaid (< min. service level) Other energy sources Below Minimum Service Level sub-total 9 539 299 107 \*\*\*\*\*\*\*\*\*\*\*\* 12 703 097 745 12 883 193 100 12 883 193 100 13 612 240 157 14 428 974 566 15 294 713 040 Total number of households Refuse: Removed at least once a week Minimum Service Level and Above sub-tota Removed less frequently than once a week Using communal refuse dump Using own refuse dump Other rubbish disposal No rubbish disposal Below Minimum Service Level sub-total Total number of households Households receiving Free Basic Service ater (6 kilolitres per household per month)
initation (free minimum level service)
actricity/other energy (50kwh per household per month) Refuse (removed at least once a week) Cost of Free Basic Services provided - Formal Settlements (R'000) Water (6 kilolitres per indigent household per month)
Sanitation (free sanitation service to indigent households)
Electricity/other energy (50kw h per indigent household per month)
Refuse (removed once a week for indigent households) Cost of Free Basic Services provided - Informal Formal Settlements (R'000)
Total cost of FBS provided Highest level of free service provided per household Electricity (kwh per household per month) Refuse (av erage litres per week) Revenue cost of subsidised services provided (R'000) Property rates (tariff adjustment) ( impermissable values per section 17 of MPRA excess of section 17 of MPRA) 2 213 2 213 2 213 2 593 2 707 2 829 water (in excess of 6 kilolitres per indigent household per month)
Sanilation (in excess of free sanitation service to indigent households)
Electricity other energy (in excess of 50 kwh per indigent household per Refuse (in excess of one removal a week for indigent households) Housing - top structure subsidies Total revenue cost of subsidised services provided

#### 3.4.4 Financial Management By-Laws & Policies

All the finance related policies are reviewed annually and adopted together with the budget and uploaded in the municipal website. The following financial management policies were aopdted which guide the development of the annual budget. A thorough consultation was conducted for the policies below with all internal stakeholders.

#### Debt collection and Credit Control Policy

The Policy responds to Sec 96 of the Municipal Systems Act, which compels a municipality to:

- Collect all money that is due and payable to it subject to this Act and any other applicable legislation; and
- For this purpose, must adopt, maintain and implement a credit control and debt collection policy, which is consistent with rates and tariff policies and complies with the provisions of this Act. The Policy was approved on the 28 May 2021

#### Supply Chain Management Policy

 The Purpose of the SCM policy is to ensure that the Municipality procures goods and services in an efficient, timely and cost-effective manner, ensures customer satisfaction, pursues socio-economic objectives through a preference system and demonstrates compliance with the constitution and all relevant legislation. The Policy has been approved on the 28 May 2021

#### Property Rates Policy

 The Policy is developed in accordance with the provisions of the Local Government: Municipal Property Rates Act, (Act 6 of 2004) to ensure that property rating in Port St Johns Municipality is carried out in a fair, consistent, considerate and controlled manner. The Policy has been approved on the 28 May 2021

#### Indigent Policy

 The purpose of the policy is to make provision for basic services to the community in a sustainable manner within the financial and administrative capacity of the Council. The Policy has been approved on the 28 May 2021

#### Asset Management Policy

The policy for the management of property, plant and equipment (PPE/ Capital Asset) has been developed to assist the Municipality with the following:

- Description of management procedures for PPE.
- It also should assist with the capacity to differentiate between activities, which are acceptable in terms of general authorization, supervisory responsibilities and limits of authority to the management of PPE and functions of the organisation.

- Provides certainty with respect to the handling of PPE management procedures undertaken within the organisation and will ensure that management and employees understand their respective responsibilities and duties.
  - This policy replaces all fixed asset management procedures/instructions and memoranda that have been previously issued. The Policy has been approved on the 28 May 2021

#### Funding and Reserves Policy

 This policy aims to set standards and guidelines towards ensuring financial viability over both the short and long term and includes funding as well as reserves requirements. The Policy has been approved on the 28 May 2021

#### Cash and Investment Management Policy

 The objective of the Policy is to gain the highest possible return without unnecessary risks during periods when excess funds are not being used. The Policy has not been reviewed yet but the municipality is in the process of reviewing the outstanding policies. The Policy has been approved on the28 May 2021

## Budget Policy

 The policy on long term financial planning is aimed at ensuring that Port St John's Municipality has sufficient and cost-effective funding in order to achieve its long term objectives through the implementation of the medium term operating and capital budgets. The Policy has been approved on the 28 May 2021

#### Virement Policy

The Budget and Virement Policy aims to empower Senior Managers with an
efficient financial and budgetary amendment and control system to ensure
optimum service delivery within the legislative framework of the MFMA and the
Municipality's system of delegations. It was adopted on the 28 May 2021

#### Tariff Policy

• The Municipality's tariff policies provide a broad framework within which the Council can determine fair, transparent and affordable charges that also

promote sustainable service delivery. The policies have been reviewed and a consolidated tariff policy is envisaged to be compiled for ease of administration and implementation of the next two years. There has been adopted on the 28 May 2021

#### Fleet Policy

 The policy is meant to ensure an effective and efficient control, utilization, safeguarding, and managing of municipal vehicles and equipment. The Policy has been approved on the 28 May 2021

#### Borrowing Policy

 The policy seeks to establish a framework and guidelines for the borrowing of funds. The Policy was approved on the 28 May 2021

#### Provision for doubtful debt Policy

This policy provides guidelines on treatment of the impairment and write-off of debtors for Port St John's Municipality. The policy seeks that household consumers with no or lower income are not denied a reasonable service and that the municipality is not financially burdened with non-payment of services. The Council is faced with a significant amount of outstanding debt and the continuous defaulting by certain consumers who can afford to pay for services. Despite strict enforcement of the previous policies, Council will continuously be confronted by circumstances requiring the possible write-off of irrecoverable debt and Council is required by International Accounting Standards 39 to determine possible debt impairment. Provision should therefore be made for this impairment. The Policy has been approved on the 28 May 2021.

#### Petty Cash Policy

This policy is issued under the authority of SCM Regulation 15 in terms of MFMA. It complements the SCM policy and establishes a control framework for petty cash as an acquisition and payment instrument. A petty cash float is used to facilitated and accelerate the processing of low value transactions with minor official expenditures. Due to inherent costs and time required to process financial transactions, it becomes practical, economical and recommended to use petty cash to process low value payments where transaction cost (e.g. electronic transfer or cheque costs) is high. A petty cash float shall not exceed R2 000 and no single expenditure from that fund shall exceed R500 per transaction without

prior approval of the CFO. The expenditure shall not be deliberately split to avoid the said limit. The Policy has been approved on the 28 May 2021.

#### 3.4.5 Financial Recovery Plan

The municipality has appointed a debt collector in 2017 for a period of 3 years which expired in February 2020, process to appoint a new debt collector is underway. The Financial Recovery Plan was adopted 30 May 2019.

#### 3.4.6 Supply Chain Management

The municipality has a supply chain management unit. The Unit is a support function for all business units within the Council, to ensure provision of efficient, transparent, fair, equitable, and cost effective procurement services, assisting them to implement their service delivery priorities. In terms of the Municipal Finance Management Act's SCM regulations, the SCM unit is established to implement the SCM policy adopted by Council. It operates under the direct supervision of Supply Chain Manager.

Core functions include procurement services, disposal management, SCM risk management, contract management and Fleet management. The SCM Policy is reviewed on an annual basis. The three Bid Committees have been established and are fully functional. The procurement turnover rate is three months and the municipality is striving to improve this rate. The municipality does not have a separate contract management unit it is within supply chain unit and is fully functional. The Policy has been approved on the 28 May 2021

#### 3.4.7 Infrastructure Assets

The asset register has been updated with all movable and immovable assets, including investment property, and is GRAP and MSCOA compliant. The verification, conditional assessment, and revaluation of infrastructure assets have been done and updated in the asset register in compliance with MSCOA. Movable assets are verified on an annual basis. The asset register is updated, on a monthly basis, with asset acquisitions (movable and immovable), disposals, and movements. The Policy has been approved on the 28 May 2021. All relevant policies are not promulgated into by-laws and gazetted.

#### **INTEGRATED DEVELOPMENT PLAN 2022-2027**

Over and above the listed policies the municipality will be embarking on a journey of developing some of financial management policies which will be promulgated by relevant by-laws, such policies will be reviewed on annual basis like the rest of other policies. The Credit Control and Debt Collection by-law, Rates by-laws and Immovable Assets by-laws by have been gazetted and are reviewed annually.

## Table 3.22 Basic service delivery measurement

Description	Ref	2016/17	2017/18	2018/19		ent Year 201			Term Revenue Framework	
R thousand		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2020/21	Budget Year +1 2021/22	Budget Year +2 2022/23
CAPITAL EXPENDITURE  TOTAL New Assets  Roads Infrastructure  Storm water Infrastructure  Water Supply Infrastructure  Sanitation Infrastructure  Sanitation Infrastructure	1	=	108 415 58 496	96 939 93 943		24 899	=	15 280	5 761	5 489
Storm water Infrastructure Electrical Infrastructure		<u>=</u>	=	96 939 93 943 (23 379) (9 778)	102 460 34 345 33 780 9 202	1 000	Ξ	500	=	=
Solid Waste Infrastructure		<u> </u>	(325)	2 926	= 1	=	Ξ	1 500	= 1	Ξ.
Rail Infrastructure Coastal Infrastructure Information and Communication Infrastructure		-	=	Ξ	=	=	Ξ	1 000	Ξ	Ξ
Rail Infrastructure Coastal Infrastructure Constal Infrastructure Infrastructure Communication Infrastructure Communication Sport and Recreation Communication Communicati			58 171 9 549	<b>63 711</b> 133	77 327 616	1 000 426	=======================================	3 000 600	629	659
Sport and Recreation Facilities Community Assets Heritage Assets		<u>-</u>	9 560	83 216	1 853 2 468	1 753 2 178	=======================================	2 400 3 000	2 5 1 5 3 1 4 4	2 636 3 295
Revenue Generating Non-revenue Generating		=	=	=	17 050			=	=	<u> </u>
Investment properties Operational Buildings Housing			10 028	(773) 23 143	17 050	=======================================		=		
Other Assets		=	(3 920) 6 107	23 143 22 369 -	= 1	=	=	= 1	=	Ē
Servitudes Servitudes Licences and Rights Intangible Assets Computer Equipment Furniture and Office Equipment		<u> </u>	=	<u>=</u> _			===	=		
Computer Equipment Furniture and Office Equipment		Ē	1 242 1 371 26 861 5 103	(810) 178	700 103	955 173		2 586 887	1 614 930	1 143 975
Meninery and Equipment Meninery and Equipment Transport Assets Land Zoo's, Marine and Non-biological Animals		<u>=</u>	5 103	434 4 841 6 000	4 812	4 093 16 500	Ξ	5 738 -	73 _	77
Zoo's, Marine and Non-biological Animals <u>Total Renewal of Existing Assets</u> Roads Infrastructure	2		212 449 223 475	(153 855) (163 936)		100 483 86 352	=	85 704 80 798	45 945 36 864	46 461 38 863
Roads Infrastructure Storm water Infrastructure Electrical Infrastructure Water Supply Infrastructure			(264) (10 762)	10 081	= 1	86 352 - 14 131	=	80 798 - 3 906	36 864 - 8 033	38 863 - 6 500
Water Supply Infrastructure Sanitation Infrastructure Solid Waste Infrastructure		=		=	=		=	=	=	=======================================
Rail Infrastructure			<u> </u>	=	= 1	=	Ξ	1 000	1 048	1 098
Information and Communication Infrastructure Infrastructure		=	212 449	(153 855)		100 483	=	85 704	45 945	46 461
Community Facilities Sport and Recreation Facilities Community Assets		ļ <u>.</u>		<u>=</u>			<u>=</u> _			<u>=</u>
Heritage Assets Revenue Generating		I =	I =	Ξ	= 1	=	Ξ	I = 1	=	=
Coastal Infrastructure Communication Infrastructure Community Facilities Community Facilities Coprort and Receivation Facilities Coprort and Receivation Facilities Coprort and Receivation Heritage Assets Revenue Community Revenue Community Coprorties		<u> </u>	=	=	=	=======================================	=		= = =	=======================================
Other Assets		<del>-</del>	=	<u> </u>	=	=======================================		=	=	
Biological or Cultivated Assets Servitudes Licences and Rights		-	=	=	=	-	-		= 1	_
Servitudes Servitudes Licences and Rights Intangible Assets Computer Equipment Furniture and Office Equipment		Ē	Ē	=	=	Ē	=======================================	=	= =	=
Machinery and Equipment		Ξ.	=	=	=	Ξ	=		=	Ξ
Land Zoo's, Marine and Non-biological Animals			=	=	=	=	=	=	=	=======================================
Total Upgrading of Existing Assets Roads Infrastructure Storm water Infrastructure Electrical Infrastructure Water Supply Infrastructure	6	=	=	=	=	=	Ξ	=	=	= = =
storm water Infrastructure Electrical Infrastructure Water Supply Infrastructure			=	=	=	=	Ξ	=	= =	Ξ
Solid Waste Infrastructure		=	=	=	=	<u> </u>	=	= 1	=	
Rail Infrastructure Coastal Infrastructure Information and Communication Infrastructure				=			Ξ	=	=	
Constal Infrastructure  Infrastructure  Community Publiss  Community Assets  Fevenue Generating  Non-revenue Generating		=	=	=	=======================================	= = =	=	=	= =	=
Sport and Recreation Facilities Community Assets Heritage Assets		=	=	=	=	=	=	=	=	=
Revenue Generating Non-revenue Generating		=				- 1	_	- 1		<u> </u>
Investment properties Operational Buildings Housing			=	<del>-</del>						<u>=</u>
Other Assets Biological or Cultivated Assets		=	=	=	=	Ξ	=	=	=	=
Biological or Guitivated Assets Licences and Rights Intengible Assets Intengible Assets Intengible Assets Intendible Ass			- E	<u> </u>						
Computer Equipment Furniture and Office Equipment		=	=	=	=	=	=	=	=	<u>_</u>
Machinery and Equipment Transport Assets Land Zoo's, Marine and Non-biological Animals		Ξ.	Ξ.	Ξ	=	Ξ	Ξ	<u> </u>	=	=
Zoo's, Marine and Non-biological Animals  Total Capital Expenditure	4	<del></del>	320 864	(56 916)	102 460	125 382 86 352		100 984 80 798	51 706 36 864	51 951 38 863
Total Capital Expenditure Roads Infrastructure Storm water Infrastructure			320 864 281 971 (264) (10 762)	(56 916) (69 993) (23 379) 302	102 460 34 345 33 780 9 202	86 352 - 15 131	=	80 798 - 4 406	36 864 - 8 033	38 863 - 6 500
Storm water Infrastructure Electrical Infrastructure Water Supply Infrastructure Sanitation Infrastructure		I =	=	=	=	=	=	1 500	-	=
Solid Waste Infrastructure Rall Infrastructure Coastal Infrastructure		=	(325)	2 926	=	=	=	1 000 1 000	1 048	1 098
		<u> </u>	270 620	(90 144) 133	77 327	101 483		88 704	45 945	46 461
Information and Communication Infrastructure Infrastructure Cacillies Sport and Recreation Facilities Community Assets Heritage Assets Heritage Assets Non-revenue Canng Invastment properties Operational Suldings			9 549 11 9 560	133 83 276	616 1 853 2 468	426 1.753 2.178		2 400 3 000	629 2.515 3.744	659 2 636 3 295
Heritage Assets Revenue Generating		Ξ.		776	17 050	2 72	Ξ	=	3 744	3 2 2 5
Non-revenue Generating Investment properties		-	10 028	(773)	17 050	=======================================	=======================================	=	=======================================	=======================================
Other Assets		<u>-</u> -	(3 920)	23 143 22 369						=
		=	=	=	=	=	_	=	=	=
Intangible Assets Computer Equipment			1 242 1 371	(810) 178	700 103	955 173	<u>=</u>	2 586	1 614 930	1 143 975
Biological or Guitivated Assets Licences and Rights Intengible Assets Intengible Assets Furniture and Office Equipment Machinery and Equipment Transport Assets			1 371 26 861 5 103	178 434 4 841	103 4 812	4 093	≣	887 70 5 738	930 73	975 77
Transport Assets Land Zoo's, Marine and Non-biological Animals TOTAL CAPITAL EXPENDITURE - Asset class			=	6 000	= 1	16 500	=	_ = 1	=	=
TOTAL CAPITAL EXPENDITURE - Asset class ASSET REGISTER SUMMARY - PPE (WDV)	5	286 852	320 864 423 034 36 254	(56 916) 476 307 79 595	102 460 351 782 239 561	125 382 356 315 239 561		100 984 312 202 208 333	51 706 320 874 218 332	51 951 333 810 228 812
ASSET REGISTER SUMMARY - PPE (WDV) Roads infrastructure Storm water infrastructure Electrical infrastructure Water Supply Infrastructure Sanitation infrastructure		E	36 254 - 27 157	79 595 - 36 254	239 561	239 561 - 1 000	Ξ	208 333 - 2 399	218 332 - 6 453	228 812 - 4 844
Water Supply Infrastructure Sanitation Infrastructure		286 852	239 561	239 698	Ξ	=	Ξ	1 500	=	=
Solid Waste Infrastructure Rail Infrastructure Coastal Infrastructure		Ξ	E	Ξ	Ξ	Ξ	Ξ	=	Ξ	=
Information and Communication Infrastructure		286 852	302 971	355 547	239 561	240 561		212 231	224 786	233 657
Community Assets Heritage Assets		Ξ	8 941	8 435 -	10 548	10 309	Ξ	8 537	7 375	7 729
Investment properties Other Assets		Ξ	11 461 99 661	11 461 100 864	11 461 466	11 461 466	Ξ	11 461 319	12 011 334	<b>12 588</b> 350
Biological or Cultivated Assets Intangible Assets Computer Equipment Government State of Computer State Machinery and Equipment Transport Assets Land		E	E	Ξ	1 972	- 756	Ξ	155	(934)	(1.526)
Furniture and Office Equipment Machinery and Equipment		Ξ	Ξ	Ξ	1 972 1 054 10 342 4 211 72 168	756 929 11 284 8 932 71 618	Ξ	155 1 365 12 003 11 013 55 118	(934) 1 431 12 579 5 529 57 764	(1 526) 1 499 13 183 5 794 60 536
Land Zoo's, Marine and Non-biological Animals	$\perp$	ΕΕ	ΕΕ	Ξ			Ξ			
Zoo's, Marine and Non-biological Animals TOTAL ASSET REGISTER SUMMARY - PPE (WDV) EXPENDITURE OTHER ITEMS	5	286 852 3 373	423 034 7 933 4 112	476 307 37 786 33 558	351 782 53 055 43 881	356 315 45 212 36 038	_	312 202 48 403 37 785	320 874 50 705 39 598	333 810 53 116 41 499
Depreciation Repairs and Maintenance by Asset Class	3	3 373 3 373	4 112 3 821 3 821	33 558 4 227 4 227	43 881 9 174 9 174	36 038 9 174 9 174	=	37 785 10 618 10 618	39 598 11 107 11 107	41 499 11 617 11 617
Roads Infrastructure Storm water Infrastructure Electrical Infrastructure		3 3/3	3 021		2 1/4	3 174	=	-	=	
Electrical Infrastructure Water Supply Infrastructure Sanitation Infrastructure Solid Waste Infrastructure		I =	Ξ.	=	=	=	Ξ	=	=	Ξ
Solid Waste Infrastructure Real Infrastructure Coastal Infrastructure Information and Communication Infrastructure		I =	1 =	=	=	=	=	] = 1	=	Ξ
Information and Communication Infrastructure Infrastructure Community Facilities		3 373	3 821	4 227	9 174	9 174	=	10 618	11 107	11 617
Infrastructure Community Facilities Sport and Recreation Facilities Community Assets		<u>=</u>	<u> </u>						<u> </u>	<u>-</u>
Community Assets Heritage Assets Revenue Generating Non-revenue Generating		I =	=	=	=	=	Ξ		=	Ξ
Investment properties		=	=	=	=	=	=	=	=	
Operational buildings Housing Other Assets			=							
Servitudes Licences and Rights		<u>=</u>		Ē		=			=	<u> </u>
Intangible Assets	1	=	=	=	= 1	=	=	= 1	= 1	=
Computer Equipment										_
Housing Other Assets Biological or Gultivated Assets Licences and Rights Intengible Assets Intengible Assets Furniture and Office Equipment Machinery and Equipment Transport Assets			=			=	=			Ξ

### 3.4.8 Tariff schedule for 2021/2022

**Table 3.23 Tariffs** 

	2020/2021 Tariff	<u>2021/2022</u> <u>Tariff</u>	
REFUSE REMOVAL (per month for one removal per week)			%
Domestic Consumers x1	111,02	115,35	3,9
SME'S Commercial Consumers x7	774,44	804,64	3,9
Large Commercial Consumers x7	1 548,04	1 608,41	3,9
Government/Hospitals//Hostels/Schools/Flats x5	552,91	574,48	3,9
Bed & Breakfast	221,13	229,76	3,9
Holiday resorts	442,29	459,54	3,9
Rubble per load	413,43	429,55	3,9
Garden Refuse Removal per load	248,04	257,72	3,9
Waste Disposal (tip site) per month		797,00	3,9

The tariff is based on 85L Bin/bag 1per week

RATES			
	<u>2020/202</u> <u>1</u>	2021/2022	
DIFFERENT CATEGORY OF PROPERTIES	<u>Tariff</u>	<u>Tariff</u>	
			%
Per Rand on Valuation of all Residential Properties	0,007	0,007	3,9
Per Rand on Valuation of all Business Properties	0,014	0,014	3,9
Per Rand on Valuation of all Industrial Properties	0,015	0,015	3,9
Per Rand on Valuation of all Government Properties	0,014	0,014	3,9
Per Rand on Valuation of all vacant land (erven) according their zoning	0,015	0,015	3,9
Per Rand on Valuation of all Farms used for Agricultural purposes	0,015	0,015	3,9
Per Rand on Valuation of all Farms used for eco-tourism/converstion	0,015	0,015	3,9
Per Rand on Valuation of all Farms used for trading in/ hunting of game	0,015	0,015	3,9
Per Rand on Valuation of all Public Service Infrustracture	0,015	0,015	3,9
Per Rand on Valuation of all Public Benefif Organisations			

REBATES ON RATABLE PROPERTIES			
	2020/2021	2021/2022	
Public service infrastruture	30%	30%	3,9
Senior Citizens	50%	50%	3,9
Indigents	100%	100%	3,9
Newly Rateble Properties (phase-in over 3 years) 75%,50%,25%	100%	100%	3,9
All other Rebates, Exemptions and Discounts will be effected according to	o Municipal	Rates Policy	

#### 3.4.9 Revenue Management

#### a) Core Business

- Billing of customers-this is done every month end and billing statements are distributed through emails and post.
- Debt Management-Handing over of debtors to debt collectors
- Credit control-contacting debtors and encouraging payment arrangements to be made.
- Customer care-attending of debtors queries and correspondence
- Revenue collection-receiving, receipting and daily banking of cash received
- Performing monthly debt by type report, debtor's reconciliations, rates and services reconciliations.
- Monthly monitoring of grant income

#### b) Revenue Enhancement Strategy

The municipality is in a process of appointing a service provider to develop revenue enhancement strategy, currently municipality has an approved General Valuation Roll which assists in increasing revenue.

#### c) Revenue Profile

The municipality has a limited revenue base. Its major sources of revenue are property rates; refuse removal, rental of facilities, trade license and permits. PSJLM is grant depend as own revenue accounts for only 6% of the total revenue. The municipality is determined to increase its revenue collection by 5% in the year 2021/22 financial year. The municipality has 1300 accounts in total including government properties. A high percentage of the municipality's population is unemployed and therefore unable to pay rates or for services. General Vaulation roll was conducted and approved in June 2020 and financial year 2021/22 the supplementary is budgeted.

Port St Johns municipality has performed as follows on capital expenditure for the past three financial years, with some of their grants not fully spent including STR (87.41), INEP (66.61) and MIG (69.11) in 2019/20:

**Table 3.24 Expenditure Patterns** 

2019/20	2020/21	2021/22
70.94%	93.09%	53.32%

All conditional grants have separate bank accounts and are reported on on a monthly (Section 71), quarterly (Section 52D), mid year and yearly basis.

#### 3.4.10 Audit Outcomes, Audit Committee and Internal Audit

Port St Jjohns Local Municipality has an agreement with O.R. Tambo District Municipality to provide internal audit services. The agreement is renewed after every 3 years. Both Internal audit charter and Audit committee charter are in place and signed by the chairperson of the Audit Committee.

- There is an existing Audit Committee as per requirements of section 166 of the Municipal Finance Managmen Act (MFMA) 56 of 2003.
- Over the past three financial years, Port St Johns Local Municipality received qualified audit opinion but for the 2020/21 it has improved to unqualified.
   Improvements have been made on the number of matters of emphasis issued.
- The municipality has developed and adopted the audit action plan in order to address AG matters of emphasis and eliminate any from recurring.
- The municipality has developed an Annual Financial Statement process as the municipality compiles AFS for the year end preparations.
- The AFS process plan has been submitted to the Audit Committee.
- PSJ Municipality ensures that there is adequate internal control through credible financial system, systematic filling system and procedure manuals.

Table 3.25: Audit opinions for the last four financial years

Financial year	2016/17	2017/18	2018/19	2019/20	2020/21
Outcome	Qualified	Qualified	Qualified	Qualified	Unqualified

Notwithstanding certain challenges, the municipality is committed to the goal of achieving a clean audit by 2022. This Audit Action Plan would comprise a key part of the contracting arrangements between the municipality and the Chief Financial Officer (CFO) moving forward. The plan includes a number of improvements and introductions into the systems of accounting and reporting such as:

- Regular management reporting on their AG concerns
- New controls to manage and curb poor documentation trail for expenditure
- Training and capacity building for all managers on financial management
- Mechanisms for definition and registration of new assets especially from the technical services division
- Lack of integration of the IDP objectives and municipal performance management plans etc.

#### 3.4.11 Valuation Roll

The municipality's General Valuation Roll was approved on the 22 June 2020 which will assist in increasing revenue whilst pursuing the development of the Revenue enhancement strategy. A service provider was appointed to do data cleansing of the billing system resulting to more accurate billing. Billing of debtors and increase on our revenue collection will result in less disputes in our debtors' accounts. It will further assist in the review of indigent register. The municipality has updated the project implementation plan in terms of sec 81 of the amendment of the MPRA by the council meeting of 01 May 2018. The notice for objections of the draft valuation roll were been published on 3 March 2020 and gazetted (4395) and the final Valuation Roll has been published on the website.

#### 3.4.12 Budget Alignment

The IDP and budget has been adequately aligned, SDBIP has been aligned to the budget.

The following documents will be submitted with the budget:

- Service Delivery & Budget Implementation Plan
- Procurement Plans
- Tariff structure
- Budget related policies

#### 3.4.13 Expenditure Management

The unit operates under the supervision of the Manager Budget and Reporting and is responsible for:

- Receiving invoices from various departments.
- Making sure that all supporting documents are attached to the invoice
- · Listing & capturing of invoice on arrival to the system
- Payment of all outstanding invoices within 30 days as per MFMA
- Processing of salaries & Payment of third parties before 07 of every month
- Capturing & updating of vouchers on PROMUNE
- · Prepare monthly bank reconciliation
- Prepare monthly payroll reconciliations
- Prepare monthly cash flow projections
- · Listing of fruitless & wasteful expenditure

#### 3.4.14 Municipal Standard Charts Of Accounts (MSCOA)

National Treasury issued Government Gazette No 37577, Municipal Regulations on Standard Chart of Accounts, which is effective 01 July 2017. The objective is to have a National Standard for uniform recording and classification of municipal budget and financial information at a transactional level by providing a Standardized Chart of Accounts which is:

- aligned to budget formats and accounting standards;
- enable uniform information that sets across the whole of government to better inform national policy coordination and reporting, benchmarking and performance measurement.

MSCOA is not a system change it is a business process/reform change with seven (7) segments that are to be complied with on a transaction (posting) level and no further breakdown is needed subsequent to transaction posting. The seven segments are:

- Project
- Function
- Item segment: Assets, Liabilities and Net assets; Expenditure; Revenue; Gains and Losses
- Fund
- Regional Indicator
- Costing
- Municipal Standard Classification No standardization

#### **INTEGRATED DEVELOPMENT PLAN 2022-2027**

Project segment is linked to the IDP is indicates how the projects should be reflected in the IDP it distinguishes projects according to the nature of expense in terms of capital or operational expense. The Council adopted MSCOA Project Implementation Plan, terms of reference for the Oversight Committee and appointed MSCOA Champions on 18 November 2016.

# KEY PERFORMANCE AREA #4 LOCAL ECONOMIC DEVELOPMENT

#### 3.5 LOCAL ECONOMIC DEVELOPMENT

#### 3.5.1 Economic Development Profile

This chapter provides an assessment of the current (multidimensional) developmental environment. A high level description of the Port St Johns Municipality is provided in terms of aspects that have a bearing on LED. The Situation Analysis provides a critical informational base required for the LED strategic framework to be properly contextualised and sets the scene for development in the region by discussing salient socio-economic features, providing an economic overview, exploring institutional dimensions and inserting an infrastructural vignette. The importance of this chapter is not found explicitly in the numbers, figures and amounts contained, but rather the implicit structures, trends, relationships and patterns of development they point to.

Where possible, information which pertains to the district, provincial and national levels is presented. This is in order to draw comparisons of how the status quo in Port St Johns is when compared to other units of analysis. Similarly, where possible, information is presented for over one-time period, in order to draw-out dynamic trends and shifts.

#### 3.5.2 Policy & Planning Informants

In the process of reviewing an LED Strategy, a number of key legislative and policy documents need to be considered. Furthermore, this review is necessary to ensure appropriate alignment with national, provincial and district policies. There has been an evolution in the nature and focus of the strategic planning environment and this section acknowledges the importance of various policies to the Port St Johns economy. The LED review process must be informed by and aligned with national, provincial, district and local level priorities.

#### 3.5.3 National Development Plan (NDP)

The National Planning Commission (NPC) developed the NDP vision for 2030 for South Africa which is classified as a long term strategic framework for the country to work towards collectively. A Diagnostic Report was released in June 2011 and sets outs South Africa's achievements and shortcomings since 1994.

Challenges identified include

Too few people work;

- Corruption is widespread;
- The standard of education for most black learners is of poor quality;
- A widespread disease burden is compounded by a failing public health system;
- Infrastructure is poorly located, under-maintained and insufficient to foster higher growth; Public services are uneven and often of poor quality;
- Spatial patterns exclude the poor from the fruits of development;
- The economy is overly and unsustainably resource intensive

In reaction to these fundamental challenges, the NDP 2030 plan spells out the key strategic development areas which require focus over the next 20 years. These are:

- Employment and economy;
- Economic infrastructure;
- Environmental sustainability;
- An integrated and inclusive rural economy;
- Positioning South Africa in the world;
- Transforming human settlements;
- Improving education, training and innovation;
- Promoting health;
- Social protection;
- Building safer communities;
- Building a capable and developmental state
- Fighting corruption;
- Transforming society and uniting the country.

Whilst the above strategic areas are broad, the three priorities that are highlighted include; raising employment through faster economic growth, improving the quality of education, skills development and innovation and building the capability of the state to play a developmental, transformative role. These are seen as essential to achieving higher rates of investment and competitiveness, and expanding production and exports. In its Development Agenda Port St. Johns Municipality has taken note of the above key strategic development areas and in its implementation of the IDP will be responding to each development area in particular economic infrastructure and employment.

#### **New Growth Path (NGP)**

The new growth path is a broad framework that sets out a vision and identifies key areas where jobs can be created within the South African National Economy. The new growth path is intended to address unemployment, inequality and poverty in a strategy that is principally reliant on creating a significant increase in the number of new jobs in the economy, mainly in the private sector. The new growth path sets a target of creating five million jobs by 2020. This target is projected to reduce unemployment from 25% to 15%. Critically, this employment target can only be achieved if the social partners and government work together to address key structural challenges in the economy. The new growth path seeks to place the economy on a production-led trajectory with growth targeted in ten 'jobs drivers'. As a first step, government will focus on unlocking the employment potential in six key sectors and activities. These include:

- Infrastructure, through the massive expansion of transport, energy, water, communications capacity and housing, underpinned by a strong focus on domestic industry to supply the components for the build-programmes;
- The agricultural value chain, with a focus on expanding farm-output and employment and increasing the agri-processing sector;
- The green economy, with programmes in green energy, component manufacture and services;
- Manufacturing sectors in IPAP2 and;
- Tourism and certain high-level services.

The New Growth Path indicates that current investment and savings is below the levels required for sustainable growth which is seen as an imbalance in the economy. The NGP therefore sees the need for government to 'encourage stronger investment by the private and public sectors to grow employment-creating activities rapidly while maintaining and incrementally improving South Africa's core. This remains Port St. Johns target for the term to improve private partnerships aimed at improving regional economy through economic infrastructure development.

#### **National Framework For LED**

The National Framework for LED in SA aims to support the development of "sustainable, robust and inclusive local economies exploiting local opportunities, real potential and competitive advantages, addressing local needs and contributing to national development objectives".

It views LED as the outcome of actions and interventions resulting from local good governance and the improved integration and coordination between national, provincial and local government programmes and projects. Locally owned appropriate solutions and strategies must emerge for local areas to promote sustainable development and sustainable human settlements. Local initiative, energy, creativity, assertive leadership and skills will ultimately unlock the latent potential in local economies.

The National Framework for LED in South Africa seeks to mobilise local people and resources, within the framework of the PGDP and NSDP, to become competitive in the economic marketplace, both domestically and internationally. Strategies to implement these outcomes include:

- Improving good governance, service delivery, public and market confidence in municipalities through an alignment of national, provincial and local programmes - as a critical first step in attracting investment.
- Identifying and exploiting competitive advantage as a better understanding
  of the opportunities and constraints in local economies should inform a more
  balanced development path.
- Instituting Sustainable Developmental Community Investment Programming, building community and thus using a powerful cultural dynamic as the main vehicle and partner for LED together with the resourcing of organised communities to become important productive units.
- Intensify enterprise support— the Small Enterprise Development Agency (SEDA) should be the key vehicle for localised enterprise support.

### Industrial Policy Action Plan 2017/18 –2019/20

The Industrial Policy Action Plan (IPAP) is firmly entrenched in Government's overall policy and plans to address the key challenges of economic and industrial growth and race based poverty, inequality and unemployment. It is a key component of the

President's Nine Point Plan and is aligned to the policy perspective of Radical Economic Transformation. It is guided by the vision of the National Development Plan. IPAP 2017 is aligned to the Medium Term Expenditure Framework (MTEF) as well as the Medium Term Strategic Framework (MTSF). The IPAP is a product of the Economic Sectors, Employment and Infrastructure Development (ESEID) cluster. The responsibility for its implementation lies with Government as a whole and a wide range of entities, including SOCs.

## **Provincial Policy Initiatives**

Provincial documents give an indication of the forms of support availed to regions and localities, with the following initiatives discussed below:

- a) Eastern Cape Provincial Spatial Development Plan
- b) Eastern Cape Rural Development Strategy
- c) Strategy and Programme for Cooperative Development and Support in the Eastern Cape
- d) Integrated Strategy for Promotion of Entrepreneurship and Small Business in the Eastern Cape
- e) Eastern Cape Provincial Local and Regional Economic Development Strategy
- f) Eastern Cape Provincial Industrial Development Strategy
- g) Eastern Cape Sustainable Energy Strategy

## a) Eastern Cape Provincial Spatial Development Plan (ECPSDP)

This plan gives guidance on the principles that should underpin the strategic approach to spatial development and management in the province. To this end, a targeted and phased approach to development is recommended based on:

- Settlement hierarchy: This involves focusing investment strategically at three
  levels of support. The plan promotes identification of nodes and corridors
  with opportunity and targets development initiatives which promote
  consolidation of settlements to facilitate cost effective development.
- Flexible zoning: allowing for flexibility for special kinds of investment.

- Resources sustainability: Monitoring of the use of resources to ensure sustainability and minimization of environmental impacts in all land developments.
- Restricted development zone: identification of environmentally sensitive areas and ensuring that developments do not occur, for example wetlands, state forest, dune systems, river estuaries, game and nature reserves and heritage sites.
- Spatial Integration: promotion of integrated development with maximum spatial benefits, integrating communities and the spatial economy.

#### b) Eastern Cape Rural Development Strategy

The Eastern Cape Rural Development Strategy is a sustained and long-term programmatic intervention in response to endemic poverty in the province. It is premised on the belief that through self-organisation of communities, government, the private sector and other actors in the developmental arena, inroads can be made in the fight against chronic poverty in the province. The rationale for a Rural Development Strategy that caters to the specific needs of the province can be found in the status of:

- Structural factors that lead to marginalisation of societies and inequality of opportunities.
- The historical political economy, whose legacy in rural hinterlands is experienced through low levels of economic integration.
- Land and agrarian relations, which give rise to a skewed distribution of natural resources.
- Settlement and migration patterns that lead to a divide between rural and urban areas.
- A marked need for improved food security, based on agrarian transformation linked to indigenous ways of life.
- Past initiatives, that have had mixed fortunes in their ability to deliver a lasting impact on rural development.

## Strategy and Programme for Cooperative Development and Support in The Eastern Cape

The strategy document outlines the rationale, methodology and agreed approach to cooperative development in the Eastern Cape. The vision of this strategy is to see a vibrant, independent cooperative sector in the Eastern Cape with cooperatives becoming a significant component of the province's economic structure. The cooperative vision is not only economic, but also developmental with cooperatives playing a major role in the social and cultural development of all communities in the province.

Towards realising this vision the strategy has set itself seven objectives:

- 1. To ensure the efficient & effective establishment of the institutional framework to support cooperatives & other similar collective enterprises from the local to the provincial level;
- 2. To pool the resources of government and other partners to catalyse and support the growth of community and socially owned capital;
- 3. To ensure that adequate and tailor made cooperatives support programmes are in place to ensure sustainability and growth of cooperatives in the Eastern Cape;
- 4. To ensure that the growth of the cooperative movement in the Eastern Cape is autonomous and independent of government and is aligned to the cooperatives sectors and types identified in the Cooperatives Act No14 of 2005;
- 5. To ensure that there is continuous availability of best practice through research, database & knowledge management, networking amongst cooperatives and the creation of linkages both locally and internationally;
- 6. To clarify the role of stakeholders, agencies, government departments, communities and cooperatives themselves in the development of cooperatives in the Eastern Cape;
- 7. Create proper alignment in terms of cooperatives strategy with all other provincial government support programmes and also with municipalities;

These objectives are then supported by several pillars:

- Institutional capacity for supporting cooperatives in the Eastern Cape
- Support infrastructure for cooperatives development
- Building an independent cooperative movement
- Research,
- Knowledge

- database management and
- statistics

## d) An Integrated Strategy for Promotion of Entrepreneurship and Small Enterprises in The Eastern Cape

The vision of the SMME Strategy is to mainstream Small and Medium Enterprises into the economy of the province in order to enhance entrepreneurship and self-employment. In order to achieve the vision, the following strategic pillars and projects are proposed for implementation

#### Strategy Pillar One: SMME Institutional Framework

- Develop Capacity within DEDEA
- Establish a forum for development finance institutions
- Establish a Provincial SMME Working Group
- Establish an Enterprise Development Agency in the Eastern Cape
- Establish an Innovation Hub to enhance product development and manufacturing in the Province

#### Strategy Pillar Two: SMME Programme Design and Support

- Increase supply of financial services
- Increase supply of non-financial services
- Access to markets through government procurement
- Enhance access to markets to industry opportunities for SMMEs
- Increase access to franchise opportunities in the Eastern Cape
- Skills enhancement of SMME owners
- Support to the informal sector and hawkers
- Access to SMME Information

#### Strategy Pillar Three: SMME Regulatory Functions and Services

- Reduce small business regulatory constraints and awareness
- Capacity building of municipality officials on regulations affecting SMMEs and how to manage them

#### Strategy Pillar Four: Monitoring and Evaluation

- Conducting ongoing research about SMMEs in the province
- Align and integrate all the District and Metro SMME Strategies with the Provincial Strategy Framework
- Developing knowledge and information about SMMEs to inform policy and programmes in the province
- hosting annual conferences, seminars and summits on SMME Development in the province.

## e) Eastern Cape Provincial Local And Regional Economic Development Strategy (LREDS)

The Local and Regional Economic Development Strategy (LREDS) were developed by the Eastern Cape Provincial Department of Economic Development and Environmental Affairs (DEDEA). It aims to address some of the identified bottlenecks in local economic development and the lack of capacity to deliver at local level.

LRED is an ongoing process by which key stakeholders and institutions from all spheres of society, the public and private sector as well as civil society work jointly to create a unique advantage for the locality and its firms, tackle market failures, remove bureaucratic obstacles for local businesses and strengthen the competitiveness of local firms.

The LREDS provides a more structured and comprehensive approach to local economic development than before through a framework within which "top-down" policy programme managers interact with "bottom-up" beneficiary and target groups. It was identified that top-down-bottom-up planning can suffer from weaknesses at both levels, with top-down on its own suffering from knowledge deficit at policy level and bottom-up on its own suffers from capacity deficit and populism.

The LREDS approach aims to build the capacity of locally based institutions, interest groups and communities to enable them to act as effective partners by:

- Understanding the local economy;
- Identifying and communicating needs;

- Developing appropriate responses/opportunities;
- Managing integrated regional plans;
- Managing local action plans; and
- Monitoring progress learning from experience

The approach is to build structures, systems and skills for policy direction from the centre and to mobilize the public investment needed to build that capacity as a prerequisite for balanced growth and development.

## f) Eastern Cape Provincial Industrial Development Strategy

The Eastern Cape Industrial Strategy (ECIS) is a strategy that was developed to guide industrial development in the province. It is based on the national and provincial policy strategies that deal with regional growth, industrial development, the manufacturing sector, inclusive community development and other such strategies. In this light, the provincial strategy is in fact a means of articulating the national and provincial developmental policy framework. This framework is constituted of documents such as the Accelerated Shared Growth Initiative for South Africa (ASGISA), Provincial Growth and Development Plan (PGDP), Integrated Sustainable Rural Development Strategy (IRSDS) and Regional Industrial Development Strategy (RIDS).

As a practical manifestation of the policy framework it provides guidelines for intervention, based on economic analyses. From a broad perspective, the strategy will contribute towards achievement of the ASGISA's and PGDP's targets of 6% growth and halving unemployment by 2014. The strategy then effectively becomes a 'landing strip' for policy initiatives.

The Provincial Industrial Development Strategy has linkages to IPAP2 and its pillars are used as the basis for the Integrated Wild Coast Development Programme (specifically manufacturing, tourism and Renewable Energy), which in turn leads into the Wild Coast Special Economic Zone proposals.

#### g) Eastern Cape Sustainable Energy Strategy

The vision is to create an enabling environment for sustainable energy investment and implementation. Strategic goals are to alleviate energy poverty, improve industrial competitiveness, promote renewable energy (RE) production, manufacturing and technology development and reduce CO2 emissions and pollution. Recommendations provided include lobbying ESKOM to expedite the strengthening of transmission capacity in the former Transkei, the development of a provincial locational perspective on RE and embarking on an intensive training programme.

Roles identified for local government in organising a response to the sustainable energy sector include:

- Local content manufacture;
- Enabling regulatory support / landuse applications;
- Logistics;
- Developing Capacity of local decision-makers;
- Assistance to local beneficiary trusts
- Political Support
- Coordination of regional and local development initiatives
- Power purchase
- Match making with funding institutions
- Pilot projects
- Promotion of manufacturing sector, investment and coordination

#### **District Perspective**

The district planning perspective allows identification of key sectors, actions and interventions that characterise the O.R. Tambo District's approach to economic development. This follows on from priorities targeted by the province and reflects regional viewpoints and differences.

Outcomes of district documents not summarised in this section but incorporated in this report include:

- i. ORTDM IDP
- ii. ORTDM Growth and Development Summit (GDS)
- iii. ORTDM Marketing Strategy

- iv. ORTDM Tourism Planning Framework
- v. ORTDM Integrated Waste Management Plan
- vi. ORTDM Land Availability Audit & Area Based Plan
- vii. ORTDM Regional Industrial Roadmap

#### i. O.R.Tambo District Municipality Spatial Development Framework (SDF)

ORTDM's SDF recognises the presence of several constraints to aforementioned development within the district. These include:

- The vast amount of unresolved land claims in the district. This halts many prospective developments in their planning phase.
- The lack of basic infrastructure in the district, compounded by the lack of funds to invest in an improvement in service levels.
- The lack of clear land administration mechanisms.
- The absence of a Land Use Management System (LUMS) for the district because of insufficient capacity with district and local municipalities.

## ii. O.R.Tambo District Municipality Local Economic Development Strategy Review (LED)

The main purpose of the 2010 O.R. Tambo District Municipality's Local Economic Development (LED) Strategy was to facilitate the review, update and development of the 2003 strategy. This was done to guide development interventions to improve the economy of the O.R. Tambo District and was developed in the context of a dynamic regional economic landscape that has been affected by macro- and micro level developments between 2003 and 2010.

The following programmes are contained in the strategic framework:

- Nodal rural development
- Infrastructure provision & service delivery
- Institutional strengthening & partnerships
- Education, skills development and training
- Prioritised tourism support
- Business support

#### **Local Input**

Local level inputs are informed by ward based planning processes, and a review of these conforms with a bottom-up approach to development. Over and above the legislative prescripts highlighted above, in 2019 the municipality undertook the review of all municipal policies including those related to local economic development, which include Trade Effluent Policy, Informal Traders Policy, Rental Policy, Events Policy, Business Licencing Policy and Emerging Contractor Development Policy. These policies are still draft following their presentation to a policy workshop held in 2019. In 2021/22 the municipality will facilitate their adoption.

#### a) Port St Johns 2016 Led Strategy

The vision for the Port St Johns LED strategy is founded on that of the 2016 LED strategy, the municipal Integrated Development Plan (IDP) as well as the Master Plan. It also considers the visions contained in the Port St Johns Development Agency Regeneration of Port St Johns high level development strategy and the vision from the Port St johns Tourism Assessment exercise. The importance of these documents was discussed in section 2.1 of the situation analysis chapter and as a result, their input is critical in the Port St Johns LED strategy vision. Stakeholder input was also used as a means of acquiring consensus on the vision. Key elements that are consistently reflected in the planning documents above are presented

Based on these, the vision for the LED strategy is as follows:

## A Wild Coast gateway and destination that serves as an agro-processing and ecotourism hub, providing sustainable growth and development for all.

Its equally unique and pivotal role as a gateway into the Wild Coast is highlighted in the vision. This is a source of competitive advantage as it represents an attribute that cannot be matched by other localities. As such, it represents a core asset to be built-upon for the derivation of benefits for all. Also critical in the vision statement above is the element of all people being able to benefit from the growth and development. This transcends different economic sectors (i.e. performance of one sector does not prejudice or prove to be detrimental to the prospects of another), regions (access to services in both rural and urban areas as well as infrastructure

provision to both coastal and inland regions) and economic actors (an enabling environment in which cooperatives, micro-enterprises and large entities can all thrive). The statements regarding the Port St Johns Local Municipality becoming an agro-processing and ecotourism hub are aspirational, and indicate the desired end-state of stakeholders operating within the Port St Johns Local Municipality space. The vision thus clearly sets out 'what we want to achieve', projecting an outlook for the future and indicating its key selling points.

Figure 3.2: Key vision elements (goals and objectives)



Goals unpack the vision into objectives that are Specific, Measureable, Action-oriented, Relevant and Time-based. They are more concrete and descriptive than the vision statement and assist the PSJLM in assessing its progress towards attainment of the vision. The goals encompass high-level ideas regarding the intended end-state, whilst objectives set-out detailed metrics of how such an end-state is to be realised.

Both goals and objectives are thus seen as measuring progress that the PSJLM has made towards making its vision statement a reality.

#### Targeted Sector Support

Targeted sector support recognises the fact that it is not possible to devote scarce resources to all the economic sectors. As such, it is prudent to focus energy on sectors that would yield the highest returns on investment (ROI) and are aligned with the region's competitive and comparative advantages. In PSJLM, these sectors are tourism and agriculture.

**Agriculture** appeals to the rural nature of settlement throughout the municipality, whilst accounting for the biophysical endowments that support the up-scaling of this form of activity. The objective relating to agriculture recognises the fact that most agricultural activity in the locality is currently undertaken by small holders, and that commercial enterprise is currently bounded in its possibilities by the land tenure system. Value capture relates to the role of local farmers as actors in the value chain expanding their scope of activity from just being primary producers.

Similarly, **tourism** is an activity which can be considered strength for the Port St Johns Local Municipality, and must be built upon further. Given the highly competitive nature of tourism in South Africa, and its position as a growth market, it is important that Port St John's brand equity and identity in the market be positioned through coordinated action by all interested and affected parties. This is in line with the recommendations of the Eastern Cape Tourism Masterplan. This objective focuses on product development to maximise on visitor numbers and visitor spend in the area

#### Enhancement of Rural Livelihoods

This goal recognises the fact that over 90% of the PSJLM's residents live in non-urban settings. As such, it is important that one of the strategic goals directly seek to uplift the quality of life experienced in rural areas. This is in accordance with principles contained in the Eastern Cape Rural Development Strategy (as discussed in the provincial policy initiatives section of the situation analysis chapter). Enhancement of rural livelihoods will help mitigate against the negative effects of outward and internal migration. The state of infrastructure provision and the leveraging power of partnerships are both central issues in enhancing rural livelihoods in Port St Johns.

**Critical infrastructure** is that which is deemed to be a predeterminant for any forms of investment and thus development. Thus, it may be inferred that the absence of such forms of infrastructure effectively delays or defers investment into the locality's rural areas.

Catalytic infrastructure has the capacity to create significant multiplier impacts (induced and indirect) on development in the area. An objective of the LED strategy will be to identify and highlight such forms of infrastructure that may provide secondary and tertiary positive externalities on the state of rural livelihoods in Port St Johns. The ability of the Port St Johns Local Municipality to deliver on the goal of enhanced rural livelihoods will be highly dependent on its capacity to utilise strategic partnerships with development partners. Institutions involved in the development arena may assist stakeholders in the Port St Jjohns Local Municipality in the implementation of the LED strategy through access to expertise, funding and other forms of resources. As such, this is listed as an objective that will allow it to reach this goal.

### **Enterprise Capacitation**

As a goal, enterprise capacitation is in alignment with key planning documents such as the Strategy and Programme for Cooperative Development and Support in the Eastern Cape, The Integrated Strategy for Promotion of Entrepreneurship and Small Enterprises in the Eastern Cape and the O.R. Tambo Regional Industrial Roadmap. It is understood that for LED to be sustainable, it must be predicated on the creation, attraction and retention of enterprise (large and small). This in turn leads to employment generation and household income growth and subsequently reduces incidences of poverty levels.

The Port St Johns Municipality has 20 wards, meaning that this objective seeks to ensure that at least 20 enterprises receive credible support services. The terminology of **credible support** refers to the nature of assistance being sustained over a period of at least one year, involving meaningful interaction and being based on the provision of quality services. These services will vary in the nature depending on the type of business. Such services may be rendered directly by the municipality or through its development partners. The benchmark of 20 enterprises per year is to be seen as a minimum performance standard, and thus more than 20 enterprises may be supported in a given year.

**Business attraction** based on implementation of the **Nodal Development strategy** seeks to activate potential which has been spatially identified in prior research undertaken by the municipality. This objective aims to support the

establishment and attraction of businesses away from Port St Johns town and towards the high-potential rural locations within the municipality which have been identified in the nodal development strategy. Such potential is identified as being high based on population levels, infrastructure linkages (present or prospective), household income levels (and thus expenditure patterns) and other such factors.

#### The State of Economy

#### 3.5.4 Local output

The Map below shows the GDP-R per capita of local municipalities within the Eastern Cape Province. GDP-R per capita attempts to equate the level of output associated with each area to its resident population. This measure is beneficial in its ability to allow comparison of economic welfare across regions (assuming homothetic distributions of income across the entire province). The comparison is further illustrated in the following Figure.

From the Map it is evident that the PSJLM ranks among the lowest levels of output per capita in the province. PSJLM thus has an underdeveloped economy when consideration is made of its population. This points to the population having a low level of productivity (limited marginal product of labour, in economic terms), as a result of the low employment levels and low skill levels. Economic output in the Port St Johns Loca Municipality can thus be attributed to a relatively small percentage of the total population.

From the Figure below it emerges that the National Development Plan's goal is for per-capita GDP to be approximately R110 000 in 2030, whilst the Port St Johns Local Municipality level is currently R7 552. Further comparison with the district, provincial and current national levels reveal how low local output is in real terms (not nominal terms). Although the low level of economic activity in the Port St Jjons Local unicipality is often attributed to its Transkei legacy, and the fact that it is situated along the Wild Coast, from Map and Figure below it emerges that the Port St Johns Local Municipality's economy is significantly underdeveloped when compared to other similar localitie.

Legend

Constitution of Market

Figure 3.3: Map showing GDP per capita

**Source**: Urban-Econ calculations based on Quantec, 2014

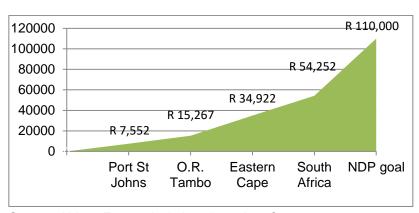
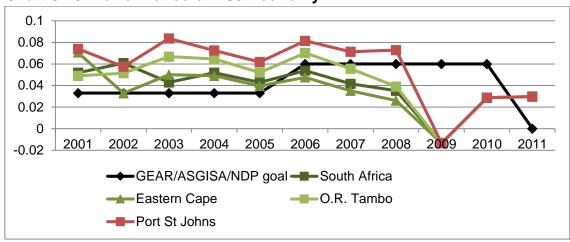


Chart 3.17: NDP Goal vs O.R. Tambo GDP

Source: Urban-Econ calculations based on Quantec, 2014

The performance of the PSJLM economy is presented in the chart below with comparisons with the district, provincial and national growth rates also provided. It is encouraging to note that the Port St Johns Local Municipality constantly outperformed the district, provincial and national averages. It is however important to note that the Port St Johns Local Municipality's growth as shown in the figures below came off a very small initial base. This means that although the nominal change may seem positive, the real change was very low, especially when consideration is made of population changes and the low per capita level of GDP-R as discussed above.



**Chart 3.18: Performance of PSJ Economy** 

Source: Urban-Econ calculations based on Quantec, 2014

#### Structure of the Local Economy

Classification of economic activity in this report is based on the South African Standard Industrial Classification of all Economic Activities (SIC) approach. Under this approach, similar forms of economic activity are organised and distinguishable under the following nine major sectors:

- 1. Agriculture, hunting, forestry and fishing
- 2. Mining and quarrying
- 3. Manufacturing
- 4. Electricity, gas and water supply
- 5. Construction
- 6. Wholesale and retail trade
- 7. Transport, storage and communication
- 8. Financial intermediation, insurance, real estate and business services
- 9. Government and Community services

To relieve community sector from the stress of absorbing the employement the municipality is in a process to start engagements with the communities on attracting township investments to its mtumbane township. As it is evident, these sectors are made up of combinations of diverse forms of activity. Under the SIC approach, it is possible to disaggregate economic activity to a sub-sectoral level, as well as into lower levels of greater detail.

#### Comparative & Competitive Advantage

In order to see which economic sectors have considerable potential, there is a need to understand which sectors have comparative advantages over their regional counterparts. One commonly utilised method of determining comparative advantage is the location quotient (LQ). The location quotient is a technique used in economic geography and locational analysis to compare a local economy to a reference economy (provincial, national or even transnational). This allows quantification of how concentrated or specialised certain activities are within a locality, compared to the reference economy.

The formula used when calculating the location quotient is as follows:

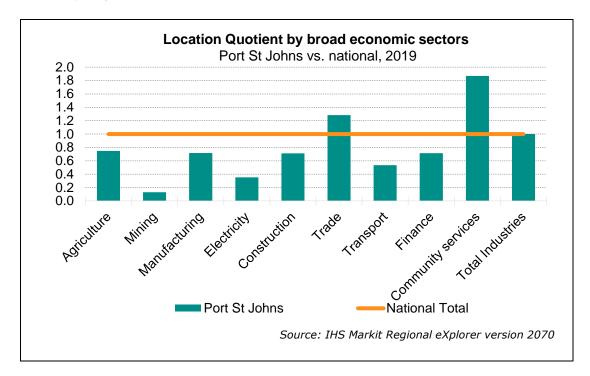
The LQ calculated above can then be interpreted by using the following conventions:

- LQ<1: Local employment is less than that required to satisfy local demand
  of the good or service. This means the region is a net importer of that good
  and thus does not have a comparative advantage in its provision.</li>
- LQ= 1: Local employment is exactly sufficient to meet local demand for the given good or service. The region thus neither exports nor imports the good as it is self-sufficient in its provision, without excess supply. This means it produces the good at a level proportionate to its other economic contributions to the reference area.
- LQ>1: local employment is greater than that needed to satisfy local demand.
   This means the region is a net exporter of that good and thus has a comparative advantage in its provision as it has a relatively high concentration of that good compared to the reference economy.

The table below shows the LQs for Port St Johns Local Municipality's ten major sectors of economic activity. The reference economy used was that of the district as a whole. From this, it can be seen which sectors in the Port St Johns Local Municipality possess a comparative advantage over the district level. As stated above, an LQ of above 1 indicates possession of a comparative advantage while an

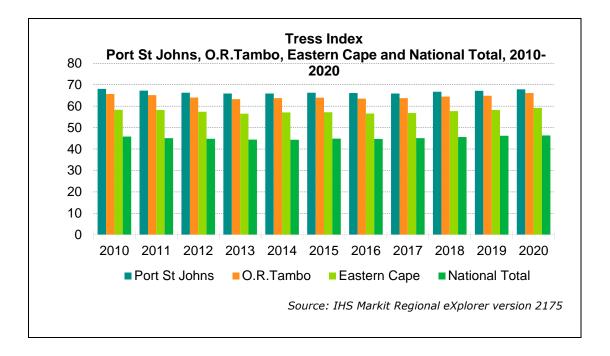
LQ of less than one indicates that the district cannot engage in production at a lower opportunity cost than the provincial average

Chart 3.19: Location Quotient by Broad Economic Sectors - Port St Johns Local Municipality and South Africa, 2019.



he Port St Johns Local Municipality has a comparative disadvantage when it comes to the mining and electricity sector which has a very large comparative disadvantage. In general mining is a very concentrated economic sector. Unfortunately, the Port St Johns Local Municipality area currently does not have a lot of mining activity, with an LQ of only 0.129.

Chart 3.20: Tress Index - Port St Johns, O.R. Tambo, Eastern Cape & National Total, 2009-2019



In 2020, Port St Johns's Tress Index was estimated at 67.8 which are higher than the 66.1 of the district municipality and higher than the 66.1 of the province. This implies that - on average - Port St Johns Local Municipality is less diversified in terms of its economic activity spread than the province's economy as a whole.

The Port St Johns Local Municipality has a concentrated community services sector.

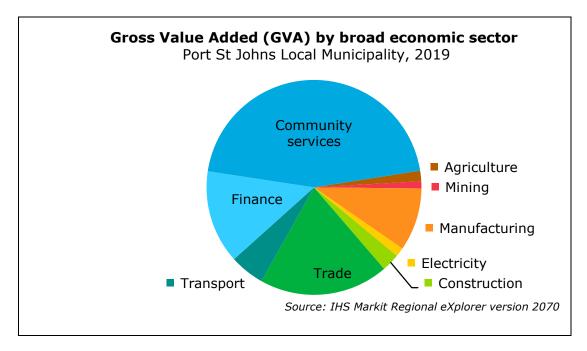
#### 3.5.4 Key Economic Sectors

**Table 3.26** GROSS VALUE ADDED (GVA) BY BROAD ECONOMIC SECTOR - PORT ST JOHNS LOCAL MUNICIPALITY, 2020 [R BILLIONS, CURRENT PRICES]

	Port St Johns	O.R.Tambo	Eastern Cape	National Total	Port St Johns as % of district municipality	Port St Johns as % of province	Port St Johns as % of national
Agriculture	0.0	0.5	7.4	139.5	9.7%	0.67%	0.04%
Mining	0.0	0.1	0.5	353.2	14.9%	2.41%	0.00%
Manufacturing	0.2	1.9	49.1	648.4	11.8%	0.46%	0.03%
Electricity	0.1	2.7	8.6	157.3	2.6%	0.81%	0.04%
Construction	0.1	0.9	10.4	134.3	5.5%	0.50%	0.04%
Trade	0.5	8.8	66.1	659.5	5.2%	0.70%	0.07%
Transport	0.1	1.8	25.1	368.8	5.8%	0.41%	0.03%
Finance	0.4	10.5	85.7	1,216.0	4.3%	0.52%	0.04%
Community services	1.3	19.0	130.1	1,320.8	7.0%	1.02%	0.10%
Total Industries	2.8	46.2	383.0	4,997.9	6.0%	0.72%	0.06%

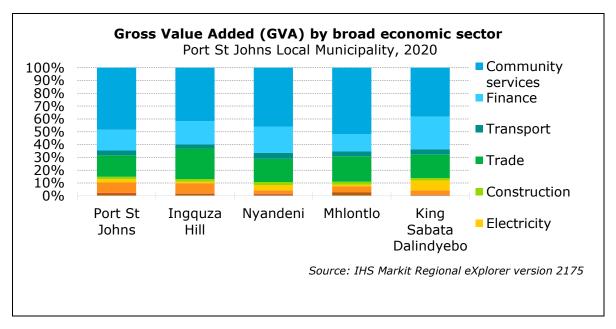
In 2020, the community services sector is the largest within Port St Johns Local Municipality accounting for R 1.33 billion or 48.4% of the total GVA in the local municipality's economy. The sector that contributes the second most to the GVA of the Port St Johns Local Municipality is the trade sector at 16.8%, followed by the finance sector with 16.3%. The sector that contributes the least to the economy of Port St Johns Local Municipality is the mining sector with a contribution of R 11.5 million or 0.42% of the total GVA.

Chart 3.21: Gross Value Added (Gva) by Broad Economic Sector - Port St Johns Local Municipality, 2020



The community sector, which includes the government services, is generally a large contributor towards GVA. When looking at all the regions within the O.R. Tambo District Municipality, it is clear that the King Sabata Dalindyebo contributes the most community services towards its own GVA, with 62.14%, relative to the other regions within O.R. Tambo District Municipality. The King Sabata Dalindyebo contributed R 30.9 billion or 67.00% to the GVA of O.R. Tambo District Municipality. The King Sabata Dalindyebo also contributes the most the overall GVA of O.R. Tambo District Municipality.

GROSS VALUE ADDED (GVA) BY BROAD ECONOMIC SECTOR - PORT ST JOHNS, INGQUZA HILL, NYANDENI, MHLONTLO AND KING SABATA DALINDYEBO, 2020 [PERCENTAGE COMPOSITION]



For the period 2020 and 2010, the GVA in the finance sector had the highest average annual growth rate in Port St Johns at 2.38%. The industry with the second highest average annual growth rate is the agriculture sector averaging at 0.27% per year. The mining sector had an average annual growth rate of -3.24%, while the construction sector had the lowest average annual growth of -3.47%. Overall a negative growth existed for all the industries in 2020 with an annual growth rate of -4.80% since 2019.

#### Manufacturing

Due to the distance from large urban centres, there is no market for manufactured goods from the PSJM, and hence manufacturing is not undertaken on a large scale. Sewing and welding operations are undertaken by informal subsistence manufacturers.

There are, however, several manufacturing opportunities in the area, including beadwork production and export, fish farming (including the harvesting and packaging of mussels), production of textiles, tropical fruit production and vegetable production and processing. Another reason that manufacturing is limited in the area is that there is a lack of pioneers who are willing to invest in this sector, a lack of individuals skilled in this sector, and a lack of reliable infrastructure (e.g. electricity and roads) to support it. Should the manufacturing sector be developed in this area, it would contribute to decreasing unemployment in the

area. It is necessary for the PSJM to acquire funding from government for the development of this sector.

#### **Agriculture**

Due to the rural nature of the PSJM, agriculture is the main economic activity. Its practice is, however, still largely at a subsistence level. The climate and soil conditions of the municipality are favourable for the propagation of crops, grains, fruits and vegetables, but this is currently not being exploited to its full potential as a result of the subsistence nature of present agricultural practices within the PSJM. Subsistence farming in the PSJM comprises mainly maize, poultry and vegetables. The limited commercial agricultural activities focus on cabbage, green maize and spinach.

A study conducted by the Agricultural Research Council concluded that the area would be most suited to crop and fruit production, but a land suitability analysis must still be conducted to determine what types of crops and fruits will be most suitable. The PSJM has strong goat-farming potential owing to its mountainous terrain, but the area's levels of goats, sheep and cattle remain the lowest in the OR Tambo District Municipality (ORTDM).

#### Mining

There is potential for the mining of sand, stone and travertine (used in the manufacture of ornaments and wall tiles) in the PSJM. The Department of Mineral Resources (DMR) approved the mining of travertine in ward 7 and these mining rights confer 26% of the profits to the Tyityane Community. There are sand deposits along the Mngazi and Umzimvubu Rivers. An application for a mining permit has been submitted to the DMR to mine sand from the Umzimvubu River. There are several stone quarries in operation in wards 6 and 11. There are concerns that some of the operators of these quarries are not in possession of mining permits, nor are they aware of the need to acquire them.

#### Tourism

The PSJM has great potential for development within its tourism sector, but this is not fully exploited as a result of limited availability of sanitation and water in Port St Johns. The greatest tourism assets within the municipality are the ocean and Long Beach in Port St Johns itself. Other tourism assets include mountains and rivers.

Port St Johns is also close to Mthatha and easily accessible via the R61, making it a coastal resort destination of choice. Port St Johns was identified under the Wild Coast Spatial Development Initiative as a primary tourism development node, and by the O.R. Tambo District Municipality's Tourism Framework as an adventure tourism destination with great potential for the development of hiking and horse trails. Other types of tourism (e.g. ecotourism) and products should also be developed.

A major dilemma that must be overcome for the effective development of the tourism sector in the Port St Johns Municipality is exploiting the area's tourism assets whilst still preserving them. A tourism strategy has been developed to ensure that tourism is harmonized in the area. An Environmental Management Plan needs to be developed for the area that includes measures and policies that conserve the area's tourism assets.

#### **Levels of Employment**

Table 3.27: Working Age Population in Port St Johns, O.R. Tambo, Eastern Cape and National Total, 2010 And 2020

	Africar	า	Coloure	d
	Female	Male	Female	Male
00-04	10,400	10,600	22	48
05-09	11,200	11,800	39	49
10-14	11,400	12,400	34	39
15-19	9,450	10,400	37	26
20-24	6,440	6,990	19	23
25-29	7,000	6,460	13	20
30-34	ć,590	Ś,450	20	28
35-39	5,120	3,500	18	35
40-44	4,120	2,130	21	30
45-49	4,160	1,930	2	30
50-54	3,290	1,860	19	13
55-59	2,840	1,380	16	31
60-64	3,040	1,170	22	22
65-69	1,880	630	12	10
70-74	1,790	758	0	22
75+	3,240	1,090	11	5
Total	92,000	78,500	306	432

Source: IHS Markit Regional eXplorer version 2070

In 2019, the Port St Johns Local Municipality's population consisted of 99.23% African (170 000), 0.19% White (324), 0.43% Coloured (738) and 0.15% Asian (265) people.

The largest share of population is within the babies and kids (0-14 years) age category with a total number of 68 200 or 39.7% of the total population. The age category with the

second largest number of people is the young working age (25-44 years) age category with a total share of 23.7%, followed by the teenagers and youth (15-24 years) age category with 33 500 people. The age category with the least number of people is the retired / old age (65 years and older) age category with only 9 520 people.

**Table 3.28** Total Employment - Port St Johns, O.R. Tambo, Eastern Cape and National Total, 2009-2019

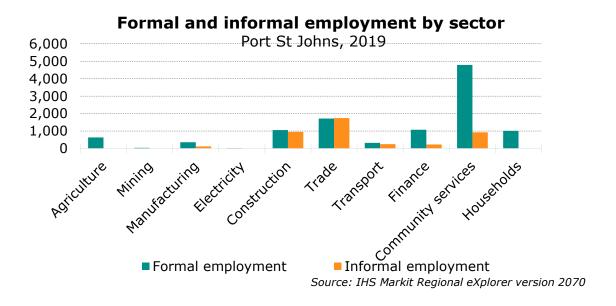
	Port St Johns	Ingquza Hill	Nyandeni	Mhlontlo	King Sabata Dalindyebo	Total O.R.Tambo
Agriculture	629	1,010	439	1,480	2,270	5,826
Mining	40	60	31	15	80	226
Manufacturing	476	722	525	965	2,530	5,219
Electricity	14	28	33	56	93	225
Construction	2,010	3,230	2,250	2,870	9,680	20,035
Trade	3,460	5,360	4,500	4,710	25,000	43,017
Transport	575	826	1,000	1,220	4,490	8,114
Finance	1,310	2,150	2,490	2,090	11,700	19,774
Community services	5,710	8,670	6,970	7,840	33,600	62,768
Households	1,010	1,750	1,460	1,640	7,480	13,337
Total	15,200	23,800	19,700	22,900	96,900	178,541

Source: IHS Markit Regional eXplorer version 2070

Port St Johns Local Municipality employs a total number of 15 200 people within its local municipality. The local municipality that employs the highest number of people relative to the other regions within O.R. Tambo District Municipality is King Sabata Dalindyebo local municipality with a total number of 96 900. Port St Johns Local Municipality also employed the lowest number of people within O.R. Tambo District Municipality.

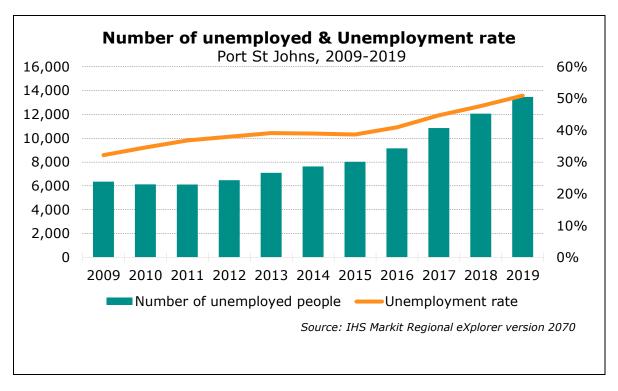
In Port St Johns Local Municipality, the economic sectors that recorded the largest number of employment in 2019 were the community services sector with a total of 5 710 employed people or 37.5% of total employment in the local municipality. The trade sector with a total of 3 460 (22.7%) employs the second highest number of people relative to the rest of the sectors. The electricity sector with 13.5 (0.1%) is the sector that employs the least number of people in Port St Johns Local Municipality, followed by the mining sector with 39.8 (0.3%) people employed.

Chart 3.22: Formal and Informal Employment by Broad Economic Sector - Port St Johns Local Municipality, 2019



In 2019 the Trade sector recorded the highest number of informally employed, with a total of 1 740 employees or 41.30% of the total informal employment. This can be expected as the barriers to enter the Trade sector in terms of capital and skills required is less than with most of the other sectors. The Manufacturing sector has the lowest informal employment with 117 and only contributes 2.78% to total informal employment.

Chart 3.23: - Number of unemployed and Unemployment Rate Port St Johns Local Municipality, 2009 – 2019



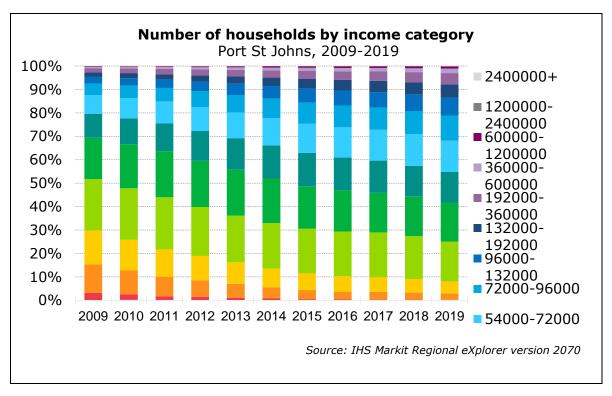
When comparing unemployment rates among regions within O.R. Tambo District Municipality, Ingquza Hill Local Municipality has indicated the highest unemployment rate of 53.0%, which has increased from 33.7% in 2009. It can be seen that the King Sabata Dalindyebo Local Municipality had the lowest unemployment rate of 40.6% in 2019, this increased from 27.6% in 2009.

Table 3.29: Real Compensation of Employees

	O.R.Tambo	Vgquza Hill	PSJ	lyandeni	Mhlontlo	KSD
Formal/inform	10 777	1 512	520	1	1	5
al				512	218	914
Formal	10 396	1 452	598	1	1	5
Employment				460	175	711
Formal -	5 979	859	365	767	676	3
Skilled						312
Formal - Semi-	3 326	408	163	516	342	1
skilled						897
Formal - Low skilled	1 091	185	70	177	157	502

#### **INCOME**

Chart 3.24 Households by income bracket - Port St Johns Local Municipality, 2009-2019



For the period 2009 to 2019 the number of households earning more than R30, 000 per annum has increased from 48.26% to 74.92%. It can be seen that the number of households with income equal to or lower than R6, 000 per year has decreased by a significant amount.

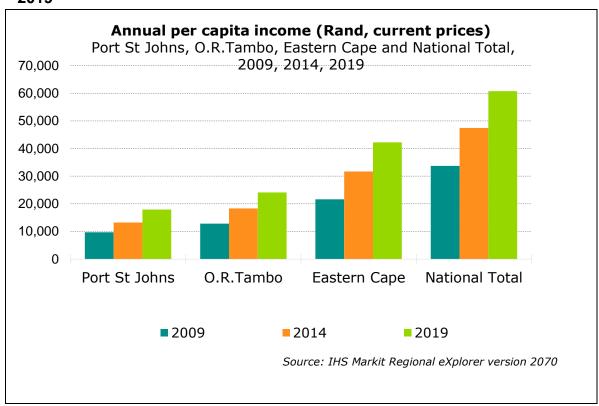


Chart 3.25 Annual per capita income - Port St Johns Local Municipality, 2019

The per capita income in Port St Johns Local Municipality is R 17,900 and is lower than both the Eastern Cape (R 42,200) and of the O.R. Tambo District Municipality (R 24,100) per capita income. The per capita income for Port St Johns Local Municipality (R 17,900) is lower than that of the South Africa as a whole which is R 60,800.

#### **Natural Capital**

The Map below shows land cover for the PSJLM. It can be seen that a significant amount of land is used for agricultural purposes dry land and irrigated cultivation, as well as forestry plantations. This is in line with the PSJLM having a natural environment that is conducive to various forms of agriculture.

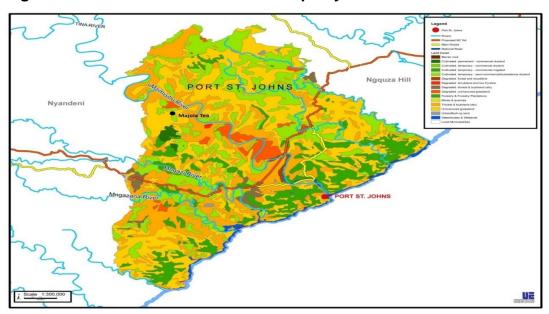


Figure 3.4: Port St. Johns Local Municipality

From the Map above it is clear that Port St Johns has an extensive coastal zone adjacent to the Ocean. This features notable marine and estuarine resources. This creates potential opportunities linked to the maritime economy in the tourism and agriculture (fishing, angling, mariculture) sectors and as such the municipality is pursuing such activities to enhance its economy. Strong links exist between conservation and tourism, based on the presence of biodiversity associated the Pondoland Centre of Endemism (PCE) as well as the Pondoland Marine reserve to the North of the Mzimvubu River and Silaka Nature Reserve.

In addition, the PSJLM has a pristine environment that makes it suitable for various forms of nature based tourism. It is important to point out the level of environmentally sensitivity in the area as seen in the recent increase in shark attacks on tourists within the area. This highlights the need for sustainable development in the region that balances the needs of human development with those of preserving natural habitat and respecting ecological processes.

The PSJLM receives an average of 1150mm of rain per year, with over two thirds of this precipitation experienced between the months of October and March. There is however no clearly defined dry season, which allows the cultivation of crops throughout the year. This also supports livestock production, as it reduces the burden of animal feed in typically dryer months of the year. Generally warm

PSJLM as an area that is suitable for agriculture. Planning priorities relating to the area's natural capital that are identified in municipal documents include the eradication of exotic plants, protection of medicinal plants, reduction of pollution and protection of natural resources (i.e. fishing, fauna, flora, water sources and catchment areas). Given the links between tourism in the area and its natural endowment, it is critical that sustainability be engendered in environmental management. This is emphasised by threats from factors such as flooding, shark attacks, drought and climate change, all of which have affected PSJLM in the past.

In 2014, the Department of Agriculture, Forestry and Fisheries issued 1028 permits and collected 844 permits within the PSJLM for fishing activities. Again in 2019 the department issued permits to Port St. Johns Fishers. This once again underscores the role of the natural environment in the area's development.

#### Access to services

Table 3.30: Access to services

	PSJ LM	OR Tambo Districtaverage	Eastern Cape Average	National Average
Rural population	98%	86%	54%	35%
HDI	0.35	0.46	0.51	0.55
No access to piped water	65%	51%	22%	9%
River or stream as source of water	60%	45%	18%	5%
No access to electricity for lighting	32%	29%	25%	16%
Below national sanitation policy standard	62%	54%	40%	28%

Source: Urban-Econ calculations based on Quantec, 2014

The Figures in the Table above need to be contextualised by the fact that PSJLM is very rural, and as such, the provision of services to all households is often not technically or financially feasible. This means that comparisons must be tempered by the fact that the high percentage of rural dwellers means that most services

cannot be provided by the Port St Johns Local Municipality given the current settlement configuration.

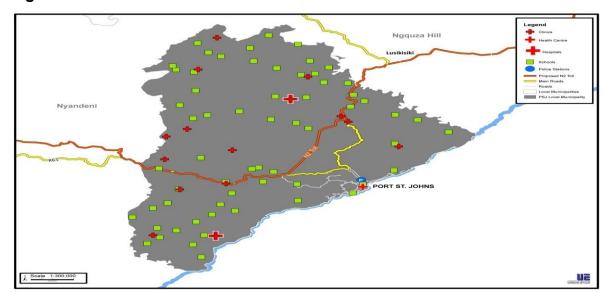


Figure 3.5: Education vs Health Facilities

A useful composite measure of household wellbeing is the human development index (HDI). The HDI examines relative community development through aggregated approximations of life expectancy, literacy and income. The HDI thus provides insight on the ability of community members to live full and prosperous lives, with decent access to certain services and amenities that influence their income-creation abilities. The low HDI for the Port St Johns Local Municipality thus represents low educational levels, low incomes and the lower than average life expectancy of 45.9 years (compared to national average of 50.4).

#### Institutional Configuration of LED

This section briefly discusses the organisational environment from which LED in Port St Johns may be contextualised. The role of this section is to provide a status quo of some of the key role players directly involved in LED in the locality. The institutional configuration of LED impacts on its implementation, as will be discussed in the strategic framework.

#### **PSJLM LED Unit & PSJ Development Agency**

Traditionally, the best-practice role of a local municipality in LED is found in creating an enabling environment, promoting interdepartmental collaboration, facilitating Private Public Partnerships (PPPs), improving market and public confidence in the

municipality and coordinating planning based on competitiveness. The role of the local municipality typically does not cover job creation, handing out business plans for potential entrepreneurs or running quasi-businesses.

The mandate of the PSJLM LED unit is as follows:

To facilitate, coordinate and stimulate local economic development in the PSJ Municipal area thus ensuring sustainable job creation, poverty alleviation and increased investment levels.

The scope of responsibility covers:

- To formulate a long-term LED strategy and plan for the area
- To develop appropriate LED policies and by-laws to advance economic development
- To coordinate local economic development within the PSJLM area
- To facilitate meaningful participation by local communities in PSJLM processes
- To manage and monitor the implementation of the IDP and LED strategy
- To advise Council on all LED related matters

From viewing the organogram, it can be seen that the unit is geared to service the agricultural sector as well as bring about enterprise development. There is also provision for officials responsible for tourism. The LED unit is a fully-fledged department within the top-level municipal organogram, with other key departments in the municipality being engineering, community, financial and corporate services.

In addition to the LED unit, the PSJLM is served by the Port St Johns Development Agency (PSJDA) which is the development arm of the municipality. This is a unique entity among local municipalities in the O.R. Tambo district. The PSJDA has an independent board, with representation from the LED unit of the Local Municipality. The mandate of the PSJDA as per the 2005 LED strategy is as follows:

To implement the Port St Johns Municipality's LED Strategy and job creation programme in accordance with an agreed institutional legal framework.

Based on the 2005 LED strategy its scope of responsibility covered:

- Act as a municipal agent in implementing economic social and environmental projects
- Act as a one-stop shop for investors, entrepreneurs and other parties

- Acquire, own and manage land and buildings on behalf of Port St Johns Local Municipality for purposes of leveraging investment and stimulating economic growtth
- Initiate and manage any financial assistance or incentive programme aimed at stimulating economic activity within the municipal area
- Maintain donor relations and lobby for programme funding
- Packaging and marketing of investment and trade opportunities

In the 2005 Local Economic Development strategy, the Port St Johns Development Agency was conceptualized as being a section 21 organization. Since inception, some of the activities it has been involved with include:

- Mangrove holiday camp
- First beach campsite
- Upgrade to the central business district
- Enterprise development
- Golf course residential development
- Initiation of the PSJ Master plan
- Tourism visitor information centre
- Coastal care
- Jazz festivals
- Small scale fish-farming
- Majola tea factory
- Sand mining
- Supporting the Local Tourism Office and development of a tourism master plan
- Craft development training
- Film bye-laws
- Cultural precinct
- Cable car & air strip development
- Rural market access centre
- Fruit cluster & nursery
- Waterfront development
- Housing property development

- Umzimvubu river rehabilitation technical assessment
- Town branding strategy, with associated website

Information on these above activities is sourced directly from documents supplied by the Port St Johns Development Agency. Further information on such activities may thus be acquired directly from the Port St Johns Development Agency. Provincially, best-practice for development agencies sees them undertaking branding and area promotion, partnership facilitation, business start-ups and growth and human capital development as their key focal areas.

#### **Other Developmental Programmes**

It is recognized that the LED unit and the development agency do not operate in isolation from other partners that are involved in various developmental programmes. This has led to the establishment of LED forums such as Business chamber, Tourism Forum, hawkers' association ad contractors' associations amongst many. Several organizations are actively or passively involved in supporting LED in the PSJLM, and some of these are presented in Table below.

**Table: 3.31: Development Partners** 

PARTNER	ROLE
Other units of the Port St Johns Local	Facilitation of implementation of
Municipality (including the Port St Johns	initiatives
Development Agency)	
Port St Johns Ratepayers Association	Representation of community
	interests in development-oriented fora
Local tourism organization	Although not currently active,
	historically, this organisation
	represented sector interests.
EC COGTA	Monitoring of LED progress
O.R. Tambo District	Oversight
Ntinga	As the O.R. Tambo development
	agency, it implements projects within
	the Port St Johns jurisdiction
Eastern Cape Rural Development Agency	Agro-enterprise finance (as well as
	some of the activities previously
	undertaken by ASGISA-EC

Eastern Cape D RDAR	Specialized sector assistance
NAFCOC	Representation of business interested in development-oriented fora
Extended Public Works Programme	Infrastructure, environmental, and social sector projects

The role of these development partners is recognized as essential in bringing about conditions through which Local Economic Development can occur. These partners make contributions to development in the region through their resource allocation, capacity assistance, local knowledge and other forms of support. Various forms of agreement (formal and informal) exist between the Port St Johns Local Municipality and some of these partners. As such, some of the listed partners feature in various Inter-Governmental-Relations (IGR) structures of the municipality.

#### **Consolidated potential assessment**

Table 3.32: Potential Assessment

SECTOR	SOURCE	PROJECT
Agriculture	Environmental scoping report	Majola tea estate
	Environmental scoping report	Rural market access centre
	Environmental scoping report	Fruit cluster
	Environmental scoping report	Mantusini dairy
	Environmental scoping report	Adluck and Masakhane poultry
Mining	Environmental scoping report	Salt mining
	Environmental scoping report	Sand mining
	Local Sectoral Potential Review	Kaolin mining
	Local Sectoral Potential Review	Travertine mining
Manufacturing	Environmental scoping report	Craft development & training
	Local Sectoral Potential Review	Agroprocessing- fish products
	Local Sectoral Potential Review	Agroprocessing- honey
	Local Sectoral Potential Review	Agro-processing- fresh produce
	Local Sectoral Potential Review	Mineral beneficiation- kaolin
	Local Sectoral Potential Review	Brickmaking
	Local Sectoral Potential Review	Construction products linked to
		quarry

#### **INTEGRATED DEVELOPMENT PLAN 2022-2027**

Construction	PSJ Master plan	Mpantu river node
(Property)	PSJ Master plan	Improvement of infrastructure
		services
	Environmental scoping report	Housing developments
	Nodal Development Strategy	Nodal developments: Bambisana,
		Silimela, Ntafufu, Tombo
	Local Sectoral Potential Review	Rural and tourism nodes
Transport	PSJ Master plan	Fencing of airstrip
	PSJ Master plan	Repair of potholes
	PSJ Master plan	Signage
	PSJ Master plan	Redevelopment of taxi rank
	Local Sectoral Potential Review	Clean-up campaign
	Local Sectoral Potential Review	Informal trader capacity building
	Local Sectoral Potential Review	Municipal supplier development
		programme
	Local Sectoral Potential Review	Review of municipal procurement
		policy
Community &	PSJ Master plan	Urban renewal of CBD
government services	Environmental scoping report	Caguba hall of remembrance
	2005 LED strategy	Municipal LED forum
Tourism	Local Sectoral Potential Review	Linkages with local nature
		reserves
	PSJ Master plan	Development of marine boulevard
	PSJ Master plan	Construction of adventure centre
	PSJ Master plan	Construction of facilities at 2 <sup>nd</sup>
		beach
	Environmental scoping report	Sinuka
	Environmental scoping report	Cultural precinct
	Environmental scoping report	Waterfront development
	Environmental scoping report	Visitor information centre
	Environmental scoping report	Cable car
	Environmental scoping report	Hiking trails
	Environmental scoping report	Coast care

#### **INTEGRATED DEVELOPMENT PLAN 2022-2027**

Environmental scoping report  Environmental scoping report	Beach management Cultural festivals
Environmental scoping report	Establishment of events committee

## KEY PERFOMANCE AREA #5 GOOD GOVERNANCE & PUBLIC PARTICIPATION

#### 3.5 GOOD GPVERNANCE AND PUBLIC PARTICIPATION

#### 3.6.1 Overview of Good Governance Issues

Good governance remains key priority for the term. There are key areas that have been earmarked for attention in terms of improving good governance in the municipality including:

- Maintaine Council and administration stability with a view to improving its public image
- Achieving a clean audit with by the 2022/23
- Responding to MEC assessment and assessment action plan
- Automation and cascading of PMS to lower levels
- Training and provision of administrative support to ward councillors and CDWs to improve effective public participation
- Improving cooperative governance through revitalizing the IGR especially aimed at improving cooperation between the municipality and sector departments in the planning and delivery of development programmes
- Promotion of public participation through setting up a dedicated desk and reaching out to traditional leaders and other strategic partners.
- Fighting fraud and corruption
- Strengthening oversight structures

#### 3.6.2 Intergovernmental Relations

Port St Johns Municipality has established an IGR Forum in accordance with the Intergovernmental Relations Framework Act PSJ Mayor chairs our local IGR and IDP forum which meets regularly to discuss and evaluate progress on the implementation of plans that are committed in the IDP and departmental annual plans. There are programs that are IGR programs for sector departments like SPLUMA. The municipality have separated IGR and IDP Rep Forum to accommodate different stakeholder interests. The major challenges towards ensuring an effective IGR forum are the participation of government departments which do not attend nor submit reports. Currently there is intergovernmental relations between Port St Johns and Ingquza Hill Municipality of joint SPLUMA Tribunal. There is intergovernmental relation between our municipality and district but between locals is poor.

Table 3.33: Intergovernmental structure

SPHERE	STRUCTURE
Provincial	The Mayor and Municipal Manager participate in the MUNIMEC Forums
Municipal Entity	The Municipality has one entity called the Development Agency

District IGR	This includes Municipal Managers Forum, District IGR Forum and other
	structured engagements the municipality has partnered with the District.
Local IGR	Local IGR Forum, Development Committee, Transport Forum

#### 3.6.3 Structures Created Within The Municipality

#### 3.6.3.1 Council

Council is the highest decision making body in the municipality and seats every quarter unless a special council meeting is arranged by the Speaker in accordance with the approved Council calendar. Councillors are elected by the local registered voters to serve a predetermined term of office on the local council as representatives of their respective constituencies. Port St. Johns Council has a total of 39 seats, with 20 of these seats being allocated to ward Councillors who are elected by the wards they represent, while 19 seats are allocated to political parties in proportion to the number of votes cast for them. There are seven members on EXCO including the Mayor as the Chairperson. The Mayor is the head of the political and decision making structures. The Speaker chairs the council and controls compliance with rules of order of Council as adopted. All municipal councillors and ward committee were sworn in and given a copy of the code of conduct and the Speaker ensures that both parties (councillors and ward committees) observe and adhere to the code.

#### 3.6.3.2 Committees

For purposes of administering political oversight the council is supported by the following standing committees which are each chaired by a nominated councillor. The following table reflects the committees of Council and their respective purposes, as well as the frequency of meetings during a financial year.

Table 3.34: Committees

COMMITTEE NAME	COMMITTEE TYPE	FUNCTIONS	NO. OF MEETINGS
Council	Council	Political oversight	4 Ordinary Council meetings, Special Councils depend on the Municipal business
EXCO	EXCO	Deals with matters delegated to it by Council and legislation.	4 ordinary EXCO, Special EXCO depend on the Municipal business
BTO Standing Committee	Section 80	Financial Management Oversight	4 Ordinary standing Committee Meetings. Special Standing Committee are convened as per need arises

LED Standing Committee	Section 80	All matters requiring attention arising from the provisions of the relevant legislation inline the departmental mandate and the Municipal Delegation Framework	4 Ordinary standing Committee Meetings. Special Standing Committee are convened as per need arises.
Corporate Services	Section 80	All matters requiring attention arising from the provisions of the relevant legislation inline the departmental mandate and the Municipal Delegation Framework	4 Ordinary standing Committee Meetings. Special Standing Committee are convened as per need arises
Community Services Standing	Section 80	All matters requiring attention arising from the provisions of the relevant legislation inline the departmental mandate and the Municipal Delegation Framework	4 Ordinary standing Committee Meetings. Special Standing Committee are convened as per need arises
Engineering Standing Committee	Section 80	All matters requiring attention arising from the provisions of the relevant legislation inline the departmental mandate and the Municipal Delegation Framework	4 Ordinary standing Committee Meetings. Special Standing Committee are convened as per need arises
Research Planning and IGR	Section 80	All matters requiring attention arising from the provisions of the relevant legislation inline the departmental mandate and the Municipal Delegation Framework	4 Ordinary standing Committee Meetings. Special Standing Committee are convened as per need arises
Special Programmes Standing Committee	Section 80	All matters requiring attention arising from the provisions of the relevant legislation inline the departmental mandate and the Municipal Delegation Framework	4 Ordinary standing Committee Meetings. Special Standing Committee are convened on request.
MPAC	Section 79	Deals with matters delegated to it by Council	4 Ordinary standing Committee Meetings. Special Standing Committee are convened as per need arises.
Local Geographic names	Section 79	Deals with matters delegated to it by Council	4 Ordinary standing Committee Meetings. Special

			Standing Committees are convened as per need arises
Rules and ethics	Section 79	Deals with matters delegated to it by Council	4 Ordinary standing Committee Meetings. Special Standing Committees are convened as per need arises
Members Interest	Section 79	Deals with matters delegated to it by Council	4 Ordinary standing Committee Meetings. Special Standing Committees are convened as per need arises
Public Participation	Section 79	Deals with matters delegated to it by Council	4 Ordinary standing Committee Meetings. Special Standing Committees are convened as per need arises
Remuneration	Section 79	Deals with matters delegated to it by Council	4 Ordinary standing Committee Meetings. Special Standing Committees are convened as per need arises
Women's Caucus	Section 79	Deals with matters delegated to it by Council	4 Ordinary standing Committee Meetings. Special Standing Committees are convened as per need arises.
Audit Committee		Deals with matters delegated to it by Council	4 Ordinary Committee Meetings. Special Committee meetings are convened as per need arises

#### 3.6.3.3 IDP, Budget and PMS Representative Forum

The Municipality every year establishes a Representative Forum and accordingly the same was done for the development of IDP 2021/22. This information was highlighted on the first Chapter, under Executive Summary and again is brought into detail as part of the Good Governance Key Performance Area. The IDP Representative Forum consists of the following role-players with the listed functions:

**Table 3.35: IDP Representative Forum** 

ROLE PLAYERS	EXCO members;	
	Councillors;	
	Traditional leaders;	
	Ward Committee Chairpersons;	
	Senior Municipal Officials;	

- Stakeholder representatives of organized groups;
- · Advocates of unorganized groups;
- Resource persons;
- Other community representatives;
- National and Provincial Departments regional representatives;
- · NGO's; and
- Parastatal organizations

#### **FUNCTIONS**

Represent the interest of the Municipality's constituency in the IDP process;

 Provide an organizational mechanism for discussion, negotiation, and decision making

between the stakeholders inclusive of municipal government;

- Ensure communication between all the stakeholder representatives, inclusive of municipal
- government; and
- Monitor the performance of the planning and implementation process.
- To institutionalize participation in integrated development planning
- Membership to ensure geographical and social representation
- Members to have mandate to represent the interests of their constituents in the integrated

development planning process

• Provide an organizational mechanism for discussion, negotiation, and decision-making

between the stakeholders and municipal government

- Ensure communication between all stakeholders' representatives and the Municipality
- Monitor performance of the planning process
- Represent interests and contribute knowledge and ideas in the planning process Participating in the IDP Rep Forum
- Inform interest groups, communities, and organizations on relevant planning activities and outcomes
- Analyze issues, determine priorities, negotiate, and reach consensus
- Participate in designing project proposals and/or assess them
- Discuss and comment on the draft Integrated Development Plan

- Comment on and discuss alignment of annual business plans and budget with Integrated Development Plan
- Conducting meetings/workshops with groups, communities, or organizations

#### IDP, BUDGET AND PMS STEERING COMMITTEE

The IDP Steering Committee consists of the following role-players, with the listed functions:

**Table 3.36: Steering Committee** 

ROLE PLAYERS	The Mayor	
	The Speaker	
	The Chief Whip	
	The Executive Committee Members	
	Municipal Manager	
	Senior Managers (SEMs)	
	Representatives from Union	
	IDP Manager	
FUNCTIONS	Provide terms of reference for all reviewing and planning activities	
	Commission IDP planning studies, programs, and projects	
	Process, summarize, and document outputs from subcommittees,	
	teams etc.	
	Recommend amendments to the contents of the IDP	
	Prepare, facilitate, and document meetings and workshops	
	Ensure alignment and participation in the determination and	
	prioritization of plans and	
	programs in the spirit of cooperative governance	

#### 3.6.3.4 Ward Committees and CDWs

Section 74 of the Municipal Structures Act, and regulation 5 of the Government Gazette No. 27699 Ward Committee, state that Ward Committees may have powers and functions delegated to them (which are essentially advisory in nature) in terms of S59 of the Municipal Systems Act. Among these powers and functions are:

- To serve as an official specialized participatory structure in Port St. Jon Municipality.
- To create formal, unbiased communication channels, as well as a co-operative partnership between the community and the Council.

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- Advise and make recommendations to the Ward Councillor on matters of policy affecting the Ward.
- Assisting the Ward Councillors in identifying the challenges and needs of residents.
- Dissemination of information in the Ward concerning municipal affairs, such as the budget, integrated development planning, performance management systems, service delivery options, and municipal properties.
- Receive queries and complaints from residents concerning municipal service delivery, communication with Council, and provide feedback to the community on Council's response.
- Ensure constructive and harmonious interaction between the Municipality and community through the use and co-ordination of ward residents meetings and other community development forums, and
- Interact with other organizations and forums on matters affecting the ward.

A ward committee may also make recommendations on any matter affecting its ward to the ward Councillor, or through the ward Councillor to the local council. Port St. Johns Municipality has 20 functional ward committees, established with the commencement of the new term. One meeting per month, per ward committee, is scheduled. O.R. Tambo assisted the municipality by training Ward Committees from 10 wards in Leadership Roles in June 2018 and the other remaining 10 would be trained before the end of financial year.

All 20 wards are allocated with Community Development Workers who assists the ward committee with compilation and submission of reports on community development needs and progress. CDWs also assist with conducting basic research aimed at supporting the work of ward committees. It is common for each CDW to attend to 10 to 15 cases per month in each ward. CDWs form part of the municipal gatherings especially those involving IDPs and make a valuable contribution thereto. The office of the Speaker and ward councillors monitor and elevate issue emanating from the monthly ward committee meetings with constant feedback being provided to the ward committees off which CDW are part off. The municipality is currently initiating the consideration of Ward Committee corncerns/ resolutions by taking Ward Committee Meeting Minutes to Public Participation Standing Committee and forward to the council as part of the report.

#### 3.6.3.5 Traditional Leadership

The Municipal Structures Act states that "Traditional Authorities that traditionally observe a system of Customary Law in the area of the Municipality may participate in the proceedings of Council of that Municipality, and those Traditional Leaders must be allowed to attend and participate in any meeting of Council". Accordingly, Traditional Leadership has a representation of 8 members in the Council. With regards to the Traditional Leadership the following is being implemented:

- Amakhosi are invited to all meetings of the Municipality and participate in discussions.
- Amakhosi have been allocated to Council's Standing committees in order to be actively involved in the discussions happening in those meetings.
- The provision of an office for Amakhosi
- Providing financial support for programmes and projects.

#### 3.6.3.6 Internal Audit Unit

PSJLM has an agreement with O. R. Tambo District Municipality to provide internal auditing functions. The agreement is renewed after every 3 years. Internal Audit is an independent, objective, assurance and consulting activity designed to add value and improve the municipality's operations. In 2021/22, the internal audit services are provided on outsourced service with a plan to establish the in-house unit. Interna audit assists the municipality in accomplishing its objectives through a systematic, disciplined approach to evaluate and improving the effectiveness of risk management, system of internal control and governance processes. By its nature, Internal Audit Unit is a governance structure and not service delivery vehicle. Its role is critical in promoting and enhancing control environment through auditing and special reviews and recommending solutions to management. To solidify the internal audit institutional framework, an internal audit methodology has been developed and approved by the Audit Committee which guides execution and management of the internal audit activity.

Both internal Audit and Audit Committee Charter are reviewed annually to encapsulate all the requirements of legislation. These Charters were approved for the 2021/2022 financial year together with internal audit plan. A positive change has been realized through internal audit effort by changing the approach of auditing. This improvement includes the initiation of the dashboard project which is aimed at better monitoring the internal systems and Controls.

#### 3.6.3.7 Audit & Risk Committee

The Municipality has established the Audit & Risk Committee, with four Council approved members. The responsibilities of the committee arise from section 166 of the Municipal Finance Management Act, Act 56 of 2003 (MFMA). The audit & Risk committee acts as an advisory body independent of management and internal and external audit, reporting to the Council on accountability, internal audit function, external audit, risk management, governance, performance management, financial management and reporting on municipal entities related matters. It provides assistance to the Council by:

- Providing an independent review of Port St. Johns Municipal's reporting functions to ensure the integrity of the financial reports.
- Ensuring all systems of internal control, governance and risk management functions are operating effectively and reliably.
- Providing strong and effective oversight of Port St. Johns Municipal's internal and external audit functions.

The Audit & Risk Committee Charter was reviewed and adopted as required by law.

#### 3.6.4 Risk Management

Section 62(1) (c)(i) of the Municipal Finance Management Act, Act 53 of 2003 requires the Accounting Officer to establish and maintain effective, efficient & transparent systems of risk management. Port St. Johns Municipality's risk management philosophy is informed by the constitutional imperatives. The preamble of our constitution and Chapter 2 of the Constitution deals extensively with the Bill of Rights. The Constitution describes one of the values of founding provisions as; Human dignity, the **achievement of quality and the advancement of human rights** and freedoms. Section 3 of the Constitution further states that all citizens are equally **entitled to the rights, privileges and benefits** of citizenship.

The values that are enshrined in the Constitution and the Bill of Right are relevant to risk management. Port St. Johns Municipality is aware that no organization is functioning in a risk-free environment and as a public institution it is susceptible to risks associated with the fulfilling of our constitutional mandate.

Port St. Johns Municipality is committed to achieve its vision as set out in this IDP. It therefore considers risk management as an integral part of its strategy and operations and as a management tool to assist in achieving our service delivery objectives. To effectively

manage risks to the achievement of the municipality's objectives provides managers with a systematic way to make responsible, coherent and informed decisions and enables them to achieve improved outputs and outcomes. A structured approach to the management of risks also enhances and encourages the identification of greater opportunities for continuous improvement through innovation. In most of the public sector organizations "risk management" is viewed as a stand-alone activity that requires special skills and resources and add to an already cumbersome workload.

Risk Management Practices requires the Accounting Officer to manage the strategic and operational risks of the municipality. Accordingly, the Municipality has developed and adopted a Risk Management Policy, Strategy. Port St. Johns risk management system provides for mitigating strategies and control activities against the risks within the municipality from unacceptable likelihood and impact. The municipality's risk management system identifies strategic and operational risks and assigns responsibility to appropriate officials within the municipality. The Audit & Committee's role in relation to risk is to provide an oversight role and advise Council. The municipality has a Risk Management Committee in place that meets on quarterly basis and is made of Senior Managers and a member of the Audit Committee as an external chairperson. The Risk Management Committee has its terms of reference in a form of a Charter that was approved by the Audit Committee in 2021/22 financial year and is reviewed annually. Risk register are updated on regular basis and as the municipality embarks on new initiatives and programmes any emerging risks that could have a negative impact on the municipality's ability to achieve its strategic objectives.

The Council is ultimately responsible for risk management supremacy with Executive Committee and Audit & Risk Committee playing a very crucial oversight role as a function that is delegated to them and legislated. The status of strategic and operational risks is reported and monitored on regular basis by Internal Audit Unit and Risk Management Committee who give feed back to the Accounting Officer and Audit & Committee.

#### 3.6.5 Fraud & Corruption Prevention Plan

The municipality has developed and adopted a fraud and Corruption prevention plan, drawing its legal mandate from Chapter 2 of the Constitution of the Republic of South Africa Act 108 of 1996 which deals extensively with the Bill of Rights. On a quarterly basis

the municipality conducts fraud assessments as part of implementing the plan, which came into effect on the 1<sup>st</sup> July 2017. The plan is undergoing a review process which would be finalized before end of 2021/22 financial year.

### 3.6.6 Communication, Public Participation, Customer Care and Special Programmes

The council promotes local democracy and community involvement in its affairs by facilitating capacity building and establishing operational mechanisms for ensuring public participation in planning, project implementation and general council affairs. The Municipality has a communication strategy and public participation strategy adopted in September 2018. Amongst other things the public participation strategy reflects on the participation of traditional leaders in governance matters and also the participation of the general public. This includes traditional leaders sitting and not sitting in Council.

The Municipal Council resolved that the Mayor must hold at least one outreach per quarter rotated throughout the wards with reports submitted to council for consideration. These outreach programmes serve as accountability platforms to strengthen and maximise the involvement of communities in municipal affairs. Apart from outreach programmes, there are other public participation programes such as IDP and Budget roadshows, IDP representative forums, IGR forums, and Open Council which the municipality undertakes every financial year to ensure the participation of public in IDP and budget processes. That resolution has been complied and remains in force until reviewed by Council.

In addition, we have a dedicated unit dealing with the promotion of special programmes reporting directly to a section 56 manager. This office works closely with political offices and office of Municipal Manager and serves as interface between the organization and stakeholders in the realization of programme objectives. The Municipality also has a well-established stakeholder's forum that sits every quarter. This forum evaluates and discusses the impact of municipal programmes. Recommendations from these meeting are then circulated to the relevant department where timeframes are also developed for each mater raised. There is no stand alone mobilization strategy it is part of Public Participation Strategy and communications strategy. For stakeholder mobilization the municipality in most instances uses face-to-face engagements in a form of meetings to engage with stakeholders hence we have stakeholders' forum. In some cases, depending

on the message and the targeted stakeholder, the municipality would opt for electronic means of engagement.

#### **Special Groups**

We have a dedicated Special Programs Unit (SPU) which is responsible for facilitating our interventions in social cohesion and support targeted at affirming special groups and mainstreams them for improved participation. The unit runs key programmes that are dealing with youth, women, children, elderly, disabled and HIV Aids programmes. It is hosted and reports to the office of the municipal manager. Council took a resolution from the strategic planning session for mainstreaming of SPU and as such all municipal directorates have a contribution to Special programmes.

In the past financial year, the unit has successfully completed the following:

- Established the Port St Johns Youth Council which is represented by youth from different organisations (Political formation, Council of Churches, Community base organisations and Civic society).
- Hosted campaigns
- Hosted women's summit and facilitated the establishment of the women's caucus
- Elected two members to represent the Port St Johns Municipality in the District People with Disability forum

#### **3.6.7 Petitions And Complaints Management**

In the past, there was no system in place for the management of the complaints and petitions in the municipality. The Municipal Council has developed a policy which seeks to regulate (1) the manner in which community members and stakeholders lodge their complaints/petitions, and (2) how the municipality handles such complaints/petitions.

This policy also seeks to encourage community members and stakeholders to exercise their constitutional right as per Section 17 of our Constitution. Petitions and Public Participation Policy was adopted by council on 27 June 2019. This policy details the processes of handling a petition until the get action and feedback or response is prodided.

#### 3.6.8 LEGAL SERVICES

The municipality has a functional legal services office with one official. The mandate of legal services office includes:

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- To provide Legal Support to various Departments within the municipality.
- To ensure that all sectors within the Municipality comply with the relevant and applicable policies and legislation.
- To advise on legal issues which various departments may seek from time to time.
- To assist on all litigation matters that may arise against the municipality.
- To assist, upon request, on any other portfolio or Committee which may require legal expertise within the Municipality

#### **Key Focus Areas**

- Litigation matters involving the Municipality.
- Compliance issues within the municipality.
- Drafting, assessment and opining on agreement, cessions as well as any other similar documents, upon request, from various sectors

#### Legal Services being implemented

- Compliance,
- Contract management,
- Litigation (litigations register is in place and updated quarterly) and legal advice

# KEY PERFOMANCE AREA #6 MUNICIPAL TRANSFORMATION & INSTITUTIONAL DEVELOPMENT

#### 3.7 MUNICIPAL TRANSFORMATION AND INSTITUTIONAL DEVELOPMENT

# 3.7.1 Institutional Synopsis

#### Staff establishment:

- Development and review of (organogram) staff establishment is underway.
- Job description writing, Job evaluation is underway but not under the control of the municipality.
- Attach remuneration and other conditions of service as may be determined in accordance with any relevant legislation.
- We need observe and adhere to be remuneration percentage threshold for employee costs a sper Treasury requirements.

# **Human Resource (Training) & Development:**

 Develop and adopt appropriate system to ensure a fair, effective and transparent personnel administration including recruitment, staff retention, service conditions, supervision of staff, transfer, promotion, demotion, investigation of allegations of misconduct and complaints against staff, grievance procedure, disciplinary procedure etc.

## **Capacity Building**

 Development of human resource capacity to ensure the Municipality performs its functions and exercise its powers in an economic, efficient and accountable way

#### **Code of Conduct for Municipal Staff Members**

 Ensuring the purpose, contents and consequences of the code of conduct are explained to the staff.

#### Information Communication Technology

The unit is responsible for the planning and maintenance of ICT infrastructure in accordance with the required standards of good governance and maintenance of the municipal website to ensure that municipal activities are communicated both internally and externally, end user support and co-ordination of the ICT Governance Committee. The unit has rolled out a data network and voice network which connects the four main sites using the current technology.

#### **ICT Governance**

ICT Governance is defines as specifying the decision rights and accountability framework to encourage desirable behaviour in the use of IT. The complexity and difficulty of explaining IT governance is one of the most serious barriers to improvement. ICT

governance is about who makes decisions while management is about making and implementing those decisions.

## **ICT Steering Committee**

The ICT Steering Committee has been established and is not functional yet

The committee is composed of Heads of Departments and Municipal Manager is the Chairperson. The responsibilities of the Committee are as follows.

The ICT Steering Committee is responsible to:

- Take action to ensure that the ICT projects are delivered within the agreed budget and timeframe.
- Oversee development, approval and implementation of ICT Strategic objective
- Make recommendations on ICT related projects
- Advise the management and council on all ICT related matters

The following ICT governance policies were developed and adopted by council on 15 December 2016 in terms of section 11 (2) of the municipal systems act 32 of 2000 and are currently under review;

- 1. ICT Governance Framework
- 2. ICT Network Security Policy
- 3. ICT Change Management Policies
- 4. Disaster Recovery Policy
- 5. Data and Systems Security Policy
- Information Security Management Policy

#### **Internal Municipal Network**

Currently our municipality has upgraded the network connectivity within its own existing buildings through TelkomBusiness network connectivity. Our network connectivity is using VPN (Virtual private network) link which ensure reliable and fast network. Connection with fewer down time as compared to other network connection types.

#### **Disaster recovery**

The municipality is in currently using cloud that automates data back-up in our laptops and desktops to ensure that our municipal data is backed-up. Backup that ensures that our municipal data is being backed up in a secondary storage that will enable the municipality to recover the data in case of any natural disaster or man-made disaster that may occur.

#### **Broadband**

The status of ICT in our municipality indicate a need for an integrated broadband network, which will provide voice and high-speed data connectivity services to address many of the challenges experienced by local Government, local business and citizens of the municipality. Our community will enjoy the benefit of using a broadband through ECSECC who is the implementer of the project. This Broadband Rollout is a national project that the government is currently implementing nationally in which Port St Johns Local Municipality is one of the beneficiaries.

## **Provisioning and Booking services**

The unit is placed at Corporate Services under the Adminstration unit. Crurrently the position of Administration Manager is vacant, leaving the section reporting direct to Senior Manager Corporate Services. The filled position in the unit is Provision and Bookings Officier and 19 Office cleaners with other positions vacant.

The unit is responsible for the following functions as required by Occupational Health and Safety Act of 1993: -

- Monitoring office cleaners through weekly shift roster.
- Co-ordinates and control the implementation of the cleaning services in the offices, town hall, council chambers and boardrooms ensuring hygienic standards to all offices, complying to Occupational Health and Safety Act, 1993.
- Procurement of cleaning material and protective clothing for office cleaners through submission of requisition form to the Supply Chain Management office.
- Complying with General Safety Regulations in terms of the Occupational Health and Safety Act. Also to safe guard the employee's health.
- Bookings of accommodation, flights and car hire of managers, councillors and officials through submission of request memo, invite, and requisition form to Supply Chain Management office and a service provider.

#### **Registry and Customer services**

The purpose of the office is to record all municipal records in a well structured record keeping system. The information resources of Port St Johns Municipality must therefore be managed as a valuable asset. Registry unit is also placed at Corporate seervices under the Administration Unit. Current the position of a manager for the unit is vacant and the current staff are reporting directly to Senior Manager Corporate Services. There are

three filled posts in the unit which are Chief Registry clerk, Registry Clerk and Receptionist, vacant are Administration Manager, 1 Registry Clerk and 1 Messenger. The challenge the municipality is facing of having no secure infrastructure to facilitate a sound records management system. We receive support from Department of Sports Recreation, Arts and Culture. The municipality does have a Draft Records Management Policy and the Draft File Plan which are awaiting for council approval.

#### 3.7.2 Functions And Powers

The mandate for local government stems out of the constitutional duties provided for by section 152 and 156 read with the schedules 4b and 5b of the South African Constitution. In terms of the constitution, local government has the following responsibilities. From the powers and functions allocated to local government, the Municipality performs all the functions except for the ones highlighted bold in the table below.

Table 3.37: Functions and Powers

Part B of Schedule 4	Part B of Schedule 5
1. Air pollution	16. Beaches and amusement facilities
Building regulations	17. Billboards and display advertisement in
<ol><li>Child care facilities</li></ol>	public places
<ol><li>Electricity and gas</li></ol>	18. Cemeteries, funeral parlors and
reticulation	crematoria
<ol><li>Fire-fighting services</li></ol>	19. Cleansing
<ol><li>Local tourism</li></ol>	20. Control of public nuisance
7. Municipal airport	21. Control of undertakings that sell liquor
8. Municipal planning	to the public
9. Municipal health	22. Facilities for the accommodation care
services	and burial of animals
10. Municipal public	23. Fencing and fences
transport	24. Licensing and controlling of
11. Pontoons, fairies,	undertakings that sell food to the public
settees, piers and	25. Local amenities
harbours excluding the	26. Local sport facilities
regulations of	27. Markets
international and	28. Municipal abattoirs
national shipping	29. Municipal parks and recreation
12. Municipal public works	30. Municipal roads
only in respect of the	31. Noise pollution
needs of the	32. Pounds
municipalities	33. Public places

13. Storm water	34. Refuse removals, refuse dumps and
management system	solid waste disposals
14. Trading regulations	35. Street trading
15. Water and sanitation	36. Street lighting
services (limited to potable water supply system, domestic waste water and sewerage disposal system)	37. Traffic and parking

#### 3.7.3 Municipal Overview

PSJ is a category "B" municipality in terms of Section 7 Municipal Structures Act 117 of 1998, with a collective executive system and a ward participatory system Section 9(b) with only one office centre located in the Port St Johns town and was established in December 2000 as a fully-fledged wall-to wall municipality. The Municipality is led by a Council and Mayor who works closely with elected ward Councillors. Its administration is headed by a Municipal Manager who is supported by other section 56 line functional managers.

# 3.7.4 Organisational Structure/ Organogram

The organogram was adopted by the Council on the 24 August 2014 and there are plans in place with the assistance of ECSECC to review the current organogram and finalise before the end of 2021/22 financial year.

Post	Status
Municipal Manager	Filled
Senior Manager: Corporate Services	Vacant
Senior Manager: Community Services	Filled
Senior Manager: Engineering & Planning	Filled
Senior Manager: LED	Filled
Chief Financial Officer	Filled

There are Six Business Units in the Municipality, which mirror the committee portfolios and report to the Municipal Manager. The Municipal Manager is the principal Accounting Officer employed in terms of section 54 of the Municipal Systems Act -2000 as amended.

He is supported by section 56 managers who are contracted for a four- year term. These Business Units, each headed by a Senior Manager, ensure that services are delivered to the people of the Port St. Johns Municipality, and are structured as follows:

- Municipal Manager's Office
- Engineering and Planning Services
- Community Services
- Local Economic Development
- Budget and Treasury Office
- Corporate Services

As required by law, all section 57 Managers have performance agreements signed and submitted to the Department of Local Government and Traditional Affairs in time. These contracts are reviewed annually.

The Municipal Manager and his team of executive managers hold monthly meetings to discuss key strategic service deliverables, and to offer guidance on achieving IDP goals. To ensure that services are delivered, coordinated according to the set development priorities and also have an institutional approach to issues, departmental meetings are also held on a monthly basis. Reports from these meeting are elevated to Council when necessary.

The administrative component is aligned with the six National Key Performance Areas:

- Spatial Planning
- Basic Service Delivery and Infrastructure Development
- Financial Viability and Management,
- Local Economic Development,
- Good Governance and Public Participation,
- Institutional Development and Transformation

The table below gives further details on the organizational arrangements at Port St. Johns Municipality

**Table 3.38: Organisational Arrangements** 

DEPARTMENT	SECTIONS / UNITS	MAJOR FUNCTIONS
Engineering and Infrastructure	<ol> <li>Project Management Unit (PMU)</li> <li>Construction and</li> </ol>	<ul><li>Roads construction and maintenance</li><li>Housing infrastructure</li><li>Mechanical Workshop</li></ul>
Development	maintenance 3. Town Planning and Housing	<ul> <li>Provision of recreation and social infrastructure</li> <li>Building plans and inspections</li> <li>Water and sanitation services</li> <li>provide project management services</li> <li>manage and control land usage</li> <li>ensure spatial planning and development</li> </ul>
Community Services	<ol> <li>Sports, Arts and Culture</li> <li>Traffic Management</li> <li>Cleansing and Solid Waste</li> <li>Parks and Recreation</li> </ol>	<ul> <li>Provide community welfare support</li> <li>Render social development services</li> <li>Render community services</li> <li>Render traffic services</li> </ul>
Finance Services	<ol> <li>Income and Expenditure</li> <li>Budget and Reporting</li> <li>Supply chain &amp; inventory management</li> </ol>	<ul> <li>Provide income and credit control services.</li> <li>Provide budgeting and expenditure services.</li> <li>Administer Supply Chain Management Services.</li> <li>Asset Management</li> </ul>
Corporate Services	<ol> <li>Corporate Administration</li> <li>Human Resources</li> </ol>	<ul><li>Coordinate and manage all corporate services</li><li>Manage human resources</li></ul>
LED	<ol> <li>Enterprise Development</li> <li>PSJ Development         Agency</li> <li>Tourism Development</li> <li>Agricultural Development</li> </ol>	<ul> <li>Tourism Development, Marketing and promotion</li> <li>Arts trusts and cultural promotion</li> <li>SMME Development and poverty alleviation</li> <li>Policy and strategy formulation</li> <li>Monitoring and evaluation of Municipal LED</li> <li>Business development and investment promotion</li> <li>Town and spatial developmental assessment and awareness</li> </ul>

In addition to these line functionaries the municipality also owns a subsidiary company responsible for dispensing its LED programmes called Port St Johns Development Agency. The agency is headed by a Chief Executive Officer (CEO) who also reports directly to Municipal Manager.

## 3.7.5 Municipal Institutional Capacity and Status of Critical Posts

The municipal Council is composed 39 Councilors and 2 Tradiditional leaders. In the second quarter of 2021/22 we welcomed the newly eleted Council. The organisational structure of the municipality was adopted in 2014 and is currently under review. The structure provides for 334 approved posts, 228 filled posts of which 106 are vacant many of which are critical.

Table 3.39: PSJ Posts

DEPARTMENT	TOTAL NO. OF POSTS	FILLED POSTS	VACANT POSTS
Office of the Mayor	5	4	1
Office of the Speaker	10	7	3
Office of the Municipal Manager	7	6	1
Planning & Engineering	66	53	10
Budget & Treasury Office	26	15	1
Community Services	162	103	59
LED	10	7	3
Corporate Service	58	44	14
Total	334	228	106

The organisational structure is currently under review, to align certain functions with the appropriate departments and Council priorities as articulated in the IDP. There is also a need to align the organisational structure with the budget and to ensure that it is MSCOA compliant. All municipal employees have job descriptions which are given to each employee when they sign their employment contract. The Corporate Services Department also ensures that all municipal officials have the code of conduct and it is also responsible to monitor compliance and adherence. The above office also ensures compliance with the recruitment policy and that there is a budget for all advertised vacancies.

#### 3.7.6 Human Resource Development

## 3.7.6.1 Employment Equity

In the past the staff components of the Municipality did not fully reflect the demographics of the municipal area, and the approved Equity Plan had to be activated to address the imbalances created by Apartheid employment policies. To date, the Municipality has complied with the required provisions of the Employment Equity Act. Employment equity reports are generated and submitted to the department of Labour on an annual basis. The municipality has adopted employment equity policy in 1st July 2013 to ensure compliance with the provisions of the Employment Equity Act of 1998 and is reviewed annually, at the moment this policy is among the policies that waiting for council approval.

# 3.7.6.2 Workforce Capacity Development

Section 68 (1) of the Municipal Service Act (2000) requires municipalities to develop their human resource capacity to a level that enables them to perform their functions and exercise their powers in an economical, effective, efficient, and accountable way. The Municipality, through the Human Resources Development Unit under the Corporate Services Department, is the custodian or champion for skills development on behalf of the Municipality. Various training interventions are conducted through different levels in the organization. There are training programmes that are intended to equip the employee in order to improve the quality and standard of service delivery. The Workplace Skills Plan is developed along the LGSETA guideline. The Municipality collects in full almost all of what is due to it in training rebates, on an annual basis. Whilst the Human Resources Development Unit is tasked to improve the competency of our employees, the unit is also responsible for working in partnership with various departments, training providers, and communities to improve the level of skills, knowledge, and behavior of our employees and citizens, enabling them to be active participants in the economic development and growth of the region.

#### 3.7.6.3 Labour Relations

The Municipality has established a local labour forum (LLF). This forum is functional and in the past financial year it held four meetings aimed at addressing labour issues.

## 3.7.6.4 Implementation of OHS Act

The Municipality in 2016/17 established an Occupation Health & Safety (OHS) Committee to oversee the implementation of the OHS Act. The act is implemented to protect workers from hazardous materials such as chemicals, microorganisms, etc. to prevent possible illness. The Act also stipulates the safe use of machinery and equipment to prevent injury. The act also protects co-workers, family members, employers, customers or any person that might be affected by your workplace environment. The committee sits quarterly and forms part of the institutional calendar.

## 3.7.7.5 Workplace Skills Plan (WSP)

The WSP is an annual plan developed by Port St. Johns Municipality that describes the training and development strategy of the organization, and assists the organization to meet its overall objectives and targets. The WSP of the Municipality must relate to the key municipal Integrated Development Plan objectives, and to the priority training areas identified in the sector skills plan. The process of compiling the Work Place Skills Plan started in July 2016, when all employees were approached and were requested to complete forms to identify their training needs and is reviewed on annual basis.

The training needs that are identified in these forms are used to compile the Work Place Skills Plan. Organizations that have more than 50 employees must consult on the process of developing the Workplace Skills Plan in a Training and Development Committee. Where a workplace is unionized, trade union and management structures must be represented on this Committee, as their signature is required to verify that consultation on the development of the workplace skills plan has taken place. It is essential to obtain buy-in in the process, initially at Council Level, and then throughout the Organization. The same approach was followed by Port St. Johns Municipality.

#### 3.7.7.6 Retention Strategy

The Municipality has developed and adopted a policy on Staff Retention strategy to address the scarce skills phenomenon. It is the belief of the Municipality that through recruitment, the application of the employment Retention Policy will contribute towards assisting the Municipality to meet its objectives as expounded in the IDP.

# 3.7.7 Municipal Policies

The Municipality has adopted the following HR policies 01 July 2013 in order to address gaps on existing policies and to assist facilitation of operations of the municipality in achieving its objectives and IDP objectives. All policies are under review and thereafter submitted for council approval.

- Organizational design, approving and changing of organizational structure
- Recruitment, selection, shortlisting and induction management
- Placement
- Employee leave management
- Skills development and training
- Employee assistance programme
- Employment equity plan
- Overtime management
- Employment retention strategy
- Bursary policy
- Appointment in acting capacity policy
- Occupational health and safety
- Cellphone policy
- Travelling and subsistence
- Disciplinary procedure and code collective agreement
- Management of customer services
- Bereavement policy
- Exit policy and procedure
- Transport and operations policy
- Management of performance in the municipality
- Pauper burial policy

#### Organizational design, approving and changing of organizational structure

The purpose of the policy is to develop organizational structure, create and abolish posts. The policy was adopted on the 1<sup>st</sup> of July 2013 and reviewed annually for Council approval.

# Recruitment, selection, shortlisting and induction management

- Aimed at matching the Human Resource to the strategic and operational needs of the Municipality and ensuring the full utilization and continued development of these employees
- It embraces Employment Equity imperatives through ensuring that aspects of recruitment, selection, interviewing and appointment of employees shall be nondiscriminatory and afford applicants equal opportunity to compete for vacant position.
- To ensure continuous supply, attracting and retention of competent employees to meet the changing human capital needs of the organization
   The policy was adopted on the 1st of July 2013 and reviewed annually and is waiting for council approval.

# CHAPTER 4 THE IDP STRATEGIC APPROACH

#### 4. CHAPTER 4 IDP STRATEGIC APPROACH

#### 4.1 Introduction

The Vision, Objectives, Strategies, and Projects of Port St. Municipality are underpinned by Strategic Planning and Policies at a National and Provincial level, which were summarized in Chapter 2 above. The objectives and components of these documents and policies have helped determine the direction towards which the Municipality is moving, as reflected in this IDP.

# 4.2 Municipal Needs Analysis

The following table provides a summary of the issues raised by community members during the **IDP roadshows** held on 27 November 2020 and some of the information has been extracted from the Ward Profiles that have been prepared by the Ward Councillors.

**Table 4.1: Community Needs** 

IDP ROADSHOW 2019			
WARD NO.	COMMUNITY NEEDS		
1	<ul> <li>✓ T29, Rhebhu and Tsweleni A/R need to be re-graveled.</li> <li>✓ Maintenance of KwaGingqi, Qandu and Gomolo A/R</li> <li>✓ Provision of RDP and water services must be extended through out the ward</li> <li>✓ Unfinished Mpotshotsho electrification</li> </ul>		
2	<ul> <li>✓ Request for the maintenance of access roads that was affected by disaster.</li> <li>✓ Request for the maintenance of the following Access Roads: -         <ul> <li>Mfadaleni</li> <li>Mawotsheni</li> <li>Nyikimeni</li> <li>Mtalala</li> <li>Njela</li> <li>Masameni</li> </ul> </li> <li>✓ Electrification of infilts at the following villages: -         <ul> <li>Mtalala</li> <li>Mhlezi</li> <li>Luphuzi</li> <li>Noduva</li> <li>Lugasweni</li> </ul> </li> </ul>		
3	<ul> <li>✓ Maintenance of Butho A/R and Butho bridge</li> <li>✓ Maintenance of the following Access Roads:-         <ul> <li>○ Mbenengeni</li> <li>○ Mancu</li> <li>○ Mfadaleni</li> <li>○ Mancu</li> <li>○ Nqutyana</li> </ul> </li> </ul>		

4	<ul> <li>✓ Electrification of infilts at Mtshologwini and Kukhwezeni villages</li> <li>✓ Request for the maintenance of the following access road as it was affected by the recent disaster: -         <ul> <li>Hlamvana</li> <li>Bholani</li> <li>Mafusini</li> <li>Mngazana</li> <li>Tombo Mission</li> <li>Nkonxeni</li> <li>Ghetto</li> <li>Rhela</li> <li>Mgxabakazi</li> </ul> </li> </ul>
5	<ul> <li>✓ Request to finalise unfinished slabs</li> <li>✓ Request for the maintenance of bridges</li> <li>✓ Request for vehicles that will be transporting old age people to grants paypoints</li> <li>✓ Request for the maintenance of access roads</li> <li>✓ Water taps that are not fully functional</li> <li>✓ Request for the provision RDP House</li> <li>✓ Employment opportunities for youth</li> <li>✓ Provision of kit for soccer to all villages</li> <li>✓ Provision of toilets</li> <li>✓ Request to build house for the disabled woman in Cwebeni</li> <li>✓ Request to provide disabled woman at Cwebeni with a new wheelchair</li> <li>✓ Request for a clinic</li> <li>✓ Youth to be considered in EPWP employment opportunities</li> <li>✓ Request to finalize electrification at Cwebeni</li> <li>✓ Maintenance of Scambeni Sports Ground</li> </ul>
7	<ul> <li>✓ Request for Hospital and College in town</li> <li>✓ Municipality must take note issue of land invasion</li> <li>✓ Is municipality have plans to prevent floods</li> <li>✓ Recruitment process in municipality is poor</li> <li>✓ Finalisation and maintenance of Nonyevu A/R</li> <li>✓ Request for the provision of water at Nonyevu Village</li> <li>✓ Youth should be considered in employment opportunities</li> <li>✓ Request to fence Airstrip</li> <li>✓ Request to provide Nkampini Netball Club with kit</li> <li>✓ Request for the maintenance of the following access roads: -</li> <li>○ Ngqwaleni</li> <li>○ Makhovana</li> </ul>
8	<ul> <li>Tankini</li> <li>Zintakumbeni – Ntsimbini</li> <li>Dangwana</li> <li>Mgqibi – Gadeni</li> <li>Request for speed humps</li> <li>Requested for tolilets</li> <li>✓ Request for the finalization of electrification</li> <li>✓ Maintenance of Majola Community Hall</li> <li>✓ Maintenance of Buje A/R</li> </ul>

	✓ Request for the provision of water
	✓ Support & develop youth and coops
	✓ Construction of Buje Bridge
9	✓ Maintenance of Green – Swazini A/R
	<ul> <li>✓ Maintenance of Qaka – Mboleni</li> </ul>
	✓ Maintenance of Mkanzini – Niniva A/R
	✓ Maintenace of Cabasa A/R
	✓ Maintenance of A/R from Vakele – Zinyosini School
	✓ Construction of Mboleni – Kopi A/R
	✓ Construction of Nyosana A/R
	✓ Construction of A/R from Bizana Stop - KwaNgqolo
	√ Request for electrification of new extension
	✓ Maintenance of the existing RDP Houses that were affected by
	disaster
	√ Water taps that are not fully functional
	✓ Request for the R20 that were deducted from EPWP Workers to
	be paid back
	√ Request for pre-schools
	✓ Youth should be considered in employment opportunities
	✓ Provision of water
	√ Request for Clinic
	✓ Maintenance of Qaka and Bizana Grounds
10	✓ Electrification of new extension
	√ Request for water tanks for Mthweni Village
	√ Request for sewing machines
	✓ Request for maintenance of bridges that were affected by
	floods.
	✓ Maintnance of Access Roads
11	✓ Request for grant paypoints
	✓ Request for blading of Buchele and Ntogwana – Sikhululweni
	A/R
	✓ Request for water at Xhaka Village
	✓ Request for playgrounds each village
	✓ Electrification of Mthambalala and Lujazo
12	√ Request to stop abusing yellow plant
	<ul><li>✓ Maintenance of Clinic – Njeni – Ntile – Nomsenge –</li></ul>
	Phophomeni
	✓ Request for water
	✓ Request for RDP Houses
	✓ Request for cambatha bridge
13	✓ Request for water taps at Mbokazi& Ndwalane
	✓ Request for RDP Houses
	✓ Maintenane of Nyazi Access Road
	✓ Request for toilets
	✓ EPWP employment to all youth
14	✓ Request for Boreholes
	✓ Taps that are not working properly
	✓ Request for RDP Houses
15	✓ Request for a mobile clinic at Luqhoqhweni Village
	✓ Contruction of Mdlankala Bridge

	<ul> <li>✓ Construction of Tontsini – Gangatha Access Road</li> <li>✓ Request for community halls</li> </ul>
	✓ Request for destitute houses
	<ul> <li>✓ Request for destitute riodses</li> <li>✓ Request for wheelchairs for disabled people</li> </ul>
	✓ Request for taps and tanks
	✓ Request for kit
16	✓ Youth should be considered in employment opportunities and
10	learnership programs
	✓ Request for netball & soccer playgrounds
	✓ Request for proper monitoring of CWP Projects
	✓ Request for support to agricultural coops
	✓ Mbabalane & Qubuswayo taps are not properly function
	✓ Request for scholar transport from Mbabalane – Lutaweni
	✓ Maintenance of toilets in town
	✓ Request for free basic electricity
	✓ Maintenance of Selwane A/R and construction of slab
	✓ Unfinished Mbalane A/R
	✓ Request for RDP Houses
	✓ Request for additional nurses at Luphaphasi Clinic
	✓ Request for additional staff at Luphaphasi Post Office
	✓ Request for Community Hall at Luphaphasi
17	✓ Request for clinic
	✓ Request for Community Halls
	✓ Request for Access Road
	✓ Request for water and access roads at Sijungqwini Village
18	✓ Electrification of 28 outstanding households
	✓ Request for water
	✓ Request for water at Tyeni Village
	✓ Request for street lights
	✓ Request for playgrounds
19	✓ Request for water at Jambeni B Village
	<ul> <li>✓ Unfinished electrification project</li> </ul>
	✓ Request for RDP Houses
	✓ Unfinished Jambeni – Mamvenyane village
20	✓ Request for community halls
	√ Request for access roads
	√ Request for clinic at Mtimde
	√ Request for playgrounds

# 4.3 The Main KPAs

- Spatial planning
- Basic service delivery
- Financial viability and Management
- Local economic development
- Good governance and public participation
- Municipal transformation and institutional development

# 4.4 Municipal Key Issues

**Table 4.2: Municipal Key Issues** 

KPA	KEY ISSUES	GOAL STATEMENT
Spatial planning	Spatial Equity	To develop Port St. Johns as an integrated spatially equitable municipal area, maximizing the potential benefits of its environmental assets in a sustainable and prosperous manner for all its people
Basic service delivery	Infrastructure backlogs Inadequate provision of basic services Inadequate provision of community services	To provide sustainable municipal infrastructure and social services, consistently maintaining and improving the needs of the people
Financial viability and Management	Debt collection Revenue generation Poor internal controls and systems	To build financial sustainability for Port St. Johns Municipality through empowering staff to achieve Good Governance and a Clean Administration, promoting accuracy and transparency
Local Economic Development	Economic growth leading to the creation of decent jobs. Economic infrastructure development	To create and facilitate a conducive environment that builds inclusive local economies, sustainable decent employment and eradicates poverty
Good governance and public participation	Innovative and effective public engagements	To create an enabling environment for active public participation and an administrative culture characterized by accountability transparency and efficiency
Municipal transformation and institutional development	Institutional skills development and professionalization of the organization. Filling of strategic critical vacant posts. Institutional and individual performance management framework.	To provide professional, efficient, people cantered human resources and administrative services to Port St. Johns Communities, staff and council for a transformed, equitable and efficient development local system

#### 4.5 IDP Priorities

- A well-serviced Municipality
- An accessible Municipality
- Building inclusive Green Municipality
- An economically prosperous Municipality
- A financially viable and well-governed Municipality
- Supporting Organization Design, Human Capital

## 4.6 Municipal Vision

#### Vision

Destination of choice that promotes inclusive economic growth for a sustainable and unified municipality.

#### Mission

A municipality that is financially viable and committed to provide quality services through good governance in a manner that is equitable and responsive to community needs.

#### Values

In addition to the eight Batho Pele principles introduced by government on 1 October 1997, the municipality wishes, in the next five years to embrace an additional seven values of accountability, corruption-free, responsibility and social justice. Statements made below therefore constitute a service charter with residents of Port St John's Municipality who are the recipients of the goods and services of the municipality.

#### Municipal values:

- Effectiveness
- Honesty
- Accountability
- Ethics
- Transparency
- Efficiency
- Integrity

# 4.7 Batho Pele Principles

The Batho Pele "People First" values were first introduced on 1 October, 1997 as a government initiative to stand for better than before delivery of goods and services. The Batho Pele initiative aims to enhance the quality of and accessibility to government services by improving efficiency and accountability to the recipients of public goods and services. As a local municipality which is a frontline of government and therefore the face of government for delivery of goods and services, and in keeping with the municipal mandate as elaborated under vision, Port St Johns Local Municipality embraces and will be guided by the eight Batho Pele principles in dealing with the residents of the municipality and in executing its mandate.

The principles are elaborated in the table below.

Table 4.3: Batho Pele Principles

BATHO PELE PRINCIPLE	PRINCIPLE STATEMENT	APPLICATION
Consultation	Recipients of the service must be consulted	Residents should tell the
	about the level and quality of the public	municipality what they
	services they receive and, wherever	want from the municipality
	possible, should be given a choice about the	and government.
	services that are offered.	
Service	You should be told what level and quality of	Residents must insist that
standards	the public services you will receive so that	promises are kept.
	you are aware of what to expect.	
Access	You and all citizens should have equal	One and all should get
	access to the services to which you are	their fair share.
	entitled.	
Courtesy	You should be treated with courtesy and	Don't accept insensitive
	consideration.	treatment.
Information	You should be given full, accurate	You are entitled to full
	information about the public services you are	particulars.
	entitled to receive.	

Openness and	You should be told how national and	Administration must be an
transparency	provincial departments are run, how much	open book.
	they cost, and who is in charge.	
Redress	If the promised standard of service is not	Your complaints must
	delivered, you should be offered an apology,	spark positive action.
	a full explanation and a speedy and effective	
	remedy. When complaints are made, you	
	should receive a sympathetic, positive	
	response.	
Value for	Public services should be provided	Your money should be
money	economically and efficiently in order to give	employed wisely.
	you the best possible value for money.	

#### 4.8 KPAs, OBJECTIVES & STRATEGIES

## 4.81. Municipal Planning and Co-operative government

This section provides the background for the inter-governmental development planning framework that was considered during the development of the municipal strategies and illustrates the alignment of all these strategies as mandated by Section 25(1) of the Municipal Systems Act. Chapter 4 also details how the municipality organisational goals and strategic objectives will address priority issues through the tracking of performance indicators and targets, through the institutional scorecard. The alignment table below summarises the integration of the developmental frameworks into one strategy for the Port St Johns Municipality.

# 4.8. 2 Goals and Strategic objectives linked to National, Provincial outcomes

**Table 4.4: Strategic Alignment** 

KEY PERFOMANCE AREAS	OUTCOME 9	PDP	B2B PILLARS/TEN- POINT PLAN	STRATEGIC GOAL	GOAL STATEMENT	IDP REF	STRATEGIC OBJECTIVES	STRATEGIES
Spatial planning	Responsive, accountable, effective and efficient developmental Local Government System and Traditional	Vibrant, equitably, enabled Communities	Spatial regional integration zones/spatial contract	Effective and efficient planning and development-oriented municipality	To develop an integrated spatially equitable municipal area, maximizing the potential benefits of its environmental assets in a sustainable and	SP 1.1	Effective and efficient implementation of spatial planning in a compliant manner	<ul> <li>Develop and implement land use management and spatial planning system</li> <li>Coordinate the development of an integrated plan for human settlement.</li> </ul>
	Leadership				prosperous manner	SP 1.2	To promote the protection and enhancement of municipal environmental assets and natural resources	Coordinate and facilitate the environmental related interventions aimed at protecting the municipal environmental and natural resources
Basic Service Delivery	Responsive, accountable, effective and efficient developmental Local Government System and Traditional Leadership	Vibrant, equitably, enabled Communities  An educated, empowered and Innovative citizenry	Delivering basic services	Equitable and sustainable provision of municipal infrastructure	To provide sustainable municipal infrastructure and social services, consistently maintaining and improving the needs of the people	BSD 2.1	Adequate provision and maintenance of basic infrastructure services	Coordinate and facilitate the implementation of INEP projects     Facilitation of electrification projects through ESKOM     Construction of Access Roads     Implementation of infrastructure maintenance plan

KEY PERFOMANCE AREAS	OUTCOME 9	PDP	B2B PILLARS/TEN- POINT PLAN	STRATEGIC GOAL	GOAL STATEMENT	IDP REF	STRATEGIC OBJECTIVES	STRATEGIES
		A healthy population				BSD 2.2	Rapid provision of social and community services	Efficient and effective development and management of Public amenities     Coordinate the implementation of Integrated Waste Management Plan     Facilitate the removal of alien plants through partnerships     Provision of Free Basic Services     Customer Relations Management     Maintain a safe work place
						BSD 2.3	Provision and maintenance of water and sanitation infrastructure services	Facilitate the provision and maintenance of water and sanitation infrastructure services
						BSD 2.4	Coordinate and facilitate economic infrastructure development through Public-Private Partnerships (PPP)	Facilitate the provision of economic infrastructure for shared growth
Financial Viability &	Responsive, accountable,	Capable, conscientious	Sound financial management	To create a financial viable	To promote financial sustainability through	FVM 3.1	Create sound financial	Improvement of revenue generation
Management	effective and efficient	and		environment in accordance	effective internal controls pertaining to		management, Supply Chain	Compliance to MFMA provisions and prescripts

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KEY PERFOMANCE AREAS	OUTCOME 9	PDP	B2B PILLARS/TEN- POINT PLAN	STRATEGIC GOAL	GOAL STATEMENT	IDP REF	STRATEGIC OBJECTIVES	STRATEGIES
	developmental Local Government System and Traditional Leadership	accountable institutions		with relevant Acts towards clean administration	Supply Chain, Asset, Revenue, Budget and expenditure management		and Asset Management environment	with specific reference to budget and expenditure (including payroll)  Strengthen financial management internal controls  Regular, implementation, monitoring and reporting on Supply Chain management prescripts  Effective and efficient implementation of Asset Management Policy
Local Economic Development	Implementation of Community works Programme and supported Cooperatives	A growing, inclusive and equitable economy	Spatial regional integration zones/spatial contract	Viable, liveable and sustainable developmental municipality that promotes transformative economic livelihoods	To create and facilitate a conducive environment that builds inclusive local economies, sustainable decent employment and eradicates poverty	LED 4.1	Promote Local Economic development through agriculture, tourism and oceans economy  Creation of sustainable job opportunities through internal and external partnerships	<ul> <li>Promote rural economic development through formalised agricultural production</li> <li>Enhance eco-tourism, oceans economy, heritage and sports tourism participation.</li> <li>Improve service in tourism industry.</li> <li>Implementation of the LED Strategy</li> <li>Coordinate partnerships for job creation (CDW, CWP, EPWP, etc.)</li> <li>Coordinate and facilitate the development of the Film Production By-Law.</li> </ul>

KEY PERFOMANCE AREAS	OUTCOME 9	PDP	B2B PILLARS/TEN- POINT PLAN	STRATEGIC GOAL	GOAL STATEMENT	IDP REF	STRATEGIC OBJECTIVES	STRATEGIES
Good governance and Public Participation	Deepen Democracy through a refines Ward Committee System	Capable, conscientious and accountable institutions	Good governance	To improve public trust and credibility in local governance through public participation	To create an enabling environment for active public participation and an administrative culture characterized by accountability, transparency and efficiency	GGP P 5.1	To promote sound leadership, good governance, public participation and enabling environment	<ul> <li>Implementation of compliance register</li> <li>Implementation of the Batho Pele principles and Public participation policy</li> <li>Conduct awareness campaigns of government programmes</li> <li>Promote accountability and transparency</li> <li>Implementation of Communication strategy</li> <li>Strengthen the functioning of SPU</li> <li>Coordinate the implementation of SPU programmes</li> <li>Development of a Traditional Leadership support Policy</li> </ul>
Municipal transformation and institutional development	Implement a differential approach to Municipal Financing, planning and support	Capable, conscientious and accountable institutions An educated, empowered and innovative citizenry	Building capacity	An enabling environment to enhance institutional capacity to promote governance and integrated support services.	To provide professional, efficient, people cantered human resources and administrative services for a transformed, equitable and efficient development local system	MTID 6.1	Create a conducive administrative environment and organizational development	<ul> <li>Facilitate the Implementation of the HR Plan</li> <li>Implementation of the Workplace Skills Plan.</li> <li>Functional and efficient provision of ICT</li> <li>Implementation of the PMS Policy</li> <li>Develop, review and Implement HR Policies.</li> <li>Effective records management system</li> <li>Institutionalise and coordinate customer care services</li> </ul>

KEY PERFOMANCE AREAS	OUTCOME 9	PDP	B2B PILLARS/TEN- POINT PLAN	STRATEGIC GOAL	GOAL STATEMENT	IDP REF	STRATEGIC OBJECTIVES	STRATEGIES
								Finalisation of organisational structure review

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#### 4.9 INSTITUTIONAL SCORECARD

The development of IDP 2022-2027 has seen the alignment between the IDP strategic framework, the Service Delivery & Budget Implementation Plan (SDBIP), and the MTREF. A unique IDP number has been given to each strategic objective as recorded on the five- year scorecard which would serve as an alignment tool between the IDP and SDBIP. The same objectives have been further translated into a year, to fit into the SDBIP which is an annual document. The table below summarizes a high level annual scorecard derived from the five -year scorecard.

In creating these linkages, it becomes far easier for oversights structures (e.g. Council, Audit Committee, the Auditor General, etc.) to ensure that municipal expenditure is in terms of the municipal vision, the IDP and budget.

KPA	STRATEGIC GOAL	STRATEGIC OBJECTIVE	IDP REF.		KPI NO.	KEY PERFORMANCE INDICATOR	BASELINE	ANNUAL TARGET	BUDGET
Spatial Planning	efficient planning and development-			Develop and implement a land use and spatial planning system	1.1	Number of GIS installed and maintained	Nil	1 GIS installed and maintained	R260,000.00
Spatial Planning	efficient planning and development-		SP 1.2	Develop and implement a land use and spatial planning system	1.2	Number of land Feasibility studies conducted at Cemetery development	Nil	Feasibility study conducted for a Cemetery development	Operational
Basic Service Delivery	sustainable provision of	Adequate provision and maintenance of basic infrastructure services		Construction of Access Roads	2.1	% Progress of work done on km construction of Cwebeni gravel Access Road		100% of work done on km construction of Cwebeni gravel Access Road	R5,709,688.00
Basic Service Delivery	sustainable provision of	Adequate provision and maintenance of basic infrastructure services	BSD 2.1	Construction of Access Roads	2.2	% Progress of work done on km construction of Nomsenge gravel Access Road	Nil	100% of work done on km construction of Nomsenge gravel Access Road	R6,094,110.00
Basic Service Delivery	sustainable provision of	Adequate provision and maintenance of basic infrastructure services	BSD 2.1	Construction of Access Roads	2.3	% Progress of work done on km construction of Ngcoya gravel Access Road		100% work done on kms construction of Ngcoya gravel Access Road	R5,320,819.00
Basic Service Delivery	sustainable provision of	Adequate provision and maintenance of basic infrastructure services	BSD 2.1	Construction of Access Roads	2.4	% Progress of work done on km construction of Mdlankala Bridge	Nil	100% of work done on km construction ofMdlankala Bridge	R3,995,436.00

Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services	BSD 2.1	Construction of Access Roads	2.5	% Progress of work done on km construction of Kwadyovuza - Mgcwini gravel Access Road	Nil	100% of work done on km construction of Kwadyovuza - Mgcwini gravel Access Road	R5,077,553.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services	BSD 2.1	Construction of Access Roads	2.6	% Progress of work done on km construction of Mthimde gravel Access Road	Nil	100% of work done on km construction of Mthimde gravel Access Road	R5,433,738.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services	BSD 2.1	Construction of Access Roads	2.7	% progress of work done on km construction of Codesa-Madakeni gravel Access Road	Nil	100% of work done on km construction of Codesa-Madakeni gravel Access Road	R5,287,556.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services	BSD 2.1	Construction of Access Roads	2.8	% progress of work done on 3kms construction of Agate Terrace paved access road Phase 2	60%	100% of work done on 3kms construction of Agate Terrace paved access road Phase 2 (accumulative)	R5, 000 000
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services		Construction of Access Roads	2.9	% progress of work done on 3kms construction of Agate Terrace paved access road Phase 3	Nil	100% of work done on 3kms construction of Agate Terrace paved access road Phase 3	
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services	BSD 2.1	Coordinate and facilitate the implementation of INEP project		Number of high mast lights installed	Nil	6 high mast lights installed	R5,200,000.00

Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services	Coordinate and facilitate the implementation of INEP projects	% progress of work done on 180 household connections at Lutshaya village	Nil	100% of work done on 180 household connections at Lutshaya village	R3,600,000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services	Coordinate and facilitate the implementation of INEP projects	% progress of work on 120 household connections at Luzuphu village	Nil	100% work done on 120 household connections at Luzuphu village	R2,400,000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services	Coordinate and facilitate the implementation of INEP projects	% progress of work done on 140 household connections at Ndayini-Mkhumbini village	Nil	100% of work done on 140 household connections at Ndayini- Mkhumbini village	R800,000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services	Coordinate and facilitate the implementation of INEP projects	% progress of work done on 106 household connections at Zinyosini village	Nil	100% of work done on 106 household connections at Zinyosini village	R2,120,000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services	Coordinate and facilitate the implementation of INEP projects	% progress of work done on 150 household connections at Qandu village	Nil	100% of work done on 150 household connections at Qandu village	R3,000,000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services	Coordinate and facilitate the implementation of INEP projects	% progress of work done on 110 household connections at Gomolo village	Nil	100% of work done on 110 household connections at Gomolo village	R2,200,000.00

Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services	BSD 2.1	Coordinate and facilitate the implementation of INEP projects		% progress of work done on 80 household connections at Lukhwazweni emasamini village	Nil	100% of work done on 80 household connections at Lukwazweni emasamini village	R1,600,000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Adequate provision and maintenance of basic infrastructure services	BSD 2.1	Coordinate and facilitate the implementation of INEP projects		% progress of work done on 98 household connections at Mngezu village	Nil	100% of work done on 98 household connections at Mngezu village	R1,960,000.00
Basic Service delivery	Equitable and sustainable provision of municipal infrastructure	Rapid provision of social and community services	BSD 2.2	Coordinate the implementation of Integrated Waste Management Plan	2.19	Number of cleaning campaigns conducted	1	1 cleaning compaign conducted	R202, 506.98
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Rapid provision of social and community services	BSD 2.2	Coordinate the implementation of Integrated Waste Management Plan		Number of rehabilitations conducted at Land fill Site	3	4 rehabilitations conducted at land fill site	R200,000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Rapid provision of social and community services	BSD 2.2	Coordinate the implementation of Integrated Waste Management Plan		% progress of work done on partitioning of land fill site	Nil	100% of work done on paritioning of land fill site accumulative	R50 000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Rapid provision of social and community services	BSD 2.2	Efficient and effective development and management of Public amenities	2.22	% progress of work done on construction of office building Phase 2 at animal Pound (accumulative)	Nil	100% of work done on construction of office building Phase 2 at animal Pound (accumulative)	R500 000.00

Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Rapid provision of social and community services	BSD 2.2	Efficient and effective development and management of Public amenities	2.23	Number of Sport Grounds maintaned	Nill	2 Sport Grounds maintained	R1 000 000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Rapid provision of social and community services	BSD 2.2	Efficient and effective development and management of Public amenities	2.24	Number of Community Halls maintaned	3	3 Community Halls maintained	
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Rapid provision of social and community services		Efficient and effective development and management of Public amenities	2.25	Number of Community Halls fenced	Nill	3 Community Halls fenced	R1 000 000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Rapid provision of social and community services	BSD 2.2	Efficient and effective development and management of Public amenities	2.26	Number of Recyle Bins provided to schools	Nill	20 Recycle Bins provided to schools	R700 000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Rapid provision of social and community services	BSD 2.2	Efficient and effective development and management of Public amenities	2.27	Number of Ablution & Shower facilities maintained at second beach	Nill	1 Ablution and shower facilities at second beach and taxi rank renovated (accumulative	R500 000.00

 $206 \mid Page$  Destination of choice that promotes inclusive economic growth for a sustainable and unified municipality

Basic Service delivery	Equitable and sustainable provision of municipal infrastructure	Rapid provision of social and community services	Provision of Free Basic Services	2.28	Number of Households benefited from the Free Basic services electricity	14293	13 000 Households benefited from Free Basic Services electricity	3,200,000.00
Basic Service delivery		Rapid provision of social and community services	Provision of Free Basic Services	2.29	Number of Households benefited from the Free Basic services alternative energy	1000	2 000 Households benefited from Free Basic Services alternative energy	R1,886,400.00
Basic Service delivery	Equitable and sustainable provision of municipal infrastructure	Rapid provision of social and community services	Provision of Free Basic Services	2.30	Number of Indigent registers updated and submitted to Council for approval	1	Indigent register updated and submitted to Council for approval	Operational
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Coordinate and facilitate economic infrastructure development through Public-Private Partnerships (PPP)	Facilitate the removal of alien plants through partnerships	2.31	Number of hacters done for the removal of alien plants	2000	200 hacters done for the removal of alien plants	R5 582 000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Coordinate and facilitate economic infrastructure development through Public-Private Partnerships (PPP)	Facilitate the provision of economic infrastructure for shared growth	2.32	Number of shelters constructed for informal traders at Isinuka	Nil	9 Shelters constructed for informal traders at Isinuka	R300 000.00

Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Coordinate and facilitate economic infrastructure development through Public-Private Partnerships (PPP)	Facilitate the provision of economic infrastructure for shared growth	2.33	Number of tourism town entrance stuctures refurbished	Nil	1 tourism town entrance stuctures refurbished	R300, 000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Coordinate and facilitate economic infrastructure development through Public-Private Partnerships (PPP)	Facilitate the provision of economic infrastructure for shared growth	2.34	Number of local Hiking trails maintained	Nil	2 local Hiking trails maintained	R350,000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Coordinate and facilitate economic infrastructure development through Public-Private Partnerships (PPP)	Facilitate the provision of economic infrastructure for shared growth	2.35	% of work done on construction of Pottery Machine structure for disabled people	Nil	100% of work done on construction of Potery Machine structure for disabled people	R150 000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Coordinate and facilitate economic infrastructure development through Public-Private Partnerships (PPP)	Implementation of infrastructure maintenance plan		Number of kms of gravel access roads maintained (bladed) in wards	82.2 km	140 kms of gravel access roads maintained (bladed) in wards	R8 000 000.00
Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Coordinate and facilitate economic infrastructure development through Public-Private Partnerships (PPP)	Implementation of infrastructure maintenance plan		% progress of work done on 10kms of gravel access roads maintained (tip and processing) (non- accumulative)		100% of work done on 30 km of gravel acces roads maintained (tipping and processing) (non-accumulative)	

Basic Service Delivery	Equitable and sustainable provision of municipal infrastructure	Coordinate and facilitate economic infrastructure development through Public-Private Partnerships (PPP)	BSD 2.1	Implementation of infrastructure maintenance plan		Number of street lights maintained in ward 4 & 6 (non-accumulative)		280 street lights maintained in ward 4 & 6 (non-accumulative)	R500 000
Financial Viability and Management	To create a financial viable environment in accordance with relevant Acts towards clean administration	Create sound financial management, Supply Chain and Asset Management environment	FVM 3.1	Improvement of revenue generation	3.1	Number of debt write- off policies implementation report produced	Nil	debt write off policy implementation report produced	Operational
Financial Viability and Management	To create a financial viable environment in accordance with relevant Acts towards clean administration	Create sound financial management, Supply Chain and Asset Management environment	FVM 3.1	Improvement of revenue generation	3.2	% increase in revenue collection (non-accumulative)	%	12% increase in revenue collection( non-accumulative)	Operational
Financial Viability and Management	To create a financial viable environment in accordance with relevant Acts towards clean administration	Create sound financial management, Supply Chain and Asset Management environment	FVM 3.1	Improvement of revenue generation	3.3	Number of comprehensive Supplementary Valuation Roll produced	Nil	1 comprensive Supplementary Valuation roll produced	R 164 431,20

Financial Viability and Management	To create a financial viable environment in accordance with relevant Acts towards clean administration	Create sound financial management, Supply Chain and Asset Management environment		Compliance to MFMA provisions and prescripts with specific reference to budget and expenditure (including payroll)	3.4	Number of Consolidated annual financial statements produced & submitted to Council, AG & Treasury	1	1 Consolidated annual financial statements produced & submitted to Council, AG & Treasury	R3 300 000.00
Financial Viability and Management	To create a financial viable environment in accordance with relevant Acts towards clean administration	Create sound financial management, Supply Chain and Asset Management environment		Compliance to MFMA provisions and prescripts with specific reference to budget and expenditure (including payroll)	3.5	Number of budget related policies reviewed & submitted to council for approval	16	16 budget related policies reviewed & submitted to council for approval	Operational
Financial Viability and Management	To create a financial viable environment in accordance with relevant Acts towards clean administration	Create sound financial management, Supply Chain and Asset Management environment		Compliance to MFMA provisions and prescripts with specific reference to budget and expenditure (including	3.6	Number of monthly payroll schedules generated	12	12 monthly payroll schedules generated	Operational
Financial Viability and Management	To create a financial viable environment in accordance with relevant Acts towards clean administration	Create sound financial management, Supply Chain and Asset Management environment	FVM 3.1	, ,	3.7	Number of monthly overtime reconciliations generated inaccordance with the budget allocations	12	12 monthly overtime reconciliations generated inaccordance with the budget allocations	Operational

Financial Viability and Management	To create a financial viable environment in accordance with relevant Acts towards clean administration	Create sound financial management, Supply Chain and Asset Management environment	FVM 3.1	Compliance to MFMA provisions and prescripts with specific reference to budget and expenditure including payroll	3.8	% of funds spent on conditional grants allocation		100% of funds spent on each conditional grant allocation (EPWP, FMG, MIG, INEP, STR, DSRAC)	Operational
Financial Viability and Management	To create a financial viable environment in accordance with relevant Acts towards clean administration	Create sound financial management, Supply Chain and Asset Management environment	FVM 3.1	Regular implementation , monitoring and reporting on supply chain management prescript	3.9	Number of Supply Chain Management reports produced in terms MFMA requirements and submitted to the mayor	4	4 Supply Chain Management report produced in terms MFMA requirements and submitted to the mayor	Operational
Financial Viability and Management	To create a financial viable environment in accordance with relevant Acts towards clean administration	Create sound financial management, Supply Chain and Asset Management environment	FVM 3.1	Effective and efficicent implementation of asset management policy	3.10	Number of GRAP asset management register updated	1	1 GRAP asset management register updated	Operational
Local Economic Development	and sustainable developmental	Promote Local Economic development through agriculture, tourism and oceans economy	LED 4.1	Promote rural economic development through formalized agricultural production	4.1	Number of macadamia nuts farmers supported with seedlings	Nil	Macadamia nuts farmers supported with seedlings	R 150 000.00

Local Economic Development	and sustainable developmental	Promote Local Economic development through agriculture, tourism and oceans economy	LED 4.1	Enhance eco- tourism, oceans economy, heritage and sports tourism participation	4.2	Number of small tourism businesses supported	Nil	5 small tourism businesses supported	R589, 646.89
Local Economic Development	and sustainable developmental	Promote Local Economic development through agriculture, tourism and oceans economy	LED 4.1	Enhance eco- tourism, oceans economy, heritage and sports tourism participation	4.3	Number of Cultural Intsizwa supported	Nil	2 groups of Cultural Intsizwa supported	R200,000.00
Local Economic Development	and sustainable developmental	Promote Local Economic development through agriculture, tourism and oceans economy	LED 4.1	Enhance eco- tourism, oceans economy, heritage and sports tourism participation	4.4	Number of Cultural Heritage celebrations conducted	1	1 Cultural Heritage celebration conducted	R800,000.00
Local Economic Development	and sustainable developmental	Creation of sustainable job opportunities through internal and external partnerships		Implementation of the LED Strategy	4.5	Number of SMMEs cooperatives supported		SMMEs cooperatives supported	R500,000.00

·	and sustainable developmental	Creation of sustainable job opportunities through internal and external partnerships	Implementation of the LED Strategy	4.6	Number of SMMEs supported	Nil	SMMEs supported	R300 000.00
·	and sustainable developmental	Creation of sustainable job opportunities through internal and external partnerships	Implementation of the LED Strategy	4.7	Number of EPWP jobs created	60	EPWP jobs created	R2 682 000.00
·	and sustainable developmental	Creation of sustainable job opportunities through internal and external partnerships	Implementation of the LED Strategy	4.8	Number of temporal lifeguards recruited	40	40 temporal lifeguards recruited	R500, 000.00
·	and sustainable developmental	Creation of sustainable job opportunities through internal and external partnerships	Implementation of the LED Strategy	4.9	Number of Small scale farmers supported	1	Small scale farmers supported	R600, 000.00
·	and sustainable developmental	Creation of sustainable job opportunities through internal and external partnerships	Implementation of the LED Strategy	4.10	Number of River Mountain marathon fun run hosted	Nil	of River Mountain marathon fun run hosted	R 400 000.00

	economic livelihoods								
Good Governance and Public Participation	public trust and credibility in local governance through public	To promote sound leadership, good governance, public participation and enabling environment		Implementation of the Batho Pele principles and Public participation policy	5.1	Number of Mayoral outreach programmes conducted	3	4 Mayoral Outreach Programmmes conducted	R350 000.00
Good Governance and Public Participation	governance	To promote sound leadership, good governance, public participation and enabling environment	5.1	Promote accountability and tranparancy	5.2	Number of compliant IDP documents prepared and submitted to Council for approval in terms MSA requrements	1	1 compliant IDP documents prepared and submitted to Council for approval in terms MSA requirements	Operational
Good Governance and Public Participation	governance	To promote sound leadership, good governance, public participation and enabling environment	5.1	Promote accountability and tranparancy	5.3	Number of compliant annual budget documents prepared and submitted to Council for approval in terms MFMA requirements	1	1 compliant annual budget documents prepared and submitted to Council for approval in terms MFMA requirements	Operational
Good Governance and Public Participation	public trust and credibility in local governance through public	To promote sound leadership, good governance, public participation and enabling environment	5.1	Promote accountability and tranparancy	5.4	Number of compliant adjustment budget documents prepared and submitted to Council for approval in terms MFMA requirements	1	compliant adjustment budget documents prepared and submitted to Council for approval in terms MFMA requirements	Operational
Good Governance and Public Participation	governance through public	To promote sound leadership, good governance, public participation and enabling environment		Promote accountability and tranparancy	5.6	Number of compliant 2023/24 SDBIP documents compiled in terms of MSA requirements	1	1 compliant 2023/24 SDBIP documents compiled in terms of MSA requirements	Operational
Good Governance	To improve public trust and	To promote sound leadership, good		Promote accountability	5.7	Number of revised 2022/23 SDBIP	1	1 revised 2022/23 SDBIP documents	Operational

and Public Participation	governance through public	governance, public participation and enabling environment		and tranparancy		documents produced in terms of MSA requirements		produced in terms of MSA requirements	
Good Governance and Public Participation	credibility in local governance through public	To promote sound leadership, good governance, public participation and enabling environment	GGPP 5.1	Promote accountability and tranparancy	5.8	Number of annual report documents compiled in terms of MSA requirements	1	1 2021/22 Annual Report documents compiled in terms of MSA requirments	Operational
Good Governance and Public Participation	public trust and credibility in local governance through public	To promote sound leadership, good governance, public participation and enabling environment	GGPP 5.1	Promote accountability and tranparancy	5.9	Number of IGR Forums conducted	2	4 IGR Forums conducted	R50 000.00
Good Governance and Public Participation	public trust and credibility in local governance through public	To promote sound leadership, good governance, public participation and enabling environment	GGPP 5.1	Promote accountability and tranparancy	5.10	Number of IDP/Budget & PMS Rep Forums convened	3	4 IDP/Budget & PMS Rep Forums convened	R660, 000.00
Good Governance and Public Participation	public trust and credibility in local governance through public	To promote sound leadership, good governance, public participation and enabling environment	GGPP 5.1	Promote accountability and tranparancy	5.11	Number of IDP/Budget & PMS Roadshows conducted	4	4 IDP/Budget & PMS Roadshows conducted	
Good Governance and Public Participation	public trust and credibility in local governance through public	To promote sound leadership, good governance, public participation and enabling environment	GGPP 5.1	Promote accountability and transparency	5.12	Number of Strategic Planning Sessions convened	1	1 Strategic Planning Session convened	R2, 140, 265.94

Good Governance and Public Participation	public trust and credibility in local governance through public		GGPP 5.1	Promote accountability and transparency	5.13	Number of Risk Management reports submitted to Audit Committee	Nil	4 Risk Management Committee reports submitted to Audit Committee	Operational
Good Governance and Public Participation	credibility in local governance through public		GGPP 5.1	Promote accountability and transparency	5.14	Number of Ordinary Audit & Risk Committee meetings convened	4	4 Ordinary Audit & Risk Committee meetings convened	Operational
Good Governance and Public Participation	public trust and credibility in local governance through public	· ·	GGPP 5.1	Promote accountability and transparency	5.15	Number of compliance documents uploaded into the municipal website	9	12 compliance documents uploaded into the municipal website	Operational
Good Governance and Public Participation	public trust and credibility in local governance through public		GGPP 5.1	Promote accountability and transparency	5.16	Number of Open Council Meetings conducted	Nil	1 Open Council meeting conducted	R 400 000.00
Good Governance and Public Participation	credibility in local governance through public		GGPP 5.1	Coordinate the implementation of SPU programmes	5.17	Number of Special programmes policies developed	Nil	1 Special Programmes policy developed	Operational
Good Governance and Public Participation	public trust and credibility in local governance through public	•	GGPP 5.1	Coordinate the implementation of SPU programmes	5.18	Number of Special programmes implemented	4	9 Special Programmes implemented	R524, 828.57

Good Governance and Public Participation	To improve public trust and credibility in local governance through public participation	To promote sound leadership, good governance, public participation and enabling environment		Implementation of the Batho Pele principles and Public participation policy	5.19	Number of Public Participation convened	Nil	4 Public Participation convened	R 150 600.00
Good Governance and Public Participation	To improve public trust and credibility in local governance through public participation	To promote sound leadership, good governance, public participation and enabling environment	5.1	Promote accountability and transparency	5.20	Number of Ordinary Council Meetings convened	3	4 Ordinary Council Meetings convened	Operational
Good Governance and Public Participation	governance through public	To promote sound leadership, good governance, public participation and enabling environment	5.1	Conduct awareness campaigns of government programmes	5.21	Number of Warrooms revived	2	20 War rooms revived in wards	R200 000.00
Good Governance and Public Participation	To improve public trust and credibility in local governance through public participation	To promote sound leadership, good governance, public participation and enabling environment	5.1	Conduct awareness campaigns of government programmes	5.22	Number of by-laws developed	2	6 of by-laws developed	R537,540.00
Good Governance and Public Participation	To improve public trust and credibility in local governance through public participation	To promote sound leadership, good governance, public participation and enabling environment	5.1	Conduct awareness campaigns of government programmes	5.23	Number of Crime awareness campaigns conducted	2	4 Crime awareness campaigns conducted	R75 000.00
Good Governance and Public Participation	To improve public trust and credibility in local governance through public participation	To promote sound leadership, good governance, public participation and enabling environment	5.1	Conduct awareness campaigns of government programmes	5.24	Number of Enviromental awareness campaigns conducted	2	4 Enviromental awareness campaigns conducted	R75 000.00

Municipal Transformation and Institutional Development			6.1	Implementation of the Workplace Skills Plan	6.1	Number of Workplace skills plan compiled and submitted to LGSETA	1	Workplace skills plan compiled and submitted to LGSETA	Operational
			6.1	Finalisation of organisational structure review	6.2	Number of organisational structure reviewed & submitted for approval by Council	Nil	Organisational structure reviewed & submitted for approval by Council	Operational
Transformation and Institutional Development	enhance institutional capacity to	Create a conducive administrative environment and organizational development		Functional and efficient provision of ICT		Number of ICT systems, softaware maintained	1	Number of ICT systems, softaware maintained	R 400 000.00
Municipal Transformation and Institutional Development	promote governance and integrated support services		6.1	Implementation of the Workplace Skills Plan	6.4	Number of employees capacity building programmes implemented	3	9 Employees capacity building programmes implemented	R502,380.00
Municipal Transformation and Institutional Development			6.1	Implementation of the Workplace Skills Plan	6.5	Number of Councillors capacity building programmes implemented	3	Councillors capacity building programmes implemented	R500 680.00

Transformation and Institutional Development	Create a conducive administrative environment and organizational development	6.1	Strengthening of labour structures	6.6	Number of LLF Meetings convened	3	12 LLF Meetings convened	Operational
Transformation and Institutional Development	Create a conducive administrative environment and organizational development	6.1	Implementation of the PMS Policy	6.7	Number of Automated performance Management systems installed	12	Number of Automated performance Management systems installed	R1 000.000.00
Transformation and Institutional Development	Create a conducive administrative environment and organizational development	6.1	Implementation of the PMS Policy	6.8	Number of Monthly performance reports submitted to the Municipal Manager per each department	12	12 Monthly performance reports submitted to the Municipal Manager per each department	Operational
Municipal Transformation and Institutional Development	Create a conducive administrative environment and organizational development	6.1	Implementation of the PMS Policy	6.9	Number of Quartely Performance reports department submitted to the Municipal Manager per each department	4	4 Quartely Performance reports department submitted to the Municipal Manager per each department	Operational

Transformation and Institutional Development		Create a conducive administrative environment and organizational development	6.1	Implementation of the PMS Policy	6.10	Number of Monthly Risk management reports submitted to the Municipal Manager per each department	12	12 Monthly Risk Management reports submitted to the Municipal Manager per each department	Operational
Transformation and Institutional Development		Create a conducive administrative environment and organizational development	6.1	Implementation of the PMS Policy	6.11	Number of quarterly Risk management reports submitted to the Municipal Manager per each department	12	4 Quaterly Risk Management reports submitted to the Municipal Manager per each department	Operational
Transformation and Institutional Development	enhance institutional capacity to promote	Create a conducive administrative environment and organizational development	6.1	Implementation of the PMS Policy	6.12	Number of quarterly performance evaluations conducted for MM & senior managers	Nil	4 Quarterly performance Evaluations conducted for MM & senior managers	R212 161.29
	governance and integrated support services	Create a conducive administrative environment and organizational development	6.1	Implementation of the PMS Policy	6.13	Number of Mid-term performance assessments conducted for MM & senior Managers	Nil	Mid-term performance assessments conducted for MM & senior Managers	Opearational

Transformation and Institutional Development	environment to enhance institutional	Create a conducive administrative environment and organizational development	6.1	Implementation of the PMS Policy	6.14	Number of annual performance assessment conducted for MM & senior Managers		Annual performance assessment conducted for MM & senior Managers	Operational
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The following projects will be implemented by Port St John Development Agency in 2022/23

Project	Ward
Majola Tea Factory Development	08
Aquaculture Development (Bankable Business Plan Development)	04
Fruit Cluster Development (Bankable Business Plan Development)	10, 11 & 12
Small Harbour Development (Maritime Skills Development)	All 20 wards
Craft Development & Incubation Centre (Skills Training on Craft product development))	All Wards
Marketing and Promotion of Port St Johns as a prime tourist destination	PSJ Local Municipality, OR Tambo District and beyond
Beautification of town entrance	Ward 06

The following tables give a highlights of projects that will be implemented by the municipality and other sectors in 2023-2027 financial year within Port St. Johns. In terms of onwards planning, the Council has not yet finalised the prioritation of projects in terms of size and locality but the final document will have the final priorities with all necessary details.

**Table 4.1 Spatial Planning Projects** 

PROJECT	WARD
N2 Corridor and Ntafufu node Precinct Plan	12
Tombo Proclamation and Survey	04
Former Military base Township Establishment	06
Formalisation of informal settlements (Development of a plan)	
Housing sector Plan	All wards
Feasibility study for Cemetry	05

# **Bsic Service delivery KPA Projects**

# **Table 4.2 STR Projects**

2023/24	2024/25	2025/26	2026/27
Construction of	Construction of	Construction of	Construction of
Agate Terrace	Marine Drive Phase	Marine Drive Phase	Marine Drive Phase
Phase 3	2	2	3

# **Tble 4.3 MIG funded Projects**

2023/24	2024/25	2025/26	2026/27
Construction of	Construction of	Construction of	Construction of
Community Hall	Community Hall	Community Hall	Community Hall
Construction of	Construction of	Construction of	Construction of
Community Hall	Community Hall	Community Hall	Community Hall
Construction of	Construction of	Construction of	Construction of Sports
Sports Facility	Sports Facility	Sports Facility	Facility
Construction of	Construction of	Construction of	Construction of gravel
gravel access Road	gravel access Road	gravel access Road	access Road
Construction of	Construction of	Construction of	Construction of gravel
gravel access Road	gravel access Road	gravel access Road	access Road
Construction of	Construction of	Construction of	Construction of gravel
gravel access Road	gravel access Road	gravel access Road	access Road
Construction of	Construction of	Construction of	Construction of gravel
gravel access Road	gravel access Road	gravel access Road	access Road
Installation of	Installation of	Installation of	Installation of
Highmast Lights	Highmast Lights	Highmast Lights	Highmast Lights (All
(All Wards) funding	(All Wards) funding	(All Wards) funding	Wards) funding
permitting or	permitting or	permitting or	permitting or allocated
allocated this will	allocated this will	allocated this will	this will be a multiyear
be a multiyear	be a multiyear	be a multiyear	project
project	project	project	

**Table 4.4 Road Maintenance** 

2023/24	2024/25	2025/26	2026/27
Maintenance	Maintenance	Maintenance	Maintenance
(blading) 140km	(blading) 140km	(blading) 140km	(blading) 140km
Maintenance 30km	Maintenance 30km	Maintenance 30km	Maintenance 30km (
( tipping and	( tipping and	( tipping and	tipping and
processing)	processing)	processing)	processing)
Maintenance of	Maintenance of	Maintenance of	Maintenance of
street lights (280)	street lights (280)	street lights (280)	street lights (280)
Maintenance of	Maintenance of	Maintenance of	Maintenance of
Community Hall	Community Hall	Community Hall	Community Hall
Fencing of	Maintenance/ of	Maintenance/ of	Maintenance/ of
Community halls	Sports Ground	Sports Ground	Sports Ground
Maintenance/ of	Maintenance of	Maintenance of	
Sports Ground	beach equipment	beach equipment	

**Table 4.5 INEP funded Electification projects** 

2023/24	2024/25	2025/26
Zinyosini 106	Gomolo 110	Jambeni 106
Nqwaleni Ntsimbini 140	Lukwazweni Emasimini 150	Tombo 180
Majola 110	Mbokazi 120	Sobaba 140
Qandu 150	Mnqezu 98	Nkampini
	Dumasi 180	Ngxongweni
	Ntlanjeni 106	

Table 4.6 Equitable share funded projects

2023/24	2024/25	2025/26	2026/27
Provision of	Maintenance of	Maintenance of Public	Maintenance of
Cemetery	Public Amenities	Amenities	Public Amenities
Management			
System			

Maintenance of	Waste Collection	Waste Collection	Waste Collection
Public Amenities			
Annual Cleaning	Annual Cleaning	Annual Cleaning	Annual Cleaning
campaign (Beach	campaign (Beach	campaign (Beach and	campaign (Beach
and Inland)	and Inland)	Inland)	and Inland)
Rehabilitation of	Rehabilitation of	Rehabilitation of	Rehabilitation of
landfill site	landfill site	landfill site	landfill site
Alien Plant Removal	Alien Plant	Alien Plant Removal	Alien Plant
Project	Removal Project	Project	Removal Project
Fencing of land fill	Rural Waste	Rural Waste	Rural Waste
site	Collection	Collection Program	Collection
	Program		Program
Construction of	Provision refuse	Provision refuse bins	Provision refuse
Animal Pound	bins for wards	for wards	bins for wards
Beach Equipment	Provision of Free	Provision of Free	Maintenance of
Maintenance	basic electricity	basic electricity	beach equipment
Construction of	Provision of Free	Provision of Free	Provision of Free
mobile beach	alternative energy	alternative energy	basic electricity
shelter and tower at			
Second Beach			
Provision of Free	Annual review of	Annual review of the	Provision of Free
basic electricity	the indigent	indigent register (	alternative energy
	register (Indigent	Indigent management	
	management	system)	
	system)		
Provision of Free	Provision of	Provision of Stalls	Annual review of
alternative energy	Stalls and	and equipment to	the indigent
	equipment to	informal traders	register (Indigent
	informal traders	from two (2) wards	management
	from two (2)		system)
	wards		

Annual review of the indigent register ( Indigent management system)	Small Harbour Development	Small Harbour Development	Provision of Stalls and equipment to informal traders from two (2) wards
Provision of Stalls and equipment to informal traders from two (2) wards	Middle Income Housing Development	Middle Income Housing	Small Harbour Development
Fencing of Airstrip phase 1			Middle Income Housing
Craft Development and Incubation Centre			

# **Table 4.7 Financial Viability & Management**

2023/2024	2024/2025	2025/2026	2026/2027
Compressive	Compressive	Compressive	Compressive
Supplementary	Supplementary	Supplementary	Supplementary
Valuation roll	Valuation roll	Valuation roll	Valuation roll
preparation	preparation	preparation	preparation
Revenue	Revenue	Revenue	Revenue
enhancement	enhancement	enhancement	enhancement
strategy Implement	strategy Implement	strategy Implement	strategy Implement
ation	ation	ation	ation
Improvement of	Improvement of	Improvement of	Improvement of
revenue generation	revenue generation	revenue generation	revenue generation
by 30 %	by 40 %	by 50%	by 50 %

Consolidated	Consolidated	Consolidated	Consolidated
annual financial	annual financial	annual financial	annual financial
statements and	statements and	statements and	statements and
asset register	asset register	asset register	asset register

**Table 4.8 Local Economic Development Projects** 

2023/24	2024/25	2025/26	2026/27
Provision of	Provision of	Provision of	Provision of
support to farmers	support to farmers	support to farmers	support to farmers
Provision of inputs	Provision of inputs	Provision of inputs	Provision of inputs
to macadamia nuts	to macadamia nuts	to macadamia nuts	to macadamia nuts
farmers.	farmers.	farmers.	farmers.
Registration of	Registration of	Registration of	Registration of
cooperatives on	cooperatives on	cooperatives on	cooperatives on
Cannabis	Cannabis	Cannabis	Cannabis
production	production	production	production
Cultural Heritage	Cultural Heritage	Cultural Heritage	Cultural Heritage
event held in Port	event held in Port	event held in Port	event held in Port
St Johns	St Johns	St Johns	St Johns
Cooperatives supported in the fisheries sector with equipment for oceans economy Provision of support to tourism businesses along the 6-day hiking trail. Fencing of Mngazana and Mpande Hikers' huts.	Cooperatives supported in the fisheries sector with equipment for oceans economy Provision of support to tourism businesses along the 6-day hiking trail. Fencing of Mngazana and Mpande Hikers' huts.	Cooperatives supported in the fisheries sector with equipment for oceans economy Provision of support to tourism businesses along the 6-day hiking trail. Support to local Tourist Guides through PPE & Communication Gadgets	Cooperatives supported in the fisheries sector with equipment for oceans economy Support to local Tourist Guides through PPE & Communication Gadgets Recruitment of temporal lifeguards
Support to local Tourist Guides through PPE & Communication Gadgets	Support to local Tourist Guides through PPE & Communication Gadgets	Recruitment of temporal lifeguards	Issuing of licenses and permits to all businesses and informal traders

Refurbishment of the burnt structure of the 6 day hiking trail at the town entrance.	Recruitment of temporal lifeguards	Facilitate revamping and licensing of boat launch sites	Training of SMME's in Construction and registration with National Home Builder Registration Council
Recruitment of temporal lifeguards	Facilitate revamping and licensing of boat launch sites	Training of SMME's in Construction and registration with National Home Builder Registration Council	
Facilitate revamping and licensing of boat launch sites	Training of SMME's in Construction and registration with National Home Builder Registration Council		
Training of SMME's in Construction and registration with National Home Builder Registration Council			

# **Table 4.9 Good govervenance & Public participation**

2023/24	2024/25	2025/26	2026/27
Conduct	Conduct	Conduct	Conduct
Awareness	Awareness	Awareness	Awareness
Campaigns	Campaigns	Campaigns	Campaigns
Awareness	Awareness	Awareness	Awareness
workshops on	workshops on	workshops on	workshops on
informal traders by-	informal traders by-	informal traders by-	informal traders by-
laws	laws	laws	laws
Roadblocks	Roadblocks	Roadblocks	Roadblocks
Participation on	Participation on	Participation on	Participation on
GMC	GMC	GMC	GMC
Establishment of	Establishment of	Establishment of	Establishment of
Women	Women	Women	Women

Empowerment	Empowerment	Empowerment	Empowerment
Forum	Forum	Forum	Forum

# **Table 4.9 Catalytic Projects**

PROJECT	WARD
Facilitate development shopping centre	6
Facilitate development of middle income housing	6
2 Beach Precinct development (Tidal Pool)	6
Waterfront precinct development (1 Beach)	6
Facilitate development of the Small Craft Harbor	6
Tombo Nodal development	4
Luphoko Nodal development	10
KwaNyathi Nodal Development	17
Airstrip development	6
Maintenance of Cable car	6

# **Table 4.10 Corporate Services Projects**

PROJECTS	WARD
Installation of Electronic Records Management system phase 1	Institutional
ICT Infrastructure Upgrade Phase 2	Institutional
Website functionality and maintenance phase 2	Institutional
Voice and Mobile data Communication phase 1 and 2	Institutional
Bulk SMS communication system	Institutional
Procurement of Laptops for officials and councilors	Institutional
Procurement of office furniture	Institutional
Open Council meeting	Institutional
Training of Ward Committees	Institutional
Ward profile survey	Institutional

Skills Audit	Institutional
Staff Capacity Building	Institutional
Councilors' Capacity Building	Institutional

# **Table 4.11 Special Programmes**

PROJECT NAME	WARD
Development of Special Programs Policies	Intsitutional
Implementation of special programs	

# 4.10 Provincial and National Projects from other Sectors

#### Table 4.12 ESKOM

PROJECT NAME	PROJECT TYPE	BENEFICIARIES	PLANNED CAPEX	PLANNED H/H
PSJ Ext	Households	Lwandlana,Sobaba, Mzintlava (40) Magoba, Khaleni	R 8 750 000.00	170
PSJ Ext. Link Line	Infrastructure - Line		R 4 280 000.00	n/a
PSJ Exts Pre- Engineering (2022/23 Plan)	Pre-engineering		R 550 000.00	n/a
PSJ Schedule 5B	Pre-engineering		R 350 000.00	
Total			R 16 019 500.00	170

# **Table 4.13: Human Settlement**

PROJECT/PROGRAMME	WARD & LOCALITY	PROPOSED BUDGET
Mkhanzini 1200 (350) - Ward 9	Ward 9	R 57 750 000
Lutshaya 1200 (350) - Ward 18	Ward 18	R 57 750 000
Lutshaya 300 - Ward 10	Ward 10	R 39 000 000
Port St Johns 200 - All Wards	All Wards	R 33 000 000
	I	R 187 500 000.00

**Table 4.14 Department of Forestry, Fisheries & Environment (DFFE)** 

PROJECT NAME	DESCRIPTION	BUDGET
EC-Silaka nature reserve	Development & rehabilitation of	10 million
infrastructure & recreational	conservation & tourism sites	
facilties development		
EC- Qhaka nursery	Development of a nursery ,	8 million
EC wftc psj beach development	development of a tidal pool,	132 500 million
	beach amenities, beach access	

# Table 4.15: Department of Economic Development, Environmental Affairs and Tourism

PROJECT	WARD	BUDGET
Refurbish Mngazana hikers huts	05	R1 369 195
Refurbish Mpande hikers huts	01	R1, 259 955
Refurbish Mngazana hikers huts	05	R1 369 195

#### Table 4.17 Eastern Cape Parks & Tourism Agency (ECPTA)

PROJECT NAME	WARD	BUDGET
Tourism Monitors	5&6	R99 792.00
Water Graduate Program	5&6	R48 000.00

#### Table 4.18: Department Rural Development and Agrarian Reform

PROJECT NAME	PROJECT TYPE	BUDGET	WARD
Seku kajola	Installation of Irrigation system	R1 500 000	5
Gqubeni	Fencework (grain)	R120 000	12
Amagingqi	New dip tank	R1 300 000	9

#### **Table 4.19 Department of Education**

Department/institution	Project/Programme	Ward & Locality	Proposed Budget
Myolwa Primary School	DOE Prefab relocation programme	19	R4 000 000

Majali Technical Senior Secondary	Disaster Dec 21/22	8	R3 000 000
School			
Gobizizwe Senior Primary School	DOE Prefab relocation	8	R5 154 737
	programme		
Luqoqweni Junior Secondary School	CDC Fencing III	12	R2 417 902
Luqoqweni Junior Secondary School	DBSA Disasters (52) - Dec	12	R910 546
	2018		
Sicambeni Junior Secondary School	DBSA Disasters (52) - Dec	6	R1 054 356
	2018		
Xhaka Junior Secondary School	DBSA Disasters (52) - Dec		R987 524
	2018		
Kwezi junior secondary school	DoE Emergency Disasters	1	R211 425
	(Jan 2017)		
Myolwa primary school	DOE prefab relocation	19	R28 090
	programme		901
Luzupu junior secondary school	Prefabs - ECDC	18	R28 090
			901
Sitha senior primary school	Prefabs - ECDC	2	28 090 901
Langalitshoni Junior Secondary	DPW Assessments III (A)	16	1 920 581
School			
Gobizizwe Senior Primary School	DPW Assessments III (C)	8	1 000 000
Mkanzini Junior Secondary School	DPW Assessments III (C)	9	1 000 000
Port St Johns Senior Secondary	DPW Assessments III (C)	6	1 000 000
School			
Mhlanganisweni Comm & Tech	Realignment	3	1 000 000
Senior Secondary School			
Cwebeni Junior Secondary School	DOE Safe sanitation	4	
	programme		900 522.00
Lindubuhle Junior Secondary School	DOE safe sanitation	1	
	programme		600 348 .00
Myolwa primary school	Prefabs	19	628 692,44

Caguba senior secondary school	Prefabs	5	628 692,44
Gobizizwe senior primary school	Prefabs	8	628 692,44
Jongimpuma junior primary school	Prefabs	16	628 692,44
Lindubuhle junior secondary school	Prefabs	2	628 692,44
Lutshaya senior secondary school	Prefabs	20	628 692,44
Magombeni senior primary school	Prefabs	9	628 692,44

# **Table 4.20: Department of Transport**

Project	Budget
Surfaced Roads PSJ	R4 325 356,31
Gravel Roads PSJ	R 2 940 991,16
Total	R 7 266 347,47

	LIST OF PRIORITY ROADS FOR 2022/23: REGRAVELLING								
No.	ROAD NUMBER	KILOMETRES TO BE REPAIRED	ROAD NAME						
01	DR08193	06	Buje A.A.						
03	DR08029	20	Silimela						
04	DR08305	07	Cwele Mission						
05	DR08152	05	Mthambalala						
06	DR08157	05	KwaNyathi						
07	DR08151	07	Manteku						
08	DR08191	05	Majola						
09	DR08483	03	Lutengele						
10	DR08156	05	Lutshaya						

**Table 4.21: Department of Public Works** 

PROJECT/PROGRAMME	WARD	PROPOSED BUDGET
Port St Johns Office Precinct	06	R913 million
Majali Technical school repairs & maintenance	08	R1 649 719.28
Majola Clinic repairs & maintenance		R120 831.46

#### Table 4.22: O.R. Tambo District Municipality

PROJECT/PROGRAMME	WARD & LOCALITY	BUDGET
PSJ Ward 7 Ngqwaleni	17	R1 500 000,00
Jambeni Water Supply	19	R8 200 000,00
Refurbishment of Port St Johns Sewer Treatment Ponds	06	R5 225 000,00

#### **Table 4.23 Eastern Cape Department of Social Developpment**

PROJECT/PROGRAMME	WARD	BUDGET
Ncedabantu Family Support Centre Club	06	R74,929.00
Gemvale for older person Project	11	R74,929.00
Mthambalala for older Person	11	R74,929.00
Nceduluntu Home Based Centre		R74,929.00
Chaguba Family Resource Center	05	R137.123.00
Rise Up Trauma Centre	06	R200 000.00
Programme.4.3	10	R144.183.00
Masithuthuzele Victim Empowerment Centre		
Bolani Community Nutrition Development Centre	10	R432.880
Siyahluma Mbabalane Community Organisation	08	R25000.00
Sophumelela Cultural Cooperative Sewing project	07	R100. 000.00

**Table 4.24 Eastern Cape Department of Health** 

Department/institution	Project/Programme	Ward & Locality	Proposed Budget	Responsible person
Isilimela Hospital	Building of accommodation for health professional	Gomolo Ward 2	R24,751,123	DPW&I
Isilimela Gateway	Minor repairs to buildings, painting internal & external	Gomolo Ward 2	R1,500,000	DPW&I
Bambisana Hospital	Refurbishment of hospital	Goqwana Ward 13	R503, 480, 730.05	Coega
(PSJ & Tombo CHCs and 18 clinics.	Maintenance and repairs of clinics & the hospitals	Different wards8'	R2,243,000	ECHOH

# **Unfunded Projects**

**Table 4.25: Unfunded Projects** 

Project	Village	Units/ km	Ward	Project	Village	Units/ km	Ward
Community Hall	Lutatweni		1	Water	Njela		2
Community Hall	Magingqi		1	Water	Noduva		2
Education\School	Fencing Nkangala School		1	Water	Matselu		2
EducationSchool	Fencing Maggie		1	Water	Mawotsheni		2
	School			Water	Mvelelo		2
Education	Fencing Lungisani SPS		1	Water	Masameni		2
Education	Fencing Diko JSS		1	Water Extensions	Sihlanjeni		2
GAR	Tsweleni		1	Water Extensions	Ngcanda		2
GAR	Qandu Store to Bulawu		1	Water Extensions	Mtalala		2
GAR	Magoqweni to Kwa Dubulinkanga		1	HS	All villages		2
GAR	Matandela JSS to Nocuze		1	Comm Hall	Masameni		2
GAR	Matandela JSS to Noduva		1	Comm Hall	Sihlanjeni		2
Sports Field	Horse Race Belt		1	Comm Hall	Mtalala		2
Sports Field	Bholani Sports Field		1	Sports Field	Mvelelo		2

Project	Village	Units/ km	Ward	Project	Village	Units/ km	Ward
Water	Lugongqozo	KIII	1	Sports Field	Noduva		2
Water	Phahlakazi		1	Sports Field	Lugasweni		2
Water	Nqutyana		1	Sports Field	Nkwilini		2
Water	Nocuze		1	Sanitation	Infills new househols in all the wards		2
Water	Nyakeni		1	Electricty Extensions	Mtalala		2
Water	Extensions Gogogo		1	Electricty Extensions	Nkwilini		2
Electricty	Gogogo infills		1	Electricty Extensions	Madakeni		2
Electricty	Lutatweni		1	Electricty Extensions	Mawotsheni		2
Electricty	Vithini and Nkonkoni		1	Electricty Extensions	Magcakini		2
Electricty	Mmangweni and Phahlakazi		1	Electricty Extensions	Sihlanjeni		2
Electricty	Rhebhu		1	Electricty Extensions	Njela		2
GAR	Sinangwana		2	Electricty Extensions	Mvelelo		2
GAR	Mpoma		2	Electricty Extensions	Ngcanda		2
GAR	Phepheni		2	Electricty Extensions	Masameni		2
GAR	Mhlezu		2	Electricty Extensions	Noduva		2
GAR	Mawotsheni		2	Electricty Extensions	Lugasweni		2
Electricty	Phelomoya		2	AR	Kwantsila		3
Electricty	Makaka		2	AR	Mbenengeni		3
Electricty	Masameni eTankini		2	AR	Mfadaleni		3
Electricty	Sitha		2	AR	Gorha		3
Electricty	Moyeni		2	AR	Ludalasi		3
Electricty	Mbange		2	AR	Mtondela		3
Electricty	Makhumbathini		2	AR	Matsilela		3
Electricty	Mfabantu		2	AR	Butho		3
Electricty	Mahlule		2	Bridge	Butho		3
Electricty	Masameni		2	Bridge	Zwelibatshiyayo		3
Electricty	Masameni to Qandu		2	Health	Butho		3
Electricty	Mthonjeni		2	Health	Lujecweni		3
Electricty	Magcakini		2	DEDEAT	Isivivani Nature Reserve		3

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Project	Village	Units/	Ward	Project	Village	Units/ km	Ward
Electricty	Extension in 12	km	2	AR	Mabhulwini	3 km	4
Water	Villages Mvelelo		2	AR	Mngazana	4 km	4
GAR	Gade	2,5 km	4	Side walks	Side walks to the	4 NIII	6
GAR	Ntabeni - Nkonxeni	6km	4	Side waiks	Gap		O
GAR	Mafusini Islam to Mngazi	3 km 7 km	4	Business	Stall for Street Hawkers		6
GAR	Nkonxeni	4 km	4	GAR	Nomnandi	900	7
GAR	Tombo Mission	4 km	4	GAR	Mvume	5,5 km	7
GAR	Getto	3 km	4	GAR	Ntsimbini	6 km	7
GAR	Mgxabakazi	3 km	4	GAR	Tankini	4 km	7
GAR	Rhela	3 km	4	GAR	Dangwana	3.5 km	7
GAR	Bholani	2 km	4	GAR	Makhovana	900 m	7
GAR	Hlamvana	2 km	4	GAR	Mantusini	400m	7
GAR	Mtalala	2 km	4	GAR	Njiveni	1 km	7
SANRAL	R61 Street not working @ Tombo		4	Bridge	Mvume		7
HS	1200 housing units	1200	4	Electricty	Machomsholo	80	7
Renovations	Tombo Thusong Centre		4	Electricty	Mruleni	60	7
Sports Field	Construction		4	Electricty	Mvume	50	7
Water	5 Taps Extensions in 12 Village	5	4	Electricty	Mantusini	30	7
Sanitation	1192		4	Electricty	Butulo	40	7
Electricty	176 infills	176	4	Water	Mantusini		7
Electricty	180 New Extensions Mngazana and	180	4	AGR	Ngqwalani		7
New Electricity	surroundings	190	4	ACD	Niiveni		7
Electricty Infills	Makhumbathini		5	AGR	Njiveni		7
Electricty Infills	Maplotini		5	Sanitation	Ntsimbini		7
Water	Vukandlule for the past 15 years		5	AGR	Dangwana		7
Sanitation	Cwebeni		5	AGR	Tankini		7
HS	Complition of unfinished house by		5	AGR	Katini		7
	Simple Do			Electricity	Sqhozama	30	8
HS	Houses @ Cwebeni		5	HS	No Houses in the whole ward		7
Com Hall	Caguba		5	Education	Lundini SPS		8
Com Hall	Makhuzeni		5	Education	Gobizizwe SPS		8

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Project	Village	Units/ km	Ward	Project	Village	Units/ km	Ward
Sports	Multi Purpose Center		5	Sanitation	Mbanjana		8
GAR			5	Comm Hall	Hall Mantainance		8
GAR	Water Works		6	GAR	Mdeni	5 km	8
GAR	Mpantu	7 km	6	GAR	Mqaleni to Mvukazi	6	8
GAR	Riverside	8 km	6	GAR	Mbanjana to Wakeni	8 km	8
GAR	Zwelitsha	5 km	6	GAR	Tshakude to Mantusini	12 km	8
GAR	Ntlantsana Farm	9 km	6	GAR	Ngcose to Lwandlana	11 km	8
GAR	Mthumbane	4 km	6	GAR	Gangatha to Tyeni	7 km	8
GAR	Old Military Camp	2 km	6	GAR	Tyeni Road	15	8
Health	Mtumbane		6	Water	Whole Ward 8		8
Com Hall	Green Farm		6	GAR	Mbanjana to Ntlanjana	4	8
Storm Water Drainage	Ward 6		6	Tared Road Majola Community Hall	T 191		8
Bridge	Water Works		6	Health	Hospital		8
Security	Surviallance Cameras Second Beach		6	GAR	Mboleni to Kopi		9
Water	Nonyevu		6	GAR	Ndwalane to Drayini		9
Water	Old Military Camp		6	GAR	Bizana to Luphaphasi		9
Water	Zwelitsha		6	GAR	Mkhanzini to Ginya		9
Water	Mpantu		6	Education	Zintonga JSS		9
Santitation	Nonyevu		6	Education	Bhekabantu JSS		9
Santitation	Old Military Camp		6	Grass Cutting	Woods Com Hall		9
Testing Ground	Facilitation of testing ground		6	Renovations	Mkhanzini Youth Grave Yard (Memorial Year		9
Municipal Offices	Construction plans of Offices for 2019/20		6		Event)		
Santitation	Mpantu & Zwelitsha		6		Ntafufu Camp Site		11
Health	Mobile Clinic		9	Com Hall	Mthambalala		11
Debushing	Ward 9		9		Old Age Centres		11

Project	Village	Units/ km	Ward	Project	Village	Units/ km	Ward
Allien Plant Removal	Ward 9		9		Quary Project		11
Electricity	Extensions Mkahanzini				Aqua Culture Academy		11
Com Hall	Noqhekwana		10	GAR	Nomsenge		12
Com Hall	Sizilo		10	GAR	Qambatha		12
GAR	Mbiza		10	GAR	Ngweni to Khanyisa		12
GAR	Khaleni Magoba		10	GAR	Nomvalo Bus Stop to Nomvalo School		12
GAR	Gabelana to Mtambalala		10	GAR	Lusibeni to Malize		12
GAR	Bolani to Noqhekwana		10	GAR	Nyazi to No 1		13
GAR	Qaq to Malongweni		10	GR	Mbokazi to No 3		13
GAR	Sizilo to Siyilo		10	GAR	Ndwalane to No 2		13
GAR	Roads to Schools and Traditional Authorities		10	GAR	Mamaleni to No 4		13
Health	Servicing Bolani, Noqhekwana, Dedeni, Shiyabo		10	GAR	Mzimvubu & Maweleni		13
Health	Clinic @ Noqhekwana		10	Bridge	Tyityane Bridge		13
Health	Mobile Clinic @ Luphoko		10	Transport	Maintanance of tarred road from Bambisana Hospital to KwaZweni SPS		13
Health	Clinic @ Mswakazi		10	Health	Mamaleni Clinic		13
Health	Training of learners on health related issues		10	Health	Bambisana Hospital Phase 2		13
Bridge	Noqhekwana		10	Education	Kwa Msikwa High Scool		13
Bridge	Balaw Bridge		10	Education	Nyazi JSS		13
Bridge	Luphako		10	Comm Hall			13
Bridge	Gabelana to Mtambalala		10	Allien Plant Removal	Ward 13		13
Bridge	Nenga		10	Water	Supply Clean Water		13
DRDAR Fencing	Fencing Khwela Kuwo Co-op		10	Sport Field			13
DRDAR Fencing	Magoba Mealie fields		10	Electricty	Infills		13

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Project	Village	Units/ km	Ward	Project	Village	Units/ km	Ward
DRDAR Fencing	Noqhekwana Co-op	KIII	10	Electricty	Extensions		13
DRDAR Fencing DRDAR Fencing	Noqhekwana Co-op Tshobeni Co-op		10 10	Electricty	250 Connections for the whole ward		13
				Mini Power Staion	KwaBhala		
DRDAR Fencing	Maswakazi		10	Sanitation			13
DRDAR Training	Co-op on animal production		10	GAR	Ntongwana to Manteku		14
LED	Training of Hawkers on business management		10	GAR	Dakana to Mahlontlweni		14
LED	Training brick making and sewing		10	GAR	Ntongwana to Sandlulube		14
LED	Training of life guards at Noqhekwana and Luphoko		10	GAR	Mcwabantsasa to Extension		14
Education	High School		10	GAR	Mbarhani		14
Electricity Extension	Khaleni	198	10	Com Hall			14
Electricity	Mbiza	178	10	Sports Field	Mzintlava B		14
Electricity Extension	Mswakazi	98	10	Sports Field	Sobaba		14
Electricty Infills	All wards		10	Sports Field	Maphindela		14
GAR	Buchele Clinic to Mthambalala Maintanance	10 km	11	Bridge	Nkqubela		14
Bridge	Buchele to Mbotyi		11	Electricty	Infills 100		14
	R61 Pedestrian Crossing		11	Electricty	Extensions 210 Sobaba	210	14
Health	Xhaka Clinic		11	Sanitation	Extensions 200	200	14
SANRAL	Manteku to Ntongwana tarred road	23 km	11	Water	Sobaba		14
	Sikhululweni to Lujazo tarred road	20 km	11	Water	Maphindela		14
Water	Construct Bore \holes in 11 villages		11	HS	Whole Ward - Sobaba		14
HS	Desttitute Houses lost about	150	11	HS	Maphindela		14
DEAET	EC Manteku Camp Site (Nursery)		11	HS	Mzintlava A		14
Comm Hall	Sobaba		14	HS	M Fzintlava B		14
Health	Mobile @ Sobaba		14	DRDAR	Maize Project Ebhukuqwini		17

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Project	Village	Units/ km	Ward	Project	Village	Units/ km	Ward
Education	Sobaba SSS	IVIII	14	GAR	Mboziseni		18
Com Hall	Dutch Comm Hall		15	GAR	Mlaza		18
AR	Gcobani to Mkhuma		15	GAR	Bele		18
AR	Machibini to Tyiweni		15	GAR	Ngcoya		18
Education	Luqoqweni Pre School		15	GAR	Mkhuzaza		18
Health	Dutch Clinic		15	GAR	Gugwini		18
Water	Extension @ Thontsini		15	GAR	Dlelengani		18
Water	Mdlankala		15	GAR	Gqwesa		18
DRDAR	Dipping Tank @ Lalu		15	GAR	Ngqikiza		18
Electricty	Infills and Extensions the whole Ward		15	GAR	Mbambeni		18
Human Settlement	Gangatha	1200	15	GAR	Magangeni		18
Bridge	Mdlankala		15	GAR	Tyeni		18
Sport Field	Luqhoqweni & Mdlankala`		15	Multi Purpose Centre	Lutshaya		18
AR	Lupapasi		16	Health	Health Centre		18
Comm Hall	Ngxongweni		16	Comm Hall	Ngcoya		18
Community Projects	LED to support and help establish new ones		16	Education	Ngcoya TVET College		18
Sports Centre	Construct Multi Purpose Sport Centre		16	Comm Hall	Dlelengani		18
EPWP	Extension of EPWP& CWP programs across the ward		16	Sports Field	Lutshaya		18
Water	Resusitate spring waters in 8 villages of the ward, 1 per village		16	Sports Field	Ngcoya		18
Water	Tyityane Village		16	Bridge	ge Tyeni Bridge link Ward 8 Nyandeni Municipality		18
Health	Increase Staff		16	GAR	Bomvini Clinic to Ntlenga		19
Health	Mobile Clinic		16	Electricty	Isihlitho		19
HIV/ AIDS	Campaign on HIV/ AIDS and drugs awareness		16	Electricty	Mazizini		19

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Project	Village	Units/ km	Ward	Project	Village	Units/ km	Ward
Comm Hall	Kwa Nyathi		17	Electricty	Mavenyane		19
Bridge	Between Ntlenga & Bhukuqweni		17	Electricty	Jambeni A		19
GAR	Kwandayini to Mtimde		17	Electricty	Jambeni B		19
GAR	Ward 17 to Ward 20		17	Toilets	Isihlitho		19
GAR	Mnqezu	3	17	Toilets	Mazizini		19
GAR	Mkhumbeni	4	17	Toilets	Mavenyane		19
GAR	Makukhanye	3	17	Toilets	Jambeni A		19
GAR	Dlokweni	15	17	Toilets	Jambeni B		19
GAR	Kwandayini	7	17	Water	Mavenyane		19
GAR	Sijungqwini	5	17	Water	Jambeni A		19
GAR	Phephu	4	17	Water	Jambeni B		19
GAR	Bambisana to Mbotyi (Maintanance)		17	Water	Bomvini		19
Electricty	Mnqezu		17	Water	Ntlenga		19
Electricty	Bhakaleni		17	Fencing Melie Fields			19
Electricty	Makukhanye		17	Sports Field			19
Electricty	Kwandayini		17	HS	Houses	1200	19
Electricty	Diphini		17	Com Hall	Mtimde		20
Electricty	Bhukuqweni		17	Water	Mthide		20
Health	Clinic kwa Nyathi		17	Sanitation	Mthimde		20
Sport Field	Construct Sports Field		17	Elextricty Ext. Infills	Jabavu		20
GAR	Bambisana to Mbotyi (Maintanance)		17	Elextricty Ext. Infills	Dumezweni		20
GAR	Mnqezu to Bukuqweni		17	Elextricty Ext. Infills	Sunrise		20
GAR	Sijungqwini (Maintanance)		17	Elextricty Ext. Infills	Luzupu		20
				Elextricty Ext. Infills	Jambeni		20

**Table 4.26: Public Amenities Unfunded Projects** 

Facility	Number
Community Halls with ablution Facilities	9
Sports facilities	5

Cemeteries	2
Beach facilities	12
Library	4
Parks	3

# CHAPTER 5 MUNICIPAL BUDGET

#### **CHAPTER 5: MUNICIPAL BUDGET**

#### 5.1 INTRODUCTION

This section summarizes key elements from the municipal budget. The municipality has the capacity to spend its capital budget.

#### **5.1.1 Financial Performance**

The following table summarizes budgeted financial performance

**Table 5.1: Budgeted Financial Performance (A4)** 

Performance (rever Description	R e f	2018/ 19	2019/ 20	2020/ 21	Current Year 2021/22				2022/23 Medium Term Revenue & Expenditure Framework		
R thousand	1	Audit ed Outco me	Audit ed Outco me	Audit ed Outco me	Origi nal Budg et	Adjus ted Budg et	Full Year Forec ast	Pre- audit outco me	Budge t Year 2022/2 3	Budget Year +1 2023/24	Budget Year +2 2024/25
Revenue By Source											
Property rates Service charges	2	9,093	9,793	11,97 2	12,48 1	20,11 6	20,11 6	20,116	15,632	9,791	17,055
<ul> <li>electricity revenue</li> </ul>	2	_	_	_	_	_	_	_	_	_	_
Service charges - water revenue Service charges	2	-	-	-	-	-	-	_	-	-	-
- sanitation revenue	2	_	_	_	_	_	_	_	_	_	_
Service charges - refuse revenue	2	1,488	957	1,006	1,879	2,000	2,000	2,000	2,000	63	2,182
Rental of facilities and equipment Interest earned - external		7	5	58	65	150	150	150	170	13	185
investments Interest earned - outstanding		5,620	5,365	5,530	5,171	5,971	5,971	5,971	6,000	7,830	6,546
debtors Dividends		3,654	4,234	5,163	4,118	5,313	5,313	5,313	4,175	4,359	4,555
received Fines, penalties		-	-	-	-	-	-	-	-	-	-
and forfeits Licences and		198	253	253	55	70	70	70	70	282	76
permits		31	68	60	100	100	100	100	100	407	109
Agency services		-	-	-	-	-	-	-	-	-	-
Transfers and subsidies		143,4 59	160,0 63	197,3 98	178,5 61	177,1 03	177,1 03	177,10 3	187,16 0	194,478	208,215

1	I	İ	İ	İ	İ	İ	İ	ı	l	I	1 1
Other revenue	2	1,465	3,803	1,416	19,60 1	21,64 6	21,64 6	21,646	21,490	44,019	23,445
Gains		(402)	(4,160	(58)	260	260	260	260	302	324	329
Total Revenue (excluding capital transfers and contributions)		164,6 12	180,3 81	222,7 98	222,2 90	232,7 28	232,7 28	232,72 8	237,09 9	261,566	262,697
Expenditure By Type	-										
Employee related costs	2	66,22 6	74,64 2	86,81 1	81,89 5	76,81 0	76,81 0	76,810	85,576	82,073	89,180
Remuneration of councillors Debt		13,14 8	13,59 7	13,08 9	14,31 9	15,79 9	15,79 9	15,799	15,779	13,846	14,331
impairment	3	4,397	4,756	9,952	5,444	5,444	5,444	5,444	5,706	-	6,225
Depreciation & asset impairment Finance	2	33,66 3	50,02 1	71,23 1	51,39 3	50,97 1	50,97 1	50,971	53,859	39,371	61,557
charges		1,346	1,462	1,332	334	1,152	1,152	1,152	350	136	400
Bulk purchases - electricity	2	5	_	_	_	_	_	_	_	_	_
Inventory consumed	8	1,103	1,181	(23)	288	288	288	288	1,244	597	569
Contracted services		6,469	6,790	8,454	12,41 8	12,81 1	12,81 1	12,811	14,018	14,990	13,735
Transfers and subsidies	4	10,39 0	8,724	9,458	16,15 9	26,78 8	26,78 8	26,788	15,710	16,401	17,139
Other expenditure	, 5	50,67 0	46,76 5	51,12 4	74,30 5	72,87 4	72,87 4	72,874	70,970	104,691	76,098
Losses		1	58	7	-	-	-	-	-	-	_
Total Expenditure		187,4 17	207,9 97	251,4 36	256,5 56	262,9 36	262,9 36	262,93 6	263,21 1	272,106	279,235
Surplus/(Deficit)		(22,80 5)	(27,61 6)	(28,63 8)	(34,2 66)	(30,2 08)	(30,20 8)	(30,20 8)	(26,11 2)	(10,541)	(16,538)
Transfers and subsidies - capital (monetary allocations) (National / Provincial and District)  Transfers and subsidies - capital (monetary allocations) (National / Provincial Departmental	6	55,80 6	70,37	82,77	93,78	95,51	95,51 5	95,515	61,542	10,541	49,524

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Agencies, Households, Non- profit Institutions, Private Enterprises, Public Corporatons, Higher Educational Institutions) Transfers and subsidies - capital (in-kind - all)		_	_	_	_	_	_	_	_	_	-
Surplus/(Deficit) after capital transfers & contributions		33,00 1	42,75 7	54,13 7	59,51 4	65,30 7	65,30 7	65,307	35,430	-	32,986
Taxation		_	_	_	_	_	_	_	_	_	_
Surplus/(Deficit) after taxation Attributable to minorities		33,00 1	42,75 7	54,13 7	59,51 4	65,30 7	65,30 7	65,307	35,430	_	32,986
Surplus/(Deficit) attributable to municipality		33,00 1	42,75 7	54,13 7	59,51 4	65,30 7	65,30 7	65,307	35,430	_	32,986
Share of surplus/ (deficit) of associate	7	_	_	_	_	_	_	-	_	-	_
Surplus/(Deficit) for the year		33,00 1	42,75 7	54,13 7	59,51 4	65,30 7	65,30 7	65,307	35,430	_	32,986

#### References

- 1. Classifications are revenue sources and expenditure type
- 2. Detail to be provided in Table

SA1

- 3. Previously described as 'bad or doubtful debts' amounts shown should reflect the change in the provision for debt impairment
- 4. Expenditure type components previously shown under repairs and maintenance should be allocated back to the originating expenditure group/item; e.g. employee costs
- 5. Repairs & maintenance

detailed in Table A9 and Table

SA34c

6. Contributions are funds provided by external organisations to assist with infrastructure development; e.g. developer contributions (detail to be provided in Table SA1)

7. Equity method (

Includes Joint

Ventures)

8. All materials not part of 'bulk' e.g road making materials, pipe, cable etc.

check balance	4,253, 452	41,77 9,239	35,23 4,870	39,57 7,510	45,28 9,510	45,28 9,510		503,55 2	- 2,931,54 1	- 3,043,34 8
Total revenue	220,4 17	250,7 55	305,5 73	316,0 70	328,2 43	328,2 43	328,24 3	298,64 1	272,106	312,221

#### 5.1.2 Capital Budget

The following table summarizes Port St. Johns' Operating Budget.

Table 5.2: Budgeted Capital Expenditure by vote, functional classification and funding

Vote Description	R e f	2018/1 9	2019/2 0	2020/2 1		Current Y	ear 2021/22	2		Medium Tern enditure Fra	
R thousand	1	Audite d Outco me	Audite d Outco me	Audite d Outco me	Origin al Budg et	Adjus ted Budg et	Full Year Foreca st	Pre- audit outco me	Budget Year 2022/23	Budget Year +1 2023/24	Budget Year +2 2024/25
Capital expenditure											
- Vote Multi-year expenditure to be appropriated Vote 8 - Executive	2										
AND Council (30: CS) Vote 9 - LED (31:		-	-	_	-	-	-	-	-	-	-
CS)		-	-	-	-	_	_	_	_	-	-
Vote 10 - Municipal Manager (32: CS) Vote 11 -		-	-	-	-	-	-	-	-	-	-
Corporate Services (33: CS) Vote 12 -		-	-	-	-	-	-	-	-	-	-
Community Services (34: CS)		-	-	-	-	-	-	-	-	-	-
Vote 13 - Financial Services (36: CS) Vote 14 -		-	-	-	-	-	-	-	-	-	-
Infrastructural Engineering (38: CS)		_	_	_	_	_	_	_	_	_	_
Capital multi-year expenditure sub- total	7	-	-	-	-	_	_	_	_	_	-
Single-year expenditure to be appropriated Vote 8 - Executive	2										
AND Council (30: CS) Vote 9 - LED (31: CS)		- 1	- 1	_	-	77	77	77	925	- 78	82
Vote 10 - Municipal Manager (32: CS)		5	(0)	- 11	57 100	1,479	1,479	77 1,479	115	78	82
Vote 11 - Corporate Services (33: CS) Vote 12 -		-	34	-	2,000	2,000	2,000	2,000	1,500	1,566	1,636
Community Services (34: CS) Vote 13 - Financial		133	58	(0)	2,650	2,200	2,200	2,200	3,200	3,341	3,491
Services (36: CS) Vote 14 -		-	-	-	-	-	-	-	-	-	-
Infrastructural Engineering (38: CS)		5	1,396	0	103,51 7	104,61 3	104,61 3	104,61 3	60,099	45,977	50,069
Capital single-year expenditure sub- total		144	1,489	11	108,32 4	110,36 9	110,36 9	110,36 9	65,839	51,041	55,361
Total Capital Expenditure - Vote		144	1,489	11	108,32 4	110,36 9	110,36 9	110,36 9	65,839	51,041	55,361

T	i	1	ı	1	ı	ì	•	1	1	1	1
Capital Expenditure - Functional											
Governance and administration		6,669	20,403	(10,71 5)	4,311	7,296	7,296	7,296	4,566	3,214	3,359
Executive and council		6,666	20,762	41	1,354	2,964	2,964	2,964	2,504	1,111	1,161
Finance and administration		3	(359)	(10,75 6)	2,957	4,332	4,332	4,332	2,062	2,103	2,198
Internal audit		_	_	-	_	_	_	_	_	_	_
Community and public safety		133	58	(0)	2,650	2,200	2,200	2,200	3,200	3,341	3,491
Community and social services		133	58	(0)	2,650	2,200	2,200	2,200	3,200	3,341	3,491
Sport and recreation		_	-	_	_	_	-	_	-	-	-
Public safety		-	-	-	-	-	-	-	-	-	-
Housing		-	-	-	-	-	-	-	-	-	-
Health		-	-	-	-	-	-	-	-	-	-
Economic and environmental services		2,973	3,583	1,572	111,81 7	112,93 4	112,93 4	112,93 4	63,319	46,526	52,656
Planning and development		1	1	_	57	77	77	77	925	78	82
Road transport		2,972	3,582	1,572	111,76 0	112,85 7	112,85 7	112,85 7	62,394	46,447	52,574
Environmental protection		_	-	_	_	_	_	_	-	_	_
Trading services		-	1	-	-	-	_	_	_	_	_
Energy sources Water		-	-	-	-	-	-	-	-	-	-
management Waste water		-	-	-	-	-	-	-	-	-	-
management Waste		-	-	-	-	-	-	-	-	-	-
management		-	-	-	-	-	-	-	-	_	-
Other Total Capital		-	-	-	-	-	-	-	_	-	-
Expenditure - Functional	3	9,775	24,044	(9,142)	118,77 9	122,42 9	122,42 9	122,42 9	71,086	53,081	59,506
Funded by:											
National Government		307	1,222	153	42,950	42,437	42,437	42,437	52,979	45,957	50,069
Provincial Government		_	_	_	49,600	49,600	49,600	49,600	5,000	_	_
District Municipality		_	_	_	_	_	_	_	_	_	_
Transfers and subsidies - capital (monetary allocations) (National / Provincial Departmental Agencies, Households, Nonprofit Institutions, Private Enterprises,											
Public Corporatons,		-	-	-	-	-	-	-	-	-	-

Higher Educational Institutions)											
Transfers recognised - capital	4	307	1,222	153	92,550	92,037	92,037	92,037	57,979	45,957	50,069
Borrowing Internally generated funds	6	- 7,187	- 22,823	- (9,296)	- 26,229	- 30,393	30,393	- 30,393	- 9,547	- 6,487	- 8,793
Total Capital Funding	7	7,494	24,044	(9,142)	118,77 9	122,42 9	122,42 9	122,42 9	67,526	52,445	58,862

#### References

- 1. Municipalities may choose to appropriate for capital expenditure for three years or for one year (if one year appropriation projected expenditure required for yr2 and yr3).
- 2. Include capital component of PPP unitary payment. Note that capital transfers are only appropriated to municipalities for the budget year
- 3. Capital expenditure by functional classification must reconcile to the appropriations by vote
- 4. Must reconcile to supporting table SA20 and to Budgeted Financial Performance (revenue and expenditure)
- 6. Include finance leases and PPP capital funding component of unitary payment -

total borrowing/repayments to reconcile to changes in Table SA17

7. Total Capital Funding must balance

with Total Capital Expenditure

8. Include any capitalised interest (MFMA section 46) as part of relevant capital budget

#### **5.1.3 Cash Flow Statement**

#### Table 5.3: Budgeted Cash Flows, (A7)

Description	R ef	2018/19	2019/20	2020/21		Current Ye	ar 2021/22			Medium Term R penditure Frame	
R thousand		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjuste d Budget	Full Year Forecas t	Pre- audit outcom e	Budget Year 2022/23	Budget Year +1 2023/24	Budget Year +2 2024/25
CASH FLOW FROM											
OPERATING ACTIVITIES											
Receipts											
Property rates		34	114	10	8,650	-	-	-	9,074	3,225	9,899
Service charges		-	641	687	1,302	-	-	-	1,172	63	1,279
Other revenue		45	901	1,699	19,765	_	_	_	21,830	43,857	23,816
Transfers and Subsidies -											
Operational	1	281	181,232	190,264	178,615	313,292	-	-	500,857	508,175	521,912
Transfers and Subsidies -											
Capital	1	-	40,245	40,111	93,780	-	-	-	61,542	10,260	49,524
Interest		-	-	-	-	-	-	-	6,000	1,566	6,546
Dividends		_	_	_	_	_	_	_	-	_	_
Payments											

1	ı								I	l	l
					(450.704	(106 190					
Suppliers and employees		_	_	_	(159,701	(106,189	_	_	(187,586)	(216,197)	(193,913)
Cappilore and employees					,	,			(101,000)	(210,101)	(100,010)
Finance charges		-	-	-	(334)	(1,152)	-	-	(350)	(136)	(400)
											/ />
Transfers and Grants  NET CASH FROM/(USED)	1	-	-	-	-	-	-	_	(15,710)	(16,401)	(17,139)
OPERATING ACTIVITIES		359	223,132	232,770	142,076	205,950	_	_	396,829	334,410	401,523
			·		·					·	
CASH FLOWS FROM											
INVESTING ACTIVITIES											
Receipts											
Proceeds on disposal of				240					200	204	200
PPE		_	-	319	-	-	-	-	302	324	329
		_	_	_	_	_	_	_			
Decrease (increase) in non-											
current receivables		_	_	_	_	_	_	_	-	_	_
Decrease (increase) in non-											
current investments		-	-	-	-	-	-	-	-	-	-
Payments											
0.11		(70.454)	(77.000)	(00.074)	(127,697				(07.500)	(50.445)	(50,000)
Capital assets		(76,151)	(77,838)	(63,974)	)	-	-	_	(67,526)	(52,445)	(58,862)
NET CASH FROM/(USED)					(127,697						
INVESTING ACTIVITIES		(76,151)	(77,838)	(63,654)	)	_	_	_	(67,224)	(52,121)	(58,533)
CASH FLOWS FROM											
FINANCING ACTIVITIES											
Receipts											
0											
Short term loans		_	_	-	-	-	-	-	-	-	-
Borrowing long term/refinancing		_	_	_	_		_	_	_	_	_
Increase (decrease) in											
consumer deposits		-	-	_	-	-	-	-	_	_	_
Payments											
Repayment of borrowing		-	-	-	_	-	-	-	-	-	-
NET CASH FROM/(USED)											
FINANCING ACTIVITIES		_	-	-	-	_	-	-	-	-	-
NET INCREASE/ (DECREASE)											
IN CASH HELD		(75,793)	145,294	169,116	14,380	205,950	_	_	329,605	282,289	342,990
Cash/cash equivalents at		(. 0,. 00)		100,110	,000	200,000			-20,000	_32,200	- 12,000
the year begin:	2	50,301	62,595	110,017	426,921	146,974	-	_	-	329,605	611,895
Cash/cash equivalents at											
the year end:	2	(25,492)	207,889	279,132	441,300	352,924	-	-	329,605	611,895	954,884
References											

#### References

1. Local/District municipalities to include transfers from/to

District/Local Municipalities

2. Cash equivalents includes investments with maturities of 3 months

or less

3. The MTREF is populated

directly from SA30.

Total receipts 359 223,132 233,089 302,112 313,292 - - 600,777 567,469 613,305

Total payments	(76,151)	(77,838)	(63,974)	(287,732	(107,342	-	-	(271,171)	(285,180)	(270,315)
Borrowings & investments &	(75,793)	145,294	169,116	14,380	205,950	-	-	329,605	282,289	342,990
c.deposits	-	-	-	-	-	-	-	-	-	-
Repayment of borrowing	-	-	-	-	-	-	-	-	-	-
	(75,793)	145,294	169,116	14,380	205,950	-	-	329,605	282,289	342,990
	-	_	_	_	_	_	_	-	-	-

### 5.1.4 Alignment Of The Municipal Budget With The Municipal Goals And Objectives

**Table 5.4: Alignment with Operating Revenue Budget** 

Strategic Objective	Goal	Goal Code	Ref	2017/18	2018/19	2019/20	Cui	rrent Year 2020	/21		ledium Term R Inditure Frame	
			Ket	Audited	Audited	Audited	Original	Adjusted	Full Year	Budget Year	Budget Year	Budget Yea
R thousand				Outcome	Outcome	Outcome	Budget	Budget	Forecast	2021/22	+1 2022/23	+2 2023/24
Adequate provision and				-	-	24 908	26 434	26 434	26 434	175 528	129 119	122 123
maintenance of basic												4
infrastructure services												1
Create sound financial				-	-	9 977	10 588	10 588	10 588	60 600	63 034	65 691
management, Supply Chain												
and Asset Management												
env ironment												
Promote Local Economic				-	-	10 987	11 660	11 660	11 660	16 658	11 541	12 048
dev elopment through												i .
agriculture, tourism and												ĺ
oceans economy												4
To promote sound leadership,				_	_	7 965	8 438	8 438	8 438	27 650	28 811	30 079
good governance, public												į.
participation and enabling												ĺ
env ironment												
Create a conducive				863	4 218	14 902	16 085	16 085	16 085	12 197	12 709	13 268
administrative environment												
and organizational												İ
dev elopment												i .
Rapid provision of social and				144 660	159 086	49 203	51 545	51 545	51 545	14 360	14 385	15 015
community services												
Creation of sustainable job				50 927	95 245	155 561	162 994	162 994	162 994	9 078	9 356	9 767
opportunities through internal												
and external partnerships												l .
												İ
												ĺ
												į.
A II		L										
Allocations to other prioritie			2									
otal Revenue (excluding ca	pital transfers and contributi	ons)	1	196 450	258 550	273 503	287 744	287 744	287 744	316 070	268 954	267 99

**Table 5.5: Alignment with Operating Expenditure Budget** 

Strategic Objective	Goal	Goal Code	Ref	2017/18	2018/19	2019/20	Cui	rrent Year 2020	)/21		ledium Term R nditure Frame	
				Audited	Audited	Audited	Original	Adjusted	Full Year	Budget Year	Budget Year	Budget Year
R thousand				Outcome	Outcome	Outcome	Budget	Budget	Forecast	2021/22	+1 2022/23	+2 2023/24
Adequate provision and				41 171	43 899	28 818	41 652	41 652	41 652	84 091	80 523	84 369
maintenance of basic												
infrastructure services												
Create sound financial				18 416	15 386	15 559	20 270	20 270	20 270	34 508	36 059	37 712
management, Supply Chain												
and Asset Management												
Promote Local Economic				_	_	24 262	22 092	22 092	22 092	20 267	21 231	22 270
dev elopment through												
agriculture, tourism and												
To promote sound leadership,				14 160	_	20 252	15 404	15 404	15 404	40 813	42 975	45 276
good governance, public				14 100		20 232	15 404	13 404	15 404	40 013	42 373	45 270
participation and enabling												
Create a conducive				25 980	27 824	33 997	28 569	28 569	28 569	19 855	20 818	21 845
administrative environment				25 900	21 024	33 991	20 309	20 309	20 009	19 000	20 0 10	21 040
and organizational												
Rapid provision of social and				28 503	50 349	40 672	36 259	36 259	36 259	31 604	32 827	34 713
community services												
Creation of sustainable job				48 989	55 103	60 218	62 981	62 981	62 981	25 416	26 786	28 243
opportunities through internal												
and external partnerships												
Allocations to other prioritie	·s											
Total Expenditure			1	177 217	192 560	223 778	227 228	227 228	227 228	256 556	261 219	274 429

**Table 5.6 Alignment with Capital Expenditure Budget** 

Strategic Objective	Goal	Goal Code	Ref	2017/18	2018/19	2019/20	Cui	rrent Year 2020	/21		edium Term R nditure Frame	
				Audited	Audited	Audited	Original	Adjusted	Full Year	Budget Year	Budget Year	Budget Year
R thousand				Outcome	Outcome	Outcome	Budget	Budget	Forecast	2021/22	+1 2022/23	+2 2023/24
Adequate provision and				41 171	43 899	28 818	41 652	41 652	41 652	84 091	80 523	84 369
maintenance of basic												
infrastructure services												
Create sound financial				18 416	15 386	15 559	20 270	20 270	20 270	34 508	36 059	37 712
management, Supply Chain												
and Asset Management												
Promote Local Economic				_	_	24 262	22 092	22 092	22 092	20 267	21 231	22 270
dev elopment through												
agriculture, tourism and												
To promote sound leadership,				14 160	-	20 252	15 404	15 404	15 404	40 813	42 975	45 276
good gov ernance, public												
participation and enabling												
Create a conducive				25 980	27 824	33 997	28 569	28 569	28 569	19 855	20 818	21 845
administrative environment												
and organizational												
Rapid provision of social and				28 503	50 349	40 672	36 259	36 259	36 259	31 604	32 827	34 713
community services												
Creation of sustainable job				48 989	55 103	60 218	62 981	62 981	62 981	25 416	26 786	28 243
opportunities through internal												
and external partnerships												
Allocations to other prioritie	!S					*******************			******************			
Total Expenditure			1	177 217	192 560	223 778	227 228	227 228	227 228	256 556	261 219	274 429

#### **5.2 BUDGET IMPLEMENTATION PLAN**

The following tables summarises the capital Budget for 2022/23 and two outer years Table 5.2.1: Final Annual Budget 202/21 - 2022/23 Medium Term Revenue & Expenditure Framework

Description	DRAFT ANNUAL BUDGET 2022/23	DRAFT ANNUAL BUDGET 2023/24	DRAFT ANNUAL BUDGET 2025/26
Equitable Share	182,985,000.00	192,993,000.00	203,901,000.00
EPWP	1,582,000.00	0	0
MIG	38,862,000.00	40,484,000.00	42,210,000.00
INEP	17,680,000.00	7,000,000.00	7,314,000.00
LGSET A	-	0.00	0.00
FMG	2,650,000.00	2,650,000.00	2,650,000.00
DSRAC		0.00	0.00
Eradication of allien plants	_	0.00	0.00
Neighbourhood Development Partnership Grant			5,000,000.00
Small Town Revitalisation	5,000,000.00	0.00	0.00
Total Grants	248,759,000.00	243,127,000.00	261,075,000.00
Assessment Rates	18,350,000.00	19,120,700.00	19,962,010.80
Refuse		2084000	
	2,000,000.00		2,175,696.00
Grave site Traffic fines	69,000.00	71,898.00	75,061.51
	70,000.00	72,940.00	76,149.36
Traffic revenue	1,350,000.00	1,406,700.00	1,468,594.80
Interest from Debtors	4,175,000.00	4,350,350.00	4,541,765.40
Interest from Investment Lease Rental Income	6,000,000.00	6,252,000.00	6,527,088.00
	170,000.00 69,000.00	177,140.00	184,934.16
Building Plan Fees Hall Rental	-	71,898.00	75,061.51
	12,000.00	12,504.00 69814	13,054.18
Sundry Income	67,000.00		72,885.82
Tender Documents	390,000.00	406,380.00	424,260.72
Trade Lisences	100,000.00	104,200.00	108,784.80
Vat Refunds	18,000,000.00	18,756,000.00	19,581,264.00
Commission received	33,000.00	34,386.00	35,898.98
Profit on Sale of Fixed Assets	301,500.00	314,163.00	327,986.17
Claims received	1,500,000.00	1,563,000.00	1,631,772.00
	52,656,500.00	54,868,073.00	57,282,268.21
TO TAL REVENUE	301,415,500.00	297,995,073.00	318,357,268.21

	DRAFT ANNUAL	DRAFT ANNUAL	DRAFT ANNUAL
Description	BUDGET 2022/23	BUDGET 2023/24	BUDGET 2025/26
Equitable Share	182,985,000.00	192,993,000.00	
EPWP	1,582,000.00	0	
MIG	38,862,000.00	40,484,000.00	42,210,000.00
INEP	17,680,000.00	7,000,000.00	7,314,000.00
FMG	2,650,000.00	2,650,000.00	2,650,000.00
Neighbourhood Development			
Partnership Grant			5,000,000.00
Small Town Revitalisation	5,000,000.00	0.00	0.00
Total Grants	248,759,000.00	243,127,000.00	261,075,000.00
Assessment Rates	18,350,000.00	19,120,700.00	19,962,010.80
Refuse	2,000,000.00	2084000	2,175,696.00
Grave site	69,000.00	71,898.00	75,061.51
Traffic fines	70,000.00	72,940.00	76,149.36
Traffic revenue	1,350,000.00	1,406,700.00	1,468,594.80
Interest from Debtors	4,175,000.00	4,350,350.00	4,541,765.40
Interest from Investment	6,000,000.00	6,252,000.00	6,527,088.00
Lease Rental Income	170,000.00	177,140.00	184,934.16
Building Plan Fees	69,000.00	71,898.00	75,061.51
Hall Rental	12,000.00	12,504.00	13,054.18
Sundry Income	67,000.00	69814	72,885.82
Tender Documents	390,000.00	406,380.00	424,260.72
Trade Lisences	100,000.00	104,200.00	108,784.80
Vat Refunds	18,000,000.00	18,756,000.00	19,581,264.00
Commission received	33,000.00	34,386.00	35,898.98
Profit on Sale of Fixed Assets	301,500.00	314,163.00	327,986.17
Claims received	1,500,000.00	1,563,000.00	1,631,772.00
	52,656,500.00	54,868,073.00	57,282,268.21
TOTAL REVENUE	301,415,500.00	297,995,073.00	318,357,268.21

Type Description	Description	Costing Alloc	Exp Description	Draft Budget 2022.23	Draft Budget 2023.24	Draft Budget 2024.25
CAPITAL						
EXPENDITURE	Computers & accessories	0/100 400 651	A N	70,000,00	72,000,00	76.269.66
			Assets: Non-current Assets	70,000.00	73,080.00	76,368.60
Executive CouncilSpea		9/102-422-650	Assets: Non-current Assets	700,000.00		-
Executive Council Chi		0/102 420 651	Assets: Non-current Assets	700,000.00	522 000 00	5 4 5 400 0
	Computer and accessories		Assets: Non-current Assets	500,000.00	522,000.00	545,490.00
LEDAdministration	Computers and accessories	9/104-401-801	Assets: Non-current Assets	75,000.00	78,300.00	81,823.50
LEDAdministration	Provision of Equipment to SMMEs			350,000.00	-	-
LEDAdministration	Support to SMME and Cooperatives		Expenditure: Inventory Cons	500,000.00		
	Computers & accessories		Assets: Non-current Assets	75,000.00	78,300.00	81,823.50
Municipal ManagerAco			Furniture and Fittings	419,200.00	437,644.80	457,338.82
Municipal ManagerAco		9/106-413-801		40,000.00		-
Corporate Services Adn	Computers & accessories	9/108-408-651	Assets: Non-current Assets	54,800.00	57,211.20	59,785.70
Corporate Services Adn	TT Equipmnet	9/108-416-657	IT Equipmnet	1,500,000.00	1,566,000.00	1,636,470.00
Corporate Services Adn	Buildings and Installations	9/108-446-852	Buildings and Installations	300,000.00	313,200.00	327,294.00
Corporate Services Adn	Office furniture	9/108-500-820	Assets: Non-current Assets	50,000.00	52,200.00	54,549.00
Community Services Ad	Cemetery Management System	9/110-406-650	Assets: Non-current Assets	250,000.00	261,000.00	272,745.00
Community Services Ad	Computers accessories	9/110-407-800	Assets: Non-current Assets	50,000.00	52,200.00	54,549.00
Community Services Ad	Pound	9/110-409-800	Assets: Non-current Assets	500,000.00	522,000.00	545,490.00
Community Services Ad	Furniture & Fittings	9/110-414-651	Assets: Non-current Assets	50,000.00	52,200.00	54,549.00
Community Services Ad	Grant & Social Responsibility - Beach	9/110-416-656	Expenditure: Inventory Cons	50,000.00	52,200.00	54,549.00
	Grant & Social Responsibility -Bush			200.000.00		218,196,00
Community Services Ad			Assets: Non-current Assets	500,000.00	,	545,490.00
	Renovation of Community Halls		Assets: Non-current Assets	1,000,000.00	1.044.000.00	1.090.980.00
	Renovation of Ablution facilities	<i>37</i> 110 20 1 020	Tissets. Tion culter Tissets	500,000.00	522,000.00	545,490.00
•	Office &Traffic Equipment	9/112-402-625	Assets: Non-current Assets	100,000.00		109.098.00
	Computers & accessories		Assets: Non-current Assets	75,000.00	78,300.00	81,823,50
Financial Services Admi	•		Assets: Non-current Assets	82,268.00	85,887.79	89.752.74
Financial Services Admi		<i>)</i> /114-414-051	Parkhome	335,000.00	349,740.00	365,478.30
	Municipal Infrastructur Grant EXP	0/119 424 655	MIG- Codesa to Madakeni A		5,520,208.46	5.768.617.8
	Municipal Infrastructur Grant EXP	9/110-424-033	MIG-Mthimde Access Road	5,433,738.00	5,672,822.47	5,928,099.48
	Municipal Infrastructur Grant EXP				5,300,965.33	5,539,508.7
	•		MIG-Kwadyovuza to Mgcwi		6,362,250,84	
	Municipal Infrastructur Grant EXP		MIG-Nomsenge Access Roa		-,,	6,648,552.13
	Municipal Infrastructur Grant EXP		MIG-Chwebeni Access Road	-,,	5,960,914.27	6,229,155.41
	Municipal Infrastructur Grant EXP		MIG-Ngcoya Access Road	5,320,819.00	5,554,935.04	5,804,907.11
	Municipal Infrastructur Grant EXP	0/440 #88 040	MIG-Mdlankala bridge	3,995,436.00	4,171,235.18	4,358,940.7
	Road Transport:Core Function:Road	9/118-523-860	PSJ High Mast Lighting	500,000.00	522,000.00	545,490.00
Infrastructural Engineer				90,000.00	93,960.00	98,188.20
Infrastructural Engineer			Assets: Non-current Assets	1,845,371.00	1,926,567.32	2,013,262.85
	Computer and accessories		Assets: Non-current Assets	100,000.00	104,400.00	109,098.00
	Small town revitalisation	9/120-444-803	Assets:Non-current Assets:	.,,	-	-
	Electrification Programme		Electrification Programme-Lu		3,758,400.00	3,927,528.00
	Electrification Programme		Electrification Programme-M		2,505,600.00	2,618,352.00
Infrastructural Engineer	Electrification Programme		Electrification Programme-No	800,000.00	835,200.00	872,784.00
Infrastructural Engineer	Electrification Programme		Electrification Programme-Zin	2,120,000.00	2,213,280.00	2,312,877.60
Infrastructural Engineer	Electrification Programme		Electrification Programme-Qa	3,000,000.00	3,132,000.00	3,272,940.00
	Electrification Programme		Electrification Programme-Go	2,200,000.00	2,296,800.00	2,400,156.0
Infrastructural Engineer	Electrification Programme		Electrification Programme-Lu	1,600,000.00	1,670,400.00	1,745,568.0
Infrastructural Engineer	Electrification Programme		Electrification Programme-Ma	1,960,000.00	2,046,240.00	2,138,320.80
	GIS installation and maintenance	9/122-510-821	Sanitation infrastructure	260,000.00	271,440.00	283,654.80
TOTAL CAPITAL EXI				71,420,539.00	66,952,282.72	69,965,135.44

EXECUTIVE AND COUNCIL					
EMPLOYEE RELATED COSTS					
Executive CouncilMun Allowances	9/200-2-14	Expenditure: Remuneration o	622,289.61	649,670.35	678,905.52
Executive CouncilMun Allowances	9/200-2-38	Expenditure: Remuneration o	2,287,920.29	2,388,588.78	2,496,075.28
Executive CouncilMun Allowances	9/200-2-92	Expenditure: Remuneration of	712,792.08	744,154.93	777,641.90
Executive CouncilMun Allowances	9/200-2-102	Expenditure: Remuneration of	45,954.00	47,975.98	50,134.89
Executive CouncilMun Allowances	9/200-2-134	Expenditure: Remuneration of	321,678.00	335,831.83	350,944.26
Executive CouncilMun Allowances	9/200-2-152	Expenditure: Remuneration of	890,989.00	930,192.52	972,051.18
Executive CouncilMun Allowances	9/200-2-162	Expenditure: Remuneration of	1,148,850.00	1,199,399.40	1,253,372.37
Executive CouncilMun Allowances	9/200-2-168	Expenditure: Remuneration of	7,347,696.00	7,670,994.62	8,016,189.38
			13,378,168.98	13,966,808.42	14,595,314.79
REPAIRS AND MAINTENACE					
Executive CouncilMun Buildings & Installations	9/200-44-3003	Expenditure: Contracted Servi	ices: Contractors -	-	-
Executive CouncilMun Repairs & Maintanance Furniture &				-	-
GENERAL EXPENSES					
Executive CouncilMun Accomodation		Expenditure: Operational Cos	500,000.00	522,000.00	545,490.00
Executive CouncilMun Books & Publications	9/200-88-3365	Expenditure: Operational Cos	10,000.00	10,440.00	10,909.80
Executive CouncilMun Hire - External Transport	9/200-180-355	Expenditure: Operational Cos	73,360.00	76,587.84	80,034.29
Executive CouncilMun Meals & Entertainment	9/200-218-351	Expenditure: Contracted Serv	26,200.00	27,352.80	28,583.68
Executive CouncilMun Membership fees		Expenditure: Operational Cos	1,048,000.00	1,094,112.00	1,143,347.04
Executive CouncilMun Printing & Stationary	9/200-236-357	Expenditure: Operational Cos	83,840.00	87,528.96	91,467.76
Executive CouncilMun Printing & Stationary	9/200-236-358	Expenditure: Inventory Cons	230,560.00	240,704.64	251,536.35
Executive CouncilMun Subsistence & Travel	9/200-270-334	Expenditure: Operational Cos	83,840.00	87,528.96	91,467.76
Executive CouncilMun Subsistence & Travel		Expenditure: Operational Cos	262,000.00	273,528.00	285,836.76
Executive CouncilMun Subsistence & Travel	9/200-270-342	Expenditure: Operational Cos	107,200.00	111,916.80	116,953.06
Executive CouncilMun Subsistence & Travel	9/200-270-355	Expenditure: Operational Cos	107,200.00	111,916.80	116,953.06
			2,532,200.00	2,643,616.80	2,762,579.56
TOTAL FOR COUNCIL			15,910,368.98	16,610,425.22	17,357,894.35

MAYOR'S OFFICE						
EMPLOYEE RELATED	COSTS					
	Contribution - Medical Aid	9/202-10-116	Expenditure: Employee Relate	157,526.00	164.457.14	171,857.72
Executive CouncilMay				500,000.00	. ,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
	Contributions - Pension Fund	9/202-16-32	Expenditure: Remuneration o	488,730.00	510,234.12	533,194.66
Executive CouncilMay			Expenditure: Employee Relate	17,933.00	18,722.05	19,564.54
	Levy - Bargaining Council	9/202-28-120	Expenditure: Operational Cos	896.00	935.42	977.52
Executive CouncilMay		9/202-32-30	Expenditure: Employee Relate	122,295.31	127,676.31	133,421.74
Executive CouncilMay	•	9/202-40-24	Expenditure: Employee Relate	1.705.893.69	1,780,953,01	1,861,095.90
				2,993,274.00	2,602,978.06	2,720,112.07
REPAIRS AND MAINT	ENACE			_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_,,
	Repairs & Maintenance Furniture &	9/202-60-3011	Expenditure: Contracted Serv	_	_	_
Executive CouncilMay	•		Expenditure: Contracted Serv	_	_	
Executive Counciliviay	venices & implements	2/202 74 3012	Experience: Contracted Serv	_	_	
GENERAL EXPENSES				-	_	<del>-</del>
Executive CouncilMay	Accomodation	9/202_80_3531	Expenditure: Operational Cos	135,891.02	141.870.22	148,254.38
	Consumables & Beverages		Expenditure: Operational Cos	2,000.00	2,088.00	2,181.96
-	Grants & Social Responsibility - Disa		Expenditure: Inventory Cons	131,408.72	137,190.70	143,364.29
	Grants & Social Responsibility - Disa			18,591.28	19,409.30	20.282.71
-	Grants & Social Responsibility - Elde		1 1	55,829.06	58,285.53	60,908.38
	Grants & Social Responsibility - Elde Grants & Social Responsibility - Elde			58,025.67	60,578.80	63,304.85
			•		83.520.00	87,278,40
	Grants & Social Responsibility - Elde			80,000.00		,
	Grants & Social Responsibility - HIV			30,012.31	31,332.85	32,742.83
	Grants & Social Responsibility - HIV			50,000.28	52,200.29	54,549.31
	Grants & Social Responsibility - HIV			47,919.28	50,027.73	52,278.98
	Grants & Social Responsibility - Out			100,000.00	104,400.00	109,098.00
	Grants & Social Responsibility - Out			100,000.00	104,400.00	109,098.00
	Grants & Social Responsibility - Out			150,000.00	156,600.00	163,647.00
	Grants & Social Responsibility - You			45,000.00	46,980.00	49,094.10
	Grants & Social Responsibility - You			65,000.00	67,860.00	70,913.70
	Grants & Social Responsibility - You		-	70,000.00	73,080.00	76,368.60
	Grants & Social Responsibility - You			40,000.00	41,760.00	43,639.20
	Grants & Social Responsibility - You		-	80,000.00	83,520.00	87,278.40
	Grants & Social Responsibility - You				-	-
	Meals and Entertainment		Expenditure: Contracted Serv	30,000.24	31,320.25	32,729.66
Executive CouncilMay	Printing & Stationary	9/202-236-357	Expenditure: Operational Cos	20,000.18	20,880.19	21,819.80
Executive CouncilMay	Printing & Stationary	9/202-236-358	Expenditure: Inventory Cons	50,912.47	53,152.62	55,544.49
Executive CouncilMay		9/202-244-359	Expenditure: Operational Cos	161,000.94	168,084.98	175,648.80
Executive CouncilMay	SAMVA support	9/202-252-349	Expenditure: Operational Cos	10,000.00	10,440.00	10,909.80
Executive CouncilMay	SAMVA support	9/202-252-351	Expenditure: Contracted Serv	22,238.58	23,217.08	24,261.85
Executive CouncilMay	SAMVA support	9/202-252-353	Expenditure: Operational Cos	11,925.21	12,449.92	13,010.16
Executive CouncilMay	Social Responsibility Programmes W	9/202-260-359	Expenditure: Transfers and S	99,820.98	104,213.11	108,902.70
Executive CouncilMay	Social Responsibility Programmes W	9/202-260-359	Expenditure: Transfers and S	99,820.98	104,213.11	108,902.70
Executive CouncilMay	Subsistence & Travel	9/202-270-334	Expenditure: Operational Cos	20,000.30	20,880.31	21,819.92
Executive CouncilMay	Subsistence & Travel	9/202-270-339	Expenditure: Operational Cos	40,000.64	41,760.67	43,639.90
Executive CouncilMay	Subsistence & Travel	9/202-270-342	Expenditure: Operational Cos	40,000.31	41,760.33	43,639.54
Executive CouncilMay	Subsistence & Travel	9/202-270-355	Expenditure: Operational Cos	32,814.98	34,258.84	35,800.49
Executive CouncilMay	Unemployed graduates	9/202-512-821	Expenditure: Employee Relate	1,000,000.00	1,044,000.00	1,090,980.00
Executive CouncilMay	State of the Municipal Address	9/202-516-803	Expenditure : Operational - St	400,000.00	417,600.00	436,392.00
Ĭ	•		1	3,298,213.44	3,443,334.83	3,598,284.89
TOTAL FOR MAYOR				6,291,487.44	6,046,312.88	6,318,396.96

SPEAKERS OFFICE					
EMPLOYEE RELATED COSTS					
Executive CouncilSpea Contributions - Medical Aid	9/204-14-116	Expenditure: Employee Relate	361,874.00	377,796.46	394,797.30
Executive CouncilSpea Contributions - Pension Fund	9/204-16-112	Expenditure: Employee Relate	791,906.00	826,749.86	863,953.61
Executive CouncilSpea Contributions - UIF	9/204-20-108	Expenditure: Employee Relate	33,522.00	34,996.97	36,571.83
Executive CouncilSpea Levy - Bargaining Council	9/204-28-122	Expenditure: Operational Cos	1,791.00	1,869.80	1,953.95
Executive CouncilSpea Overtime	9/204-30-26	Expenditure: Employee Relate	122,295.31	127,676.31	133,421.74
Executive CouncilSpea Salaries	9/204-40-24	Expenditure: Employee Relate	2,518,283.58	2,438,134.07	2,238,910.80
			3,829,671.89	3,807,223.47	3,669,609.22
REPAIRS AND MAINTENACE					
Executive CouncilSpea Repairs & Maintenance - Motor Ve	ehi 9/204-54-3019	Expenditure: Contracted Serv	-	-	-
GENERAL EXPENSES					
Executive CouncilSpea Accomodation	9/204-80-3531	Expenditure: Operational Cos	100,000.00	104,400.00	109.098.00
Executive CouncilSpea Consumables & Beverages		Expenditure: Operational Cos	2,000.00	2,088.00	2,181.96
Executive CouncilSpea Grants & Social Responsibility - O		1 1	150,000.00	156,600.00	163,647.00
Executive CouncilSpea Grants & Social Responsibility - O			80,000.00	83,520.00	87,278,40
Executive CouncilSpea Grants & Social Responsibility - O	•	*	170,000.00	177,480.00	185,466.60
Executive CouncilSpea Meals and Entertainment		Expenditure: Contracted Serv	5,000.00	5,220.00	5,454,90
Executive CouncilSpea Printing & Stationary		Expenditure: Inventory Cons	190,120.00	198,485.28	207,417.12
Executive CouncilSpea Public Participation	9/204-238-363	Expenditure: Operational Cos	50,000.00	52,200.00	54,549.00
Executive CouncilSpea Public Participation	9/204-238-363	Expenditure: Contracted Serv	50,000.00	52,200.00	54,549.00
Executive CouncilSpea Public Participation	9/204-238-364	Expenditure: Contracted Serv	50,600.00	52,826.40	55,203.59
Executive CouncilSpea Rent - Equipment	9/204-244-363	Expenditure: Operational Cos	178,160.00	185,999.04	194,369.00
Executive CouncilSpea Subsistence & Travelling Allowan	ce: 9/204-272-362	Expenditure: Operational Cos	90,000.00	93,960.00	98,188.20
Executive CouncilSpea Subsistence & Travelling Allowan	ce: 9/204-272-362	Expenditure: Operational Cos	40,020.00	41,780.88	43,661.02
Executive CouncilSpea Subsistence & Travelling Allowan	ce: 9/204-272-363	Expenditure: Operational Cos	20,200.00	21,088.80	22,037.80
Executive CouncilSpea Subsistence & Travelling Allowan	ce: 9/204-272-363	Expenditure: Operational Cos	20,000.00	20,880.00	21,819.60
Executive CouncilSpea Support to Council & Traditional A	Aut 9/204-274-361	Expenditure: Operational Cos	50,859.16	53,096.96	55,486.33
Executive CouncilSpea Support to S 79 Committees	9/204-276-343	Expenditure: Operational Cos	20,000.00	20,880.00	21,819.60
Executive CouncilSpea Support to S 79 Committees	9/204-276-346	Expenditure: Contracted Serv	20,200.00	21,088.80	22,037.80
Executive CouncilSpea Support to S 79 Committees	9/204-276-346	Expenditure: Contracted Serv	20,200.00	21,088.80	22,037.80
Executive CouncilSpea Training Costs Councillors	9/204-294-361	Expenditure: Operational Cos	500,680.00	522,709.92	546,231.87
Executive CouncilSpea Training Ward Committees		Expenditure: Operational Cos	400,000.00	417,600.00	436,392.00
Executive CouncilSpea Training Costs war rooms stakeho	lders		200,000.00	208,800.00	218,196.00
Executive CouncilSpea Ward Committees Stipend	9/204-308-363	Expenditure: Operational Cos	6,000,000.00	6,264,000.00	6,545,880.00
			8,408,039.16	8,777,992.88	9,173,002.56
TOTAL FOR SPEAKERS OFFICE			12,237,711.05	12,585,216.36	12,842,611.78

CHIEF WHIP OFFICE					
EMPLOYEE RELATED COSTS					
Executive Council Chic Contributions - Medical Aid	9/204-14-116	Expenditure: Employee Relate	18,637.45	19,457.50	20,333.09
Executive Council Chic Contributions - Pension Fund	9/204-16-112	Expenditure: Employee Relate	34,075.41	35,574.73	37,175.59
Executive Council Chic Contributions - UIF	9/204-20-108	Expenditure: Employee Relate	2,199.83	2,296.62	2,399.97
Executive Council Chic Levy - Bargaining Council	9/204-28-122	Expenditure: Operational Cos	127.93	133.55	139.56
Executive Council Chic Overtime	9/204-30-26	Expenditure: Employee Relate	5,000.00	5,220.00	5,454.90
Executive Council Chie Salaries	9/204-40-24	Expenditure: Employee Relate	122,865.49	128,271.58	134,043.80
			182,906.11	190,953.98	199,546.91
GENERAL EXPENSES			182,906.11	190,953.98	199,546.91
GENERAL EXPENSES Executive Council Chic Catering	9/204-112-356	Expenditure: Contracted Serv	182,906.11 165,904.50	190,953.98 173,204.30	199,546.91 180,998.50
		Expenditure: Contracted Serv Expenditure: Inventory Cons	,	,	,
Executive Council Chic Catering	9/204-112-357		165,904.50	173,204.30	180,998.50
Executive Council Chic Catering Executive Council Chic Consumables and beverages	9/204-112-357	Expenditure: Inventory Cons	165,904.50 2,000.00	173,204.30 2,088.00	180,998.50 2,181.96
Executive Council Chic Catering Executive Council Chic Consumables and beverages	9/204-112-357	Expenditure: Inventory Cons	165,904.50 2,000.00 115,271.46	173,204.30 2,088.00 120,343.40	180,998.50 2,181.96 125,758.85

TOTAL FOR LED				17,380,720.62 23,226,355.62	15,337,481.02 21,440,323.96	16,027,667.66 22,405,138.53
LEDAdministration	Nursery	9/206-445-805	Expenditure: Inventory Cons	100,000.00	104,400.00	109,098.0
LEDAdministration	Nursery		Expenditure: Contracted Serv	100,000.00	104,400.00	109,098.00
LEDAdministration	Training of SMME Cooperation	9/206-296-339	Expenditure: Operational Cos	150,000.00	156,600.00	163,647.00
LEDAdministration	Grants & Social Responsibility - Rive			400,000.00	417600	43639
LEDAdministration  LEDAdministration	Function:Planning and Development:			300,000.00	313,200.00	327,294.0
LEDAdministration LEDAdministration	Support to small scale farmers Support to small scale farmers		Expenditure: Transfers and S Expenditure: Inventory Cons	50,000.00 50,000.00	52,200.00 52,200.00	54,549.00 54,549.00
LEDA desiriation	Support to small scale farmers		Expenditure: Operational Cos	100,000.00	104,400.00	109,098.0
LEDAdministration	Support to small scale farmers		Expenditure: Contracted Serv	400,000.00	417,600.00	436,392.0
LEDAdministration	Subsistence & Travel		Expenditure: Operational Cos	50,000.00	52,200.00	54,549.0
LEDAdministration	Subsistence & Travel		Expenditure: Operational Cos	100,000.00	104,400.00	109,098.0
LEDAdministration	Subsistence & Travel		Expenditure: Operational Cos	50,000.00	52,200.00	54,549.0
LEDAdministration	Subsistence & Travel		Expenditure: Operational Cos	50,000.00	52,200.00	54,549.0
LEDAdministration	Rent - Equipment		Expenditure: Operational Cos	200,000.00	208,800.00	218,196.0
LEDAdministration	Printing & Stationary		Expenditure: Inventory Cons	45,000.00	46,980.00	49,094.1
LEDAdministration LEDAdministration	Meals and Entertainment Printing & Stationary		Expenditure: Contracted Serv Expenditure: Operational Cos	20,000.00 50,000.00	20,880.00 52,200.00	21,819.6 54,549.0
LEDAdministration	LED Programmes (PSJ Development		•	9,435,073.77	9,850,217.02	10,293,476.7
LEDAdministration			Expenditure: Inventory Cons	100,000.00	104,400.00	109,098.0
LEDAdministration	Macadamia Nuts Production		Expenditure: Operational Cos	50,000.00	52,200.00	54,549.0
LEDAdministration	Grants & Social Responsibility - Tour			100,000.00	104,400.00	109,098.0
LEDAdministration	Grants & Social Responsibility - Tour			50,000.00	52,200.00	54,549.0
LEDAdministration	Grants & Social Responsibility - Tour		Expenditure: Contracted Serv	100,000.00	104,400.00	109,098.0
LEDA dministration	Grants & Social Responsibility - Tour			80,000.00	83,520.00	87,278.4
LEDAdministration LEDAdministration	Maintenance of local hiking trails Grants & Social Responsibility - Tour	9/206-167-370	Expenditure: Contracted Serv	350,000.00 80,000.00	83,520.00	87,278.4
LEDA dministration	Grants & Social Responsibility - Isinu	9/206-154-365		100,000.00	104,400.00	109,098.0
LEDAdministration	Grants & Social Responsibility - Isinu			200,000.00	208,800.00	218,196.0
LEDAdministration	Support to SMME and Cooperatives		Expenditure: Inventory Cons	200,000.00		
LEDAdministration	Support to SMME		Expenditure: Inventory Cons	100,000.00		
LEDAdministration	SMME dadabase		Transport	30,000.00		
LEDAdministration	SMME dadabase		Hirring	40,000.00		
LEDAdministration	SMME dadabase	iesses	catering	80,000.00		
LEDAdministration LEDAdministration	Provision of support to tourism busin Provision of support to tourism busin		Expenditure: Operational Cos Expenditure: Inventory Cons	189,646.85 400,000.00		
LEDAdministration	PPE and Communication Gadgets		Uniform and protective cloth	500,000.00		
LEDAdministration	Grants & Social Responsibility - Culti	ural heritage e		800,000.00	-	-
LEDAdministration	Grants & Social Responsibility - Cult		Uniform and protective cloth	200,000.00	208,800.00	218,196.0
LEDAdministration	Grants & Social Responsibility - Byla	9/206-144-357	Expenditure: Operational Cos	50,000.00	52,200.00	54,549.0
LEDAdministration	Grants & Social Responsibility - Byla	9/206-144-356		50,000.00	52,200.00	54,549.0
LEDAdministration	Support informal traders		Expenditure: Inventory Cons	275,000.00	287,100.00	300,019.5
LEDAdministration	Support informal traders (NEW RAN			50,000.00	52,200.00	54,549.0
LEDAdministration	Support informal traders (NEW RAN			50,000.00	52,200.00	54,549.0
LEDAdministration LEDAdministration	Grant & Social Responsibility -Isingq Grant & Social Responsibility -Isingq			75,000.00 75,000.00	78,300.00 78,300.00	81,823.5 81,823.5
LEDA dministration	Grant & Social Responsibility -Isingq			75,000.00	78,300.00	81,823.5
LEDAdministration	Grant & Social Responsibility -Isingq		•	200,000.00	208,800.00	218,196.0
LEDAdministration	Grant & Social Responsibility Agri Pa			200,000.00	208,800.00	218,196.0
LEDAdministration	Grant & Social Responsibility - Small			300,000.00	313,200.00	327,294.0
LEDAdministration	Grant & Social Responsibility - Small			250,000.00	261,000.00	272,745.0
LEDAdministration	Grant & Social Responsibility Cannal		•	75,000.00	78,300.00	81,823.5
LEDAdministration LEDAdministration	Grant & Social Responsibility Cannal		Expenditure: Operational Cos Expenditure: Contracted Serv	150,000.00	110,664.00 156,600.00	115,643.8 163,647.0
GENERAL EXPENSES	Accomodation	0/206 90 2521	E	106,000.00	110 664 00	115 642 0
				-	-	-
LEDAdministration	Repairs & Maintenance Equipmen	9/206-56-3011	Expenditure: Contracted Serv	-	-	-
LEDAdministration	Repairs & Maintenance - Motor	9/206-52-3021	Expenditure: Contracted Serv	-	-	-
REPAIRS AND MAIN	TENACE					
				5,845,635.00	6,102,842.94	6,377,470.8
LEDAdministration	Salaries	9/206-40-70	Expenditure: Employee Relate	1,028,855.00	1,074,124.62	1,122,460.2
LEDAdministration	Overtime Pay Salaries	9/206-32-26 9/206-40-24	Expenditure: Employee Relate Expenditure: Employee Relate	29,117.00 3,728,624.00	30,398.15 3,892,683.46	31,766.0 4,067,854.2
LEDAdministration LEDAdministration	Insurance - UIF		Expenditure: Employee Relate	24,198.00	25,262.71	26,399.5
LEDAdministration	Insurance - UIF		Expenditure: Employee Relate	2,200.00	2,296.80	2,400.1
LEDAdministration	Contributions - Pension Fund	9/206-16-112	Expenditure: Employee Relate	772,983.00	806,994.25	843,308.9
	Continuution - Medicai Aid	9/200-10-112	Expenditure: Employee Relate	259,658.00	271,082.95	283,281.6
EDAdministration	Contribution - Medical Aid	0/206 10 112	E Delet	250 650 00	271 002 05	202 201

				40.849.344.58	21,745,835.75	22,724,398.35
TOTAL FOR MM'S OFFICE				16,828,982.95 20,829,344.58	17,569,458.20	18,360,083.82
Municipal ManagerSpe Grants &	Social Responsibility IGR	9/210-176-372	Expenditure: Operational Cost		17.560.459.30	10 260 002 02
Municipal ManagerSpe Grants &			Expenditure: Contracted Serv	50,000.00	52,200.00	54,549.00
Municipal ManagerSpe Grants &				859,244.53	897,051.29	937,418.60
Municipal ManagerSpe Grants &	Social Responsibility - Strat	9/210-164-351	Expenditure: Contracted Serv	677,467.38	707,275.94	739,103.36
Municipal ManagerSpe Grants &				503,702.69	525,865.61	549,529.56
Municipal ManagerSpe Grants &				100,051.34	104,453.60	109,154.02
Municipal ManagerAcc Subsiste			Expenditure: Operational Cos	18,890.62	19,721.81	20,609.29
Municipal ManagerAcc Subsister			Expenditure: Operational Cos	50,515.28	52,737.95	55,111.16
Municipal ManagerAcc Subsister			Expenditure: Operational Cos	94,800.00	98,971.20	103,424.90
Municipal ManagerAcc Subsister			Expenditure: Operational Cos	50,909.97	53,150.01	55,541.76
Municipal ManagerAcc Subscrip			Expenditure: Operational Cos	7,011.75	7,320.27	7,649.68
Municipal ManagerAcc Rent - Eq			Expenditure: Operational Cos	171,171.94	178,703.50	186,745.16
Municipal ManagerAcc Printing of Municipal ManagerAcc Printing of	•		Expenditure: Operational Cos Expenditure: Inventory Cons	145,000.00 185,000.00	151,380.00 193,140.00	158,192.10 201,831.30
Municipal ManagerAcc Perfomar			Expenditure: Operational Cos	80,462.95	84,003.32	87,783.47
Municipal ManagerAcc Perfomar			Expenditure: Contracted Serv	50,877.35	53,115.96	55,506.17
Municipal ManagerAcc Perfomar			Expenditure: Operational Cos	80,820.98	84,377.11	88,174.08
Municipal ManagerAcc Perfomar			Expenditure: Contracted Serv	1,000,000.00	1,044,000.00	1,090,980.00
Municipal ManagerAcc Members			Expenditure: Operational Cos	9,962.08	10,400.41	10,868.43
Municipal ManagerAcc Media Fe			Expenditure: Operational Cos	150,000.00	156,600.00	163,647.00
Municipal ManagerAcc Media Fe	ees	9/208-222-357	Expenditure: Operational Cos	150,000.00	156,600.00	163,647.00
Municipal ManagerAcc Meals an			Expenditure: Contracted Serv	10,962.08	11,444.41	11,959.41
Municipal ManagerAcc Legal Fee			Expenditure: Contracted Serv	1,961,600.00	2,047,910.40	2,140,066.37
Municipal ManagerAcc Legal Fee			Expenditure: Contracted Serv	320,301.93	334,395.21	349,443.00
Municipal ManagerAcc Insuranc			Expenditure: Operational Cos	1,711,728.79	1,787,044.86	1,867,461.88
Municipal ManagerAcc IDP Prog			Expenditure: Operational Cos Expenditure: Contracted Serv	250,000.00	261,000.00	272,745.00
Municipal ManagerAcc IDP Prog Municipal ManagerAcc IDP Prog			Expenditure: Operational Cos Expenditure: Operational Cos	104,000.00 306,000.00	108,576.00 319,464.00	113,461.92 333,839.88
Municipal ManagerAcc Consuma			Expenditure: Operational Cos	2,000.00	2,088.00	2,181.96
Municipal ManagerAcc Consulta			Expenditure: Contracted Serv	200,000.00	208,800.00	218,196.00
Municipal ManagerAcc Commun			Expenditure: Contracted Serv	180,000.00	187,920.00	196,376.40
Municipal ManagerAcc Commun			Expenditure: Contracted Serv	180,000.00	187,920.00	196,376.40
Municipal ManagerAcc Risk Mar		0/200 00 255	Expenditure: Contracted Serv	22,000.00	22,968.00	24,001.56
Municipal ManagerAcc Risk Mar	•	9/208-97-3718	Expenditure: Contracted Serv	11,924.16	12,448.82	13,009.02
Municipal ManagerAcc Risk Mar	•		Expenditure: Operational Cos	22,886.24	23,893.23	24,968.43
Municipal ManagerAcc Books &			Expenditure: Operational Cos	5,000.00	5,220.00	5,454.90
Municipal ManagerAcc Advertis			Expenditure: Operational Cos	130,240.00	135,970.56	142,089.24
Municipal ManagerAcc Advertis			Expenditure: Operational Cos	300,400.00	313,617.60	327,730.39
Municipal ManagerAcc Accomod	dation	9/208-80-3531	Expenditure: Operational Cos	150,498.20	157,120.12	164,190.53
Municipal ManagerAcc Audit Co	osts	9/208-78-3255	Expenditure: Operational Cos	6,022,915.17	6,287,923.44	6,570,879.99
Municipal ManagerAcc Disciplin		9/208-77-3714	Expenditure: Operational Cos	20,022.30	20,903.28	21,843.92
Municipal ManagerAcc Disciplin			Expenditure: Contracted Serv	11,000.62	11,484.65	12,001.46
Municipal ManagerAcc Disciplin			Expenditure: Operational Cos	17,822.30	18,606.48	19,443.77
Municipal ManagerAcc Disciplin		9/208-77-3708	Expenditure: Contracted Serv	35,000.00	36,540.00	38,184.30
Municipal ManagerAcc Audit Co		2, 200-10 <del>-</del> 3239	Expenditure: Operational Cos	35,000.00	36,540.00	38,184.30
Municipal ManagerAcc Audit Co Municipal ManagerAcc Audit Co			Expenditure: Contracted Serv Expenditure: Operational Cos	20,020.37 81,293.38	20,901.26 84,870.28	21,841.82 88,689.45
Municipal ManagerAcc Audit Co			Expenditure: Operational Cos	70,878.56	73,997.22	77,327.09
Municipal ManagerAcc Audit Co			Expenditure: Contracted Serv	209,600.00	218,822.40	228,669.41
GENERAL EXPENSES						
REPAIRS AND MAINTENACE						
DEDAIDS AND MAINTENACE				4,000,361.63	4,176,377.54	4,364,314.53
Municipal ManagerAcc Salaries		9/208-40-124	Expenditure: Employee Relate	954,004.00	995,980.18	1,040,799.28
Municipal ManagerAcc Salaries		9/208-40-24	Expenditure: Employee Relate	2,157,994.00	2,252,945.74	2,354,328.29
Municipal ManagerAcc Overtime		9/208-30-26	Expenditure: Employee Relate	29,117.63	30,398.81	31,766.75
Municipal ManagerAcc Insuranc		9/208-24-108	Expenditure: Employee Relate	13,193.00	13,773.49	14,393.30
Municipal ManagerAcc Insuranc		9/208-24-4	Expenditure: Employee Relate	2,199.00	2,295.76	2,399.07
Municipal ManagerAcc Contribu			Expenditure: Employee Relate Expenditure: Employee Relate	579,037.00	276,468.95 604,514.63	631,717.79
EMPLOYEE RELATED COSTS  Municipal ManagerAcc Contribu	tion Madical Aid	0/200 10 116	E E E E	264,817.00	276 469 05	288,910.05

CORPORATE SERVICES					
EMPLOYEE RELATED COSTS					
Corporate Services Adm Contribution Employer- Medical Aid	9/212-12-24	Expenditure: Employee Relate	1,644,707.00	1,717,074.11	1,794,342.4
Corporate Services Adm Contributions Employer - Pension Fu	9/212-18-72	Expenditure: Employee Relate	39,620.00	41,363.28	43,224.63
Corporate Services Adm Contributions Employer - Pension Fu	9/212-18-112	Expenditure: Employee Relate	2,867,120.00	2,993,273.28	3,127,970.5
Corporate Services Adm Gross Salaries	9/212-22-10	Expenditure: Employee Relate	794,366.00	829,318.10	866,637.4
Corporate Services Adn Group Life Insurance Scheme	9/212-353-109	Group Life Insurance Scheme	114,740.00	119,788.56	125,179.0
Corporate Services Adm Gross Salaries	9/212-22-24	Expenditure: Employee Relate	5,890,797.52	6,149,992.61	6,426,742.2
Corporate Services Adm Insurance KGA and UIF	9/212-26-84	Expenditure: Employee Relate	2,199.00	2,295,76	2,399.0
Corporate Services Adm Insurance KGA and UIF	9/212-26-108	Expenditure: Employee Relate	139,052.00	145,170.29	151,702.9
Corporate Services Adm Overtime Pay	9/212-32-26	Expenditure: Employee Relate	41,930.48	43,775.42	45,745.3
	77 0		11,534,532.00	12.042.051.41	12,583,943.72
REPAIRS AND MAINTENACE			11,00 1,002100	12,0 12,00 1111	12,000,010,00
Corporate Services Hum Infrastructure	0/216 46 2002	F	739,968.70	772,527,32	807.291.03
1		Expenditure: Contracted Serv	739,908.70	112,321.32	807,291.0.
Corporate Services Hum Vehicles & Implements	9/216-74-3019	Expenditure: Contracted Serv	-	-	-
			739,968.70	772,527.32	807,291.05
GENERAL EXPENSES					
Corporate Services Adm Accomodation	9/212-80-3531	Expenditure: Operational Cos	103,312.00	107,857.73	112,711.3
Corporate Services Adm Cleaning Material	9/212-92-3475	Expenditure: Inventory Cons	327,280.00	341,680.32	357,055.9
Corporate Services Adm Consultants & Proffesional Fees	9/212-108-338	Expenditure: Contracted Serv	112,000.00	116,928.00	122,189.7
Corporate Services Adm Consultants & Proffesional Fees	9/212-108-342	Expenditure: Contracted Serv	100,000.00	104,400.00	109,098.0
Corporate Services Adm Consultants & Proffesional Fees		Expenditure: Contracted Serv	117,680.00	122,857.92	128,386.5
Corporate Services Adm Cellphone and Mobile Data		Expenditure: Employee Relate	1,048,000.00	1.094.112.00	1,143,347.0
Corporate Services Adm Cellphone and Mobile Data		Expenditure: Operational Cos	2,000,000.00	2,088,000.00	2,181,960.0
Corporate Services Adm Printing & Stationary		Expenditure: Inventory Cons	115,280.00	120,352.32	125,768.1
Corporate Services Adm Subsistence & Travel		Expenditure: Operational Cos	10,960.00	11,442.24	11,957.1
Corporate Services Adm Subsistence & Travel		Expenditure: Operational Cos	53,493.14	55,846,84	58,359,9
Corporate Services Adm Subsistence & Travel		Expenditure: Operational Cos	16,440.00	17.163.36	17.935.7
Corporate Services Adm Subsistence & Travel		Expenditure: Operational Cos	19,498.06	20,355.98	21,272.0
Corporate Services Adm Training Costs		Expenditure: Operational Cos	447,580.00	467,273.52	488,300.8
Corporate Services Adm Training Costs		Hire charges	54,800.00	57,211.20	59,785.7
Corporate Services Adm Workmans compensation		Workmans Compensation	700,000.00	730.800.00	763,686.0
Corporate Services Adm Staff excellence awards		Staff excellence awards	700,000.00	730,800.00	703,080.0
Corporate Services Adm Electricity		Expenditure: Bulk Purchases:	1,781,600.00	1,859,990.40	1,943,689.9
Corporate Services Hum Fire Extinguishers		Expenditure: Operational Cos	73,360.00	76,587.84	80.034.2
		Expenditure: Operational Cos Expenditure: Contracted Serv	21,924.16		23,918.8
Corporate Services Hum Job Evaluation				22,888.82	
Corporate Services Hum Levy - Skills Development [SETA]		Expenditure: Operational Cos	548,574.55	572,711.83	598,483.8
Corporate Services Hum Meals and Entertainment		Expenditure: Contracted Serv	7,972.78	8,323.58	8,698.1
Corporate Services Hum Skills Audit		Expenditure: Contracted Serv	214,400.00	223,833.60	233,906.1
Corporate Services Hum Organogramme		Expenditure: Contracted Serv	52,400.00	54,705.60	57,167.3
Corporate Services Hum Rent - Equipment		Expenditure: Operational Cos	178,160.00	185,999.04	194,369.0
Corporate Services Hum Wellness		Expenditure: Contracted Serv	100,000.00	104,400.00	109,098.0
Corporate Services Hum Eletronic document system		Expenditure: Contracted Serv	500,000.00	522,000.00	545,490.0
Corporate Services Hum Uniforms & Protective Clothing		Expenditure: Employee Relate	214,840.00	224,292.96	234,386.1
Corporate Services Adm IT Systems, software and Maintainar			200,000.00	208,800.00	218,196.0
Corporate Services Adm IT Systems, software and Maintainar			200,000.00	208,800.00	218,196.0
Corporate Services Adm Telephone	9/218-282-344	Expenditure: Operational Cos	1,048,000.00	1,094,112.00	1,143,347.0
			10,367,554.70	10,823,727.10	11,310,794.82
TOTAL FOR CORPORATE SERVICES			22,642,055.39	23,638,305.83	24,702,029.59

COMMUNITY SERVIC	ES					
MPLOYEE RELATED	COSTS					
Community Services Ad	Casual Wages	9/220-8-24	Expenditure: Employee Relate	600,000.00	626,400.00	654,588.0
Community Services Ad	Contribution - Medical Aid	9/220-10-116	Expenditure: Employee Relate	3,394,701.00	3,544,067.84	3,703,550.9
	Contributions - Pension Fund	9/220-16-112	Expenditure: Employee Relate	4,225,114.00	4,411,019.02	4,609,514.8
Community Services Ad			Expenditure: Employee Relate	265,731.00	277,423.16	289,907.2
Community Services Ad				2,200.00	2,296.80	2,400.1
Community Services Ad		9/220-32-26	Expenditure: Employee Relate	500,000.00	522,000.00	545,490.0
Community Services Ad		9/220-40-24	Expenditure: Employee Relate	17,140,686.00	17,894,876.18	18,700,145.6
Community Services Ad		9/220-40-24	Expenditure: Employee Relate	1,027,450.00	1,072,657.80	1,120,927.4
community Services Ad	Salaries	9/220-40-32	Experiditure: Employee Relate			
Repairs and mainte	enance			27,155,882.00	28,350,740.81	29,626,524.1
SENERAL EXPENSES		0/220 00 2521	F. E. O 10	127 702 22	122 415 00	120 410
Community Services Ad			Expenditure: Operational Cos	127,792.23	133,415.09	139,418.
Community Services Ad			Expenditure: Operational Cos	20,000.00	20,880.00	21,819.0
Community Services Ad			Expenditure: Operational Cos	22,779.33	23,781.62	24,851.
Community Services Ad	Cleaning campaign	9/220-90-3475	Expenditure: Inventory Cons	100,000.00	104,400.00	109,098.
Community Services Ad	Cleaning campaign	9/220-90-3515	Expenditure: Contracted Serv	79,727.65	83,235.66	86,981.
Community Services Ad	Cleaning Materials - Material	9/220-94-3475	Expenditure: Inventory Cons	250,000.00	261,000.00	272,745.
Community Services Ad	Consultants & Proffesional Fees	9/220-108-352	Expenditure: Contracted Serv	237,540.00	247,991.76	259,151.
Community Services Ad			Expenditure: Operational Cos	50,000.00	52,200.00	54,549.
Community Services Ad			Expenditure: Contracted Serv	50,000.00	52,200.00	54,549.
	· · · · · · · · · · · · · · · · · · ·		Expenditure: Operational Cos	25,000.00	26,100.00	27,274.
	Transport/Road Safety Awareness		Expenditure: Contracted Serv	25,000.00	26,100.00	27,274.
	Establishment of Waste Forum		Expenditure: Operational Cos	12,500.00	13,050.00	13,637.
Community Services Ad	Establishment of Waste Forum	9/220-149-373	Expenditure: Contracted Serv	12,500.00	13,050.00	13,637.
Community Services Ad	Community Safety Forum	9/220-153-373	Expenditure: Operational Cos	50,000.00	52,200.00	54,549.
	Community Safety Forum		Expenditure: Contracted Serv	50,000.00	52,200.00	54,549.
	Maintenance of Sport ground Faciliti		-	1,000,000.00	1,044,000.00	1,090,980.
	Uniforms & Protective Clothing for S					
				250,000.00	261,000.00	272,745.
	Uniforms & Protective Clothing for D			100,000.00	104,400.00	109,098.
	Grants & Social Responsibility - Road			50,000.00	52,200.00	54,549.
Community Services Ad	Uniforms & Protective Clothing for C	9/220-163-378	Expenditure: Employee Relate	100,000.00	104,400.00	109,098.
Community Services Ad	Uniforms & Protective Clothing for T	9/220-165-378	Expenditure: Employee Relate	150,000.00	156,600.00	163,647.
Community Services Ad	Beach Management: Joint Operation	9/220-167-378	Expenditure: Contracted Serv	37,332.98	38,975.64	40,729.
	Grants & Social Responsibility Stiper			500,000.00	522,000.00	545,490.
	Landfill site rehabilitation	2, <b>22</b> 0 1, 0 330	Expenditure: Consultant	50,000.00	52,200.00	54,549.
			•			
	Ward assistance		Expenditure: Transfers and S	6,000,000.00	6,264,000.00	6,545,880.
•	Landfill site rehabilitation		Expenditure: Operational Cos	100,000.00	104,400.00	109,098.
Community Services Ad	Landfill site rehabilitation		Expenditure: Operational Cos	100,000.00	104,400.00	109,098.
Community Services Ad	Meals & entertainment	9/220-218-351	Expenditure: Contracted Serv	13,274.49	13,858.57	14,482.
Community Services Ad	Printing & Stationary	9/220-236-347	Expenditure: Inventory Const	104,800.00	109,411.20	114,334.
Community Services Ad	Rent - Equipment	9/220-244-341	Expenditure: Operational Cos	209,600.00	218,822.40	228,669.
Community Services Ad	Uniforms & Protective Clothing-lifeg	9/220-302-346	Expenditure: Employee Relate	100,000.00	104,400.00	109,098.
	Uniforms & Protective Clothing-wast			350,000.00	365,400.00	381,843.
	Beach Management: Joint Operation			62,332.98	65,075.64	68,004.
	Beach Management: Joint Operation			62,332.98	65,075.64	68,004.
	Grant - Provincial DSRAC		Expenditure: Operational Cos	-	-	-
ommunity ServicesLib	Grant - Provincial DSRAC	9/222-348-575	Expenditure: Contracted Serv	-	-	-
ommunity Services Lib	Grant - Provincial DSRAC	9/222-348-576	Expenditure: Operational Cos	-	-	-
	Grant - Provincial DSRAC		Expenditure: Operational Cos	-	-	-
	Grant - Provincial DSRAC		Expenditure: Operational Cos	-	-	
	Grant - Provincial DSRAC		Expenditure: Operational Cos	_	_	
	Grant - Provincial DSRAC		Expenditure: Operational Cos		-	
	Grant - Provincial DSRAC		Expenditure: Operational Cos	-	-	-
	Grant - Provincial DSRAC		Expenditure: Operational Cos	-	-	-
	Grant - Provincial DSRAC		Expenditure: Operational Cos	-	-	
ommunity Services Lib	Grant - Provincial DSRAC	9/222-348-578	Expenditure: Operational Cos	-	-	-
ommunity Services Lib	Grant - Provincial DSRAC	9/222-348-578	Expenditure: Inventory Cons	-	-	
	Grant - Provincial DSRAC		Expenditure: Operational Cos	-	-	
	Grant - Provincial DSRAC		Expenditure: Contracted Serv	-	-	
	Grant - Provincial DSRAC		Expenditure: Operational Cos		_	
	Grant - Provincial DSRAC		Expenditure: Operational Cos	-	-	
	Grant - Provincial DSRAC		Expenditure: Operational Cos		-	-
	Grant - Provincial DSRAC		Employee related costs	-	-	-
	Grant - Provincial DSRAC		Expenditure: Operational Cos	-	-	
ommunity ServicesPar	Subsistence & Travel	9/224-270-334	Expenditure: Operational Cos	15,720.00	16,411.68	17,150.
ommunity ServicesPar	Subsistence & Travel	9/224-270-339	Expenditure: Operational Cos	78,600.00	82,058.40	85,751
ommunity ServicesPar			Expenditure: Operational Cos	26,200.00	27,352.80	28,583
ommunity Services Par			Expenditure: Operational Cos	26,200.00	27,352.80	28,583.
ommunity Services Wa			Expenditure: Operational Cos		52,200.00	54,549
	-			50,000.00		
Community Services Wa	-		Expenditure: Operational Cos	100,000.00	104,400.00	109,098.
ommunity ServicesWa	-	9/226-264-351	Expenditure: Contracted Serv	50,000.00	52,200.00	54,549.
Community Services Wa			Expenditure: Contracted Serv	200,000.00	208,800.00	218,196.
Sonnoun Destination	Sopforch&i®e⇔rtheitnpromotes incl	usive econd	Milipsergriowth Informacys Cota	inable15anndb0um0i	ied musai,o iopadi	<b>ty</b> 163,647.
Community Services Tra	Refuse Bags & Bins	9/228-242-347	Expenditure: Inventory Cons	700,000.00	730,800.00	763,686.
				11,849,232.65	12,370,598.89	12,927,275.

BUDGET AND TREASURY OFFICE					
EMPLOYEE RELATED COSTS					
Financial Services Admi Contribution - Medical Aid	9/234-10-118	Expenditure: Employee Relate	629,834.00	657,546.70	687,136.30
Financial Services Admi Contributions - Pension Fund	9/234-16-114	Expenditure: Employee Relate	1,403,501.00	1,465,255.04	1,531,191.52
Financial Services Admi Insurance - UIF	9/234-24-108	Expenditure: Employee Relate	73,001.00	76.213.04	79,642,63
Financial Services Admi Insurance - UIF			2,200.00	2,296.80	2,400.16
Financial Services Admi Overtime Pay	9/234-32-26	Expenditure: Employee Relate	72,229.00	75,407.08	78,800.39
Financial Services Admi Salaries	9/234-40-22	Expenditure: Employee Relate	6,188,494.00	6,460,787,74	6,751,523.18
Financial Services Admi Salaries	9/234-40-96	Expenditure: Employee Relate	1,031,055.00	1,076,421.42	1,124,860.38
	7.20.10.70		9,400,314.00	9,813,927.82	10,255,554.57
REPAIRS AND MAINTENANCE			-,,	-,,-	
Financial Services Budg Repairs and Maintenance Equipme	nt 0/244 70 2000	Ermandituras Contracted Sorri	500,000.00	522.000.00	545,490.00
Financial Services Budg Vehicles		Expenditure: Contracted Serv	500,000.00	522,000.00	545,490.00
rmanciai services budg venicies	9/244-72-301	Expenditure: Contracted Serv		, , , , , , , , , , , , , , , , , , , ,	,
			1,000,000.00	1,044,000.00	1,090,980.00
General expenses					
Financial Services Admi Accomodation		Expenditure: Operational Cos	80,000.00	83,520.00	87,278.40
Financial Services Admi Bank Charges		Expenditure: Operational Cos	225,764.35	235,697.98	246,304.39
Financial Services Admi Books & Publications	9/234-88-3361	Expenditure: Operational Cos	-	-	-
Financial Services Admi Consultants & Proffesional Fees	9/234-108-330	Expenditure: Contracted Serv	5,000,000.00	5,220,000.00	5,454,900.00
Financial Services Admi Debt collection	9/234-116-350	Expenditure: Contracted Serv	569,480.06	594,537.18	621,291.35
Financial Services Admi Electricity FBE	9/234-126-353	Expenditure: Operational Cos	3,200,000.00	3,340,800.00	3,491,136.00
Financial Services Admi Indigent Programme	9/234-188-353	Expenditure: Operational Cos	1,886,400.00	1,969,401.60	2,058,024.67
Financial Services Admi Membership Fees	9/234-224-331	1 Expenditure: Operational Cos	-	-	-
Financial Services Admi Postage & Courier Costs	9/234-234-332	2 Expenditure: Operational Cos	5,000.00	5,220.00	5,454.90
Financial Services Admi Printing & Stationary	9/234-236-347	Expenditure: Inventory Cons	171,000.00	178,524.00	186,557.58
Financial Services Admi Subsistence & Travel	9/234-270-333	Expenditure: Operational Cos	34,481.30	35,998.47	37,618.40
Financial Services Admi Subsistence & Travel	9/234-270-339	Expenditure: Operational Cos	89,126.11	93,047.66	97,234.81
Financial Services Admi Subsistence & Travel	9/234-270-341	Expenditure: Operational Cos	20,324.91	21,219.21	22,174.07
Financial Services Admi Subsistence & Travel	9/234-270-355	Expenditure: Operational Cos	19,833,40	20,706.07	21,637,84
Financial Services Admi Valuation Roll		BExpenditure: Contracted Serv	164,431,20	171,666,17	179,391,15
Financial Services Admi FMG-GRANT EXPENDITURE		Expenditure: Contracted Serv	2,650,000.00	2,650,000,00	2,650,000.00
Financial Services Admi FMG-GRANT EXPENDITURE		Expenditure: Employee Relate	,,	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Financial Services Admi FMG-GRANT EXPENDITURE		Expenditure: Contracted Servi		_	_
Financial Services Admi FMG-GRANT EXPENDITURE		Expenditure: Operational Cost			_
Financial Services Admi FMG-GRANT EXPENDITURE		Expenditure: Operational Cost			_
Financial Services Admi FMG-GRANT EXPENDITURE		Assets: Non-current Assets -		_	_
Financial Services Admi FMG-GRANT EXPENDITURE		Assets: Non-current Assets -	1 .		_
Financial Services Supp Licence Fees		Expenditure: Operational Cos	450,000,00	469,800.00	490.941.00
Financial Services Rever Interest paid		Expenditure: Interest, Divider	124,433,23	129,908.29	135,754,17
Financial Services Budg Fuel & Oil		Expenditure: Operational Cos	2,000,000.00	2,088,000.00	2,181,960.00
Financial Services Budg Hire Charges - Office Equipment		Expenditure: Operational Cos	239.137.88	249.659.95	260.894.64
Financial Services Budg Meals and Entertainment		Expenditure: Contracted Serv	7.441.85	7.769.29	8.118.91
Financial Services Budg Subscriptions		Expenditure: Contracted Serv  Expenditure: Operational Cos	9,534.70	9,954.23	10,402.17
Financial Services Budg Interest on fruitless wasteful	9/244-319-51	7 O.R Tambo Intervention	56,948.32	59,454.05	62,129.48
TOTAL FOR DTO			17,003,337.31	17,634,884.15	18,309,203.94
TOTAL FOR BTO			27,403,651.31	28,492,811.97	29,655,738.51

ENGINEERING					
EMPLOYEE RELATED COSTS					
Infrastructural Engineer Insurance - UIF	9/250-24-86	Expenditure: Employee Relate	2,200.00	2,296,80	2,400,16
Infrastructural Engineer Insurance - UIF	9/250-24-106	Expenditure: Employee Relate	129,699,00	135,405.76	141,499.02
Infrastructural Engineer Salaries	9/250-40-8	Expenditure: Employee Relate	1.031.055.00	1.076.421.42	1.124.860.38
Infrastructural Engineer Salaries	9/250-40-20	Expenditure: Employee Relate	9,423,078.00	9,837,693,43	10,280,389,64
Infrastructural Engineer Electrification Programme		MIG Operational -PMU admir	1,943,100.00	2.028,596,40	2,119,883,24
Infrastructural Engineer Contributions - Pension Fund		Expenditure: Employee Relate	2,295,573.00	2,396,578.21	2,504,424.23
Infrastructural Engineer Contribution - Medical Aid		Expenditure: Employee Relate	1,467,206.00	1,531,763.06	1,600,692.40
Infrastructural Engineer Overtime Pay	9/254-32-26	Expenditure: Employee Relate	236,945.00	247,370,58	258,502,26
	7/ 10 / 02 10		16,528,856.00	17,256,125.66	18,032,651.32
REPAIRS AND MAINTENANCE			.,,	, ,	.,,
Infrastructural Engineer Infrastructure	9/254-46-3013	Expenditure: Employee Relate	1,257,600.00	1,312,934.40	1,372,016.45
Infrastructural Engineer Infrastructure		Expenditure: Inventory Cons	3.095.560.21	3.231.764.86	3.377.194.28
Infrastructural Engineer Infrastructure		Assets: Non-current Assets	200,000.00	208.800.00	218.196.00
Infrastructural Engineer Repairs & Maintanance Street lights			300,000.00	313,200.00	327,294.00
Infrastructural Engineer Repairs & Maintanance Street lights			100,000.00	104,400.00	109,098.00
Infrastructural Engineer Repairs & Maintenance Plant & Mac			2,698,237.70	2.816.960.15	2.943.723.36
innastructurar Engineer Repairs & Maintenance Frant & Mac	9/230-02-3007	Experiorure. Contracted Serv	7,651,397.90	7,988,059.41	8,347,522.09
			7,031,397.90	7,500,035.41	0,547,522.09
GENERAL EXPENSES					
Infrastructural Engineer Consultants & Proffesional Fee	9/250-106-342	Expenditure: Contracted Serv	20,000.00	20,880,00	21,819.60
Infrastructural Engineer Consultants & Proffesional Fee		Expenditure: Contracted Serv	20,000.00	20,880,00	21,819.60
Infrastructural Engineer EPWP Staff Salaries		EPWP Staff Salaries	1,582,000.00	20,000.00	21,015.00
Infrastructural Engineer Subsistence & Travel		Expenditure: Operational Cos	58,688.00	61,270.27	64,027.43
Infrastructural Engineer Subsistence & Travel		Expenditure: Operational Cos	-	-	
Infrastructural Engineer Subsistence & Travel		Expenditure: Operational Cos	73,360.00	76,587,84	80.034.29
Infrastructural Engineer Subsistence & Travel		Expenditure: Operational Cos	58,688.00	61,270,27	64.027.43
Infrastructural Engineer Subsistence & Travel		Expenditure: Operational Cos	2,100,000.00	2,192,400.00	2,291,058.00
Infrastructural Engineer Human settlements		Expenditure: Operational Cos	70,000.00	73,080,00	76,368.60
Infrastructural Engineer Fuel & Oil		Expenditure: Operational Cos	1,560,000.00	1.628.640.00	1,701,928,80
Infrastructural Engineer Accomodation		Expenditure: Operational Cos	78,600.00	82.058.40	85.751.03
Infrastructural Engineer Entertainment		Expenditure: Operational Cos	15,000.00	15,660.00	16,364.70
Infrastructural Engineer Printing & Stationary		Expenditure: Operational Cos	60,000.00	62,640.00	65,458.80
Infrastructural Engineer Printing & Stationary		Expenditure: Inventory Cons	60,000.00	62,640,00	65,458,80
Infrastructural Engineer Rent - Equipment		Expenditure: Operational Cos	300,000.00	313,200,00	327,294,00
Infrastructural Engineer Uniforms & Protective Clothing		Expenditure: Employee Relate	350,000.00	365,400.00	381,843.00
Infrastructural Engineer Autocad/Ally cad		Expenditure: Contracted Serv	250,000.00	261,000.00	272,745.00
Infrastructural Engineer Development of Land Use Scheme		Expenditure: Contracted Serv	-		
Infrastructural Engineer Land audit		Expenditure: Contracted Serv	250,000.00	261,000,00	272,745,00
Infrastructural Engineer Municipal Planning Tribunal Membe			166,400.00	173,721.60	181,539.07
Infrastructural Engineer Municipal Planning Tribunal Membe			100,000.00	104,400.00	109,098,00
Infrastructural Engineer Planning Consultant Fees		Expenditure: Contracted Serv	500,000.00	522,000.00	545,490,00
Infrastructural Engineer SLUMA Implementation		Expenditure: Operational Cos	65,000.00	67.860.00	70.913.70
Infrastructural Engineer SPLUMA Training		Expenditure: Employee Relate	52,400.00	54,705.60	57.167.35
Infrastructural Engineer SPLUMA Training		Expenditure: Operational Cos	52,400.00	54,705.60	57,167.35
De De De La La La La La La La La La La La La La	J. 200 202-041	2.penakure. Operational Cos	7,842,536.00	6,535,999.58	6,830,119.57
TOTAL FOR ENGINEERING			32,022,789,90	31.780.184.66	33,210,292,97
TOTAL FOR ENGINEERING		<u> </u>	34,044,703.90	31,/00,104.00	33,410,434.97

## CHAPTER 6 INTEGRATION AND ALIGNMENT OF SECTOR PLANS

#### CHAPTER 6 – SECTOR PLANS 6.1 SECTOR PLANS

#### 6.1.1 Introduction

The ability of municipalities to coordinate and integrate programmes of other spheres and sectors operating in their space is of critical importance. This owing to the fact that all government programmes and services are delivered in municipal spaces and ensures that integration of programmes and maximum utilization of available resources. It is for this reason that the integrated development planning process becomes a vehicle to facilitate integrated development to ensure the attainment of local government outcomes. Legislation and policies required municipalities to develop sector specific plans to guide the rendering of certain services. These sector plans should be categorized into the following: -

- (a) Sector plans that should form of the IDP as required by the MSA and provide an overall developmental vision of the municipality: Spatial Development Framework (SDF); Local Economic Development Plan (LED Plan); Disaster Management Plan; and Financial Plan.
- (b) Sector plans provided for and regulated by sector specific legislation and policies, such as; Water Services Development Plan (WSDP), Integrated Waste Management Plan (IWMP), Integrated Transport Plan (ITP); Environmental Management Plan (EMP); Integrated Human Settlement Plan (IHS) / Housing Sector Plan (HSP); Integrated Energy Plan (IEP), etc.

The purpose of including these sector plans is to ensure that they are considered during planning and implementation of the IDP. They guide the institution and its departments on sector specific issues to ensure sustainable growth and development.

#### 6.2 Spatial Development Framework

The Spatial Development Framework (SDF) for Port St John's Municipality has been reviewed and approved by Council in 2021/22 financial year. It forms part of the Port St John's Integrated Development Planning Process. The SDF as one of the operational strategies of the IDP, is closely linked and aligned, and functions with the other operational strategies of the municipality such as the district and provincial strategies, LED Strategy and the Nodal Development Strategy.

The table below shows the SDF Spatial Development Plan for the entire Port St John's Municipality.



Figure 6.1: PSJLM SDF

Source: PSJLM SDF Review 2010 p.111

#### (a) Spatial Vision

The vision is seeking to transform and integrate the social-economic space of the PSJLM and elevate and promote Port St Johns into a regional economic node and driver for sustainable economic growth and development in relation to surrounding rural lands and The Wild Coast. The principles guiding the vision for spatial planning are: Efficient and Integrated Land Development; Sustainable Development; Protection and Enhancement of the Environment; Discouraging Illegal Land Use; Efficient Public Participation and Capacity Building; Facilitating Development Interaction with the PSJLM; Clear Guidance, Procedures and Administrative Practice; Speedy Land Development; No one Land Use is more Important than any other; Security of Tenure; Co-ordination of Land Development, and Promotion of Open Markets and Competition.

#### (b) Objectives

The PSJLM will pursue the following objectives to achieve the desired spatial form:

- **Objective 1**: To fulfill Council's mandate as outlined in the Municipal Systems Act, Municipal System Act Regulations and the Land Use Management Bill with respect to preparation and implementation of Spatial Development Frameworks.
- **Objective 2**: To spatially address shortfalls with respect to development with specific reference to Land Identification for urban expansion, tourism development and rural development.
- **Objective 3**: To apply the planning principles, development objectives and guidelines with respect to all developments within the study area as outlined in the Spatial Development Framework.

- **Objective 4**: To encourage and promote positive development within strict environmental guidelines and control.
- **Objective 5**: To support and promote infrastructure to serve the communities of the study area, and tourism industry.
- **Objective 6**: To promote integration and co-ordination of Spatial Development Framework initiatives on a regional level.
- **Objective 7**: To promote and ensure alignment and co-ordination of the Spatial Development Framework with the Port St Johns Integrated Development Plan and other sectoral plans and programmes.

#### (c) Strategies

The achievement of the Spatial Objectives revolves around the following seven strategies:

- Strategy A: Anticipate growth and plan ahead, both spatially and physically
- **Strategy B**: Concentrate municipal development in the identified development potential nodes.
- **Strategy C**: Determine utilization potential of all land and limit development to best usage through policy and/or statutory plan. This involves developing land suitability criteria, review, developing, implementing and managing procedures with respect to detailed land suitability studies, legislative approvals, land use management procedures and land acquisition.
- **Strategy D**: Developing and promoting the desired spatial form of the study area involving consolidating and promoting PSJ into an urban regional node servicing surrounding 130 satellite rural villages.
- **Strategy E**: Support economic growth opportunities created by the SDF by creating the spatial and infrastructural investment framework for economic and commercial and social opportunities.
- **Strategy F**: A strategic assessment of the environmental impact of the Spatial Development Framework involving carrying out Environmental Strategic Impact Assessment and implementation and management of standard and custom environmental policies and principles.
- **Strategy G**: Institute a formalization program to systematically formalize settlements and give secure tenure.

#### 6.3 PORT ST JOHN'S MASTER PLAN

The Port St Johns Master Plan was prepared and adopted in 2009. The numerous initiatives unfolding along the Wild Coast have prompted the PSJLM, through the Port St Johns Development Agency, to prepare an integrated Master Plan. Several strategic issues and Eight Strategic Development Nodes within the urban area, defined by the PSJ SDF, were identified as the core areas for further evaluation and formulation of the development framework of the Master Plan. The strategic issues identified are as follow.

#### (a) Strategic Issues

- Positioning Port St Johns and its surroundings as a unique African coastal town;
- Providing infrastructure, services and public transport;
- Ensuring safety and freedom from crime;
- Promoting skills and tourism awareness;
- Ensuring effective marketing, promotion and information;
- Providing a properly functioning, stakeholder driven, LTO.

#### (b) Objectives of the Port St Johns Master Plan

The following project principles constitute the strategic objectives to guide the town's master plan and urban node detailed planning and development:

- ✓ Promote access and supply of residential land and employment opportunities in close proximity and integrate with each other in urban development.
- ✓ Encourage environmentally sustainable and efficient land development practices and processes.
- ✓ Ensure that urban policy, administrative practice and town planning regulations are efficient and effective.
- ✓ Promote sustainable development at the required scale and land development which is within the fiscal, institutional and administrative means of the PSJLM.
- ✓ Promote sustained protection of the environment.
- ✓ Ensure the safe utilization of land by taking into consideration factors such as geological formations and areas prone to flooding.
- ✓ Permitting development only that which does not at cause unacceptable visual damage, unacceptable pollution of air, water or land, or nuisance by way of smell, noise or light.

#### (c) Urban Nodal Development Strategy

The achievement of the Spatial Objectives revolves around promoting and developing eight (8) development nodes that need strategic development interventions. The nodes collectively making up the urban area of Port St Johns can be explained as follow:

• **Node 1: Mpantu**: plan and develop for mixed use and maximum use potential for middle and higher income residential housing.

- Node 2: Airport and Landing Strip: development of airport terminal and aviation facilities
- Node 3: Ferry Point and Agate Terrace: discouraging further coastal ribbon development by only permitting the subdivision or consolidation of existing residential properties to enhance the unique character of the coastal village.
- Node 4: Port St Johns CBD: including town entrance: planning and redevelopment
  of CBD to achieve sustainable business, tourism, residential and recreational
  investment and activities and facilities.
- Node 5: Former Naval Base: plan for subdivision of the land into self-sustaining urban residential neighborhood with urban facilities and services.
- Node 6: Mtumbane Village: plan and develop its unique community heritage for cultural and eco-tourism by creating unique accommodation and recreation experience.
- **Node 7: Second Beach**: re-planning, upgrading and development to its full potential to become "first choice beach" for locals and tourists visiting the Wild Coast.
- Node 8: Former Military Base: creating a self-sustainable, independent urban neighborhood for Port St Johns town.
- **Node 9: Port St Johsn Peri-Urban Node**; creating economically productive subdivisions and maximizing density of land use.

PORT ST. JOHNS DEVELOPMENT NODES

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STATE
FORESTRY
AREA

NODE 3
ACCUST TENDAGE

NODE 3
ACCUST TENDAGE

NODE 4
PORT ST. JOHNS CED /
INCLUDING TOWN ENTRANCE

NODE 5
FORMER MAYAL BASE

NODE 5
FORMER MAYAL BASE

NODE 5
FORMER MAYAL BASE

NODE 5
FORMER MAYAL BASE

NODE 7

NODE 6
MILIMAGAME

NODE 5
FORMER MAYAL BASE

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Figure 6.2: PSJ Development Nodes

Source: PSJLM SDF Review 2010 p.8

#### **6.4 HOUSING SECTOR PLAN (HSP)**

#### a) Analysis

Municipal housing objectives and targets are defined in the Housing Sector Plan. The Port St Johns Local Municipal Housing Sector Plan was prepared in 2007 in terms of Municipal Systems Act (MSA) 32 of 2000, and was reviewed in 2012. The Housing Sector Plan 2012-2017 is one of the sector plans reflected on the 2022-27 IDP review and the Municipality will be undertaking its review in the current financial year. The housing sector plan guides and informs all future housing developments and informs management, budgeting and decision - making processes with regards to housing development. The Housing Sector Plan aims at ensuring, orientating and re-focusing the PSJLM's vision to fulfil its developmental mandate of housing delivery.

The Housing Act (Act 107 of 1997) also guides and informs the preparation of Housing Sector Plans. The HSP therefore outlines the needs and demands for housing, respond to fundamental challenges with regards to provision of housing and make proposals for realistic strategic housing interventions.

The housing chapter is linked and aligned to give effect to and implement provisions of several pieces of legislation and policies such as the Bill of Rights contained in the Constitution of the Republic of South Africa. Article 26 entrenches basic rights of access to adequate housing for all citizens of South Africa and whose basic standards are defined in the RDP White Paper of November 1994: "as a minimum, all housing must provide protection from weather, a durable structure, and reasonable living space and privacy. A house must include sanitary facilities, storm water drainage, a household energy supply, and convenient access to clean water. Moreover, it must provide for secure tenure in a variety of forms." Along with other legislations and policies, the housing chapter also gives effect to and implements the requirements of the National Housing Code as set out in Section 4 of the Housing Act, 1997 (Act No. 107 of 1997) which provide administrative regulations to facilitate the effective implementation of the National Housing Policy.

#### b) Strategic Housing Objective

The main objective of developing a housing sector plan therefore is to provide for and ensure an efficient housing delivery process. The following are some of the operational objectives: -

- Institutionalizing housing delivery in order to ensure meaningful, effective and efficient housing delivery through monitoring, evaluation and review of existing projects.
- Enabling municipalities to align and direct their financial and institutional resources towards agreed policy objectives and programmes, based on the existing housing backlog and housing need.
- To inform the multi-year subsidy allocation of the Provincial Department of Human Settlements.
- To be able to develop an institutional framework and capacity for the required administration and effective implementation of housing programmes.
- Ensuring alignment of housing delivery with the strategic development areas as identified by the Spatial Development Framework (SDF).
- Ensuring proper administration and implementation of housing development.
- Ensure integration between housing and service provision of physical, (for example roads), water, sanitation, safety and security.

#### c) Housing Strategy

The PSJLM seeks to achieve the housing vision of "A PSJLM with adequate institutional capacity, to efficiently provide quality housing and able to guarantee development of sustainable settlements" through the following three turn around strategies and housing programmes:

- Build Institutional and Financial Capacity: Review organogram to cater for required personnel; source funding for employment of new staff; training and capacity building workshops; develop a strategy for the monitoring of housing projects in all phases.
- Invest in matching Infrastructure: Investigate further funding options such as MSIG, Neighborhood Grant; effect integrated housing infrastructure planning; OR Tambo as a water services and sanitation authority and provider to be involved during the planning, budgeting and implementation stages of sanitation projects.
- Land, Housing and Planning: Identify suitable land for housing in advance; identify
  and follow up all land claims; identify ownership of farms suitable for housing
  development; appointment of housing staff and supporting contractors to register with
  the National Home Builders Registration Council; implementation of SDF and LUMS
  and enforcement, and education of housing consumers and community
  representatives.

#### d) Formal Housing opportunities

The section below reflects on the various areas earmarked for housing projects within the Port St Johns Local Municipal area to help provide an estimated 3 200 sites in mixed housing developments in the following areas:

- Former Military Base: proposed low, medium and high density residential developments.
- 2. **Second Beach**: development of high density residential, tourism accommodation as well as town houses.
- 3. Agate Terrace (Erf 756, 899 & 918): low density and tourism accommodation.
- 4. **Golf Course**: low density and town houses.
- 5. **Farms**: negotiations with the owners of farms, both private and state owned.

#### e) Housing Options and Housing Demand

- i. Subsidy Housing (Low Cost): Low cost development is a serious challenge in Port St Johns as a result of sprawling informal settlements which have to be relocated. The former Military Base has been earmarked for further high density housing development.
- ii. Affordable Housing (Middle Income/Medium Density): The Former Military Base is also reserved for medium density residential. This includes the middle class type housing for the middle income rank, like teachers, nurses and other government officials. There is adequate land for approximately 500 sites.
- iii. **High Income Housing:** Although the demand for high income housing is not clearly quantified, the following areas were proposed in the HSP and SDF:
  - Erf 1402 owned by DPW, the Former Naval Base even though this land is still a subject of a land claim, the PSJLM has indicated that a process of resolving the land claims is underway.
  - Erf 500, the existing Golf Course the plan is to relocate the existing golf course to make way for up market housing development. An alternative area is proposed for a new golf course around the old Military Base.
  - The Former Military Base, as part of the mixed use developments.
  - Agate Terrace (Erf 756, 899 & 918) ownership of these properties would have to be fully investigated.
- iv. **Rental Housing Stock:** The second beach and Golf course have some areas suitable for town houses. These will be utilized for rental purposes in cases

where the need for ownership is not great. The area around Mangrove is also suitable for rental housing development.

- v. **Tourist Accommodation:** A need for tourist accommodation is vital, particularly close to the beach. The second beach area will be suitable for additional tourism accommodation. Further to that, Agate Terrace (Erf 756, 899 & 918) can also be utilized for tourism accommodation.
- vi. **Rural Housing**: According to the SDF, 500 houses per ward are proposed for rural housing development. The main challenge is the pace at which applications are being approved by the Department of Human Settlements.
- vii. Breaking New Ground: The PSJLM currently does not have any BNG project and would need assistance towards conceptulisation and identification of land for BNG purposes.

#### f) Summary

The analysis has confirmed that the PSJLM is still currently experiencing serious challenges which hinder the delivery of housing. The low affordability levels resulting from low educational qualifications, unemployment and very low income levels are some of the glaring challenges. This means that PSJLM is confronted with not only having to provide for housing but also to subsidize infrastructure like electricity and water.

The close link between housing delivery and infrastructure provision puts the PSJLM under pressure to speed up the provision of basic services as well as upgrade existing facilities to ensure reliability. The low levels of accessibility to basic services and the low levels of education and employment both have serious negative implications on the PSJLM's revenue base. The PSJLM therefore has to develop strategies and programmes for job creation, which will decrease poverty levels as well as reduce the demand for subsidized housing and services.

Another major challenge indicated in one of the workshops is the lack of human as well as financial capacity to deliver housing as expected by the constitutional mandate of developmental local government. More serious consideration would have to be taken with respect to building adequate capacity in order for the PSJLM to have the ability to deal with housing delivery.

The objectives, strategies and projects are clearly focused on dealing with blocked projects as well as issues of lack of bulk infrastructure in some instances. Some already

constructed houses have structural defects and these would have to be rectified through funding from Province. Again, the issue of shortage of land as a result of land claims is debatable as there are views that these have already been resolved. The PSJLM has to aggressively consider proactively dealing with planning and surveying of land in preparation for urbanization.

#### 6.5 LED STRATEGY

The Port St Johns LED Strategy was prepared and adopted in 2016. The strategy covers an urban area of Port St Johns and the 130 surrounding rural areas/villages. Port St John's is part of the Wild Coast, an area of the Transkei stretching 250 kms from the Kei Mouth to Port Edward. The area is largely in its undisturbed natural state due in large part to difficulties in access both now and historically. Port St Johns known as the Jewel of the Wild is Coast located at the mouth of the Umzivubu River. As a regional service centre, it supplies the surrounding rural villages with commodities and services and is the administrative and government centre for the area.

The LED Strategy identifies many strengths and opportunities for local economic development that is tourism, SMME and agriculture. A new LED strategy is being prepared for the Municipality.

Table 6.4: LED SWOT analysis

#### STRENGTHS

- ✓ Good climatic conditions for tourism and agriculture
- ✓ Abundant water resources still untapped
- ✓ Small population
- ✓ Land good, fertile with deep soils
- ✓ Long and unspoilt coastal line
- ✓ Scenic beauty, historic heritage, natural heritage, unspoilt environment.
- ✓ Strong tourism and agricultural sectors
- ✓ Organized youth (youth development plan)

#### WEAKNESSES

- Poor infrastructure roads, electrification, telecommunication, dams
- Underutilised factor endowments agriculture, forestry, scenic beauty, good climatic conditions and coastal line.
- Unbalanced GGP contribution government a major GGP contributor and employer
- High level of dependence on social grants
- Extremely high levels of poverty, inequality and unemployment.

#### Poorly integrated business and development support services Low levels of literacy, education and skills Poor land use planning in urban area Restrictive traditional land tenure arrangements **Threats Opportunities** Continued high levels of HIV/AIDS Potential for development in agriculture, Rising unemployment levels tourism, mariculture and forestry High levels of poverty Potential for new irrigation systems Low income levels Massive public works programmes to A low skills base improve roads and clean up environment Poor co-ordination in project planning Value processing in agriculture and and implementation forestry Continued net migration to stronger Information technology targeting rural economic nodes (Port Elizabeth, Cape communities Town, Gauteng) Public private partnerships to improve Continued dependency syndrome (social market opportunities and technical grants, pensions etc) support to emerging rural based Unplanned developments along coast enterprises (ribbon development) Youth and women majority in the district Crime and Violence Cultural and historical heritage Local jobs through procurement in all projects Donor willingness to invest and support areas of greatest poverty and unemployment Capacity and skills development in agriculture, business and tourism e.g. craft production Development of tourism products

(accommodation, trails, fishing etc)

- Exploitation of fishing resources and development of a fishing industry
- Marketing, branding and development of market centres
- Investment policies based on the development of capacities and skills acquired in the execution government programmes
- Development of necessary infrastructure for investment and job creation (supply led strategies) and associated job creation through local procurement

Source: PSJLM LED Strategy, 2005

#### a) Strategic Objective

The strategic objectives of the LED Sector as in the municipal vision is creating a regional centre of Port St John's as a Gateway to the Wild Coast that generates economic development and employment opportunities through improving basic services in rural areas and by utilising the area's natural resources and tourism potential. The operational objectives are:

- To grow the local economy and achieve an annual growth of between 3% 5%.
- To create sustainable jobs thereby reducing existing unemployment from 80% to 65%.
- To reduce the number of households living in poverty from 80% to 65%.
- To increase literacy rate from 60% to 70%.

#### b) LED Strategy

The PSJLM seeks to promote and achieve local economic development that is sustained through optimizing competitive and comparative advantages of the tourism resources through the three priorities and strategies as shown below:

Table 6.5: LED Priorities, Objectives and Strategies

Priority	Objective	Strategy
Tourism promotion and development	<ul> <li>To stimulate the development of the tourism industry to generate employment opportunities and eradicate poverty</li> <li>To promote Tourism through the construction of Cultural Villages in rural areas by the end of 2004</li> </ul>	<ul> <li>Facilitate the construction of Cultural Villages in Rural Villages</li> <li>Provide training and business skills to communities</li> <li>Provide essential services to new cultural villages</li> <li>Support tourism initiatives</li> <li>Upgrade existing and construct new tourist accommodation and facilities</li> <li>Inject capital into public tourism initiatives</li> <li>Create a coordinated database for available tourist attractions</li> <li>Upgrade road linkages to various tourism nodes</li> <li>Tighten safety and security measures</li> <li>Provide adequate infrastructure to support tourism facilities</li> <li>Explore all avenues for funding and support</li> <li>Upgrade and market tourist facilities</li> <li>Lobby with the department of transport to provide signage to indicate the location of tourist facilities</li> <li>Establish a specialist school for tourism</li> <li>Market tourism in the Wild Coast through the Wild Coast Festival</li> </ul>
SMME Development	<ul> <li>❖ Facilitate         SMME         development         to stimulate         economic         growth and         development         so as to         reduce         unemployment         by 10% over         the next 5         years</li> <li>❖ To review the         LED plan</li> </ul>	<ul> <li>✓ Review a database for potential LED funding sources</li> <li>✓ Provide relevant training and facilities to encourage the development of SMMES</li> <li>✓ Lobby for Funding</li> <li>✓ Review rural SMME support structures</li> <li>✓ Build local capacity on SMME development</li> <li>✓ Secure funding from potential sources</li> <li>✓ Provide community assistance in the development of business plans</li> <li>✓ Review a database for packaged and marketable products</li> <li>✓ Review the LED forum to oversee all LED related programmes</li> <li>✓ Review all LED related activities from various role – players within the PSJLM</li> <li>✓ Exchange information with district PSJLM and other local municipalities</li> <li>✓ Review the LED Plan including necessary feasibility studies</li> </ul>

# **Agriculture Development**

- Improve and stimulate agricultural growth in rural areas by 2005
- To develop the agricultural sector as a way of fighting poverty and creating economic opportunities for Port St Johns
- Investigate production of cash crops with export potential
- ➤ Liaise with Department of Agriculture regarding training and equipment
- Establish an agricultural advice Centre
- Provide essential supporting infrastructure i.e. irrigation schemes, equipment etc.
- Provide skills development and business training for emerging farmers
- Investigate production of cash crops with export potential
- ➤ Liaise with Department of Agriculture regarding training and equipment
- Establish an agricultural advice Centre
- ➤ Provide essential supporting infrastructure i.e. irrigation schemes, equipment etc.
- Provide skills development and business training for emerging farmers

#### (d) LED Initiatives

The section below reflects on the various intervention initiatives earmarked for local economic development promotion and development:

Economic Infrastructure Development: by establishing an effective delivery system of non-financial and financial support services; establishing an up-to-date market intelligence on the local SMME and business market; improving the coordination of local, provincial and national government programmes; facilitating access to BEE exports, market and business linkages; providing suitable business accommodation, water, electricity and sanitation; strengthening relationships between the PSJLM, local business and investors; establishing a one-stop business and investor service centre; market repositioning, branding and investment promotion; focusing on investor retention through aftercare support; increasing municipal procurement spending on SMME and local enterprises; and facilitate provision of support services to rural areas.

**Enterprise and Sector Development**: by improve communication between PSJLM and business sectors; ensuring reliable regional road, rail and air based transportation linkages; improving the supply, cost and maintenance of electricity, water and sanitation; formulation of a spatial investment and incentives framework; formulating a Tourism

Infrastructure Development Plan to address existing gaps; addressing land tenure, usage and ownership bottlenecks within the system; establishing an Infrastructure Development Task Team; local business preferential used to deliver IDP infrastructure projects; establishment of Private Public Partnerships for effective delivery, and formulating an Economic Infrastructure Development Plan.

**Skills Development and Labour Alignment:** by creating a comprehensive database of existing skills base for the area; investigating the existing and future labour needs of the economy; prioritize skills development needs and linkage to major economic projects; promoting and facilitating basic adult educational programmes; strengthening partnerships with the government 's learnership programmes, and establishing dedicated labour linkage centres or facilities.

Informal Sector and Community Development: by formulating an informal trading [and poverty alleviation] policy; strengthening dialogue between the PSJLM and the informal sector; improving the coordination of government poverty alleviation projects; improving access to project and business advice, training and information; facilitating access to local and external informal markets; providing appropriate street-trading and hawkers facilities; facilitating women business development programmes; promoting youth entrepreneurship in local schools and communities; strengthening existing non-governmental organizations as key partners; addressing access to funding and financial assistance, and facilitating life-skills programmes for the unemployed, youth, disabled people and women.

Institutional Development: Enhancing the economic policy planning and coordination capacity of the PSJM; consolidating the LED Forum to improve stakeholder participation and dialogue; strengthening the PSJ Development Agency as an economic delivery arm of PSJM; improving intergovernmental planning and programme implementation; strengthening the non-governmental support system within the municipal area; improving communication between the PSJLM and the business sectors; establishing institutional support for sector-specific support; strengthening the participation of ward-level structures in LED activities; facilitating access to human and organizational support for local organizations, and entering into strategic partnerships with key agencies and donors.

#### (e) Summary

The analysis has confirmed that the PSJLM is still currently experiencing serious challenges which hinder the promotion and facilitation of LED projects. The PSJLM has to review the promotion and development of both public and private development strategies and programmes and projects of the LED Strategy and refocus approaches, techniques and techniques.

#### **Nodal Development Strategy**

As part of implementation of the Municipal Spatial Development Framework, the Port St Johns Local Municipality prepared a Nodal Development Strategy. The preparation involved an intensive spatial assessment of development potential of regional significance.

The idea was to identify existing and future development potential including competitive and comparative advantages and to align and implement the nodal development strategy with furtherance of all other municipal planning and policy documents such for IDP, LED, Master Plan, the Wild Coast SDI, OR Tambo Tourism Framework, and others.

The strategy seeks to provide strategic and detailed guidelines for development of specific nodal areas and generates an investment strategy for the nodal points. Each of the nodes is provided with an investment strategy. A total of five (5) nodes were identified for focused planning and investment promotion and development.

#### These five nodes are:

- Ntafufu
- Bambisana
- Port St Johns and the adjacent coastal resort
- Tombo
- Isilemela

#### (a) Strategic Development Nodes

#### Bambisana Node

Bambisana developed around a hospital, surrounded by rural homesteads. It is located on along the District Road DR08029 from the R61 at Tombo. The Bambisana Node consists of a mission hospital and a small commercial centre. The area is relatively densely occupied by rural homesteads. The main competitive advantages are Bambisana Hospital; a fertile rural hinterland with lots of water, and successful local agricultural

entrepreneurs (poultry and sugar cane). Other advantages relate to agricultural development such as fruit, poultry, forestry, maize, tea, sugar cane, goats and also quarry mining. Strategic Development opportunities include public infrastructure and services, housing development, agro-processing Park, and Retail Park. This node is supported economically by Lusikisiki (Inquza Hill Municipality).

#### Isilimela Node

Isimelela is relatively densely occupied by rural homesteads. The main competitive advantages are the potential to provide services to tourists visiting the coastal node/travelling on the Wild Coast Meander, and the potential to take advantage of fishing along the coast, public facilities for people visiting the hospital including a landscaped park with benches and table, facilities for the informal sector and tourism and fishing hub. As a way of ensuring that this node is functional, the municipality has constructed an access road linking Silimela to ward 1. This link provides easy access to Hluleka Nature Reserve and Ntlaza (Nyandeni LM).

#### Ntafufu Node

Ntafufu node is situated on a major transportation route, the R61 to Lusikisiki at the intersection with the district road to Mgugwana. The site consists of a commercial centre, some administration buildings, a school and a clinic. There is potential that the proposed new alignment of the R61 (the N2 toll road) will intersect at this node. Ntafufu is earmarked for administrative services in terms of the Municipal SDF. Ntafufu will form part of the new proposed N2 toll road from East London to KwaZulu Natal.

The proposed route alignment would connect various economic centres, including Mthatha and Lusikisiki with Ntafufu falling within. A new interchange called Ntafufu Interchange is proposed. Key investments potential is in creating hubs for residential, transportation, tourism and SMME development. This is consistent with the number of planning meetings between PSJ Municipality, Inquza Hill Municipality, SANRAL and other stakeholders where N2 beneficiation and advantages are being discussed.

# Tombo Node

Tombo is situated on a major transportation route, the R61 at the intersection of the district road DR 08029 to Isilimela and the coastal nodes of Mngazana and Simangwana. The site is an important transportation hub, with small businesses and administrative services.

Tombo and its surrounds are rural in character and the inhabitants have no security of

tenure. The investment advantages are farm produce collection/distribution point and availability of an agri park/service centre, availability of vacant land, agricultural potential in the rural hinterland, manufacturing for dairy, furniture, leather and a housing shortage in the area development including light industrial park. The comparative advantages are: it's strategic location on the R61, its significance as a transfer station, a variety of businesses, an array of community services, and the proposed upgrading of the road to Isilimela as part of the Wild Coast Meander.

The Town of Port St Johns is located at the mouth of the Umzimvubu River and is accessed from Umtata, via the main R 61 route. It is the only formalised urban area within the municipal boundary. The town is the main economic and administrative base to the surrounding rural community. The town is primarily a tourist-oriented destination. Minimal industrial activity is generated in the Port St Johns urban area and surrounding periphery.

The competitive and comparative advantages and investment opportunities of Port St Johns are as follow:

- The beauty and character of the town
- The climate
- The availability of a variety of accommodation establishments
- The administrative and business services
- The development of fishing
- The development of agriculture
- The development of tourism
- Residential development

The main policies / strategies for development of the Port St Johns Urban node area are to:

- Reinforce the different identities of the various nodes
- Promote densification of the various nodes
- Maintain the small scale, informal character of the town
- Improve the linkages between the various nodes
- · Maintain the lush, tropical vegetation

The identified development nodes within the Port St Johns urban node include:

- Node 1: Mpantu
- Node 2: Airport and Landing Strip

#### **INTEGRATED DEVELOPMENT PLAN 2022-2027**

- Node 3: Ferry Point and Agate Terrace
- Node 4: Port St Johns CBD
- Node 5: Former Naval Base
- Node 6: Mtumbane Village
- Node 7: Second Beach
- Node 8: Former Military Base
- Node 9: Port St Johsn Peri-Urban Node; creating economically productive subdivisions and maximizing density of land use.

#### Coastal Nodes

The Wild Coast Tourism Development Policy, 2001 provides for a basic framework of development guidelines for the one kilometre coastal strip. Second order coastal nodes are regarded as a "family holiday" tourism and recreation destination provided by both the development and the environment involving cottage settlements, smaller cluster complexes and family hotels. These nodes include: Sinangwana, Mngazi, Mngazana, Ntafufu River Mouth — Eco-Tourism/Low-Impact Tourism Zone, and Manteku Eco-Tourism/Low-Impact Tourism Zone.

The municipality has experienced a lot of development pressure on the coastal nodes. As a result, in has established a committee coordinated by both DEDEAT and PSJ Municipality to better manage development along the sensitive coastline. There are also projects like Working for the coast and Tuma Mina that are funded by DEA for the coast care.

#### Nature reserves

Port St Johns has a nature reserve which is an environmentally protected area in terms of the provincial legislation. The Silaka Nature Reserve also serves as a key tourism attraction point for the municipality

# Objectives of the Reserve

 To ensure that the planning and expansion of the Silaka Nature reserve maintains and enhances the integrity of its ecological, cultural and scenic resources, promotes its financial sustainability, and is integrated and co-ordinated with the development and planning if the surrounding areas

- To promote the long term conservation, rehabilitation and restoration of the biodiversity, scenic, and heritage futures of the reserve and minimise operational impacts on the environment
- To establish a nature co-operative, collaborative and mutually beneficial relationships with stakeholders to ensure the long term sustainability of the Silaka Nature Reserve
- To ensure the provision, utilisation, development and maintenance of adequate and appropriate reserve infrastructure and equipment that supports effective conservation management and provision of visitors' facilities and services

Table 6.6: List the most important threats and pressures

PRESSURES	THREAT
Invasion by alien plants	Spread threatens biodiversity of coastal
	forest
Poaching by surrounding community	Reduced vertebrate diversity and impacts
	on ecological functioning of the systems
	in the reserves
Crime, burglaries and theft from	Reduced income from the reserve due to
clients	an absence of return business and poor
	publicity by word of mouth
Uncontrolled access to the reserve	Linked to both crime and poaching and in
	this instance also to the presence of dogs
	in the reserve

# (c) Strategic Investment Opportunities

- Agriculture cattle farming, goat farming, small-scale beneficiation of wool and mohair, nut farming, banana farming, citrus fruit farming, dairy farming and forestry;
- Retail/trade riverside commercial, trade and tourist related opportunities in and around the Port St John's urban node including a fresh produce market, shops and the upgrading of tourism facilities;
- Scenic landscape for the film industry both local, regional and international; and
- An "adventure" centre.

#### 6.6 PORT ST JOHN'S ENVIRONMENTAL PLAN

# (a) Legislative requirements and EMP guiding policies

The EMP draws mandate and legality primarily from the National Environmental Management Act, 1998 (NEMA) which gives legislative effect to the principles of the Constitution and the White Paper on a National Environmental Policy. NEMA also creates the institutions and procedures needed for cooperative governance and integration between spheres of government for environmental management. The Act also imposes a number of duties on the various spheres of government in terms of environmental management, including local government. District Municipalities are mandated by NEMA to develop and implement EMP.

- Environmental Management Plan will be based primary on, but not restricted to:
- The Constitution of South Africa, (Act 108 of 1996); Environmental Conservation Act (Act 73 of 1989);
- National Environmental Management Act (Act 107 of 1998);
- Amendment of Environment Impact Assessment Regulation of 2006;
- Municipal Systems Act;
- Municipal Structures Act;
- Environmental Implementation Plan of Eastern Cape Province;
- Integrated Development Plan of Port St John's Municipality;
- White Paper on Environmental Management;
- White Paper on Integrated Pollution & Waste Management;
- White Paper on Sustainable Coastal Development (2000);
- National Waste Management Strategy;
- National Environmental Management: Biodiversity Act (10 of 2004);
- National Environmental Management Air Quality Act (39 of 2004);
- National Water Act, 36 of 1998;
- National Environmental Management of Protected Areas Act (31 of 2004);
- Waste Management Bill; Intended Pondoland Marine Protected Area Act;
- Marine Living Resources Act, 18 of 1998 and
- By-laws.

The guiding policies for this Environmental Spatial Framework include the following:

Retaining and enhancing the environmental quality of the area.

- Promoting development opportunities with due regard to possible impact on environmentally sensitive areas.
- One of the goals of this Environmental Management Plan is to "identify areas of environmental sensitivity and take steps to ensure long term conservation and management of these areas".
- To undertake a strategic environmental assessment to identify opportunities and constraints on development in Port St John's and propose projects that the Municipality can undertake.

The execution of the municipalitys Environment Management Plan is also supported by the enforcement of municipal by-laws, which will be subjected to a review in 2022/23 financial year. In order to execute the above legislative framekwork the municipality has established an environmental unit which resides in the community services directorate. This unit is led by an Environmental Officer who reports to the Head of department.

# (b) Linking the SDF and the National Spatial Development Framework (NSDF), Provincial Spatial Development Framework (PSDF) or Provincial Spatial and Economic Strategy (PSEDS)

Environmental issues at Port St John's are considered as one of the development challenges. Port St John's Municipal Council in preparing the Environmental Management Plan (EMP) intends to address all of its environmental objectives. To be most effective the EMP is to be integrated into the Integrated Development Plan. The EMP will address schedules, resources and responsibilities for achieving the council's environmental objectives and targets. Port St John's Local Municipality will need to comply with the EMP. Sensitive areas include rivers, estuaries, coastal areas, beach, indigenous and coastal forests. The O.R. Tambo District Environmental Management Unit is made aware of the activity to a consultative process.

# (c) Provisions for basic guidelines for land use management system of the municipality

This Environmental Management Plan will form part of the IDP and provide the following objectives and basic guidelines:

 To provide Council with an environmental inventory which provides the basis for establishing an interlinking system of conservation reserves, good civil service master plan and public spaces, and which will assist council in the process of development management.

- To minimize harmful developmental tendencies which may affect the environment?
- To recommend environmental principles which will assist in the maintenance and improvement of the present urban and rural environment?
- To designate boundary limitations of conservation areas in the area so as to enhance species survival in the long term.
- To monitor and evaluate sustainable development using the Eastern Cape Biodiversity Conservation Plan

# (d) Ecosystems, ecological corridors and other special biodiversity features

The Sensitive Development Zone (SDZ) is classified as the area of 1km, adjacent to the Indian Ocean coast line between the Mnenu River in the west and the Mzintlavu River in the north-east. The SDZ is characterized by open unspoiled coastline with raggedy cliffs, sheltered golden beaches, river estuaries and mangrove swamps. The Singwanana, Mngazana coastal villages and Mngazi River Resort and the built-up urban area of Port St John's abutts the Coastal Zone. The following development parameter should apply for the development applications within this zone: all developments should be subject to an environmental impact assessment procedure and be subject to approval and support from the Department of Economic Development and Environmental Affairs.

#### (e) Climate, Topography, Geology and flora

The environmental analysis provides a concise summary and background on the environmental aspects and management issues within the Port St John's Local Municipality. The purpose of this section is to summarize the background of the Municipal Environmental Management Plan.

Climate: The region has a temperate to warm and humid climate with a predominantly summer rainy season. It has bimodal rains with annual average rainfall varying from about 650mm to 1000mm. Rainfall is predominantly in the form of light showers. Thunderstorms occur frequently and are occasionally accompanied by hail and lightning in the interior. Average daily maximum temperatures are around 28°C in January and 21°C in July. Occasionally, mainly during late winter, dry and hot "berg winds" are experienced. In winter the sky is mostly clear when the region receives most sunshine. Frost occurs at night in interior valleys during July and August.

Topography and Drainage: The ground is mainly undulating and mountain peaks with high and steep elevation gradually increasing from the coastline to a maximum of approximately 1 000m (measured at mountain tops) above mean sea level (msl) in the north. The topography of the coastal belt is typically flat, whereas the interior is typified by undulating mountainous with steep slopes and with valleys and gorges that have been extensively carved by the main rivers flowing through the area towards the sea. In terms of drainage, the Port St John's Local Municipality is bounded by the Mzintlava River in the north and the Mnenu River in the south and has the great Mzimvubu River passing through the central regions of the Municipality and discharging to the sea at Port St John's.

*Geology:* Port St John's is located on an upstanding fault block or host of table-like mountain sandstone and ecca age sediments, mainly shale. This faulting or fracture took place during the breakup of Gondwanaland's about 130 million ago when the present coastline was formed, more or less as it is today. The more or less flat-lying mountain sandstones is resistant to erosion and forms the prominent flat topped features of Mt. Thesiger and Mt. Sullivian on either side of the Umzimvubu River. Fluctuations in the sea level and related climatic changes are also reflected in the sand dunes which are located in the valleys between the hills Southwards from Port St John's to second and third beaches, this sand has been blow up off the narrow continental shelf offshore.

**Flora**: The ECBCP Cape Floristic region covers approximately 6% of the province. This hotspot is home to the greatest non-tropical concentration of higher plant species in the world. The region is the only hotspot that encompasses an entire floral kingdom, and holds five of South Africa's 12 endemic plant families and 160 endemic genera.

The Eastern Cape is in need of a detailed appraisal of the conservation status of all plant and animal taxa. According to Pooley, E (2003), three great features of the area are its beautiful indigenous forest, excellent estuaries and its scenic landscapes. Nowhere in South Africa are these features so well conserved as long this spectacular stretch of rugged coastline. The forests contain a great variety of interesting trees and shrubs. Typical trees of the forest biome include Giant Umzimbeet (milletia sutherandii) umQunye (X); Forest Mahogany (Tichlia dregeana) umkhuhlu (X), Forest iron plum (Drypetes gerrendii) iDwesa (X); Forest Fever Berry (Croton sylvaticus) uMfeze (X), Forest Bush willow (Combretum kraulis) uMdubu- wehlathi (X).

Most of the forests are demarcated as 'state forests' and conserved for the benefit of local people and visitors alike. Fascinating hours and days can be experienced walking along the forest trials enjoying the sights and sounds of this great diversity of life. The estuaries provide a suitable habitat for mangroves (the only trees that tolerate sea water) and both Mngazana and Ntafufu estuaries harbour fine stands of black, white and red mangroves. These mangroves providean indispensable nursery area for many juvenile marine fish and crustaceans. Eventually these fish, prawns and crabs grow to provide food and recreational angling for both locals and visitors. The coastal grasslands and valley bushveld areas are another feature of this region of South Africa.

Typical species include buffalo grass (*stenotaprum secunndatum*), wire grass (*aristida junciformis*), giant terpentine grass (*cymbopogon validis*), bitter aloe (*aloe ferox*) sweet thorn (*acacia karoo*), and the common umzimbeet (*milletia grandis*), (Van Oudtshoorn, F.1992). In addition, *Cymbopon plurinoides* and stenotaphrum secumdatum are blooming at Silaka Nature reserve. Indigenous shrubs offer a large variety of leaf shapes and textures, foliage and flower colours. The fruits, seeds and nectar of most of these plants will attract a wide variety of birds and this alone makes them worth growing.

Invasive Alien Plants for both inland and coastal areas of Port St John's: Alien plants spotted along the Port St John's second beach include Lantana caramara-ubutywala bentaka (x) Amaranthas hybridus (umtyutyu)(x), Cestrum laevigatum (inkberry) pteridium aquilinum (eaglefern), Caesalpinia decapetai, Solanum mautritainum (bugweed), Montanoe, hibiscifolia (Tree daisy), Chromoleana adorata (Triffid weed), Psidium guajava (guava), Agava sisalana (Sisal), Rubus cuneifolius (American Bramble), Ricinus communis (Castor oil plant), chromolaena odorata (Triffid weed) and Bammboo. Alien plants will be removed using the same methods used by Working for Water Project by Department of Water Affairs and Environment and Department of Forestry and Fisheries. The project protection must eradicate invasive plants as part of the repairs works and making part was for indigenous plants.

**Socio- Economic Uses and Conservation**: Forest trees are continually exploited for timber although specific species are usually selected.

Likewise, other species are selected for traditional medicine and, in the more populated areas, for firewood. Afromontane Forest is well conserved in a number of areas, and many

areas are safe from exploitation by being inaccessible and isolated in remote areas. Plantations of pine threaten the water supply to the indigenous forests in many regions.

# (f) Key Environmental Parameters

In terms of economic land uses, the environment is supporting agriculture, especially for sugar, and exotic timber plantations. Wild forest timber harvesting has long since ceased to be economically viable, but extensive exotic plantations have been established. In terms of conservation, the coastal areas are well preserved compared to settle inland areas which are overgrazed, degraded and deforested. However, the unique inland bushveld/grassland plains, which are high in endemic plant species, are poorly conserved. The coastal forests whose common species include Coast Red Milkwood, Natal Guarri and Cape Plane are well conserved as are scrubs and shrubs. It is heavily overgrazed in the Transkei region of Eastern Cape. Valley thicket is often confined to river valleys stretching from the coast towards inland. Valley mists in the drier regions provide moisture. This thicket is invasive into savanna and grassland. In the past its distribution was controlled by large browsers such as rhino and kudu, and it is now spreading into many other vegetation types in the Eastern Cape. It is economically important as the best area for Angora and Boer goat farming. A number of large reserves conserve this thicket type, but it is under threat where there is intensive, poorly managed farming with goats or ostriches.

#### (g) Geology and Soils

A detailed hydro and geotechnical survey of the study area has not been conducted for the purposes of the environment plan or Spatial Development Framework. A feasibility study was undertaken for the Port St John's Municipality undertaken by Stemele Bosch Africa and broadly described the geology as being dominated by the Ecca group. The Ecca and Beaufort Groups consist of sandstone, mudstone and shale in varying configurations. This Group along with the Beaufort and Dwyka Group, which occur in the area, form part of the Karoo Supergroup the Dwyka Group consist of tillite. Also occurring is quarzitite sandstone of the Natal Group. Dolerite intrusions form massive sheets, dykes and ring-shaped intrusions in the geology. The Natal Group comprise predominantly quartz arenites. Also represented are conglomerates, coarse-grained sandstones, siltstone, mudstone and diamictite. The succession is between 900 and 1300m thick. The Group lies on the basement rocks of the Natal Metamorphic Province. The Balfour

Formation of the Beaufort Group is relatively sandstone rich at its contact with the underlying Middleton Formation but mudrock predominates overall. The Formation is approximately 2000m thick.

# (h) Agriculture

In the rural area located north of the coastline and Port St John's Town the environment allows primarily subsistence grazing and dry land alleviation (mainly maize) farming. Along the Umzimvubu River floodplain in close proximity to the peri-urban region of the Port St Johns Town intensive irrigation by private individuals is being developed on fairly large scale.

# (i) Forestry and vegetation

The Port St John's area is rich in natural vegetation with indigenous forests spread sparely over a larger portion of the municipal area. The most easterly parts have indigenous forests. Several distinct vegetation zones are found in the Transkei. Much of the region is grasslands with the hardy alpine veld in the Drakensberg and high veld Sourveld over the central region. The larger river valleys are flanked with valley bushveld; acacias and europhobia dominate; and thornveld types; Ngogoni Veld and Eastern Province Thornveld; around the coastal strip. The grassland is damaged disturbed by the recent coastal storms; overgrazing hills but also by human movement at the beach and surrounding areas. The beach, river, forest entrance should be restricted to certain entrance points and avoiding vehicles and human damage to the natural resources. There are not signs that restrict any fires near the sand dunes and coastal forest. The random indigenous medicinal uses, fires and beach woods have had a negative impact to the ecosystem.

Pondoland Coastal Plateau Sourveld occurs on the table-likde mountain sand stone in the North and is characterized by sour grasses; forestry and patches of the fynbos. The wild coast has a comparatively high rainfall, with the coastal and mountain regions receiving about 1000mm per annum. Snow is not uncommon at high altitudes in winter, but the remainder of the municipality, like most parts of the country, is template with the high subtropical temperatures along the coast in summer. The high rainfall in the area results in frequent flooding and storms often coincide with high tides in the Umzimvubu River. The areas of concern include Mpantu (area proposed for the Regional Taxi Rank and Filling

Station) by run-off from the Mountain; Greens Farms with informal settlement and Former Naval Base (area is proposed for residential development with a mix of supporting facilities).

# (j) Environmental priorities

The Port St John's local Municipality took the initiative to develop an Environmental Management Plan and enforce EIA at a project level so as to ensure that important natural resources are conserved by all stakeholders when promoting rural development, poverty alleviation, and service delivery. O. R. Tambo District Municipality IDP identifies major concerns in the district which include environmental degradation, soil erosion. At the local municipal level Port St Johns is at 15% degradation. The Municipality is planning to undertake the review of its environmental plan in 2021/22 financial to address issues of degradation that are highlighted above, which are gaining so much prominence

# (k) Use and protection of natural resources and heritage as its comparative and competitive advantages

The Eastern Cape is globally recognized for its high biodiversity value and scenic beauty. It has the highest biome diversity of any province, with seven biomes. Port St John's biodiversity value and scenic beauty is made of the centre of biological endemism: The Pondoland Centre. The Eastern Cape Biodiversity Conservation Plan further recognise the fact that irrespective of high biodiversity and biological endemism, the Eastern Cape Province has the highest level of rural poverty in the country with low employment rates and underdevelopment concurred by Port St John's Municipality IDP stating that poverty remains critical issues in the municipality. The Eastern Cape Province is currently facing unprecedented pressure from unplanned development, urban and agriculture expansion, mining, illegal holiday cottages, and over-harvesting of natural resources. The ECBCP further suggest that all these developments have potential to rapidly erode the natural resources.

Port St John Town is characterized by a range of environments features such as subsistence agricultural farming areas, State and Indigenous forestry, Nature Conservation, coastal and rivers and areas with inherent economic opportunity such as the tourism area. A small proportion of the Port John Central Business Centre and around the core areas of Second Beach, Agate Terrace, Ferry Point, Mpantu, Mtubane and

Airstrip have structures. Port St Johns Municipality Integrated Development Plan review states that the economic base of the municipality remains low. The municipality has identified the following resources and sectors which need to be used optimally to develop the economy of the municipality; mineral resources (travertine, sand and stone); forestry; heritage (arts and culture); tourism; manufacturing; agriculture; marine based economic activities and Small Medium and Micro Enterprise (SMME) Development.

In summary the land use reflects the spatial distribution of economic activities. Informal sand mining and quarrying are distributed along the near river and coastal sources. Port St John's Municipality, Port St John's SMME, emerging contractors, supplier and communities (example Caguba) near CBD will form joint initiatives for mining rights and mining enterprises for sand, bricks and crash stone to address the lack of sand and quarry development within Port St John's CBD area. The joint initiative will promote sustainable and legal use of mineral resource within Port St John's balancing conservation of estuaries, rivers, mountains with socio economic development and increase municipal revenue.

# (I) Projects / programs to address environmental challenges Recreation, Tourism and Conservation Initiatives

Several eco-tourists related initiatives have been initiated especially for the coastal strip of Port St John's area. The European Union funded projects comprise of guided horse and hiking trails operating along the Wild Coast. Significant trails are the Mantku trail, the Ntafufu trail, Scambeni trail, Mngazana trail and Mpande trail. Local tourism initiatives being developed are the development of cultural villages, the Wild Coast Festival the craft production programmes and market place development programme. The Port St John's Local Economic Development Plan and Tourism Development Plan has details about the above projects.

#### (m) Environmental Governance

Many of the grasslands present in the area have been degraded by prolonged selective and over-grazing in the past. Bush encroachment of Acacia and indigenous Tonga Pondoland Centre of Endemism has been the result. Soil erosion and trampling in wetlands is also a large problem in the Port St Johns and the silk at the Umzimvubu River is as a result of poor livestock management and limit recreational water activities.

Environmental Education and Conservation of both Flora and Fauna training is to be initiated by all stakeholders (Provincial Department of Environmental Affairs, National and Provincial Department of Education, National Department of Agriculture, Forestry and Fisheries, National Department of Water Affairs, National Department of Rural Development and Land Reform, Development Bank of Southern Africa, Eastern Development Corporation, Department of Labour and various SETAs).

# (n) Capital projects that will require environmental authorization to comply with an EIA process

- (i) A full environmental Impact assessment with specialists in biodiversity, water quality and a detailed Public Participation Process. The proposed Bulolo Golf Estate will have impact on the forest, water use and trigger NEMA, 1998 as a listed activity as amendment in the EIA regulation, 2006.
- (ii) A Cable Way is a listed activity in Government Notice No. R. 386 and therefore must be authorized by the Department of Economic Development and Environmental Affairs (DEDEA) in terms of Section 24 of the National Environmental Management Act (Act No 107 of 1998).
- (iii) Port st. Johns is locad in a very sensitive area and the majority of our infrastructure projects require comprehensive environmental assessment prior to any construction especially in relation to roads, water, and electrification projects.

# (o) Air quality management plan as contemplated in section 15(2) of the NEMA: Air Quality Act 39 of 2004

The Municipality does not have the Air Quality Management Plan however we are in the process of developing it. Currently we are being assisted by the District Municipality. The policy is available and will be submitted to Council in the last Council meeting of the financial year

# (p) Integrated Waste Management Plan and or System

Waste Disposal Strategies will depend on the scale and type of new development and need to be carefully assessed. It is therefore incumbent on the developing agencies to ensure that sustainable management practices are introduced at an early stage of policy-making for the area. Programmes and projects should be truly supportive of strategies to improve the quality of life of the prospective residents of the area without detriment to the

natural river systems. The municipality is planning to introduce rural waste collection through EPWP program throughout all wards.

# (q) Environmental Information Management Strategies

To ensure biodiversity is sustainable, ten key strategies will underpin all development as guidelines:

- Avoid land use that results in vegetation loss in critical biodiversity areas.
- Maintain large intact natural patches try to minimize habitat fragmentation in critical biodiversity areas.
- Maintain landscape connections (ecological corridors) that connect critical biodiversity areas.
- Maintain ecological processes at all scales, and avoid or compensate for any effects of land uses on ecological processes.
- Plan for long-term change and unexpected events, in particular those predicted for global climate change.
- Plan for cumulative impacts and knock-on effects.
- Minimize the introduction and spread of alien species.
- Minimize land-use types that reduce ecological resilience (ability to adapt to change), particularly at the level of water catchments.
- Implement land use and land management practices that are compatible with the natural potential of the area.
- Balance opportunity for human and economic development with the requirements for biodiversity persistence.

#### **6.7 INTEGRATED WASTE MANAGEMENT PLAN**

#### Scope

This IWMP has been produced for the Port St Johns Municipality (PSJM) and is applicable geographically to all areas falling within the jurisdiction of the Municipality. As municipal plan, it is applicable to all directorates.

#### **Waste Service Provision**

The Constitution of South Africa and other legislation mandate refuse removal by municipalities in their areas of jurisdiction. The sub-function of Solid Waste Management includes refuse removal, solid waste disposal and landfill, street cleaning and recycling.

#### **Waste Generation and Storage**

Waste produced within the PSJM is mostly general waste that is mostly produced in the urban centre of Port St Johns. In peri-urban and rural areas, waste is generally stored in pits and burned, however the municipality provides 85 litre plastics for the storage of waste to residents.

#### **6.8 BUILDING INCLUSIVE GREEN MUNICIPALITIES**

#### Background:

The Federation of Canadian Municipalities (FCM), in partnership with the South African Local Government Association (SALGA), received a contribution from Global Affairs Canada (GAC) to implement "The Building Inclusive Green Municipalities (BIGM)" program for 51 months (4.3 years). Currently the project is on the final year of implementation having been extended to 2021 due to the Coronavirus pandemic.

The aim of the project is to improve the capacity of South African municipal governments to support effective service delivery, inclusive of local green economic growth, and enhanced climate change mitigation and adaptation measures. The program pilots' local economic development initiatives to promote job creation, poverty reduction, and enhanced well-being, while empowering women, youth, and vulnerable groups, and ensuring their inclusion as decision makers and beneficiaries. The BIGM program will also improve municipal-level plans and policies targeting climate change adaptation and mitigation, including asset management policies and practices.

Climate change is creating major challenges for municipalities worldwide. At the same time, municipal practitioners have a key role to play in implementing measures for climate change mitigation and adaptation at the local level. Partnership cooperation between municipalities is a form of long-term international cooperation between local self-governments consisting of regular meetings of municipal representatives and citizens. Usually, this cooperation is based on an official document (partnership agreement) or a resolution adopted by the legislative body of the municipality concerned. The municipal partnership movement is unique in that it integrates all groups of citizens - from ordinary citizens, experts, businessmen and employees of different institutions, people of different ages, men and women, youth, economically active citizens, senior people, the handicapped, etc., to civic associations and various organizations.BIGM will build on the strengths of FCM and SALGA and of their respective members to deliver good, suitable local economic development and contribute to South Africa's national priority of reducing

poverty and transitioning to a low carbon economy. BIGM project is using a bottom-up process that will take up the challenges posed by climate change by supporting strategic climate initiatives agreed on between the City of Fredericton and Port St. Johns municipality to transfer municipal expertise to share information, and generate new knowledge.

The climate change and assets management component will be supported by one anchor metro municipality; Buffalo City Metropolitan Municipality. The ultimate outcome: will be to reduce poverty and improve climate change mitigation and adaptation within targeted municipalities in the Eastern Cape Province of South Africa. The programme is to improve the capacity of municipal staff in Port St. Johns in asset management, as well as climate change mitigation and adaptation, with a view to improving the guality of life of Port St. Johns residents, particularly for women, youth, and vulnerable groups. The City of Fredericton (Canadian partner) and the Port St. Johns Municipality (South African partner) were selected for the BIGM program through a competitive application process. The partners met for the first time during the week of September 18, 2017 in Port St. Johns, South Africa. During the week, there were discussions and workshops to identify a project for the two partners that would start in September, 2017 and run until November, 2020. The partners agreed that a collaboration to develop an asset management plan that would incorporate climate change mitigation/adaptation would be the most beneficial for Port St. Johns. The Municipality of Port St. Johns has already experienced some serious flooding, as well as localized road damage due to rains and will be more susceptible to flooding and road damage as weather events become more severe with climate change. Port St. Johns has an asset register but it is acknowledged that the register is not complete and it is not used for infrastructure program planning or infrastructure strategic planning. It is also acknowledged that there are not sufficient principles and policies in place to guide the management of infrastructure assets in Port St. Johns.

#### **Project name:**

The project has been given a name which is: Bring back our greening – Uhlaza Lwethu **Purpose:** 

The main purpose of this project is to create a tourists friendly environment by introducing climate change campaigns, which seek to introduce a culture of cleanliness amongst residents, beautification of the town and also assist with the development of credible asset management plan.

# Impact:

The project will improve the quality of life for all residents of Port St. Johns, and in particular women and the vulnerable members of the community, by improving the capacity of municipal staff to understand and adapt to the likely impacts of climate change and to understand and manage the municipality's infrastructure assets.

#### Council Mandate:

Council took a resolution to support the programme and chose Climate change and asset management

In summary, this project will be to develop an Asset Management Plan that takes in to account existing assets and planned assets, including assets for overcoming climate change vulnerability.

# **Expected Results:**

- Signing Ceremony
- Broad-based stakeholder involvement in municipal development strategies.
- Participatory problem-solving through inclusive processes and proper governance.
- Mobilization of local resources and commitment for vulnerable groups & youth.
- A framework for capacity development and support for institutions leading to better implementation.
- Mainstreaming environmental concerns in local economic development.
- Alignment with existing projects such as Greenest Municipality, Infrastructure
   Development Project funded by OTP that will create job opportunities
- Gender Strategy Developed and mobilise funding for implementation
- Asset Management Plan and Procedure Manual
- Climate Change strategy
- Training of Staff, Councillors and Community
- Stakeholder engagements

# CHAPTER 7 PERFORMANCE MANAGEMENT SYSTEM

# Chapter 7 – PERFORMANCE MANAGEMENT

#### 7.1 PERFORMANCE MANAGEMENT FRAMEWORK

#### 7.1.1 Overview

Port St. Johns Municipality has an approved Organizational Performance Management System (OPMS) Framework which is currently undergoing review. This document serves as a guideline document for the implementation of the Performance Management System (PMS) within the Municipality. The Municipality has further developed Performance Procedure Manual which was adopted by Council in December 2016. The implementation of performance management is guided by various legislative prescripts and requirements. The OPMS Framework is inclusive of the following interrelated processes:

- Planning;
- Implementation;
- Monitoring;
- · Evaluation.

The Municipality's PMS is the primary mechanism to monitor, review, and improves the implementation of its IDP and to gauge the progress made in achieving the objectives set out in the IDP. In addition, the Municipality's PMS facilitates increased accountability, learning, improvement, as well as providing early warning signals to facilitate decisionmaking. The PMS monitors actual performance against set targets and contractual obligations. Effective service delivery relies upon the IDP, efficient utilization of all resources and the PMS being closely integrated across all functions at an organizational and individual level. The most valuable reason for measuring performance is that what gets measured gets done. Once performance planning and the IDP have been completed and departmental SDBIP's are in place, they need to be implemented by executing the work in accordance with these plans. As the work is executed, it needs to be continuously monitored and periodically measured and reported on. Reporting requires that the Municipality takes the priorities of the organization, its performance objectives, indicators, targets, measurements, and analysis, and present this information in a simple and accessible format, relevant and useful to the specific target group, whilst meeting the legal prescripts for reporting. The process of reporting also includes assessments which are done at a quarterly basis, mid-term and annually as stipulated in the policy. Every financial year the municipality has an obligation of conducting 4 quartley assessments, 1 mid-year assessment and one annual assessment and these form part of the municipal scorecard.



Figure 7.1: The PMS Cycle can be illustrated

# Organization Key Performance Indicators Linked to Departmental Indicators

Whilst the organizational key performance indicators are presented in the SDBIP at an annual and quarterly level, the departmental indicators are broken down into monthly indicators, which are monitored and reported on a monthly basis at meetings of the operational management committee.

#### Departmental Indicators Linked to Outputs in the Performance Agreements

According to the draft Individual Performance Management System policy, all Senior Managers including the Municipal Manager, must enter into a performance agreement annually. These performance agreements are directly linked to the approved SDBIP and departmental indicators, through the development of individual work plans. Indicators in the work plans also include indicators that are not necessarily included in the SDBIP and/or departmental indicators, but are relevant to the operational functionality of any particular post. The indicators contained within the work plan are agreed upon and signed off by both the supervisor and the incumbent.

#### **IDP** and **Performance Management**

As already indicated earlier, the purpose of the IDP is to plan for what the municipality should do, when, where, what it will cost and who should be responsible. This has been done in Chapter Four.

The IDP should also ensure that the available resources are directed and employed at achieving the set development objectives and priorities as set out in Chapter Three.

Implementation of the IDP should therefore ensure that the development projects are implemented, the resources are used in a most effective and efficient manner and the pace at which projects are implemented is acceptable. To achieve this, it is necessary to monitor, evaluate, measure and review the performance of Municipalities against indicators and targets set in the IDPs.

The performance management should therefore:

- Be able to guide the planning, setting of objectives and use of resources;
- Enable and facilitate identification of management and service delivery (development implementation) challenges;
- Provide for mechanisms to timely identify management problems;
- Provide for mechanisms and systems to solve problems and remove impediments;
   and
- Provide for means to change or adjust resources deployed to achieve the municipality's development objectives.

# **Performance Management, IDP Monitoring and Evaluation**

The Port St Johns IDP, like any plan that is prepared, needs to be monitored and evaluated. The monitoring needs to be done at two critical levels, implementation or operational level and impact or outcome level through M&E unit. Operational monitoring is the monitoring that needs to be done relating to how implementation is being done, measuring progress in relation to time lines and deadlines, operational challenges and bottlenecks, and any other factors that may hamper smooth implementation of strategic projects. Monitoring also needs to be done at impact level, i.e. the outcomes of interventions and projects implemented needs to be done to determine whether the intended positive impacts will be achieved. The performance management system as legislated and discussed below provides mechanisms for IDP monitoring and evaluation.

#### 7.1.2 PMS Policies And Legislative Imperatives

There are several policies and pieces of legislation making provision for performance management and its review. The important ones are three which are discussed in detail: The Municipal Systems Act, (Act 32 of 2000), Municipal Planning and Performance Management Regulations 2001 (No 796, of 24 August 2001) and the Municipal Financial Management Act, 2003 (Act 66 of 2003). The other relevant policies and pieces of legislation are:

- The Constitution of the Republic of South Africa, 1996 (Act 108 of 1996);
- The White Paper on Batho Pele (1998);
- The White Paper on Local Government (1998);
- Regulations for Municipal Managers and Managers reporting directly to Municipal Managers (dated 1 August 2006); and

The Local Government: Municipal Structures Act, 1998 (Act 117 of 1998).

# The Municipal Systems Act, No. 32 of 2000

As stated before in Chapter One, the Municipal Systems Act, 32 of 2000 (MSA) requires municipalities to prepare IDPs. The Act also requires a municipality to monitor and evaluate its performance. Section 34 of the MSA requires each municipality to annually review its IDP in accordance with its performance measurement (in terms of Section 41) to the extent that changing circumstances so demand and to amend the IDP in accordance with the prescribed process.

Other provisions are that the municipality must:

- Develop a Performance Management System.
- Publish an Annual Report on performance for the Councillors, its employees, and other spheres of Government that are rendering support to the municipality.
- Carry out an internal audit of performance and tabling the report before council and publicising the report.
- Have its annual performance report audited by the Auditor-General (and cooperate with the exercise).
- Involve the community in setting indicators and targets and reviewing municipal performance.

# The Local Government: Municipal Planning and Performance Management Regulations, 2001

The Local Government Municipal Planning and Performance Management Regulations were published on 24 August, 2001 in accordance with the Municipal Systems Act of 2000. The regulations are for municipal planning (specifically integrated development planning) and performance monitoring. For integrated development planning, the regulations provide guidelines on contents of an IDP and process for amendment (Chapter Two of the regulations). Chapter three is dedicated to performance management. The following are the key contents of the regulations on performance management:

• Nature and adoption of a performance management system (Sections 7 and 8)

- Setting of and review of key performance indicators (Sections 9 and 11)
- Setting of performance targets (Section 12)
- Internal auditing of performance measurements (Section 14)
- Monitoring, measurement and review of performance (Section 13)

#### 7.1.3 Nature of PMS

Section 7 (2) of the regulations stipulate that the Municipality, in developing its Performance Management System, must ensure that the PMS:

- Complies with all the requirements set out in the Municipal Systems Act;
- Demonstrates how it is to operate and be managed from the planning stage up to the stages of performance review and reporting;
- Clarifies the roles and responsibilities of each role player, including the local community, in the functioning of the system;
- Clarifies the processes of implementing the system within the framework of the Integrated Development Planning process
- Determines the frequency of reporting and the lines of accountability for performance;
- Relates to the Municipality's Employee Performance Management processes.

# **Salient Key Performance Indicators**

The key performance indicators of the municipality, authorized by the Minister in terms of Section 43 of MSA, should include the salient Key Performance Indicators. It also shows the relationship between the municipality's strategic development objectives as espoused in Chapter Three and the Key Performance Indicators for Port St Johns Municipality.

**Table 7.1: Key Performance Areas and Salient Key Performance Indicators** 

Key Performance Area	Salient Key Performance Indicators
Good governance	Job creation - The number of local jobs created through the
	Municipality's local, economic development initiatives,
	including capital projects.
Institutional Development	Employment Equity – the number of people from
and Transformation	employment equity target groups employed in the three
	highest levels of management in compliance with a
	Municipality's approved employment equity plan.

	Skills Development – the percentage of a Municipality's
	budget actually spent on implementing its workplace skills
	plan.
Financial viability and	Budget – the percentage of the Municipality's capital budget
sustainability	actually spent on capital projects in terms of the IDP.
	Financial viability with respect to debt coverage; outstanding
	debtors in relation to revenue and cost coverage.
Infrastructure Planning	Access to basic services – the percentage of households
and Development	with access to basic levels of water, sanitation, electricity
	and solid waste removal.
Local economic	Income and access to free basic services – the percentage
development	of households earning less than R1100-00 per month with
	access to free basic services.

# Institutionalizing the PMS

In establishing the PMS, the Port St Johns Municipality goes beyond fulfilling the legislative requirements. The PMS is to serve as a primary tool used to monitor, review and improve the implementation of the Municipality's IDP so as to be able to achieve its development objectives and targets. The PMS should be institutionalised and thereby fulfilling the following functions:

- Promoting accountability by the municipality and facilitating public participation;
- Be a useful tool for decision-making and resource allocation;
- Guiding development of municipal capacity-building programmes; and
- Provide for an early warning system.

# **The Municipal Financial Management Act**

The Municipal Finance Management Act (MFMA) also provides for municipal performance management most important of which is the requirement that municipalities should annually adopt a Service Delivery and Budget Implementation Plan (SDBIP). The SDBIP should contain service delivery targets and performance indicators. Whilst considering and approving the annual budget, the Municipality must also set measurable performance targets for each revenue source and vote.

#### **Key Performance Area Model**

There are several models available for measuring performance. Examples of such models are the Municipal Score Card, Balanced Score Card and Key Performance Area. Port St Johns Municipality has adopted a Key Performance Area Model. Like any other model for performance measurement, the KPA model has to fulfil its functions as stated before and should be used for evaluation, control, budgeting, motivation, celebration, promotion, improvement and learning. The Audit committee monitors and audits all performance reports that are submitted to council.

# 7.2 THE SERVICE DELIVERY AND BUDGET IMPLEMENTATION PLAN (SDBIP)

#### 7.2.1 Introduction

The SDBIP is a key management, implementation, and monitoring tool, which provides operational content to the end-of-year service delivery targets, set in the budget and IDP. It determines the Performance agreements for the municipal manager and all top managers, whose performance can then be monitored through section 71 monthly reports, and evaluated through the annual report process. The biggest challenge is to develop meaningful non-financial service delivery targets and indicators, in addition to the budget indicators. However, this will remain a work in progress for the Municipality.

The development of the Service Delivery and Budget Implementation Plans (SDBIPs) is a requirement under the Municipal Finance Management Act (MFMA) and gives effect to the Municipality's Integrated Development Plan (IDP) and annual budget. The SDBIP is an expression of the objectives of the Municipality, in quantifiable outcomes, that will be implemented by the administration for the municipal financial year. The SDBIP includes the service delivery targets and performance indicators for each quarter that should be linked to the performance agreements of senior management.

These are integral to the implementation and entrenchment of our performance management system. The SDBIP facilitates accountability and transparency of municipal administration and managers to the Council, and of Councillors to the community. It also fosters the management, implementation, and monitoring of the budget, the performance of top management, and the achievement of the strategic objectives as laid out in the IDP. The SDBIP enables the Municipal Manager to monitor the performance of senior managers, the mayor to monitor the performance of the municipal manager, and for the

community to monitor the performance of the Municipality, as each activity contains outputs, outcomes, and timeframes.

The SDBIP is compiled on an annual basis, and is linked to the 5 year and 1 year organizational scorecards that are contained in the approved SDBIP. The SDBIP is yet another step forward to increasing the principle of democratic and accountable government at local level. Development objectives are measured through key performance indicators at every level, and continuously monitored throughout the year.

The SDBIP is in essence the management and implementation tool which sets in year information such as quarterly service delivery and monthly budget targets, and links each service delivery output to the budget of the Municipality. It further indicates the responsibilities and outputs for each of the senior managers and the top management team, the resources to be used, and the deadlines set for the relevant activities.

#### 7.2.2 REPORTING ON THE SDBIP

Various reporting requirements are outlined in the MFMA, and both the mayor and the accounting officer have clear roles to play in preparing and presenting these reports. The SDBIP provides an excellent basis for generating the reports which the MFMA requires. The report then allows the Council to monitor the implementation of service delivery programs and initiatives across the Municipality.

#### (i) MONTHLY REPORTING

Section 71 of the MFMA stipulates that reporting on actual revenue targets and spending against the budget should occur on a monthly basis. This reporting must be conducted by the accounting officer of a Municipality, no later than 10 working days after the end of each month. Reporting must include the following:

- (i) Actual revenue, per source;
- (ii) Actual borrowings;
- (iii) Actual expenditure, per vote;
- (iv) Actual capital expenditure, per vote;
- (v) The amount of any allocations received.

If necessary, explanation of the following must be included in the monthly reports:

(a) Any material variances from the Municipality's projected revenue by source, and from the Municipality's expenditure projections per vote

- (b) Any material variances from the service delivery and budget implementation plan and;
- (c) Any remedial or corrective steps taken or to be taken to ensure that the projected revenue and expenditure remain within the municipality's approved budget

# (ii) QUARTERLY REPORTING

Section 52 (d) of the MFMA compels the Mayor to submit a report to the Council on the implementation of the budget and the financial state of affairs of the Municipality, within 30 days of the end of each quarter. The quarterly performance projections captured in the SDBIP form the basis for the Mayor's quarterly report.

# (iii) MID-YEAR REPORTING

Section 72 (1) (a) of the MFMA outlines the requirements for mid-year reporting. The Accounting Officer is required, by the 25th January of each year, to assess the performance of the Municipality during the first half of the year, taking into account:

- (i) The monthly statements referred to in section 71 of the first half of the year
- (ii) The municipality's service delivery performance during the first half of the financial year, and the service delivery targets and performance indicators set in the service delivery and budget implementation plan;
- (iii) The past year's annual report, and progress on resolving problems identified in the annual report;
- (iv) The performance of every municipal entity under the sole or shared control of the Municipality, taking into account reports in terms of section 88 from any such entities.

Based on the outcomes of the mid-year budget and performance assessment report, an adjusted budget may be tabled if actual revenue or expenditure amounts are materially different from the projections contained in the budget or the SDBIP. The SDBIP is also a living document, and may be modified based on the mid-year performance review. Thus the SDBIP remains a kind of contract that holds the Port St. Johns Municipality accountable to the community.

#### (iv) ANNUAL YEAR REPORTING

Municipal Finance Management Act 56 of 2003, Section 24. The municipal council must for each financial year approve an annual budget for the municipality 30 days before the

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start of the budget year. Also annual budget must be approved together with the

proposed tariffs and Budget related policies.

Section 24(2) (a) an annual budget -

(a) must be approved before the start of the budget year;

(b) is approved by the adoption by the council of a resolution referred to in section

(c) must be approved together with the adoption of resolutions as may be 17(3) (a) (i);

and necessary-

(i) Imposing any municipal tax for the budget year;

(ii) Setting any municipal tariffs for the budget year;

(iii) Approving measurable performance objectives for revenue from each source and for

each vote in the budget;

(iv) Approving any changes to the municipality's integrated development plan and

(vi) approving any changes to the municipality's budget-related policies.

**IDP APPROVAL** 

Having given all stakeholders an opportunity to air their views and influence municipal decision making regarding this plan and the intended development programme for the financial year 2022/23 - 2026/27, and the Port St Johns Municipal Council being satisfied that all necessary planning activities for this stage as envisaged in the IDP process plan were carried out accordingly. Council therefore **RESOLVED** to adopt this document as a

draft IDP 2022/23 - 2026/27.

**DECLARATION OF ADOPTION** 

COUNCIL RESOLUTION NUMBER FOR Draft IDP ADOPTION: 30/03/2022-4029

**SIGNATURES** 

Date: 31/03/2022

Mr. H.T. Hlazo

**Municipal Manager** 

Date: 31/03/2022

Cllr. N. Mlombile-Cingo

Mayor